

FORT GIBSON DAM and RESERVOIR MASTER PLAN
GRAND (NEOSHO) RIVER, OKLAHOMA

DRAFT



US Army Corps of Engineers
Tulsa District

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FORT GIBSON LAKE MASTER PLAN
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1 **CHAPTER 1 – INTRODUCTION**

2

3 **1.1 Project Authorization**

4 Fort Gibson Dam and Reservoir (referred to as Fort Gibson Lake) was authorized by the
5 Flood Control Act approved 18 August 1941 (Public Law No. 228, 77th Congress, 1st Session).
6 The departmental authority for administration of land and water areas related to Fort Gibson
7 Lake is contained in Section 4 of the Flood Control Act approved 22 December 1944 (58 Stat.
8 889), and by Section 4 of the Flood Control Act of 1946 (60 Stat. 642), as further amended by
9 Section 209 of the Flood Control Act of 1954 which was approved 3 September 1954. Fort
10 Gibson Lake was incorporated in the Arkansas River multipurpose plan by the River and Harbor
11 Act of 24 July 1946; Project document HD 107, 76th Congress, 1st Session; and the Water
12 Resources Development Act of 1986 (Public Law 99-662). The authority relative to the
13 preparation of the Master Plan (MP) is contained in ER 1130-2-550.

14

15 **1.2 Project Purpose**

16 Fort Gibson Lake is a unit of the Arkansas River multipurpose plan for flood risk
17 management and hydroelectric power. The project is operated for optimum flood risk
18 management benefits on the Grand (Neosho) River from the dam site to the confluence with the
19 Arkansas River.

20

21 **1.3 Purpose and Scope of Master Plan**

22 The purpose of the Master Plan is to propose public use development and conservation land use
23 recommendations necessary to develop and conserve existing project lands to realize the optimal
24 potential of the project. This MP incorporates conservation, enhancement, development,
25 operation, management, and public interest use of all project lands, waters, forests, and other
26 resources throughout the life of the project, and includes plans showing the most desirable and
27 feasible locations and types to meet these goals. Emphasis has been placed on a balanced
28 approach to public access, camping, shoreline use, water based recreation, and conservation.
29 Adequate facilities and land-based requirements are proposed to insure all desired recreational
30 opportunities are achieved and assure compliance with applicable environmental regulations,
31 laws and policies. This plan also proposes proper utilization of natural resources and
32 recreational facilities in regards to available funding while at the same time preserving the
33 biological, scenic, scientific, and wildlife resources, plus protecting and enhancing the primary
34 project purposes and benefits. The MP is presented with recreational enhancement funded by the
35 Government limited to existing public use areas rather than acquisition and development of new
36 ones.

1 **1.4 Description of Project and Watershed**

2 Fort Gibson Lake Dam is located on the Grand (Neosho) River (river mile 7.7) in
3 Cherokee and Wagoner Counties, Oklahoma. The project damsite is approximately five miles
4 north of the town of Fort Gibson, Oklahoma, and about 12 miles northeast of Muskogee,
5 Oklahoma. The reservoir extends upstream northeast through Wagoner, Cherokee, and Mayes
6 counties; the lake forms the lower 26 miles of the boundary line between the western slope of the
7 Ozark uplift and the Cherokee Plains which compose the flat divide between the Verdigris and
8 Grand (Neosho) rivers. Construction began in 1942, was suspended during World War II, and
9 resumed in May 1946. Closure of the embankment was completed in June 1949; the project
10 became fully operational when the last of the four generators started producing commercial
11 power in September 1953. The dam includes two concrete, gravity, non-overflow sections. One
12 section is 285 feet long, extending from the spillway to the earth embankment at the right
13 abutment. The other section is 460 feet long, extending from the intake structure to the earth
14 embankment at the left abutment. The dam also includes two earth embankment sections, one of
15 which extends about 374 feet from the natural ground at the right abutment to the right bank,
16 concrete, non-overflow section. The other embankment is 63 feet long, extending from the left
17 abutment to the left bank, concrete, non-overflow section. The powerhouse intake structure is
18 located adjacent to the spillway on the left and is 318 feet long. The total length of the
19 structures, including the spillway, is 2,990 feet, and the maximum height above the streambed is
20 110 feet. Oklahoma State Highway 251A extends across the top of the structures. There are
21 eight rolled earth-filled dikes that the Corps maintains on the west side of the reservoir, which
22 have a total length of 21,678 feet.

23
24 At the top of the power pool (elevation 554.0 feet msl), the lake has approximately 225
25 miles of shoreline, of which 142 miles is classified as protected and 57 miles is designated for
26 public recreation in the lake’s Shoreline Management Plan (SMP). The remaining lakeshore
27 includes 23 miles allocated for limited development and 3 miles classified as prohibited access.
28 Topography of the area includes undulating to rolling valley land, wooded ravines, and hilly
29 slopes; on the west, the land surface is flat to undulating with streams entrenched in broad flood
30 plains.

31
32 **1.5 Prior Design Memoranda**

33 The following is a list of Design Memoranda previously submitted:

<u>Memo #</u>	<u>Title</u>	<u>Date Submitted</u>	<u>Date</u>
1	Master Recreation Plan	Aug 46	Jan 47
2	Design Memorandum 1B (C1), Public Use and Access Facilities	Jun 61	Jun 61

	<u>Memo #</u>	<u>Title</u>	<u>Date Submitted</u>	<u>Date</u>
1				
2	3	Design Memorandum No. 1C,	Jan 62	Jan 62
3		Master Plan		
4				
5	4	Design Memorandum No. 1C,	Oct 78	Dec 78
6		Master Plan (Updated)		
7				

8 **1.6 Pertinent Project Information**

9 The following table provides pertinent information regarding existing water
10 storage/levels.

11

12 Table 1.1 Pertinent Fort Gibson Lake elevations and water levels.

Feature	Elevation (feet msl)	Area (acres)	Capacity (acre-feet)	Equivalent Runoff* (inches)
Top of Dam	593.0	-	-	-
Maximum Pool	582.0	-	-	-
Top of Spillway Gates & Flood Control Pool	582.0	51,000	1,284,400	1.93
Flood Control Storage	554.0 – 582.0	-	919,200	1.38
Top of Power Pool	554.0	19,900	365,200	0.55
Bottom of Power Pool	551.0	16,950	311,300	0.50
Spillway Crest	547.0	14,500	248,400	0.37

13 *From drainage area above the dam site (12,494 square miles)

1 **CHAPTER 2 – PROJECT SETTING AND FACTORS INFLUENCING**
2 **MANAGEMENT AND DEVELOPMENT**

3
4 **2.1 Description of Reservoir**

5 Fort Gibson Lake was authorized by the Flood Control Act, approved 18 August 1941.
6 Authorized Project Purposes include flood control and hydroelectric power. Construction was
7 completed in 1953 at an approximate cost of \$42,525,000. The Fort Gibson Lake powerhouse
8 contains four 11,250-kilowatt hydroelectric generators and produces commercial electric power
9 which is valued at approximately \$4.6 million a year. Currently there are five Class A
10 Campgrounds, three Class B Campgrounds, and nine day use parks operated by the U.S. Army
11 Corps of Engineers (USACE) with numerous other facilities operated by State, private entities
12 and local governments that have approximately 1.5 to 2 million visitors annually.

13
14 Fort Gibson Lake has 1,284,400 acre-feet of storage that is utilized for flood control and
15 generation of hydroelectric power. Of that storage, 365,200 acre-feet is located within the
16 conservation and inactive pools. The lake area at elevation 582.0 feet above sea level (ft msl),
17 which is the top of the flood control pool, consists of 51,000 total acres; the top of the power
18 pool elevation is 554.0 ft msl, comprising 19,900 acres. A total of 75,169 acres were acquired in
19 fee for the operation of the lake, along with an additional easement of 1,101 acres which was
20 acquired for flowage easement purposes and 320 acres for operational easement purposes. In
21 general, when the lake covers 19,900 acres (elevation 554.0 ft msl) it encompasses
22 approximately 225 miles of shoreline. The maximum discharge that can occur through the outlet
23 works without downstream flooding is about 100,000 cfs.

24
25 **2.2 Hydrology and Groundwater**

26 Fort Gibson Dam is located on the Grand (Neosho) River; the principle tributaries are
27 Rock Creek, Allen Creek, Cottonwood River, Big Creek, Deer Creek, Owl Creek, Flat Rock
28 Creek, Lightning Creek, Cherry Creek, Labette Creek, Spring River, Elk (Cowskin) River, Big
29 Cabin Creek, Spavinaw Creek, Pryor Creek, Chouteau Creek, Spring Creek, and Fourteen Mile
30 Creek, all of which enter the main stem above Fort Gibson Dam. The total drainage area of Fort
31 Gibson Lake is 12,494 square miles.

32
33 Groundwater naturally discharges to springs, streams, and rivers. The Grand (Neosho)
34 River and the Spring River receive substantial base flows from the Boone Aquifer. Some ground
35 water also discharges downward through the underlying Chattanooga Shale into the Roubidoux
36 aquifer, the major bedrock aquifer within the Fort Gibson Lake region. The Boone groundwater
37 basin is a minor basin and is part of a large groundwater system that includes parts of
38 northeastern Oklahoma, northern Arkansas, southeastern Kansas, and southern Missouri. The
39 Boone aquifer is comprised of Mississippian limestone and chert. Formation thickness ranges

1 from zero to greater than 400 feet. Recharge to the Boone aquifer is almost entirely from
2 infiltration of precipitation in areas where the Boone Formation crops out. Bedding plane
3 openings, fractures, and joints are the principal avenues for water recharge.
4

5 **2.3 Topography, Geology, and Soils**

6 2.3.1 Topography

7 The Grand (Neosho) River, in the Fort Gibson Reservoir and Dam areas, forms the
8 boundary line between the Cherokee Plains to the east and the Springfield Plateau to the west.
9 The lower part of the dissected ancient westerly sloping plain, which forms the western slope of the Ozark
10 dome. The Grand (Neosho) River watershed to the east reaches isolated elevations in excess of a
11 thousand feet, rising approximately 500 feet above the valley bottom. The flat divide between
12 the Grand (Neosho) River and the Verdigris River to the west has isolated maximum elevations
13 of 800 feet and minimum elevations in low saddles of 573 feet. The Grand River valley flood
14 plain averages 510 feet in elevation.
15

16 2.3.2 Geology

17 The area is mostly underlain by Pennsylvanian-age sandstone and shale; and minor
18 amounts of Pennsylvanian- and Mississippian-age limestone occur. The Lower Boston
19 Mountains is a part of the Ozark Plateau; within the Lower Boston Mountains, slopes are
20 mantled by Quaternary colluvium, and valleys are veneered with Quaternary alluvium. The
21 mountaintops are often capped by resistant sandstone and the sideslopes are often underlain by
22 interbedded sandstone and shale. Rock outcrops are common.
23

24 The Dissected Springfield Plateau-Elk River Hills includes mantles of Quaternary cherty
25 clay solution residuum, colluvium, and alluvium, and uplands are underlain by Mississippian-age
26 limestone and interbedded chert. The deepest valleys expose early Mississippian- or Devonian-
27 age shale, dolomite, and limestone.
28

29 2.3.3 Soils

30 The Fort Gibson Project area includes broad areas of three Oklahoma counties and a
31 diversity of soil types associated with mountains, rocky outcrops, Karst features, hills and hill
32 slopes, valleys, flood plains, and prairies. The Fort Gibson Lake project area is comprised of
33 eight general soil associations. They include Steprock-Nella-Mountainburg-Linker-Enders
34 (25.5% of total project area), Verdigris-Taloka-Dennis-Bates (19.8% of project area), Dennis-
35 Coweta-Collinsville-Bates (17.3% of project area), Eldorado-Dennis-Craig (4.6% of project
36 area), Verdigris-Osage-Lanton (3.9% of project area), Taloka-Parsons-Dennis (1.6% of project
37 area), Summit-Catoosa (1.0% of project area), and Rueter-Moko-Clarksville (0.5% of project
38 area). Approximately 25.8% of the total project area is water with lake elevation at the top of the
39 power pool. A condensed list of ecological sites within the Fort Gibson Lake project area that

1 includes the bulk of specific soil types includes Heavy Bottomland, Loamy Bottomland, Claypan
2 Prairie, Eroded Claypan Prairie, Loamy Prairie, Eroded Loamy Prairie, Shallow Prairie, Sandy
3 Savannah, Shallow Savannah, Smooth Chert Savannah, Savannah Breaks, and Very Shallow.
4

5 A more detailed description of each of the above ecological sites and associated soils are
6 described in the Natural Resource Conservatoin Service (NRCS) soil surveys for Wagoner,
7 Cherokee, and Mayes counties available online at <http://www.nrcs.usda.gov> and can be found in
8 the Draft Environmental Assessment for this Master Plan (Appendix D).
9

10 **2.4 Climate**

11 The climatic characteristics of the Fort Gibson Lake region include moderate winters and
12 relatively long summers, with mean air temperatures of 37°F in January to 81°F in July. The
13 average length of the growing season (April to September) in this region of Oklahoma is 210 to
14 220 days. The Fort Gibson Lake watershed has a drainage basin of approximately 12,494 square
15 miles with an average annual rainfall of 40 to 49 inches, with greater than 60% occurring during
16 the growing season.
17

18 **2.5 Sedimentation and Shoreline Erosion**

19 The lake inflow naturally carries a minimal amount of sediment due the soils in the
20 upstream region of the lake; however, this process has not contributed significantly to volume
21 loss in the reservoir. Shoreline erosion is another contributing factor to sedimentation for the
22 lake. The Fort Gibson Lake project does have limited areas of shoreline erosion, and therefore
23 subsequent sedimentation; currently, the areas of notable shoreline erosion are in southwest
24 quadrant of the lake.
25

26 **2.6 Resource Analysis**

27 2.6.1 Fish and Wildlife Resources

28 Fort Gibson Lake provides habitat for an abundance of various wildlife and fisheries
29 located both in the lake proper and in the tail-water area. USACE licenses over 21,800 acres of
30 land to the Oklahoma Department of Wildlife Conservation (ODWC) for the purposes of wildlife
31 management, of which 17,300 acres are managed for public hunting and 4,500 acres are used for
32 a waterfowl refuge. The ODWC submits a five year management plan to USACE for review and
33 approval on an annual basis. In addition to the areas leased to the ODWC, several units managed
34 by USACE also provide excellent game and non-game habitat. USACE managed units total
35 approximately 27,446 acres. These areas are also popular with both hunters and individuals
36 wishing to observe wildlife in their natural habitat. Cooperative efforts with ODWC include a
37 yearly fish habitat enhancement program for the lake and provision of a handicap hunter access
38 area, which is currently managed by ODWC.
39

1 Whitetail deer is the only big game species in the Fort Gibson Lake area. Other game
 2 species include turkey, bobwhite quail, mourning dove, fox squirrel, gray squirrel, cottontail
 3 rabbit, swamp rabbit, raccoon, and various waterfowl species. Common wildlife species in the
 4 area include the gray fox, red fox, muskrat, opossum, beaver, common striped skunk, bobcat,
 5 weasel, and coyote. The lake and the tail-water provide fishing opportunities for the boater and
 6 bank angler. Common species found in the lake include spotted bass, largemouth bass, white
 7 bass, white crappie, channel catfish, flathead catfish, blue catfish, walleye, sauger, striped bass,
 8 and several species of sunfish. Other species include paddlefish, carp, drum, longnose gar,
 9 spotted gar, threadfin shad, and Mississippi silver side minnows. Common species found in the
 10 tail-waters include white bass, crappie, channel catfish, flathead catfish, blue catfish, striper, and
 11 paddlefish. A more detailed list of wildlife and fish species can be found in the Operational
 12 Management Plan (OMP) for Fort Gibson Lake.

13

14 2.6.2 Vegetative Resources

15 The vegetative resources of the Fort Gibson Lake project were classified using
 16 information derived from the National Vegetation Classification System. For a detailed species
 17 list of vegetative types, refer the OMP for Fort Gibson Lake.

18

19 Table 2.1 Vegetative resources of the Fort Gibson Lake Project.

Division	Order	Class	Sub-Class	Acreage*
VEGETATED	Herb Dominated	Herbaceous Vegetation	Annual graminoid or forb vegetation	11,021
VEGETATED	Tree Dominated	Closed Tree Canopy	Deciduous closed tree canopy	23,533
VEGETATED	Tree Dominated	Closed Tree Canopy	Mixed evergreen- deciduous closed tree canopy	1,232
VEGETATED	Tree Dominated	Open Tree Canopy	Evergreen open tree canopy	3,276
NON- VEGETATED	NON- VEGETATED	Non- Vegetated	Non-Vegetated	33,296**

20 *Based on the most recent information from USACE's Operations and Maintenance Business Line
 21 Information Link (OMBIL).

22 **Includes approximately 19,963 acres of water surface (including streams and ponds).

23

24

25

1 2.6.3 Threatened and Endangered Species

2 Table 2.2 lists the federally listed endangered species thought to occur on Fort Gibson
 3 Lake (USFWS Consultation Code: OK02EKOK00-2015-E-00850).

4 Table 2.2 Threatened and endangered species at the Fort Gibson Lake Project.

Species	FED / State List	Inventoried Occurrence	Biological Opinion Issued	Final Recovery Requirements	Recovery Actions Designated
American burying beetle (<i>Nicrophorus americanus</i>)	FED	Potential	Y	N	N
Interior least tern (<i>Sterna antillarum</i>)	FED	Potential	Y	N	N
Piping Plover (<i>Charadrius melodus</i>)	FED	Potential	Y	N	N
Red Knot (<i>Calidris canutus rufa</i>)	FED	Potential	N	N	N
Sprague’s Pipit (<i>Anthus spragueii</i>)	FED	Potential	N	N	N
Whooping Crane (<i>Grus Americana</i>)	FED	Uncommon	Y	N	N
Neosho Mucket (<i>Lampsilis rafinesqueana</i>)	FED/ State	Potential	N	N	N
Rabbitsfoot (<i>Quadrula cylindrica cylindrica</i>)	FED	Potential	N	N	N
Arkansas Darter (<i>Etheostoma cragini</i>)	FED	Potential	N	N	N
Ozark Cavefish (<i>Amblyopsis rosae</i>)	FED	Potential	N	N	N
Gray bat (<i>Myotis grisescens</i>)	FED	Potential	Y	N	N
Northern long-eared bat (<i>Myotis septentrionalis</i>)	FED	Potential	Y	N	N
Ozark big-eared bat (<i>Corynorhinus townsendii ingens</i>)	FED	Potential	Y	N	N

5

1 2.6.4 Invasive Species

2 Table 2.3 lists the important invasive species that occur on Fort Gibson Lake.

3 Table 2.3 Invasive species reported to occur at the Fort Gibson Lake Project.

Species	Type of Occurrence	Acreage Impacted*
Zebra mussel (<i>Dreseinna polymorpha</i>)	Significant/Major (Aquatic)	19,900
European starling (<i>Sturnus vulgaris</i>)	Minor	10,000
Wild boar (<i>Sus scrofa</i>)	Moderate	5,000
Eastern Redcedar (<i>Juniperus virginiana</i>)	Moderate	20,000
Sericea lespedeza (<i>Lespedeza cuneata</i>)	Moderate	20,000
Chinese privet (<i>Ligustrum sinense</i>)	Minor	1,000
Japanese honeysuckle (<i>Lonicera japonica</i>)	Minor	2,000
Musk/nodding thistle (<i>Carduus nutans</i>)	Minor	500
Johnsongrass (<i>Sorghum halepense</i>)	Moderate	20,000
Tree of Heaven (<i>Ailanthus altissima</i>)	Minor	20
False grape (<i>Ampelopsis cordata</i>)	Minor	50
Burr Cucumber (<i>Sicyos angulatus</i>)	Minor	50
Hemp Sesbania (<i>Sesbania exaltata</i>)	Minor	200

4 * Based on the most recent information from OMBIL.

5
6
7 2.6.5 Ecological Setting

8 Fort Gibson Lake lies within three ecoregions. They are the *Lower Boston Mountains*,
9 *the Dissected Springfield Plateau-Elk River Hills of the Ozark Highlands*, and *the Osage Cuestas*
10 *of the Central Irregular Plains*. The following paragraphs are brief descriptions of the
11 characteristics within these ecoregions.

12
13 The southern half of the east side of Fort Gibson Lake lies within the Lower Boston
14 Mountains ecoregion. The Lower Boston Mountains are characterized by rounded high hills and
15 benches. The streams in this ecoregion typically have little or no flow during the summer
16 months; however, enduring pools that are fed by interstitial flow may occur. Stream substrates
17 are mostly rocky, and consist of gravel, cobbles, and boulders. Within larger pools, areas with
18 organic material or mud substrates occur. The vegetation in this ecoregions is characterized by
19 mostly oak–hickory forest. Upland areas consist of forests and woodlands containing blackjack
20 oak, post oak and black hickory. Broader floodplains areas consist of bottomland hardwood
21 forests. On north-facing slopes and in ravines, sugar maple, white oak, chinquapin oak, bitternut

1 hickory, and mockernut hickory occur. On narrow floodplains, forests contain birch, sycamore,
2 cottonwood, elms, and willow.

3
4 The northern half of the east side of Fort Gibson Lake lies within the Dissected
5 Springfield Plateau-Elk River Hills of the Ozark Highlands. The Dissected Springfield Plateau-
6 Elk River Hills are characterized by moderately to highly dissected, hilly part of the Springfield
7 Plateau physiographic region. The narrow ridgetops are separated by steep V-shaped valleys.
8 Karst features, including dry valleys, are common in the ecoregion. The streams in this
9 ecoregions are usually perennial, benefiting from the contribution of cool springs that occur in
10 valleys and along streams during the summer and fall. Many channel reaches have become
11 braided due to influx of cherty gravel from bank and hillslope erosion. Other reaches have
12 bedrock substrates. The vegetation in this ecoregion is characterized by oak–hickory forest and
13 some oak–hickory–pine forest. Upland areas consist mostly of oak–woodland, mixed deciduous
14 forest, or mixed deciduous–pine forest, which may contain black oak, white oak, blackjack oak,
15 post oak, hickories, and shortleaf pine. North-facing slopes and in ravine areas, mesic forest
16 containing sugar maple, white oak, northern red oak occur. Floodplain areas consist mostly of
17 bottomland oaks, maples, hickories, sycamore, and American elm.

18
19 The west side of Fort Gibson Lake lies within the Osage Cuestas of the Central Irregular
20 Plains ecoregion. The Osage Cuestas ecoregions is characterized by irregular to undulating
21 plains that are broken by low hills and cuestas with east-facing scarps. Streams in this ecoregion
22 are dominated by pools having substrates that are composed of sand, mud, and sometimes, gravel
23 and cobbles. Riffle areas are moderately common and tend to occur every 250 to 1,300 feet;
24 their substrates are composed of gravel, cobbles, and boulders. Slower moving and more turbid
25 streams are found in the southern third of the ecoregion. The vegetation in this ecoregion is
26 characterized by mostly tall grass prairie where big bluestem, little bluestem, switchgrass, and
27 Indiangrass dominates. The vegetation then grades eastward into a mosaic of tall grass prairie
28 and oak–hickory forest. Floodplain and low terrace areas consist of bottomland forests. On
29 rocky hills, dry upland forest and woodland is found. On shallow, gravelly soils of limestone
30 scarps, dry prairie composed of short and tall grasses occurs. In riparian areas, forests contain
31 boxelder, silver maple, bur oak, Shumard oak, American elm, hackberry, pecan, walnut,
32 sycamore, and eastern cottonwood.

1 2.6.6 Wetlands

2 Table 2.4 lists the acreages of various types of wetlands at the Fort Gibson Lake Project.

3
4 Table 2.4 Wetland resources at the Fort Gibson Lake Project.

System	Sub-System	Class	Class Acres*
Lacustrine	Limnetic	Unconsolidated Bottom	19,011
Lacustrine	Littoral	Unconsolidated Bottom	3,770
Palustrine	No Sub-System	Emergent Wetland	199
Palustrine	No Sub-System	Forested Wetland	3,353
Palustrine	No Sub-System	Unconsolidated Shore	216
Riverine	Intermittent	Streambed	96

5 * Based on the most recent information from OMBIL.

6
7
8 **2.7 Cultural Resources**

9
10 2.7.1 Historic and Archaeological Features

11 a. *History.* Historic records in the Fort Gibson Reservoir area of eastern Oklahoma date
12 to the early 1700s, as French explorers began to enter the area from the southeast, via
13 New Orleans, or from the northeast, from St. Louis. One of these French explorers was
14 Jean Pierre Chouteau, who established a trading post on the Grand (Neosho) River to the
15 north of Fort Gibson Reservoir. Other French explorers who probably traveled through
16 the area included Claude-Charles du Tisne, and Jean-Baptist Benard Sur de la Harpe. du
17 Tisne and la Harpe were among the first explorers to engage in and establish significant
18 trade relationships with the Wichita Indians, a conglomeration of tribes that occupied the
19 prairie-plains margins and conducted large bison hunting expeditions at times during the
20 year. Several archaeological sites in eastern Oklahoma date to the early- to mid-1700s
21 and exhibit evidence of this French-Wichita trade relationship, as demonstrated by
22 French glass trade beads and metal musket parts.

23
24 After the U.S. Government began moving American Indian Tribes to Indian Territory
25 from their homelands in the east, conflicts began to develop between these relocated
26 tribes, tribes indigenous to the Plains, and non-Indians located in neighboring states. To
27 address the instability of the larger area, the U.S. first established Fort Smith, Arkansas

1 but then in 1824 established Fort Gibson, which is located in the immediate vicinity of
2 the area that is now Muskogee, Oklahoma. The initial primary function of Fort Gibson
3 was to monitor relations between the Cherokee and Osage tribes, both of which had been
4 relocated to northeastern Indian Territory and who had been experiencing conflicts with
5 one another. Once relations between the tribes in the area had improved, Fort Gibson
6 was deactivated. During the Civil War, however, the post was again re-activated, this
7 time for the purpose of guarding the Arkansas River and the Texas Road. Several Civil
8 War battles were fought in northeastern Oklahoma, the most significant of which was the
9 Battle of Honey Springs, located to the southwest of Fort Gibson Reservoir.

10
11 b. *Archaeology.* Archaeological sites representative of the Paleo-Indian, Archaic,
12 Woodland, Caddoan/Mississippian, Protohistoric (Contact), and Historic Periods are
13 known in the larger vicinity of Fort Gibson Reservoir in northeastern Oklahoma. This
14 culture-historical sequence falls generally within the overall sequence that has been
15 established for eastern Oklahoma. Many archaeological sites in this area have
16 undisturbed, deeply-buried deposits; many are comprised of multi-component prehistoric
17 and/or historic occupations. Several cultural resources investigations, including
18 archaeological survey and excavation, were conducted incident to and post-construction
19 of Fort Gibson Reservoir. In the larger regional area there are hundreds of archaeological
20 sites and historic standing structures on record with the Oklahoma State Historic
21 Preservation Office (SHPO) and Oklahoma Archeological Survey (OAS). Ultimately, as
22 a major river flowing out of the western Ozarks, the entire Grand (Neosho) River Valley
23 can be classified as an area of high sensitivity for the location of cultural resources.

24 25 2.7.2 Cultural History Sequence

26 The following regional chronology is adopted in this Master Plan.

- 27
- 28 • Paleo-Indian 12,000 to 8500 BP
 - 29 • Archaic 8500 to 2000 BP
 - 30 • Woodland 2000 to 1200 BP (AD 1 to 800)
 - 31 • Caddoan/Mississippian AD 800 to 1500
 - 32 • Protohistoric (Contact) AD 1500 to 1825
 - 33 • Historic AD 1825 to present
- 34

35 To aid in comparing divergent cultures and sequences in eastern Oklahoma, the following
36 general adaptation types are used to characterize prehistoric cultural traditions.

37
38 a. *Paleo-Indian.* Specialized, large-game hunting by small bands of hunter-gatherers
39 was the adaptation type associated with this period. Signature stone tools are unnotched
40 projectile points of fluted or lanceolate type, often found in contexts where mammoth or

1 bison remains also occur. Structural remains are poorly understood, the probable result of
2 a mobile lifestyle and the use of perishable construction materials. Three main complexes
3 identified within this period are Clovis, Folsom, and Late Paleo-Indian (e.g., Dalton).
4 The extent of the Paleo-Indian period was approximately 12,000 BP to 8,500 BP.
5

6 b. *Archaic*. Plant foraging was an important subsistence strategy of hunter gatherer
7 groups in this period and was associated with increased seasonal variability of resources
8 during the mid-Holocene Hypsithermal period. Repeated occupation of sites and features
9 such as rock-lined hearths and roasting pits, and grinding tools reflect intensive plant
10 processing and the cyclical exploitation of resources. Bison were hunted on a smaller
11 scale than previously, with greater reliance on small mammals, mussels and fish. Stone
12 tools were often thermally cured, and included distinctive stemmed and notched
13 projectile points. The Archaic period is traditionally divided into Early, Middle, and Late
14 periods, the overall extent of which was approximately 8,500 BP to 2,000 BP.
15

16 c. *Woodland*. Archaeologists in Oklahoma associate the use of ceramics in describing
17 Woodland cultural components. Incipient horticulture was the adaptation type associated
18 with this period, marked by the introduction of cultigens in eastern Oklahoma. Evidence
19 for semi-permanent villages, increased reliance on wild and domestic plants, widespread
20 use of ceramics and elaborate burials reflect the more sedentary lifestyle of Woodland
21 cultures. Small game remained essential in subsistence. Tool assemblages are
22 distinguished by small, corner-notched projectile points, which suggest invention of the
23 bow and arrow.
24

25 d. *Caddoan/Mississippian*. Agriculture, supplemented by hunting and gathering, was
26 the adaptation type associated with village societies. Agricultural tools were recognized
27 in artifact assemblages, along with triangular arrowpoints for hunting and pottery types
28 that in eastern Oklahoma serve to denote this period as the Caddoan/Mississippian.
29 Village cultures are often identified in lowland terraces of waterways where agriculture
30 was viable. Some archaeological sites from this time period have mounds associated,
31 suggesting that those sites have some larger ceremonial or social function. Some mounds
32 contain primary or secondary burials, but a few represent mounds on which a structure
33 was located. Mounds such as these likely had a very specific role in the ceremonial lives
34 of the region's inhabitants.
35

36 e. *Protohistoric (Contact)*. This period was defined by transitory contacts of European
37 explorers in the eastern woodlands and central plains, substantiated by little or no
38 historical documentation. Lifeways were subsumed under the Plains Village adaptation
39 type, which is the Plains adaptation largely contemporaneous with
40 Caddoan/Mississippian villages. Protohistoric sites in Oklahoma appear to be directly

1 related to an earlier manifestation of similar village sites located further north in Kansas,
2 including the Great Bend aspect with sites in south-central Kansas. Great Bend
3 manifestations likely represent the proto-Wichita villages encountered by Francisco
4 Coronado in 1541. Slightly later Proto-Wichita sites from the early 1700's have been
5 identified in Kay County, north-central Oklahoma, and closer to the Fort Gibson
6 Reservoir area in Tulsa County, Oklahoma. These early 1700's Proto-Wichita sites are
7 evidence of French influence on the southern Plains, as artifact assemblages from these
8 sites contain metal musket parts from French firearms, glass trade beads (French), and
9 European gunflints.

10
11 f. *Historic.* The Reservation Period (1825-1900) was marked by the displacement and
12 resettling of Native American tribes throughout the greater Oklahoma region. The
13 Cherokee Nation was created in northeastern Oklahoma in 1828, soon thereafter
14 incorporating the Quapaw and Seneca tribes. After the Civil War, the area was further
15 divided into reserves for the Peoria, Ottawa, Wyandotte and others. From 1838 to 1871
16 the Neosho Agency held jurisdiction over all tribes but the Cherokee. Between the 1830s
17 and 1850s Anglo-Americans legally occupied tribal lands to operate mission schools,
18 trading posts, ferries, mills and blacksmith shops. The period 1850-1900 was marked by
19 increasing Anglo-American land speculation and enhanced military supply lines through
20 the study region that connected Fort Gibson, Fort Scott and Fort Leavenworth during the
21 Civil War. Pioneer settlement of homesteads and towns began in earnest in southeastern
22 Kansas during the 1860s following the removal of Native American tribes to Oklahoma.
23 This trend was somewhat delayed in northeastern Oklahoma where the Cherokee Nation
24 maintained a loose hold on sovereignty. By the 1890s, however, towns such as Miami
25 and Ottawa in northeastern Oklahoma were firmly rooted.

26 27 **2.8 Recreation Facilities, Activities and Needs**

28 29 2.8.1 Zones of Influence

30 The primary area of influence encompasses portions of the counties of Adair, Cherokee,
31 Delaware, Haskell, Mayes, McIntosh, Muskogee, Okmulgee, Rogers, Sequoyah, Tulsa, and
32 Wagoner. This 12-county region has been utilized as the basis in summarizing the population
33 characteristics of Fort Gibson Lake; more detail about the population characteristics can be
34 found in the Draft Environmental Assessment for this Master Plan (Appendix A). The three-
35 county region in which the lake is located (Cherokee, Mayes, and Wagoner counties) has an
36 estimated 2013 census population of 162,675 inhabitants. This estimated population represents a
37 gain of 14.9% or 24,294 persons, over the 2000 population of 138,381.

1 2.8.2 Visitation Profile

2 The majority of visitors to Fort Gibson Lake come from within a 100 mile radius of the
3 lake area. Fort Gibson Lake visitors are a diverse group ranging from campers who utilize the
4 campgrounds around the lake, full time and part time residents that border the lake, hunters who
5 utilize the Wildlife Management Areas around the lake, day users who picnic in the city, state
6 and federally operated parks, marina customers and many other user groups. The peak visitation
7 months on Fort Gibson Lake are April through September when 89% of the visits occur. June is
8 the highest visitation month and accounts for 17 to 19% of the annual total. Approximately 50%
9 of visits to recreation areas occur in USACE managed recreation areas.

10
11 2.8.3 Recreation Analysis

12 Recreational use at Fort Gibson Lake continues to evolve, while visitation in recreational
13 areas remains strong. Facilities installed in an outgranted area indicate that there is demand for
14 recreational opportunities not offered in traditional USACE managed parks. There is also
15 demand for boat docks and vegetative modification in areas adjacent to many subdivisions
16 located around the lake. Increased development around the lake area has been shown to decrease
17 the natural vegetation in the developed areas both on and off Government property. That natural
18 vegetation has been shown to be more efficient than mowed grass in capturing nutrients and
19 sediments before they reach the lake. The challenge for the future will be meeting recreational
20 demand while improving water quality.

21
22 2.8.4 Recreation Carrying Capacity

23 The carrying capacity of a lake is the amount of development, use, and activity that any
24 lake and associated recreational lands can sustain without being permanently adversely impacted.
25 No recreation carrying capacity studies have been conducted at Fort Gibson Lake. Project staff
26 continues to monitor and manage recreation areas using historic visitation data and best
27 management practices to identify and address overcrowding, overuse, or underuse.

28
29 **2.9 Real Estate**

30 The acquisition policy for purchasing lands for Fort Gibson Lake were: (a) fee area
31 encompassing elevation 585.0 feet msl, which is the top of flood control pool and (b) the upper
32 guide line for flowage easement acquisition was elevation 585.0 feet msl., or the elevation of the
33 envelope curve of backwater effects of the 50-year flood occurring after 50 years of
34 sedimentation, whichever is higher. For those areas above 585.0 feet msl, the acquisition policy
35 was to purchase flowage easement to provide the right to temporarily store flood waters.

1 **2.10 Pertinent Public Laws**

2 The following public laws are applicable to Fort Gibson Lake. Additional Federal
3 Statutes applicable to Fort Gibson Lake can be found in Appendix B and in the Draft
4 Environmental Assessment for the Fort Gibson Master Plan revision (Appendix D).
5

6 a. *Public Law 59-209, Antiquities Act of 1906.* The first Federal law established to
7 protect what are now known as "cultural resources" on public lands. It provides a permit
8 procedure for investigating "antiquities" and consists of two parts: An act for the Preservation of
9 American Antiquities, and Uniform Rules and Regulations.
10

11 b. *Public Law 74-292, Historic Sites Act of 1935.* Declares it to be a national policy to
12 preserve for (in contrast to protecting from) the public, historic (including prehistoric) sites,
13 buildings, and objects of national significance. This act provides both authorization and a
14 directive for the Secretary of the Interior, through the National Park Service, to assume a position
15 of national leadership in the area of protecting, recovering, and interpreting national
16 archeological historic resources. It also establishes an "Advisory Board on National Parks;
17 Historic Sites, Buildings, and Monuments, a committee of eleven experts appointed by the
18 Secretary to recommend policies to the Department of the Interior".
19

20 c. *Title 16 U.S. Code §§ 668-668a-d, 54 Stat. 250, Bald and Golden Eagle Protection*
21 *Act of 1940, as amended.* This Act prohibits anyone, without a permit issued by the Secretary of
22 the Interior, from taking bald eagles, including their parts, nests, or eggs. The Act provides
23 criminal penalties for persons who take, possess, sell, purchase, barter, offer to sell, transport,
24 export or import, at any time or any manner, any bald eagle .. [or any golden eagle], alive or
25 dead, or any part, nest, or egg thereof. The Act defines "take" as pursue, shoot, shoot at, poison,
26 wound, kill, capture, trap, collect, molest or disturb.
27

28 d. *Public Law 78-534, Flood Control Act of 1944, as amended.* Section 4 of the act as
29 last amended in 1962 by Section 207 of Public Law 87-874 authorizes the Corps to construct,
30 maintain, and operate public parks and recreational facilities in reservoir areas and to grant leases
31 and licenses for lands, including facilities, preferably to Federal, State or local governmental
32 agencies.
33

34 e. *Public Law 85-624, Fish and Wildlife Coordination Act 1958, as amended.* This Act
35 amends PL 79-732. This Act as amended in 1965 sets down the general policy that fish and
36 wildlife conservation shall receive equal consideration with other project purposes and be
37 coordinated with other features of water resource development programs. Opportunities for
38 improving fish and wildlife resources and adverse effects on these resources shall be examined
39 along with other purposes which might be served by water resources development.
40

1 f. *Public Law 86-523, Reservoir Salvage Act of 1960, as amended.* This Act provides
2 for (1) the preservation of historical and archeological data that might otherwise be lost or
3 destroyed as the result of flooding or any alteration of the terrain caused as a result of any
4 Federal reservoir construction projects; (2) coordination with the Secretary of the Interior
5 whenever activities may cause loss of scientific, prehistoric, or archeological data; and (3)
6 expenditure of funds for recovery, protection, and data preservation. This Act was amended by
7 Public Law 93-291.

8
9 g. *Public Law 86-717, Forest Conservation.* This act provides for the protection of
10 forest cover for reservoir areas under this jurisdiction of the Secretary of the Army and the Chief
11 of Engineers.

12
13 h. *Public Law 87-88, Federal Water Pollution Control Act Amendments of 1961, as*
14 *amended.* Section 2(b)(1) of this Act gives Corps responsibility for water quality management of
15 Corps reservoirs. This law was amended by the Federal Water Pollution Control Act
16 Amendment of 1972, Public Law 92-500.

17
18 i. *Public Law 88-578, Land and Water Conservation Fund Act of 1965, as amended.*
19 This act established a fund from which Congress can make –appropriations for outdoor
20 recreation. Section 2(2) makes entrance and user fees at reservoirs possible by deleting the words
21 "without charge" from Section 4 of the 1944 Flood Control Act as amended.

22
23 j. *Public Law 89-72, Federal Water Project Recreation Act of 1965, as amended.* This
24 act requires that not less than one-half the separable costs of developing recreational facilities
25 and all operation and maintenance costs at Federal reservoir projects shall be borne by a non-
26 Federal public body. An OCE/OMB implementation policy made these provisions applicable to
27 projects completed prior to 1965.

28
29 k. *Public Law 89-80, Water Resources Planning Act (1965).* – This act established the
30 Water Resources Council and gives it the responsibility to encourage the development,
31 conservation, and use of the Nation's water and related land resources on a coordinated and
32 comprehensive basis.

33
34 l. *Public Law 89-272, Solid Waste Disposal Act of 1965, as amended by PL 94-580,*
35 *dated October 21, 1976 (see below).* This act authorized a research and development program
36 with respect to solid-waste disposal. It proposes (1) to initiate and accelerate a national research
37 and development program for new and improved methods of proper and economic solid-waste
38 disposal, including studies directed toward the conservation of national resources by reducing the
39 amount of waste and unsalvageable materials and by recovery and utilization of potential
40 resources in solid waste; and (2) to provide technical and financial assistance to State and local

1 governments and interstate agencies in the planning, development, and conduct of solid-waste
2 disposal programs. Recognizing the insufficient structure of the Act to resolve the growing
3 waste disposal issues facing the country, significant amendments were made to the Act with the
4 passage of the Resource Conservation and Recovery Act of 1976 (RCRA). RCRA created a
5 national “cradle to grave” hazardous waste management tracking program to deal with the
6 nation’s annual production of discarded material.

7
8 m. *Public Law 89-665, Historic Preservation Act of 1966, as amended.* This act
9 provides for: (1) an expanded National Register of significant sites and objects; (2) matching
10 grants to states undertaking historic and archeological resource inventories; and (3) a program of
11 grants-in aid to the National Trust for Historic Preservation; and (4) the establishment of an
12 Advisory Council on Historic Preservation. Section 106 requires that the President’s Advisory
13 Council on Historic Preservation have an opportunity to comment on any undertaking which
14 adversely affects properties listed, nominated, or considered important enough to be included on
15 the National Register of Historic Places.

16
17 n. *Public Law 90-483, River and Harbor and Flood Control Act of 1968, Mitigation of*
18 *Shore Damages.* Section 210 restricted collection of entrance fee at Corps lakes and reservoirs
19 to users of highly developed facilities requiring continuous presence of personnel.

20
21 o. *Public Law 91-190, National Environmental Policy Act of 1969, as amended (NEPA).*
22 NEPA declared it a national policy to encourage productive and enjoyable harmony between
23 man and his environment, and for other purposes. Specifically, it declared a “continuing policy
24 of the Federal Government... to use all practicable means and measures...to foster and promote
25 the general welfare, to create conditions under which man and nature can exist in productive
26 harmony, and fulfill the social, economic, and other requirements of present and future
27 generations of Americans.” Section 102 authorized and directed that, to the fullest extent
28 possible, the policies, regulations and public law of the United States shall be interpreted and
29 administered in accordance with the policies of the Act. Section 102(2)(c) required a five-point
30 environmental impact statement (EIS) on proposed Federal actions affecting the environment.
31 The Final EIS for Fort Gibson Lake was filed with the Council on Environmental Quality on 30
32 July 1975.

33
34 p. *Public Law 91-604, Clean Air Act of 1970, as amended.* The purpose of this Act is
35 to protect public health and welfare by the control of air pollution at its source, and to set forth
36 primary and secondary National Ambient Air Quality Standards to establish criteria for states to
37 attain, or maintain.

38
39 q. *Public Law 91-611, River and Harbor and Flood Control Act of 1970.* Section 234
40 provides that persons designated by the Chief of Engineers shall have authority to issue a citation

1 for violations of regulations and rules of the Secretary of the Army, published in the Code of
2 Federal Regulations.

3
4 r. *Public Law 92-347, Golden Eagle Passbook and Special Recreation User Fees.* This
5 act revises Public Law 88-578, the Public Land and Water conservation Act of 1965, to require
6 Federal agencies to collect special recreation user fees for the use of specialized sites developed
7 at Federal expense and to prohibit the Corps of Engineers from collecting entrance fees to
8 projects.

9
10 s. *Public Law 92-500, Federal Water Pollution Control Act Amendments of 1972.* The
11 Federal Water Pollution Control Act of 1948 (PL 845, 80th Congress), as amended in 1956,
12 1961, 1965 and 1970 (P.L. 91- 224), established the basic tenet of uniform State standards for
13 water quality. Public Law 92-500 strongly affirms the Federal interest in this area. "The
14 objective of this act is to restore and maintain the chemical, physical and biological integrity of
15 the Nation's waters."

16
17 t. *Public Law 92-516, Federal Environmental Pesticide Control Act of 1972.* This act
18 completely revises the Federal Insecticide, Fungicide and Rodenticide Act. It provides for
19 complete regulation of pesticides to include regulation, restrictions on use, actions within a
20 single State, and strengthened enforcement.

21
22 u. *Public Law 93-81, Collection of Fees for Use of Certain Outdoor Recreation*
23 *Facilities.* This act amends Section 4 of the Land and Water Conservation Act of 1965, as
24 amended to require each Federal agency to collect special recreation use fees for the use of sites,
25 facilities, equipment, or services furnished at Federal expense.

26
27 v. *Public Law 93-205, Endangered Species Act of 1973, as amended.* This law repeals
28 the Endangered Species Conservation Act of 1969. It also directs all Federal
29 departments/agencies to carry out programs to conserve endangered and threatened species of
30 fish, wildlife, and plants and to preserve the habitat of these species in consultation with the
31 Secretary of the Interior. This Act establishes a procedure for coordination, assessment, and
32 consultation. This Act was amended by Public Law 96-159.

33
34 w. *Public Law 93-251, Water Resources Development Act of 1974.* Section 107 of this
35 law establishes a broad Federal policy which makes it possible to participate with local
36 governmental entities in the costs of sewage treatment plan installations.

37
38 x. *Public Law 93-291, Archeological and Historic Preservation Act of 1974, as*
39 *amended.* The Secretary of the Interior shall coordinate all Federal survey and recovery
40 activities authorized under this expansion of the 1960 act. The Federal Construction agency may

1 transfer up to one percent of project funds to the Secretary with such transferred funds
2 considered nonreimbursable project costs.

3
4 y. *Public Law 93-303, Recreation Use Fees.* This act amends Section 4 of the Land and
5 Water Conservation Act of 1965, as amended, to establish less restricted criteria under which
6 Federal agencies may charge fees for the use of campgrounds developed and operated at Federal
7 areas under their control.

8
9 z. *Public Law 93-523, Safe Drinking Water Act.* The act assures that water supply
10 systems serving the public meet minimum national standards for protection of public health. The
11 act (1) authorizes the Environmental Protection Agency to establish Federal standards for
12 protection from all harmful contaminants, which standards would be applicable to all public
13 water systems, and (2) establishes a joint Federal-State system for assuring compliance with
14 these standards and for protecting underground sources of drinking water.

15
16 aa. *Public Law 94-422, Amendment of the Land and Water Conservation Fund Act of*
17 *1965.* Expands the role of the Advisory Council, Title 2 - Section 102a amends Section 106 of
18 the Historical Preservation Act of 1966 to say that the Council can comment on activities which
19 will have an adverse effect on sites either included in or eligible for inclusion in the National
20 Register of Historic Places.

21
22 bb. *Public Law 94-580, Resource Conservation and Recovery Act of 1976.* Section 1003
23 of this Act lists the objectives for solid waste management that will promote the protection of
24 health and the environment and will conserve valuable material and energy resources.

25
26 cc. *Public Law 95-217, Clean Water Act of 1977, as amended.* This Act amends the
27 Federal Water Pollution Control Act of 1970 and extends the appropriations authorization. The
28 Clean Water Act is a comprehensive Federal water pollution control program that has as its
29 primary goal the reduction and control of the discharge of pollutants into the nation's navigable
30 waters. The Clean Water Act of 1977 has been amended by the Water Quality Act of 1987,
31 Public Law 100-4.

32
33 dd. *Public Law 95-341, American Indian Religious Freedom Act of 1978.* The Act
34 protects the rights of Native Americans to exercise their traditional religions by ensuring access
35 to sites, use and possession of sacred objections, and the freedom to worship through
36 ceremonies and traditional rites.

37
38 ee. *Public Law 95-632, Endangered Species Act Amendments of 1978.* This law amends
39 the Endangered Species Act Amendments of 1973. Section 7 directs agencies to conduct a
40 biological assessment to identify threatened or endangered species that may be present in the

1 area of any proposed project. This assessment is conducted as part of a Federal agency's
2 compliance with the requirements of Section 102 of NEPA.

3
4 ff. *Public Law 96-95, Archeological Resources Protection Act of 1979.* This Act
5 protects archeological resources and sites that are on public and tribal lands, and fosters
6 increased cooperation and exchange of information between governmental authorities, the
7 professional archeological community, and private individuals. It also establishes requirements
8 for issuance of permits by the Federal land managers to excavate or remove any archeological
9 resource located on public or Indian lands.

10
11 gg. *Public Law 97-98, Farmland Protection Policy Act.* This Act instructs the
12 Department of Agriculture, in cooperation with other Federal departments, agencies, independent
13 commissions and other units of the Federal government, to develop criteria for identifying the
14 effects of Federal programs on the conversion of farmland to nonagricultural uses.

15
16 hh. *Public Law 98-63, Supplemental Appropriations Act of 1983.* This Act authorized the
17 Corps of Engineers Volunteer Program. The United States Army Chief of Engineers may accept
18 the services of volunteers and provide for their incidental expenses to carry out any activity of
19 the Army Corps of Engineers, except policymaking or law or regulatory enforcement.

20
21 ii. *Public Law 99-662, Water Resources Development Act of 1986.* Provides for the
22 conservation and development of water and related resources and the improvement and
23 rehabilitation of the Nation's water resources infrastructure.

24
25 jj. *Public Law 101-233, North American Wetlands Conservation Act.* This Act
26 establishes the North American Wetlands Conservation Council (16 U.S.C. 4403) to recommend
27 wetlands conservation projects to the Migratory Bird Conservation Commission. Section 9 of
28 the Act addresses the restoration, management, and protection of wetlands and habitat for
29 migratory birds on Federal lands. Federal agencies acquiring, managing, or disposing of Federal
30 lands and waters are to cooperate with the U.S. Fish and Wildlife Service to restore, protect, and
31 enhance wetland ecosystems and other habitats for migratory birds, fish, and wildlife on their
32 lands, to the extent consistent with their missions and statutory authorities.

33
34 kk. *Public Law 101-601, Native American Graves Protection and Repatriation Act.*
35 This Act provides for the protection of Native American and Native Hawaiian cultural items. It
36 establishes a process for the authorized removal of human remains, funerary, sacred, and other
37 objects of cultural patrimony from sites located on land owned or controlled by the Federal
38 government. This Act requires Federal agencies and Federally assisted museums to return
39 specified Native American cultural items to the Federally recognized Indian tribes or Native
40 Hawaiian groups with which they are associated. Notification of all inadvertent discoveries of

1 such items covered by the Act is reported to the appropriate affiliated descendant or tribe in order
2 of precedence as set by the Act.

3
4 ii. *Public Law 110-114, Water Resources Development Act of 2007, Section 3134.* This
5 act requires lakes within the State of Oklahoma under Corps of Engineers jurisdiction to research
6 methods for demonstration projects to benefit and enhance recreation.

7 8 **2.11 Executive Orders and Circulars**

9 The following Executive Orders and Circulars are applicable to Fort Gibson Lake.

10
11 a. *Executive Order 11752, 17 December 1973, Prevention, Control, and Abatement of*
12 *Environmental Pollution at Federal Facilities.* The purpose of this order is to assure that the
13 Federal Government, in the design, construction, management, operation, and maintenance of its
14 facilities, shall provide leadership in the nationwide effort to protect and enhance the quality or
15 air, water, and land resources through compliance with applicable standards for the prevention,
16 control, and abatement of environmental pollution. Section 4 listed the requirements for federal
17 facility design, construction, management, operation, and maintenance.

18
19 b. *Executive Order 11593, 13 May 1971, Protection and Enhancement of the Cultural*
20 *Environment.* This Presidential Order mandates that all Executive Branch agencies, bureaus, and
21 offices: (1) compile an inventory of the cultural resources – archeological, architectural and
22 historical structures, sites and districts – for which they are trustee; (2) nominate all eligible
23 Government properties to the National Register of Historic Places; (3) preserve and protect their
24 cultural resources; and (4) insure that agency activities contribute to the preservation and
25 protection of non-federally owned cultural resources. The deadline for Federal agency
26 compliance with Executive Order 11593 was 1 July 1973.

27
28 c. *Executive Order 11988, 24 May 1977, Floodplain Management.* This order outlines
29 the responsibilities of Federal agencies in the role of floodplain management. Each agency shall
30 evaluate the potential effects of actions on floodplains and should not undertake actions that
31 directly or indirectly induce growth in the floodplain, unless there is no practical alternative.
32 Agency regulations and operating procedures for licenses and permits should include provisions
33 for evaluation and consideration of flood hazards. Construction of structures and facilities on
34 floodplains must incorporate flood proofing and other accepted flood protection measures.
35 Agencies shall attach appropriate use restrictions to property proposed for lease, easement, right-
36 of-way, or disposal to non-Federal public or private parties.

37
38 d. *Executive Order 11990, 24 May 1977, Protection of Wetlands.* This order directs
39 Federal agencies to provide leadership in minimizing the destruction, loss, or degradation of
40 wetlands.

1 e. *Executive Order 12898, 11 February 1994, Federal Actions to Address*
2 *Environmental Justice in Minority Populations and Low-Income Populations*. Federal agencies
3 shall make achieving environmental justice part of its mission by identifying and addressing, as
4 appropriate, disproportionately high and adverse human health or environmental effects of its
5 programs, policies, and activities on minority populations and low-income populations in the
6 United States.

7
8 f. *Executive Order 12962, 7 June 1995, Recreational Fisheries*. This order mandates
9 that Federal agencies, to the extent permitted by law and where practicable, improve the quality,
10 function, and sustainable productivity and distribution of aquatic resources for increased
11 recreational fishing opportunities.

12
13 g. *Executive Order 13007, 24 May 1996, Indian Sacred Sites*. This Executive Order
14 requires that agencies avoid damage to Indian sacred sites on Federal land, and avoid blocking
15 access to such sites for traditional religious practitioners.

16
17 h. *Executive Order 13045, 21 April 1997, Protection of Children from Environmental*
18 *Health Risks and Safety Risks*. This order mandates that Federal agencies, to the extent
19 permitted by law and appropriate and consistent with the agency's mission, make it a priority to
20 identify and assess environmental health risks and safety risks that may disproportionately affect
21 children and ensure that its policies, programs, activities and standards address disproportionate
22 risks to children that result from environmental health risks or safety risks.

23
24 i. *Executive Order 13112, 3 February 1999, Invasive Species*. The purpose of this
25 order mandates that each Federal agency whose actions may affect the status of invasive species
26 shall identify the actions, use relevant programs and authorities to prevent the introduction of
27 invasive species, detect and respond rapidly to and control populations of such species, monitor
28 invasive species populations, provide for restoration of native species and habitat conditions in
29 ecosystems that have been invaded, conduct research on invasive species, and promote public
30 education on invasive species. Federal agencies are further mandated not to authorize, fund, or
31 carry out actions that it believes are likely to cause or promote the introduction or spread of
32 invasive species. The order also establishes an Invasive Species Council and outlines the duties
33 of the Council. USACE responded with a Policy Memorandum on 2 June 2009, which
34 implements USACE Invasive Species Policy. The policy memorandum establishes a consistent,
35 nationwide policy that will be applied to all Civil Works projects and programs. Specifically for
36 Operations, the memorandum states that "Operating projects will include strategies for invasive
37 species management in their project Operations and Maintenance responsibilities." The
38 strategies are to be coordinated with other Federal, State, and local agencies. The National
39 Invasive Species Management Plan, developed by the National Invasive Species Council, serves
40 as a blueprint for USACE action on both aquatic and terrestrial invasive species.

1 j. *Executive Order 13186, 10 January 2001, Protection of Migratory Birds.* This order
2 requires that each Federal agency taking actions that have, or are likely to have, a measureable
3 negative effect on migratory bird populations develop and implement a Memorandum of
4 Understanding with the Fish and Wildlife Service that shall promote the conservation of
5 migratory bird populations.

6
7 k. *Executive Order 13474, 26 September 2008, Recreational Fisheries.* This order
8 amends Executive Order 12962.
9

CHAPTER 3 – RESOURCE OBJECTIVES

3.1 Resource Objectives

Resource considerations at Fort Gibson Lake exist primarily due to user demands on the project. Multiple user types have interests in the project lands, recreation facilities, and waters, and such demands regularly create conflicts. USACE is obligated to manage these resources for the overall interest of the public and not just for a select group of individuals. It is the responsibility of the project and the agency to attempt to provide an environmentally sound balance of these demands. Impacts on the environment will be assessed during the decision making process prior to any change to management plans or strategies. The following goals are the priorities for consideration when determining management objectives and development activities.

1. To increase the value of all project lands and waters for recreation, fisheries, and wildlife.
2. Manage the existing natural resources and recreation facilities in compliance with all pertinent laws, regulations and policies.
3. Develop and manage the area for maximum enjoyment of the recreating public.
4. Protect and preserve the existing native wildlife species and improve wildlife habitat for now and in the future.
5. To protect and preserve the existing shoreline from erosion and overuse through natural resource management and cooperation with adjacent landowners.
6. To inform the public, through programs and personal contacts, about the project and resource management purposes and objectives.
7. Integrate fish and wildlife management practices with other natural resource management practices while working closely with state and local natural resource agencies.
8. Identify safety hazards or unsafe conditions; correct infractions and implement safety standards in accordance with EM 385-1-1.
9. Avoid the appearance of private exclusive use in areas zoned for limited development in the Fort Gibson Lake SMP.

1 10. Encourage non-consumptive use of project lands.
2

3 Implementation of these goals is based upon time, manpower, and budget. The objectives
4 provided in this chapter are established to provide high levels of stewardship to USACE
5 managed lands and resources while still providing a high level of public service. These
6 objectives will be pursued through the use of a variety of mechanisms such as: assistance from
7 volunteer efforts, hired labor, contract labor, permit conditions, remediation, and special lease
8 conditions. It is the intention of Fort Gibson Project to provide a realistic approach to the
9 management of all resources.
10

11 The natural resource elements within the identified objectives come in several different
12 categories of work at Fort Gibson Lake. They can be broken into fisheries, game, non-game, and
13 shoreline use. Management objectives for these categories are dependent on the individual
14 resource, location, and lead agency.
15

16 3.1.1 Shoreline Management

17 The objective for this program is to manage public lands in accordance with the Fort
18 Gibson Lake SMP. The purpose of the SMP is to manage activities considered as private use on
19 public lands without allowing degradation to natural resources or creating the appearance of
20 private exclusive use. Refer to the Fort Gibson Lake SMP for descriptions of authorized
21 activities within this program.
22

23 3.1.2 Wildlife and Fisheries Management

24 Wildlife and fisheries are managed cooperatively between the ODWC and USACE.
25 USACE currently licenses 21,800 acres of land and water to ODWC. These areas are primarily
26 located in Wagoner and Cherokee County portions of Fort Gibson Lake. ODWC's primary
27 objective in these areas is to manage game species with the understanding those actions benefit
28 both game and non-game species. These areas will continue being managed by this agency
29 under their license.
30

31 ODWC is also the primary agency responsible for performing fisheries management.
32 ODWC objectives for fisheries are to continue to monitor current population and insure they are
33 healthy and stable. ODWC does annual sampling and data analysis to assure fisheries
34 populations stay within an acceptable range. They also make adjustments in creel and size limits
35 as necessary to keep existing populations healthy. ODWC can also supplement fish populations
36 with their hatchery program.
37

38 USACE is not directly involved with management within the ODWC areas of
39 responsibility. However, USACE has determined that ODWC's objectives compliment our
40 goals for fish and wildlife management and should remain as the primary objectives for these

1 locations. Another USACE objective for ODWC areas of responsibility will be to continue
2 providing support when resources are available. USACE often provides support with assistance
3 in the placement of fish structures, archeological reviews for proposals involving soil
4 disturbance, and assistance with GIS mapping.
5

6 In addition to the ODWC licensed areas, USACE has several additional management
7 units established for the purpose of wildlife management. The objectives for these lands are to
8 preserve the existing native wildlife species and improve their habitat. The management plans
9 written within this objective will be centered on both game and non-game species and can be
10 found in the OMP.
11

12 3.1.3 Recreation

13 Recreation falls within two categories and can be identified as either land or water based
14 recreation. Management objectives for each type vary depending on the location and the
15 intensity of use. General objectives are provided in this master plan as to the work necessary to
16 meet the public’s needs for land and/or water based recreation.
17

18 Land-based recreation includes opportunities, activities, areas and facilities that typically
19 occur on, or adjacent to, USACE land and water, such as camping, hiking, hunting, picnicking,
20 wildlife/bird viewing, sightseeing, etc. Land-based recreation areas include campgrounds, day-
21 use areas, overlooks, hunting areas, and wildlife management areas,. Facility types typically
22 found within these recreation areas include campsites, picnic sites, bathrooms, roads, boat ramps,
23 courtesy docks, and trails. These recreation areas are managed by several entities: USACE,
24 State of Oklahoma, county and city governments, and private/commercial concessionaires. Land-
25 based recreation objective will be to continue providing service and rehabilitate existing parks to
26 a “Justified Level of Service”.
27

28 Water-based outdoor recreation includes opportunities, activities, areas and facilities that
29 occur on water managed by USACE. These activities include; fishing, boating, swimming,
30 scuba diving, operating seaplanes, kayaking, etc. Unlike land-based recreation the majority of
31 water-based is managed by USACE with some assistance from the Oklahoma Lake Patrol. The
32 objective of this program is to insure public safety while providing recreational opportunities on
33 the water. This program will involve looking at recreation carrying capacity vs. current use
34 patterns, zoning requirements for no-wake or restricted areas, and areas to remain open for public
35 recreation. USACE will keep in close coordination with the Oklahoma Lake Patrol in
36 determining use patterns within the water portions of the project and promote water safety.
37

38 3.1.4 Oklahoma State comprehensive Recreation Program

39 The 2012 Oklahoma State Comprehensive Recreation Plan (SCORP) is prepared every
40 five years as a requirement in participation in the Land & Water Conservation Fund Act of 1965.

1 Each SCORP is required to, in part, evaluate the demand for and supply of outdoor recreation
2 resources and facilities in the state and present a comprehensive coverage of the issues of
3 statewide importance, demand or preferences for public outdoor recreation, and supply of
4 outdoor recreation resources and facilities. The results of the 2012 SCORP evaluation of
5 outdoor recreation resources indicates 1) there is an increased awareness regarding water quality
6 and water quantity issues throughout the state, 2) the public is primarily concerned with
7 maintaining access to public lands while providing a wide variety of recreation opportunities, 3)
8 Oklahomans under-value public recreation, and 4) Oklahoma lacks trails or a plan for trails to
9 link communities or populations to outdoor recreation resources. The 2012 SCORP includes 14
10 recommendations that address the outdoor recreation concerns and issues in the state; those
11 recommendations that maximize project benefits, meet public needs, and foster environmental
12 sustainability will be considered.

13

14 3.1.5 Resource Objective Priorities

15 Execution of resource objectives at a large multi-purpose project such as Fort Gibson
16 Lake is a delicate balance between items that often compete for funds, time, and other resources.
17 Priority will be given to those items required by law with an attempt to provide continued public
18 use of Government land. Public access will still be a priority to service all ethnic and
19 economical groups. Access will be in the form of offering hunting, fishing, camping, bird
20 watching, boating, and other various lake related recreational opportunity locations.

21

22 The intention is to continue allowing shoreline use activities in areas where private
23 exclusive use can be avoided as well as continued protection of the natural resources. The
24 shoreline use program will need to be monitored closely to assure permitted activities do not
25 exceed the carrying capacity of Fort Gibson Lake.

1 **CHAPTER 4 – LAND ALLOCATION, LAND CLASSIFICATION, WATER**
2 **SURFACE, AND PROJECT EASEMENTS**

3
4 **4.1 Land Allocation**

5 Land allocation is identified as the congressionally authorized purpose for which the
6 project lands were purchased. There are four categories of allocation identified as: Operations,
7 Recreation, Fish and Wildlife, and Mitigation. There was a total of 75,169 acres of land
8 originally purchased for the construction of Fort Gibson Lake.

9
10 a. *Operations.* These are lands which were acquired specifically to meet the
11 requirements of the congressionally authorized purpose of constructing and operating the project
12 (i.e. flood control, hydropower, water supply etc.). There are 75,169 acres originally purchased
13 for the purpose of operating the project.

14
15 b. *Recreation.* These would be lands acquired specifically for recreation. There were no
16 lands congressionally authorized for the purpose of Recreation at the project.

17
18 c. *Fish and Wildlife.* These would be lands that were purchased specifically for the
19 purpose of managing or protecting fish and wildlife. There were no lands congressionally
20 authorized for the purpose of Fish and Wildlife.

21
22 d. *Mitigation.* These would be lands purchased for the specific intention of offsetting the
23 losses associated with the creation of the project. There were no lands congressionally
24 authorized for the purpose of Mitigation.

25
26 **4.2 Land Classification**

27 Since construction, total fee acres managed as part of Fort Gibson Lake have been
28 reduced through disposal of some project lands. Project lands currently include 71,213 acres in
29 fee, of which 55,815 acres are usable at the conservation pool (554.0 ft). Land classification
30 indicates the primary use for which project lands are managed. There are five categories of
31 classification identified as: Project Operations, High Density Recreation, Mitigation,
32 Environmentally Sensitive Areas, and Multiple Resource Managed Lands.

33 4.2.1 Project Operations

34 This category includes the lands managed for the dam, spillway, hydropower plant,
35 switch yard, project office, and maintenance yards. There are 733 acres classified under Project
36 Operations.

1 4.2.2 High Density Recreation

2 These are lands developed for intensive recreational activities for the visiting public
3 including day use areas, campgrounds, and concession areas. There are 5,485 acres of land
4 classified for high density recreation.
5

6 4.2.3 Environmentally Sensitive Areas

7 This classification is only used for the lands allocated for mitigation for the purpose of offsetting
8 losses associated with the development of the project. There are no lands classified as mitigation
9 since this land allocation was not congressionally authorized.
10

11 4.2.4 Multiple Resource Management Lands

12 This classification is for the predominate use of an area with the understanding that other
13 compatible uses can occur within the area. This classification is divided into four subcategories
14 identified as: Low Density Recreation, Wildlife Management, Vegetative Management, and
15 Future/Inactive Recreation Areas. There are 49,359 acres of lands that are under this
16 classification. The following identifies the amount contained in each subcategory of this
17 classification.
18

19 a. *Low Density Recreation.* These are lands with minimal development or infrastructure
20 that support passive public use (e.g. fishing, hunting, wildlife viewing, shoreline use,
21 hiking etc.). They were lands purchased for project operations but classified for low
22 density recreation. The intention of these classified lands is to assure available lands for
23 low density recreation as opposed to areas classified as high density recreation. There are
24 113 acres under this classification at Fort Gibson Lake.
25

26 b. *Wildlife Management.* These are lands designated for the management of Fish and
27 Wildlife resources. They were lands purchased for project operations but classified for
28 the purpose of wildlife management. There are 49,246 acres under this classification at
29 Fort Gibson Lake.
30

31 c. *Vegetative Management.* These are lands that were previously designated as
32 protected under the original MP, a designation which no longer exists within the current
33 MP guidance. Lands zoned for vegetative management are for the management of areas
34 containing vegetation considered to be important to save or conserve. Examples of these
35 vegetative types would be wetlands, forests, prairie, or other native vegetation. There are
36 no lands classified as vegetative management at Fort Gibson Lake.
37

38 d. *Future/Inactive Recreation Areas.* These are lands with site characteristics
39 compatible with potential future recreational development or recreation areas that are

1 closed or open but no longer maintained. These areas will be managed as a multiple
 2 resource land until an opportunity arises to develop or reopen these areas. There are no
 3 lands classified as future/inactive recreation areas at Fort Gibson Lake.
 4

5 Table 4.1 provides a summary of land classifications at Fort Gibson Lake. Maps showing
 6 the various land classifications can be found in the Plates section (Appendix A) of this MP.
 7

Table 4.1 Land Classification Acres at the Fort Gibson Lake Project.

Classification	Acres
Project Operations	733
High Density Recreation	5,485
Environmentally Sensitive Areas	238
Multiple Resource Managed Lands Low Density Recreation	113
Multiple resource Managed Lands Wildlife Management	49,246
Multiple Resource Managed Lands Vegetative Management	0
Multiple Resource Managed Lands Future/Inactive Recreation Areas	0

8
 9
 10 **4.3 Water Surface**

11 Fort Gibson Lake has 19,900 acres of surface water at the conservation pool (554.0 ft),
 12 for which the project administers a surface water zoning program. The four categories of water
 13 surface zoning classifications are identified as: Restricted, Designated No-Wake, Fish and
 14 Wildlife Sanctuary, and Open Recreation.

15 In addition to the above mentioned water surface zoning areas, the Fort Gibson Lake
 16 project has seaplane landing areas; seaplanes are only authorized to land on the lake within
 17 certain locations of the lake. A map of the locations where seaplanes are authorized to land can
 18 be found in the Plates section (Appendix A).
 19

20 4.3.1 Restricted

21 These water areas are restricted for project operations, safety, and security purposes.
 22 There are areas upstream and downstream of the dam are identified for no boat entry. The

1 project uses the buoy system to identify these areas that are restricted from access for public
2 awareness and safety. The area restricted area of the lake just upstream of the dam is
3 approximately 46 acres and the restricted area below the dam (the tailwaters) is approximately
4 24.5 acres.

6 4.3.2 Designated No-Wake

7 These designated water areas are intended to protect environmentally sensitive shoreline
8 areas, recreational water access areas from disturbance, and for public safety. The project uses
9 the buoy system to identify these areas as well. Additionally, no boating is permitted around the
10 swim beaches; buoys are also used to identify the designated swim beaches areas around the
11 lake.

13 4.3.3 Fish and Wildlife Sanctuary

14 These water areas have annual or seasonal restrictions on areas to protect fish and
15 wildlife species during periods of migration, resting, feeding, nesting, and/or spawning. The
16 water surface area within ODWC's waterfowl refuge license area does have seasonal restricted
17 access; the seasonal zoning for public awareness is managed by ODWC.

19 4.3.4 Open Recreation

20 These waters are available for year round or seasonal water-based recreational use. The
21 remainder of the lake's surface water is open to recreational use. There is no specific zoning for
22 these areas, but there is a buoy system in place to help aid in public safety while on the lake.
23 These buoys mark hazards in addition to no wake areas. The buoy system is managed by
24 USACE with close coordination with the Oklahoma Department of Public Safety.

26 **4.4 Project Easement Lands**

27 These are lands on which easement interests are held but no fee title ownership. These
28 are typically composed of three different classification identified as Operations Easement,
29 Flowage easement, and Conservation Easement. There are 1,421 acres of easement lands at Fort
30 Gibson Lake.

32 a. *Operations Easement.* These are easements USACE purchased for the purpose of
33 project operations. There are 320 acres of operation easements at Fort Gibson Lake, which
34 consists of relocated local State and County roads, as well as railroad easements.

36 b. *Flowage Easement.* These are easements purchased by USACE giving the right to
37 temporarily flood private land during flood risk management operations. There are 1,101 acres

1 of flowage easement lands located at Fort Gibson Lake. The purpose of these easements is to
2 provide adequate storage for flood waters.

3

4 c. *Conservation Easement.* These are easements USACE purchased for the purpose of
5 protecting wildlife, fisheries, recreation, vegetation, archeological, endangered species, or other
6 environmental benefits. There are no conservation easements lands at Fort Gibson Lake.

CHAPTER 5 – RESOURCE PLAN

5.1 Classification and Justification

This chapter describes the management plans for each area of classification within the MP. The classifications which exist at Fort Gibson Lake are Project Operations, High Density Recreation, Environmentally Sensitive, and Multiple Resource Managed Lands. The management plans identified are in broad terms of how these project lands will be managed by classification category. A more descriptive plan for managing these lands can be found in the Fort Gibson Lake OMP.

5.1.1 Project Operations

These lands are classified for security reasons and pertain to the project operations associated with the dam and related facilities. There are 733 acres of lands under this classification all of which are managed by the USACE. The management plan for this area is to continue providing physical security necessary to insure continued operations of the dam, hydropower plant, and related facilities. This means that public access must be restricted in hazardous locations, near the dam and spillway, and within the hydropower plant. Authorization for the public to moor private floating facilities and/or the modification of land form and vegetation are not permitted within this area. The goal for these classified lands is to continue operating as done historically in order to insure project operations and security.

5.1.2 High Density Recreation

There are numerous areas around Fort Gibson Lake that are designated as High Density Recreation in this and previous master plans. Fort Gibson Lake has a total of 5,485 acres classified as High Density Recreation; of the areas classified as High Density Recreation, the park areas compose 5,231 acres. Description of high density recreation is provided in two separate types of park areas. First are park areas that include classification for high density recreation but are leased to another agency/entity for management and operation. USACE does not provide any maintenance within any of these locations but there are times when support is provided to the managing agency. USACE has to provide review of requests and make sure they are in accordance with applicable laws and regulations for the proposed activity within an area zoned high density recreation. Second are high density areas which USACE still manages and operates.

There are several areas currently classified as high density recreation which are leased to other organizations for operation and management. The areas currently leased to other agencies can be found in Table 5.1. The goal for these areas is to work with USACE partners to assure

1 recreation areas are being managed in accordance with resource objectives identified in Chapter
 2 3.

Table 5.1 Leased recreation area managing agency at Fort Gibson Lake Project.

Park	Number of Acres	Managing Agency
NE Christian Churches of OK	90	Christian Church
Camp Inhofe	45	Private
Camp Waluhili	134	Camp Fire
Camp Guts	52	Guts Church
Camp Pauline Williams	51	Girl Scouts
Methodist Church Camp	45	Methodist Church
Cherokee Nation Retreat	38	Cherokee Nation
Tulakogee	186	Baptist Church
Takatoka	255	Tulsa YMCA
Pryor City Park	491	City of Pryor
Oklahoma Parks & Tourism	2,360	State of Oklahoma
Jackson Bay Marina	38	Private
Long Bay Marina	57	Private
Mazie Landing	99	Private
Taylor Ferry Marina	44	Private
Whitehorn Cove Marina	163	Private
Pryor Creek Concession	48	Private
Dam Site Concession	1	Private

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A map showing managing agencies and their locations can be found in the Plates section (Appendix A) of this MP.

USACE still operates and manages numerous public use areas designated as high density recreation. These areas include locations that were originally classified recreation areas but have since been turned into access points, as well as locations where developed recreational areas are still managed and maintained for high density use. Table 5.2 shows the public use areas currently managed by USACE.

Table 5.2 Management goals for designated public use areas at Fort Gibson Lake Project.

Park	Number of Acres	Management Goal
Big Hollow	154	Access Point
Blue Bill Point	55	Maintained Facility
Dam Site	30	Maintained Facility
Dam Site East	13	Maintained Facility
Earbob	94	Access Point
Flat Rock Creek	38	Maintained Facility
Hulbert Landing	18	Access Point
Jackson Bay	50	Maintained Facility
Mallard Bay	59	Access Point
Mission Bend	40	Access Point
Overlook	2	Maintained Facility
Rocky Point	127	Maintained Facility
Spring Creek	108	Access Point
Taylor Ferry	57	Maintained Facility
Taylor Ferry Beach	13	Maintained Facility
Taylor Ferry North	18	Maintained Facility
Toppers	4	Maintained Facility
Wahoo Bay	53	Maintained Facility
Wildwood	101	Maintained Facility

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A map showing existing parks and facilities managed by USACE can be found in the Plates section (Appendix A) of this MP.

5.1.3 Environmentally Sensitive Areas

These are areas where scientific, ecological, cultural, and aesthetic features have been identified. Designation of these lands is not limited to just lands that are otherwise protected by laws such as the ESA, the NHPA, or applicable State statutes. These areas must be considered by management to ensure they are not adversely impacted. Typically, limited or no development of public use is allowed on these lands. No agricultural or grazing uses are permitted on these lands unless necessary for a specific resource management benefit, such as prairie restoration.

There are three areas at Fort Gibson Lake that fit this description. A total of 238 acres on USACE managed lands were classified as Environmentally Sensitive Areas due to their significance and need for conservation. The goal for these areas is to be managed for preservation in compliance with the NHPA.

1 5.1.4 Multiple Resource Management Lands

2 These are areas where predominant use is that of the classification. However, there are
3 other compatible uses which may occur on these lands without impacting the predominant use.
4 These lands can be divided into four sub-categories for the purposes of this master plan. These
5 categories are Low Density Recreation, Wildlife Management, Vegetative Management, and
6 Future/Inactive Recreation Areas. The following is a description of each sub-categories resource
7 objectives, acreages, and description of use.

8 a. *Low Density Recreation:* These are lands with minimal development or infrastructure
9 that support passive public use. There are 113 acres zoned Low Density Recreation. The
10 allowable uses within these lands can be categorized as either shoreline use (private
11 floating structures/vegetative modification) or low density recreation.
12

13 Portions of the Low Density Recreation lands are areas where USACE has determined
14 that Limited Development can occur under a Shoreline Use Permit. These permits can
15 authorize construction of private floating facilities on the lake as well as vegetative
16 modification on fee owned land. Shoreline use is the major portion of work effort at Fort
17 Gibson Lake when it comes to natural resources management. These activities may be
18 authorized in designated areas consistent with approved use allocations specified in the
19 Lake Fort Gibson SMP. The intention of the SMP is to protect natural resources while
20 still providing limited private use activities. The issuance of a private shoreline use
21 permit does not convey any real estate or personal property rights or exclusive use rights
22 to the permit holder.
23

24 The current status of shoreline management at Fort Gibson Lake is that there are
25 approximately 528 permits issued for boat docks and related land-based activities; a
26 minimal increase in the number of permits issued is expected. Consult the Fort Gibson
27 Lake Shoreline Management Plan for specific information on how shoreline use is
28 managed.
29

30 The intention for these lands is to assure they are being managed in accordance with the
31 objectives identified in Chapter 3, and the requirements in CFR, Title 36, Section 327.30.
32 Fort Gibson Lake staff will monitor permitted shoreline use in these areas to accomplish
33 this task. Staff will assure the appearance of private exclusive use is not occurring and
34 that USACE resource objectives are being met. If areas become saturated, USACE will
35 notify the public why additional shoreline use permits cannot be issued within that area.
36

37 b. *Wildlife Management.* These are lands designated for the management of wildlife
38 resources. Wildlife management is conducted by USACE and the State of Oklahoma.

1 There are currently 49,246 acres of land classified for wildlife management, and 1,320
2 acres of water licensed to the ODWC for a waterfowl refuge.

3
4 c. *Vegetative Management.* These are lands that have vegetative types considered to be
5 sensitive and needing special classification to ensure success. There are no lands
6 classified for vegetative management at Fort Gibson Lake.

7
8 d. *Future/Inactive Recreation Areas.* These are areas that were classified for recreation
9 but were never developed. There are no lands classified for future/inactive recreation
10 areas at Fort Gibson Lake.

11 12 5.1.5 Water Surface

13 This is in reference to water surface management needs which the project utilizes to
14 ensure project operations. There are four types of water surface zoning utilized at Fort Gibson
15 Lake.

16
17 a. *Restricted.* The purpose of the restricted water areas is limit public access to ensure
18 the security of project operations, safety, and security. There are two restricted water
19 areas in which the public is not allowed to enter; one area includes approximately 46
20 acres of water just upstream of the dam, the other area includes approximately 24.5 acres
21 below the dam in the tailwaters. The project uses the buoy system to identify these areas
22 that are restricted from access for public awareness and safety zoned this way in
23 accordance with ER 1130-2-520.

24
25 b. *Designated No-Wake.* The purpose of these designated water areas are to protect
26 environmentally sensitive shoreline areas, recreational water access areas from
27 disturbance, and for public safety. These areas occur throughout the lake area; the project
28 uses the buoy system to identify these areas. Additionally, no boating is permitted
29 around the swim beaches; buoys are also used to identify the designated swim beaches
30 areas around the lake.

31
32 c. *Fish and Wildlife Sanctuary.* The purpose of these water areas is to protect fish and
33 wildlife species during periods of migration, resting, feeding, nesting, and/or spawning.
34 The ODWC manages the annual or seasonal access to the water surface area within
35 ODWC's waterfowl refuge license area.

36
37 d. *Open Recreation.* These waters are available for year round or seasonal water-based
38 recreational use. There is no specific zoning for these areas, but there is a buoy system in
39 place to help aid in public safety while on the lake. These buoys mark hazards in

1 addition to no wake areas. The buoy system is managed by USACE with close
2 coordination with the Oklahoma Department of Public Safety.

3 4 5.1.6 Seaplane Instructions.

5 Recreation seaplane landings and takeoffs may occur on water surface areas where this
6 activity is not prohibited. A map depicting areas where seaplane landings and takeoffs are
7 prohibited can be found in the Plates section (Appendix A). The USACE imposed restrictions
8 that apply to seaplane operations are published by the Federal Aviation Administration in their
9 Notice to Airmen and are also set forth in Title 36 of the Code of Federal Regulations, Chapter
10 III, Part 327.4.

11 12 **5.2 Special Considerations**

13 a. *Cultural Resources.* There are a large number of sensitive, potentially significant
14 cultural resources located around and within Fort Gibson Lake. Cultural resources sites at this
15 reservoir and within the Grand/Neosho River valley in general have the potential to be eligible
16 for the National Register of Historic Places because of the amount of data about prehistoric
17 human lifeways that they may yield. Therefore, special consideration should be given to any
18 activity that may have an adverse impact on cultural resources. A thorough review of all actions
19 that have soil disturbance components must be conducted and reviewed by the District
20 Archaeologists. Actions with a soil disturbance component may require an on-site investigation
21 by a professional archaeologist, the results of which may subsequently be required to be
22 coordinated with the Oklahoma State Historic Preservation Office (SHPO) and appropriate
23 Tribal Nations before authorization of work is granted. Actions without an immediate, presumed
24 soil disturbance component – such as leases, licenses, and permits – also require review by the
25 District Archaeologists. These types of actions have the potential to adversely affect cultural
26 resources because of the types of activities involved, and also because of the aspect of
27 (stakeholder) control over the land itself. Finally, the existing 1995 Historic Properties
28 Management Plan (HPMP) should be revised and implemented for managing cultural resources
29 at Fort Gibson Reservoir. The revision is pending acquisition of appropriate funding.

30 b. *Endangered Species.* There are several endangered species that have a home range
31 within the Fort Gibson Lake area (Table 2.2). Therefore, any work conducted on this project has
32 to be in accordance to the ESA. The methodology to assure all work is done in compliance with
33 ESA is to review the proposed action for impacts and follow the requirements of Section 7 of the
34 ESA.

35 c. *Shoreline Management.* Shoreline management at Fort Gibson Lake is an integral
36 part of the project. Therefore, it is a management topic that must be identified to help lay the
37 ground work to assure compliance of the regulations. 36 CFR Section 32.30(d)(1) states:

1 “It is the policy of the Chief of Engineers to protect and manage shorelines of all Civil
2 Works water resource development projects under Corps jurisdiction in a manner which
3 will promote the safe and healthful use of these shorelines by the public while
4 maintaining environmental safeguards to ensure a quality resource for use by the public.
5 The objectives of all management actions will be to achieve a balance between permitted
6 private uses and resource protection for general public use. Public pedestrian access to
7 and exit from these shorelines shall be preserved. For projects or portions of projects
8 where Federal real estate interest is limited to easement title only, management actions
9 will be appropriate within the limits of the estate acquired. “

10 Generally, Fort Gibson Lake has been historically managed to achieve the results
11 required in the above policy statement. The intention is to continue managing in this fashion to
12 achieve a balance between public desires for shoreline use and environmental sustainability.

1 **CHAPTER 6 – SPECIAL TOPICS**

2
3
4 **6.1 Competing Interests on the Natural Resource**

5 Fort Gibson Lake is a large multi-use project with numerous authorized purposes. The
6 authorized purposes have industries and/or user types which have developed over time and are
7 reliant on their provided benefits. These benefits are critical to the local and regional economies
8 and are of great interest to the public. Due to these interests, competing desires on the natural
9 resources develop. It is very difficult to balance these interests so the customer can benefit while
10 insuring there are no adverse impacts. It is the intention of this document to outline a plan, which
11 when executed, provides customer service and appropriate natural resource management.
12

13 **6.2 American Burying Beetle**

14 American burying beetles (ABBs) can be found at Fort Gibson Lake. The species was
15 proposed for federal listing in October 1988 (53 FR 39617) and designated as an endangered
16 species on July 13, 1989 (54 FR 29652). The ABB is an annual species and typically reproduces
17 once in its lifetime. It competes with other invertebrate and vertebrate species for carrion.
18 Although ABBs are considered feeding habitat generalists, they are believed to be more selective
19 regarding breeding habitat. Direct adverse impacts to ABBs during their inactive and active
20 periods may occur as a result of impacts from clearing vegetation, soil compaction due to heavy
21 equipment operation, fuel and chemical contamination of the soil, grading, soil excavation and
22 filling, and re-vegetation and reseeded of disturbed areas. During construction activities and
23 development of access roads, soil is excavated and vegetation is cleared. Excavating soils,
24 clearing vegetation, and constructing access roads involve displacement of soils that could
25 uncover ABBs or adversely modify their habitat. Uncovered ABBs could be exposed to
26 predation, adverse environmental conditions, or crushed by equipment. If construction occurs
27 during the active season, ABB broods could be displaced during soil excavation, adults could be
28 separated from larvae/eggs, and/or both could be crushed by equipment.

29 Section 7(a)(2) of the ESA requires federal agencies to ensure that any action authorized,
30 funded, or carried out by such agency is not likely to: 1) jeopardize the continued existence of
31 any endangered or threatened species, or 2) result in the destruction or adverse modification of
32 critical habitat. The term, "jeopardize the continued existence of", means to reduce appreciably
33 the likelihood of both the survival and recovery of listed species in the wild by reducing the
34 species' reproduction, numbers, or distribution.

35 While the action of revising a master plan is not likely to jeopardize the continued
36 existence of the ABB, and is not likely to destroy or adversely modify critical habitat, it is
37 possible that lake management in accordance with the proposed action could result in incidental
38 take of ABBs. For future activities at Fort Gibson lake that could adversely affect the ABB, the

1 Tulsa District will consult with the U.S. Fish and Wildlife Service and comply with measures
2 outlined in the most current Biological Opinion (BO) issued by the Service.

3 4 **6.3 Invasive Species**

5 Executive Order 13112 outlines requirements of Federal agencies whose actions may
6 affect the status of invasive species. The Executive Order requires, in part, federal agencies to 1)
7 use relevant program to prevent the introduction of invasive species, 2) detect and respond
8 rapidly to and control populations of such species, 3) monitor invasive species populations, 4)
9 provide restoration of native species and habitat conditions in ecosystems that have been
10 invaded, 5) conduct research on invasive species and provide for environmentally sound control
11 of invasive species, and 6) promote public education on invasive species and the means to
12 address them.

13
14 In Oklahoma, the Arkansas River basin has been identified as a major pathway for the
15 introduction of aquatic nuisance species. The following aquatic vegetative species are
16 considered of special concern in Oklahoma: alligator weed (*Alternanthera philoxeroides*),
17 Eurasian watermilfoil (*Myriophyllum spicatum*), hydrilla (*Hydrilla verticillata*), purple
18 loosestrife (*Lythrum salicaria*), salvinia (*Salvinia molesta*), and water hyacinth (*Eichhornia*
19 *crassipes*). Human transport aids in the spread of these species, with plants adhering to anything
20 entering infested waters including boats, trailers, vehicular wheels, intakes, and gear. None of
21 the aforementioned aquatic species have been reported with significant impact at Fort Gibson
22 Lake; however, due to the its proximity to the MKARNS, Fort Gibson Lake remains particularly
23 vulnerable to the transport by boaters of these aquatic invasive plants as well as other aquatic
24 invasive animal species like grass carp (*Ctenopharyngodon idella*), bighead carp
25 (*Hypophthalmichthys nobilis*), silver carp (*Hypophthalmichthys molitrix*), and zebra mussels
26 (*Dreissena polymorpha*).

27
28 The only aquatic invasive animal species reported in Fort Gibson Lake to date is the
29 zebra mussel. The first confirmed establishment of zebra mussels in Oklahoma occurred in the
30 McClellan-Kerr Arkansas River Navigation System in January 1993. Zebra mussels have since
31 been confirmed in numerous lakes within USACE, Tulsa District; establishment of the invasive
32 species in Fort Gibson Lake was confirmed in 2010. The zebra mussel is a fresh water
33 invertebrate that has a high filtration rate, high reproductive rate, strong byssal threads for
34 substrate attachment, and limited number of natural predators. Due to these characteristics, zebra
35 mussels are able to populate and invade an aquatic ecosystem relatively quickly and out-compete
36 native mussel populations. Economic impacts caused by the invasive species include fouling
37 water intake pipes, cooling systems, filtration systems, and fouling boat engine cooling systems.
38 Zebra mussels fouling filtration systems (associated with fire suppression at facilities that use
39 raw water) can impede effectiveness of the system, increasing the potential of damage to the
40 facility and danger human welfare. When a zebra mussel “die-off” occurs, thousands of shells

1 can wash up on the shoreline and/or beach area; the sharp edges of the mussels' shells could
2 potentially cause human harm and subsequent public beach closure for public safety.

3
4 In addition to aquatic invasive species, Oklahoma has invasive terrestrial plant species on
5 the Oklahoma Invasive Plant Council problem list. Invasive terrestrial plants known to occur on
6 Fort Gibson Lake Project lands include Japanese honeysuckle (*Lonicera japonica*), Chinese
7 privet (*Ligustrum sinense*), sericea lespedeza (*Lespedeza cuneata*), musk/nodding thistle
8 (*Carduus nutans*), johnsongrass (*Sorghum halepense*), tree of heaven (*Ailanthus altissima*), and
9 hemp sesbania (*Sesbania exaltata*). Invasive terrestrial animal species at Fort Gibson Lake
10 Project include European starling (*Sturnus vulgaris*) and the feral hog (*Sus scrofa*). Impacts
11 from these species vary from minor to moderate impacts, as listed in Table 2.3.

12
13 Native plant and animal species can also present problems. Eastern redcedar is present at
14 Fort Gibson Lake and its surrounding lands. The spread of Eastern redcedar, which is due to fire
15 suppression, reduces biodiversity and limits food supplies for various animal species by
16 crowding out other plants that produce food. Other native species presenting problems on Fort
17 Gibson Lake project lands is heartleaf peppervine (*Ampelopsis cordata*) and burr cucumber
18 (*Sicyos angulatus*).

19
20 For established populations of invasive species, monitoring and various management
21 techniques are implemented to control and eradicate the species in the area. Project offices also
22 implement Hazard Analysis and Critical Control Point Plans to prevent introduction of invasive
23 species onto project lands and help eliminate spreading invasive species via human transport
24 pathways. Public education, early detection, and rapid response will continue to be the best
25 avenue to protect, and minimize impacts of newly introduced invasive species to Fort Gibson
26 Lake and associated lands.

CHAPTER 7 – AGENCY AND PUBLIC COORDINATION

7.1 Agency and Public Coordination

The objectives for the revision of the Fort Gibson Lake MP were to update the land classifications to reflect changes in USACE land management policies and to update the MP in accordance with ER 1130-2-550, Change 7, dated 30 Jan 13 and EP 1130-2-550, Change 5, dated 30 Jan 13, which details new agency requirements for MPs. In order to conduct these changes an Environmental Assessment (EA) needed to be performed on the proposed changes and how they would impact the natural and human environment. Coordination of revising the MP was done concurrently with the scoping and public review periods of the EA.

The first step was to schedule a public scoping meeting allowing the public to participate and have an avenue to ask questions and provide comments. The public scoping meeting was held on April 15, 2014 at the Civic Center in Wagoner, OK. The Tulsa District sent out a letter to stakeholders and Native American Tribes, as well as placed commercial paid advertisements in the *Muskogee Phoenix*, *Sequoyah County Times*, *The Paper (Mayes County)*, *Pryor Daily Times*, *Wagoner Tribune*, *Tahlequah Daily Press*, *The Times Record (Ft. Smith, AR)*, and *Tulsa World* on multiple dates during the two weeks prior to the public scoping meeting. Copies of the letter, the mailing lists, and the commercial ad can be found in Appendix C.

USACE employees hosted the workshop, which was conducted in a semi-structured manner. Participants were asked to sign-in at a table where staff provided the participants with information regarding the structure of the scoping meeting, comment forms, and postage paid envelopes to return comment forms. After signing in, participants were directed to an area where topic-specific information tables were set up. Large-scale boards were displayed at each table to convey information about the following topics:

- Public Involvement Process
- Project Overview
- Overview of the NEPA Process
- Environmental Assessment Information
- Master Plan Information
- How to Submit Comments

At each of the information tables and throughout the meeting room, USACE representatives were available to answer questions and receive comments. Interested persons had

1 the opportunity to comment about the project using a variety of methods, including the
2 following:

3

4 ▪ Filling out a comment form at the open house;

5 ▪ Taking a comment form home to be returned in a pre-stamped envelope;

6 ▪ Submitting a comment using electronic mail; and

7 ▪ Submitting a comment and mailing it in on letterhead or choice of paper.

8 Any comments were to be considered a proposal for review in making changes to the

9 MP. These proposals would then be integrated into the review process for the EA after each

10 proposal was analyzed for potential impacts to the environment should they be approved.

11 However, no comments were received from the public following the public workshop on April

12 15, 2015.

13

14 **Note – After EA and Draft of MP have been available to Public, note comments here:**

15 **Comments were received from concerned citizens, interest groups, partner agencies, other**

16 **government agencies, and businesses. In total, xx comments of some form were received.**

17 **Describe comments. Refer reader to Appendix E.**

18

19 The information provided in the feedback from these agencies and the public was then

20 utilized to formulate a final version of the MP. A summary of these comments and their

21 responses can be found in Appendix E.

22

CHAPTER 8 – SUMMARY OF RECOMMENDATIONS

8.1 Summary Overview

Following are the recommendations for the courses of action necessary to manage Fort Gibson Lake’s current and future issues. The belief is actions taken today can ensure the future health and longevity of Fort Gibson Lake while still allowing continued use and development. The factors considered cover a broad spectrum of public use, environmental, socioeconomic, and manpower. Information on each one of these topics was thoroughly researched before the final decision was made. The final MP for Fort Gibson Lake will continue to provide for and enhance recreational opportunities for the public, improve the environmental quality and create a management philosophy more conducive to existing staffing levels at the Fort Gibson Project.

8.2 Recreation

USACE still maintains and operates numerous recreation areas at Fort Gibson Lake. The recommendation is to continue to provide the service to which the public has grown accustomed, however, this service is increasing in cost each year and has become a substantial part of the operating budget. USACE should continue to develop innovative and cost efficient methods to conduct business. Should budget constraints not allow for continued service then the recommendation is to either reduce services or campground availability or a combination of both in order to manage costs. Funds spent on recreational improvements would be allocated using a priority system that would be used to determine which areas would receive existing funds.

8.3 Need for Environmentally Sensitive Areas

Environmentally Sensitive Areas are areas where scientific, ecological, cultural, or aesthetic features have been identified on project lands. At Fort Gibson Lake Project, three areas were identified as such due to their significance and need for protection and conservation. Management of these areas must be as such to ensure no adverse impacts occur; management strategies such as agricultural or grazing permits may be permitted on these lands if deemed necessary for a specific resource management benefit.

8.4 American Burying Beetle

The ABB is identified as a federally-listed endangered species with distribution on Fort Gibson Lake Project lands. Under Section 7 of the Endangered Species Act, as amended, the Tulsa District continues to assess project operation and maintenance impacts to the ABB under a BO from the U.S. Fish and Wildlife (USFWS). The BO allows for incidental take for flood control activities within the reservoir. It is required that the Fort Gibson Project staff continue to ensure all project and outgrant related earth disturbing activities are conducted in a manner that ensures compliance with all applicable laws, policy, and guidance and minimize, to the extent

1 practicable, adverse impacts to the ABB at Fort Gibson Lake. One additional option
2 recommended is to implement an ABB mitigation area. Currently, portions of Fort Gibson Lake
3 project lands lie within ABB Conservation Priority Areas for the ABB in Mayes and Wagoner
4 counties, as delineated by the USFWS. The location of the ABB mitigation area would be
5 coordinated with USFWS and ODWC; development of and ABB management plan would need
6 to be coordinated with the USFWS.

7

8 **8.5 Partnerships**

9 Partnerships are a new trend which USACE has embraced when it comes to providing
10 services to the public. This typically entails a second party that has resources with which to
11 develop an area for a more enhanced recreational experience beyond what the USACE can
12 provide. These opportunities should be researched to determine if they are beneficial to the
13 public without negative effects to the lake or the overall USACE mission.

CHAPTER 9 – BIBLIOGRAPHY

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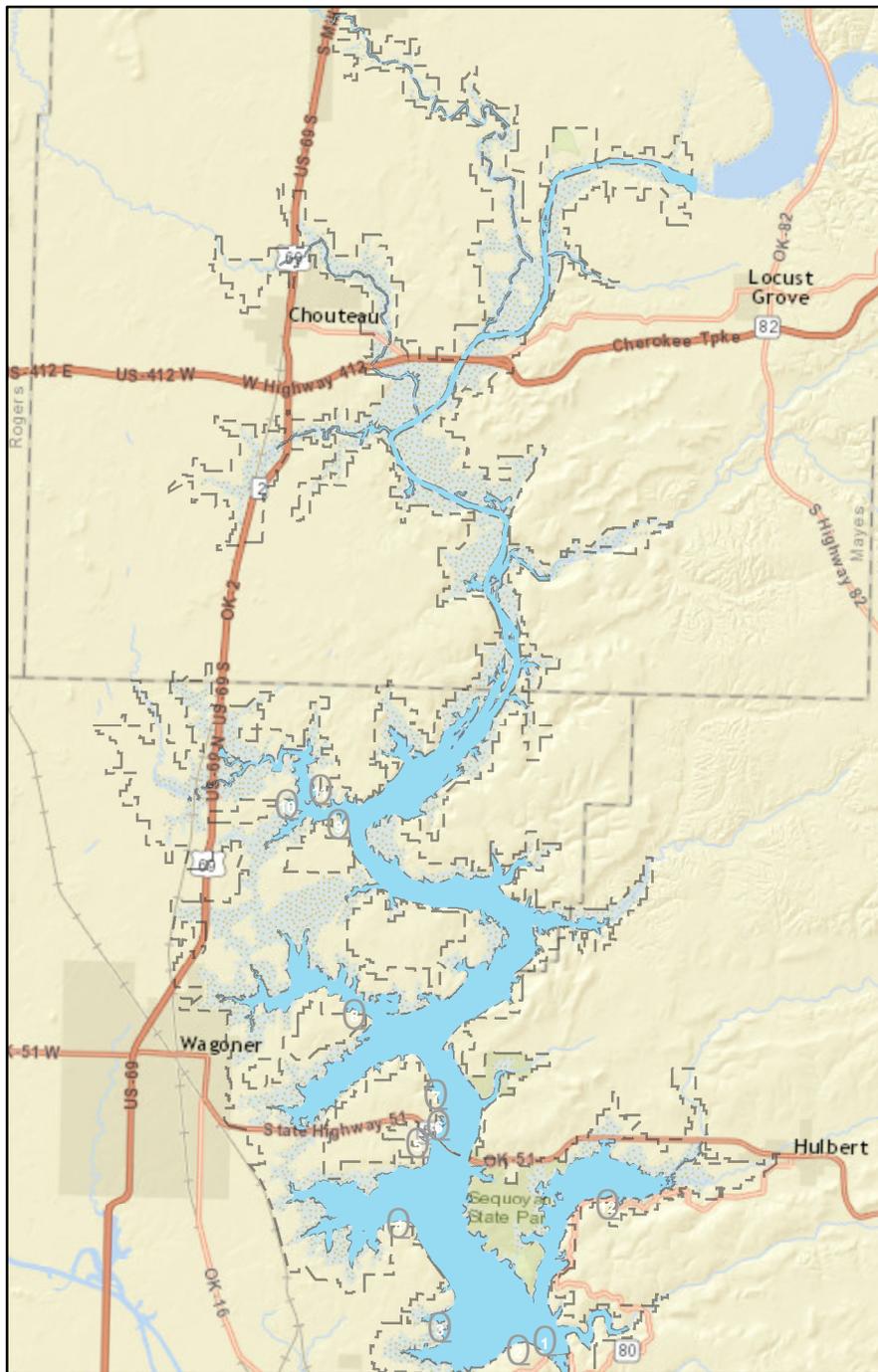
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APPENDIX A

PLATES

Project Location & Index
Managing Agency
Seaplane Operation Guide
Public Use Areas
Land Use Classifications

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INDEX TO MAPS

GENERAL

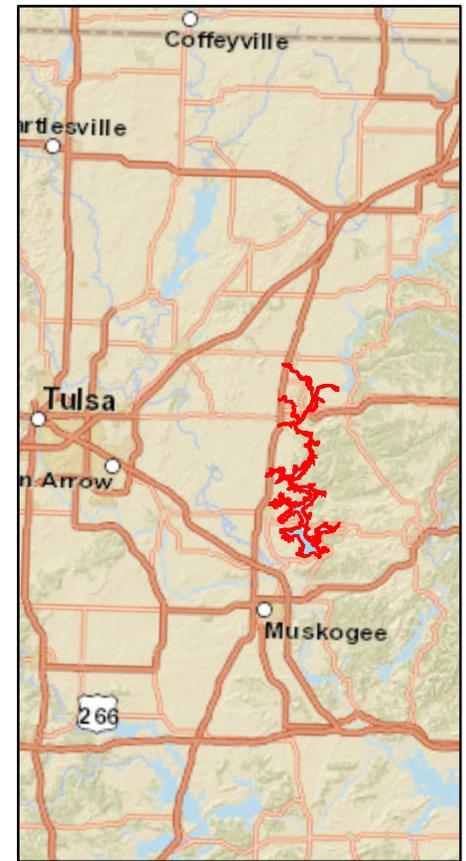
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FG15MP-IP-00	PROJECT LOCATION & INDEX
FG15MP-MP-01	MANAGING AGENCY
FG15MP-SP-01	SEAPLANE OPERATION GUIDE

LAND CLASSIFICATION

PLATE NUMBER	TITLE
FG15MP-CP-01	LAND USE CLASSIFICATIONS (SHEET 01)
FG15MP-CP-02	LAND USE CLASSIFICATIONS (SHEET 02)
FG15MP-CP-03	LAND USE CLASSIFICATIONS (SHEET 03)
FG15MP-CP-04	LAND USE CLASSIFICATIONS (SHEET 04)
FG15MP-CP-05	LAND USE CLASSIFICATIONS (SHEET 05)
FG15MP-CP-06	LAND USE CLASSIFICATIONS (SHEET 06)
FG15MP-CP-07	LAND USE CLASSIFICATIONS (SHEET 07)
FG15MP-CP-08	LAND USE CLASSIFICATIONS (SHEET 08)
FG15MP-CP-09	LAND USE CLASSIFICATIONS (SHEET 09)
FG15MP-CP-10	LAND USE CLASSIFICATIONS (SHEET 10)
FG15MP-CP-11	LAND USE CLASSIFICATIONS (SHEET 11)
FG15MP-CP-12	LAND USE CLASSIFICATIONS (SHEET 12)
FG15MP-CP-13	LAND USE CLASSIFICATIONS (SHEET 13)
FG15MP-CP-14	LAND USE CLASSIFICATIONS (SHEET 14)
FG15MP-CP-15	LAND USE CLASSIFICATIONS (SHEET 15)

RECREATION AREAS

PLATE NUMBER	TITLE
FG15MP-RP-01	BLUE BILL
FG15MP-RP-02	DAM SITE
FG15MP-RP-03	FLAT ROCK
FG15MP-RP-04	OVERLOOK
FG15MP-RP-05	ROCKY POINT
FG15MP-RP-06	TAYLOR FERRY SWIM BEACH
FG15MP-RP-07	TAYLOR FERRY NORTH
FG15MP-RP-08	TAYLOR FERRY SOUTH
FG15MP-RP-09	TOPPERS
FG15MP-RP-10	WAHOO BAY
FG15MP-RP-11	WILDWOOD
FG15MP-RP-12	JACKSON BAY

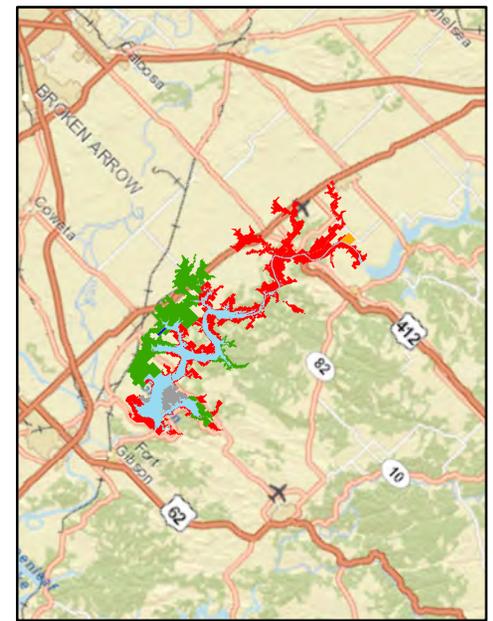
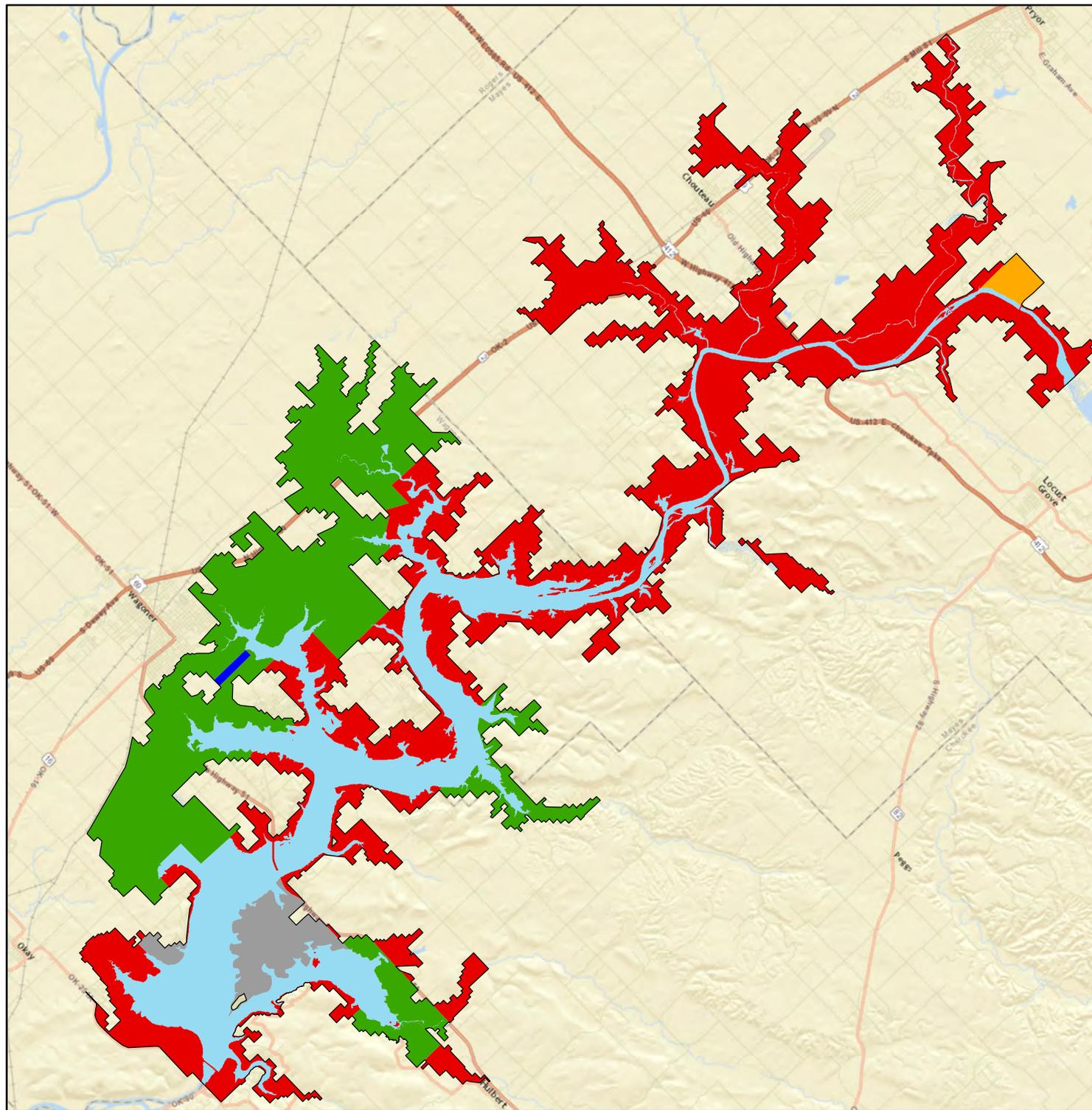


PUBLIC USE AREAS

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<input type="checkbox"/> OVERLOOK	<input type="checkbox"/> TOPPERS
<input type="checkbox"/> WAHOO BAY	<input type="checkbox"/> ROCKY POINT
<input type="checkbox"/> JACKSON BAY	<input type="checkbox"/> BLUEBILL
<input type="checkbox"/> TAYLOR FERRY SOUTH	<input type="checkbox"/> FLAT ROCK
<input type="checkbox"/> TAYLOR FERRY SWIM BEACH	<input type="checkbox"/> WILDWOOD

The maps within this document contain data from multiple different sources and have an unquantified level of accuracy. The information is approximate and is for visual representation only.

 U.S. Army Corps of Engineers Tulsa District	
Fort Gibson Lake Grand (Neosho) River, Oklahoma	
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
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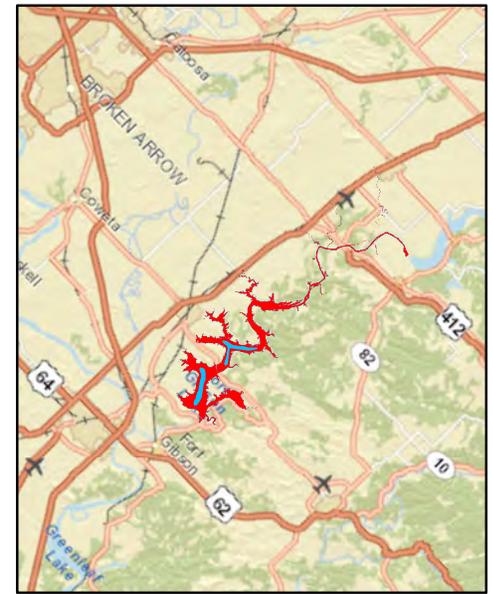
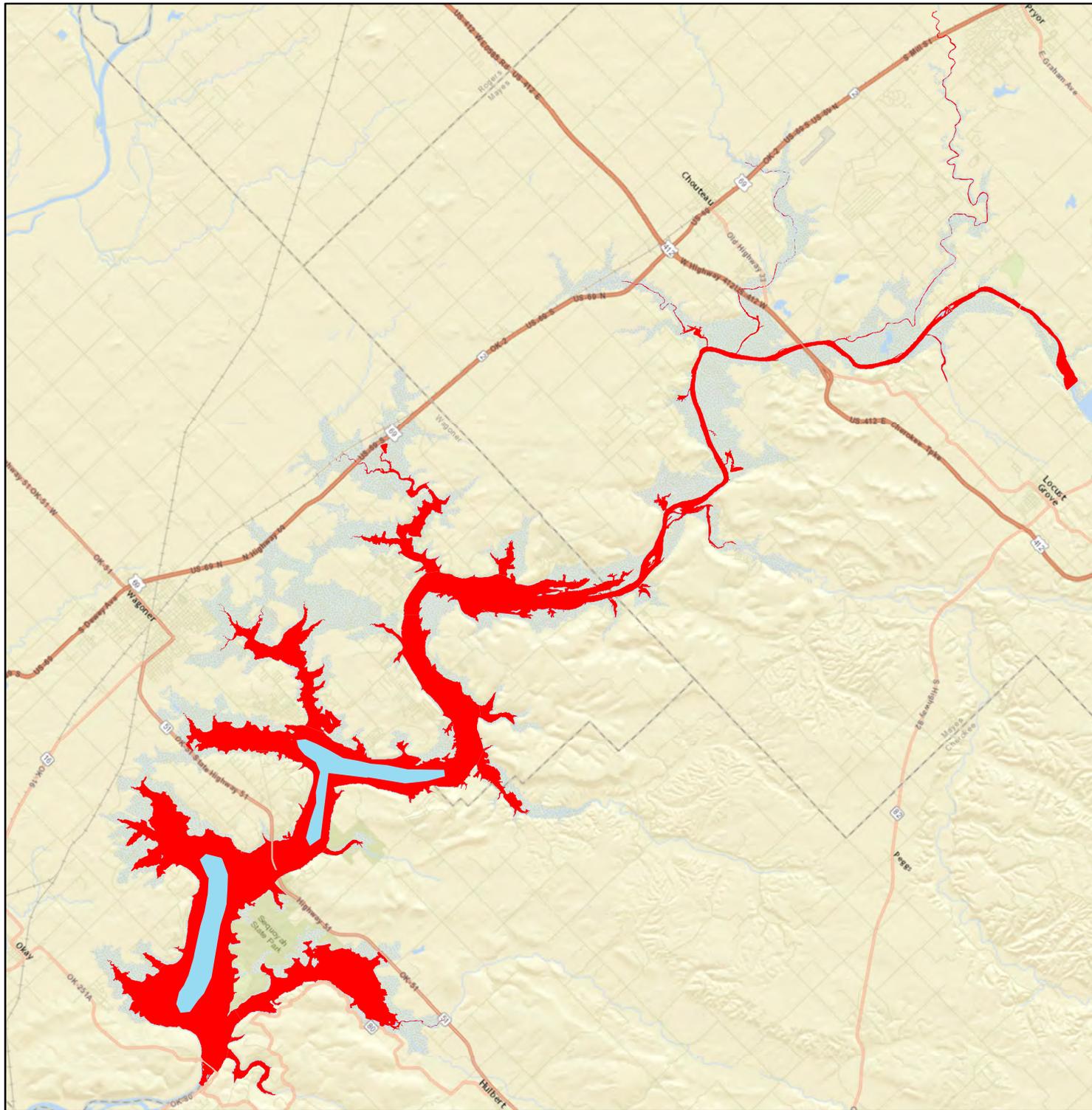


Legend

-  Project Boundary
-  City of Pryor
-  City of Wagoner
-  Corps of Engineers
-  Department of Tourism
-  ODWC



	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake Grand (Neosho) River, Oklahoma	
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
MANAGING AGENCY	
DATE: OCTOBER 2015	PLATE NUMBER: FG15MP-MP-01



Operation of a seaplane at USACE projects is at the risk of the plane's owner, operator, and/or passenger(s).

NOTE:
 TAKEOFF AND LANDING
 PROHIBITED WITHIN 2,000'
 OF DAM STRUCTURE, BRIDGES,
 AND RECREATION AREAS.

Legend

 Restricted Area

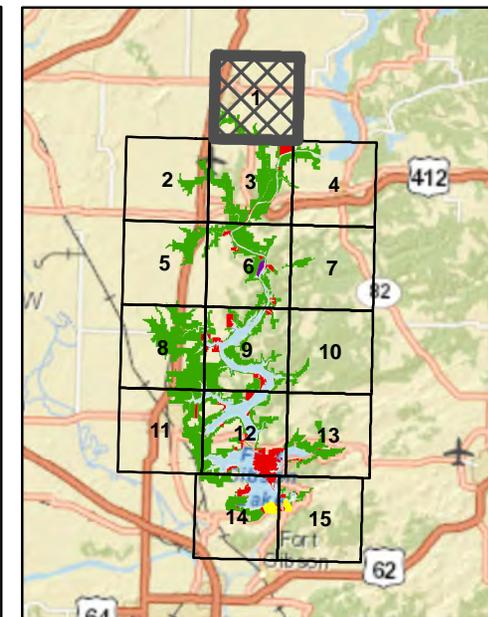
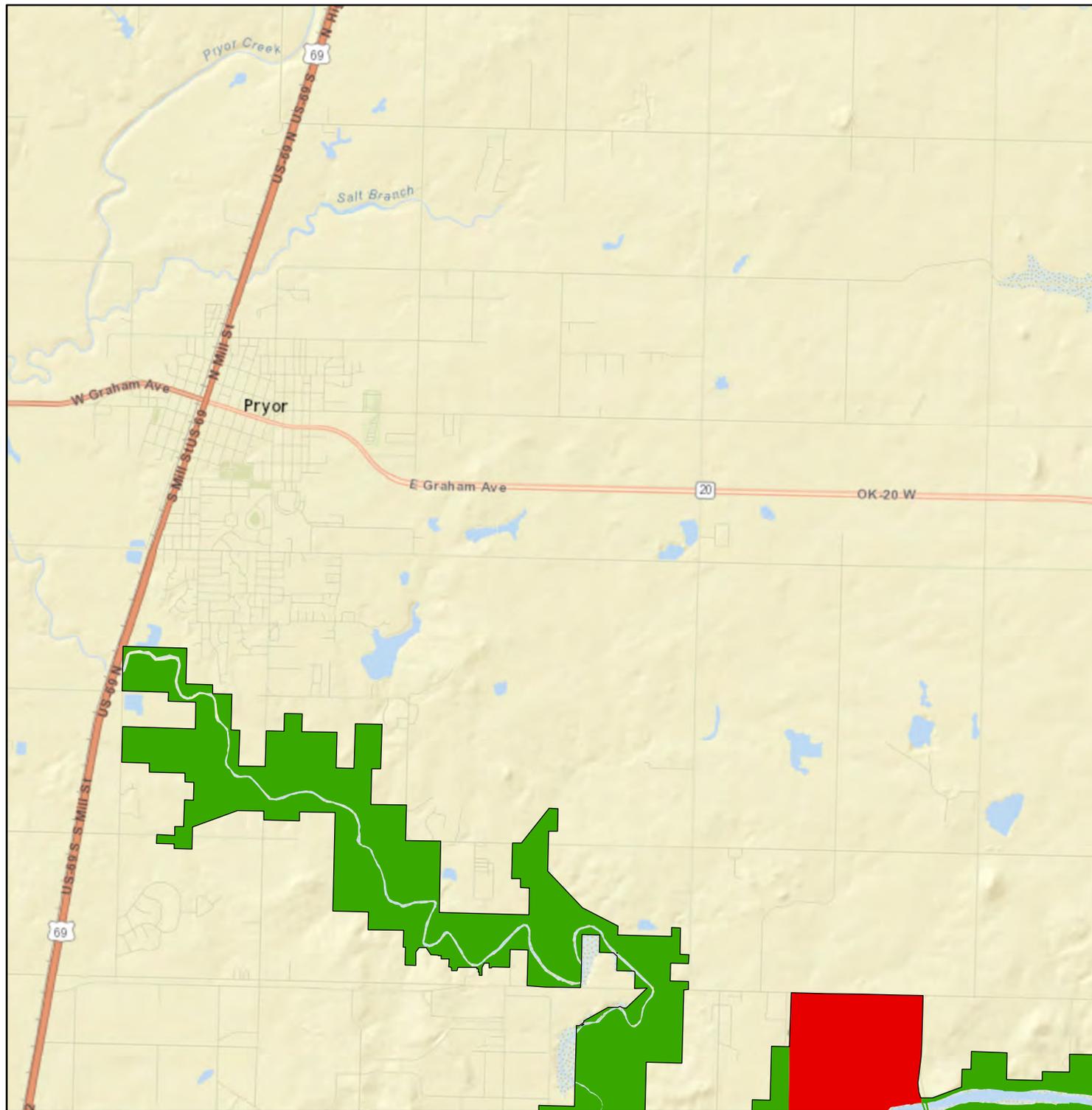
 Water Unrestricted

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Miles

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FORT GIBSON MASTER PLAN	
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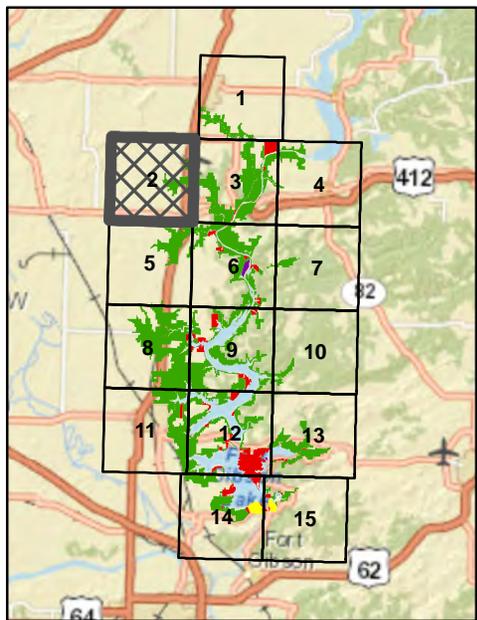
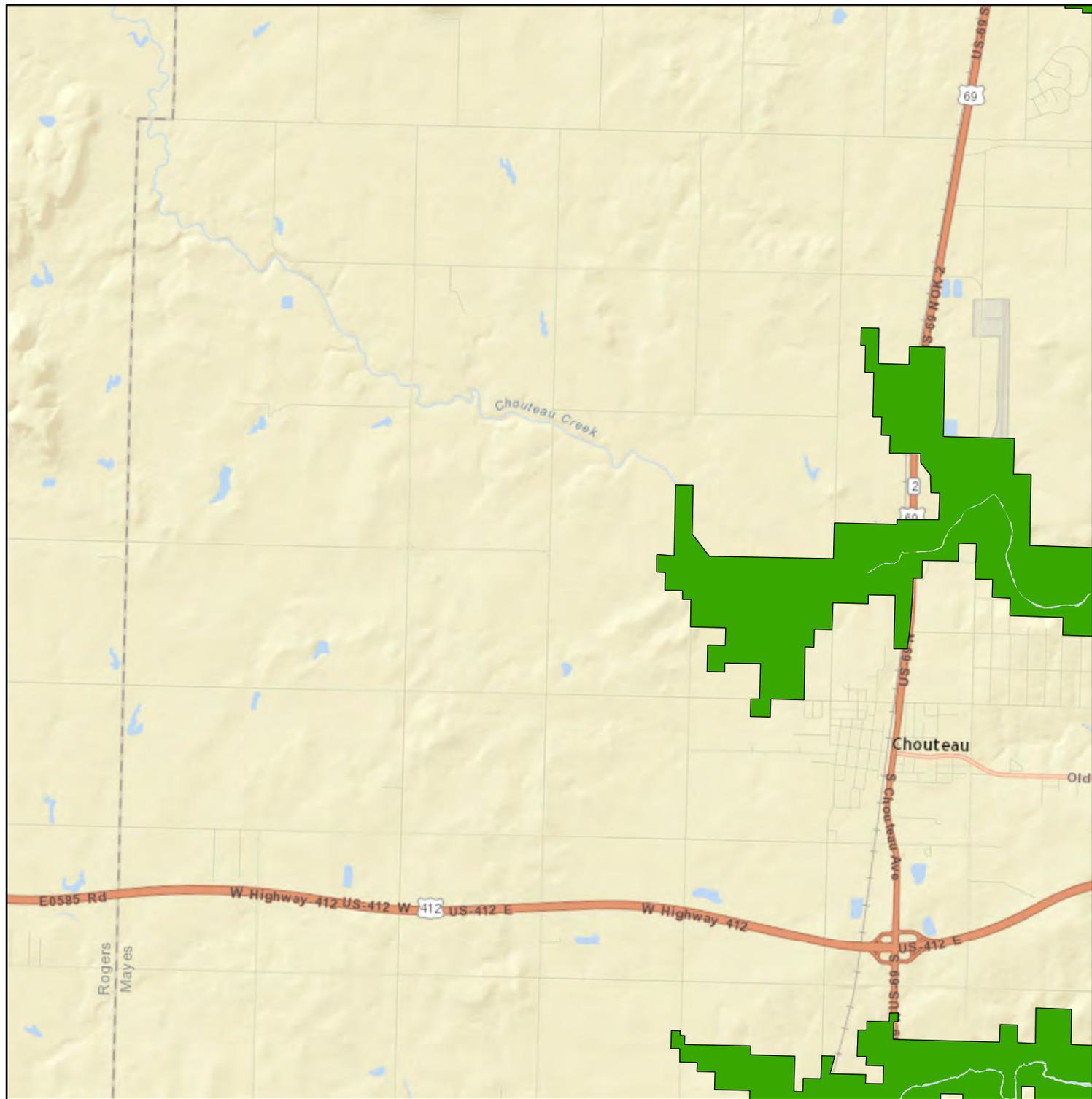


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management



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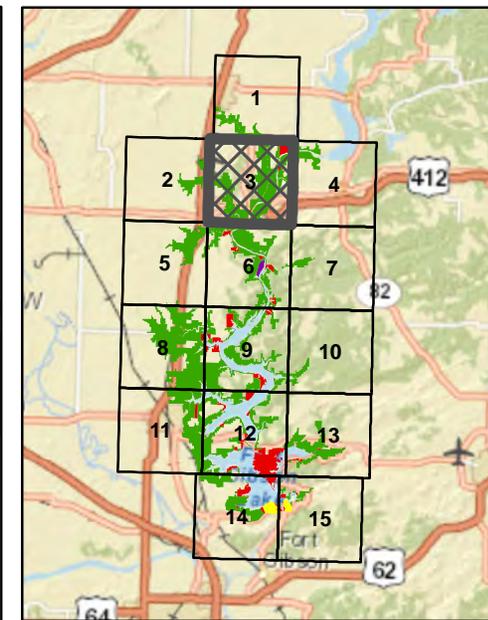
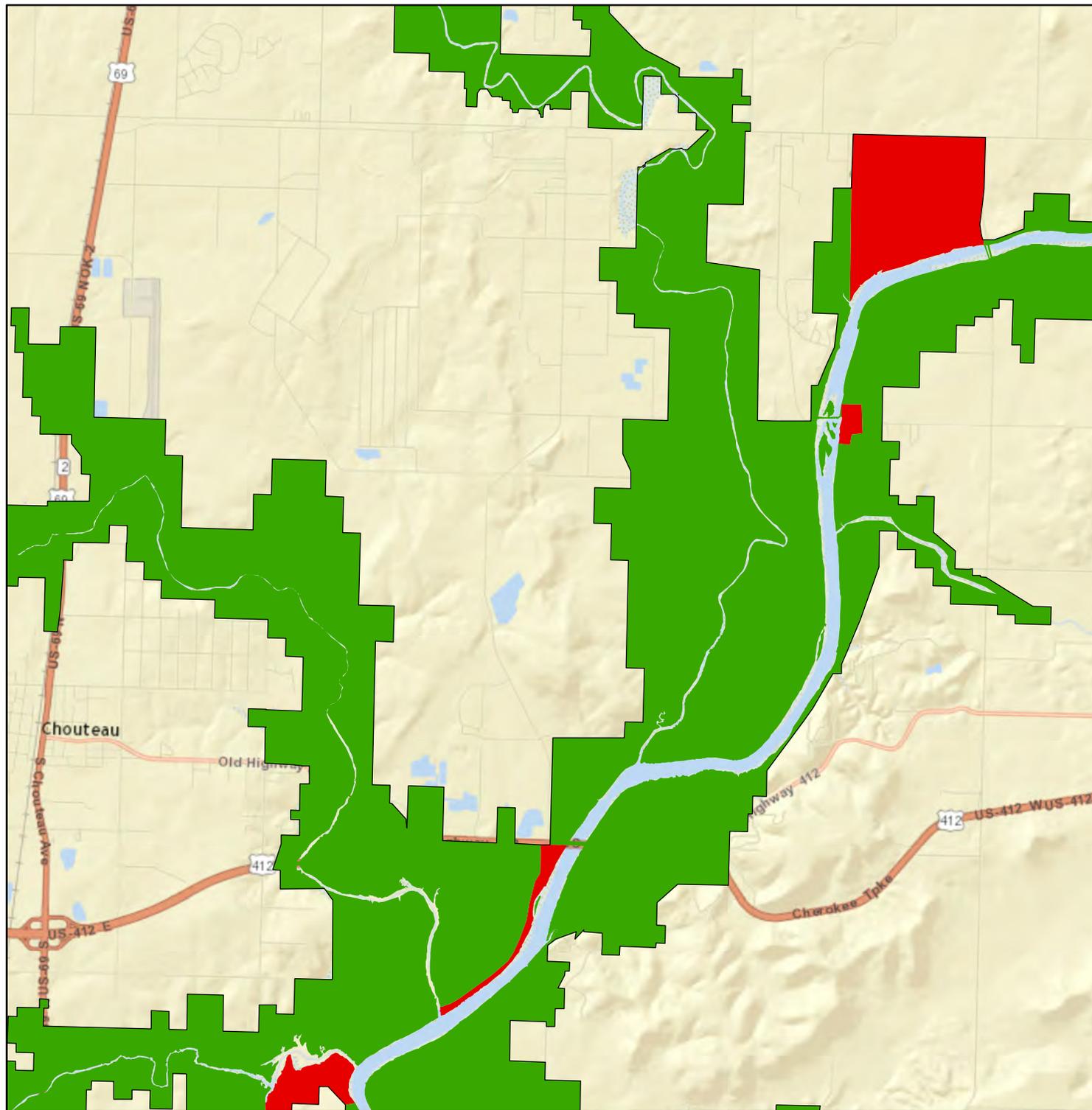


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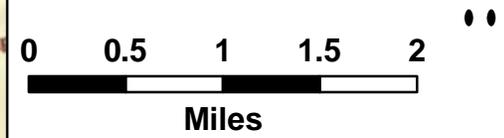


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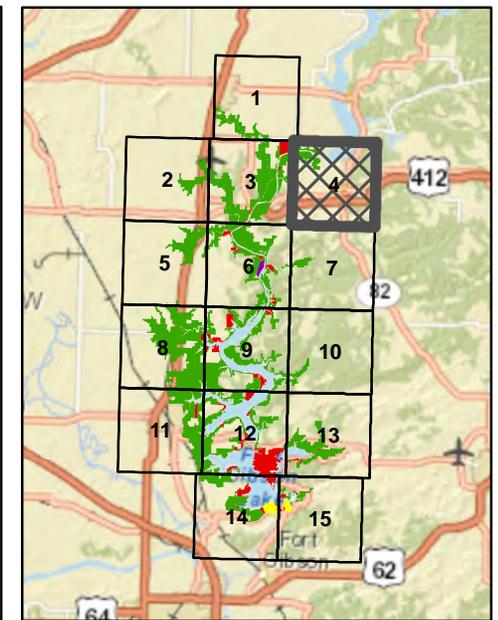
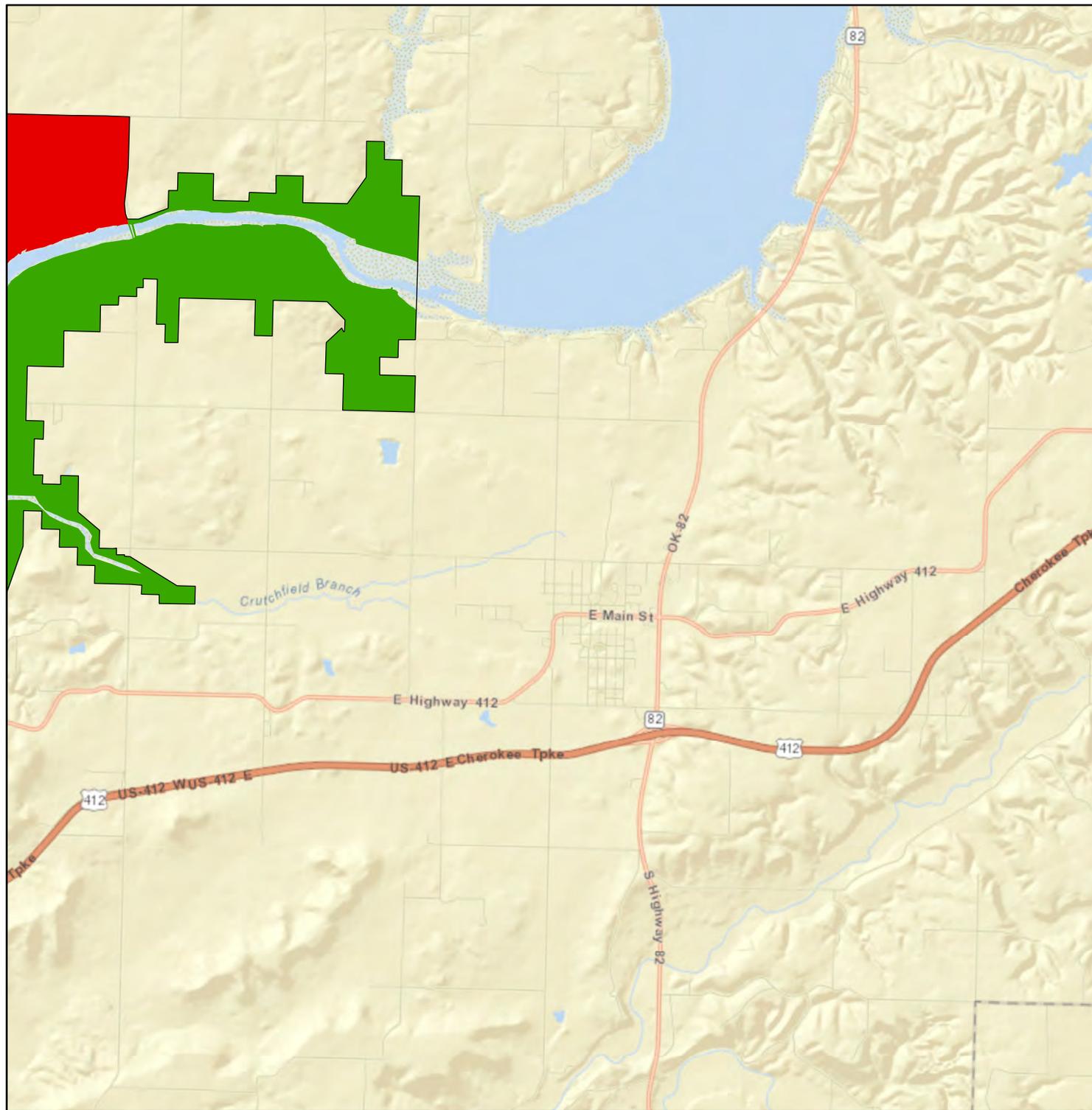


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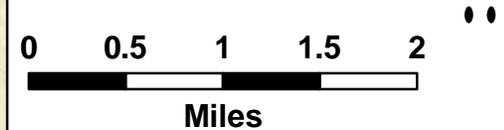


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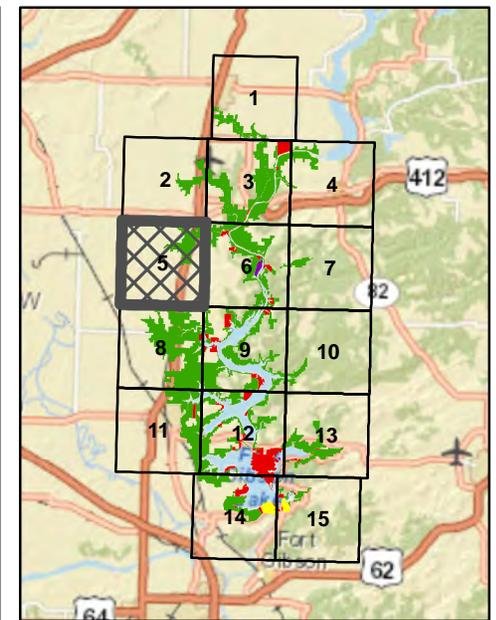
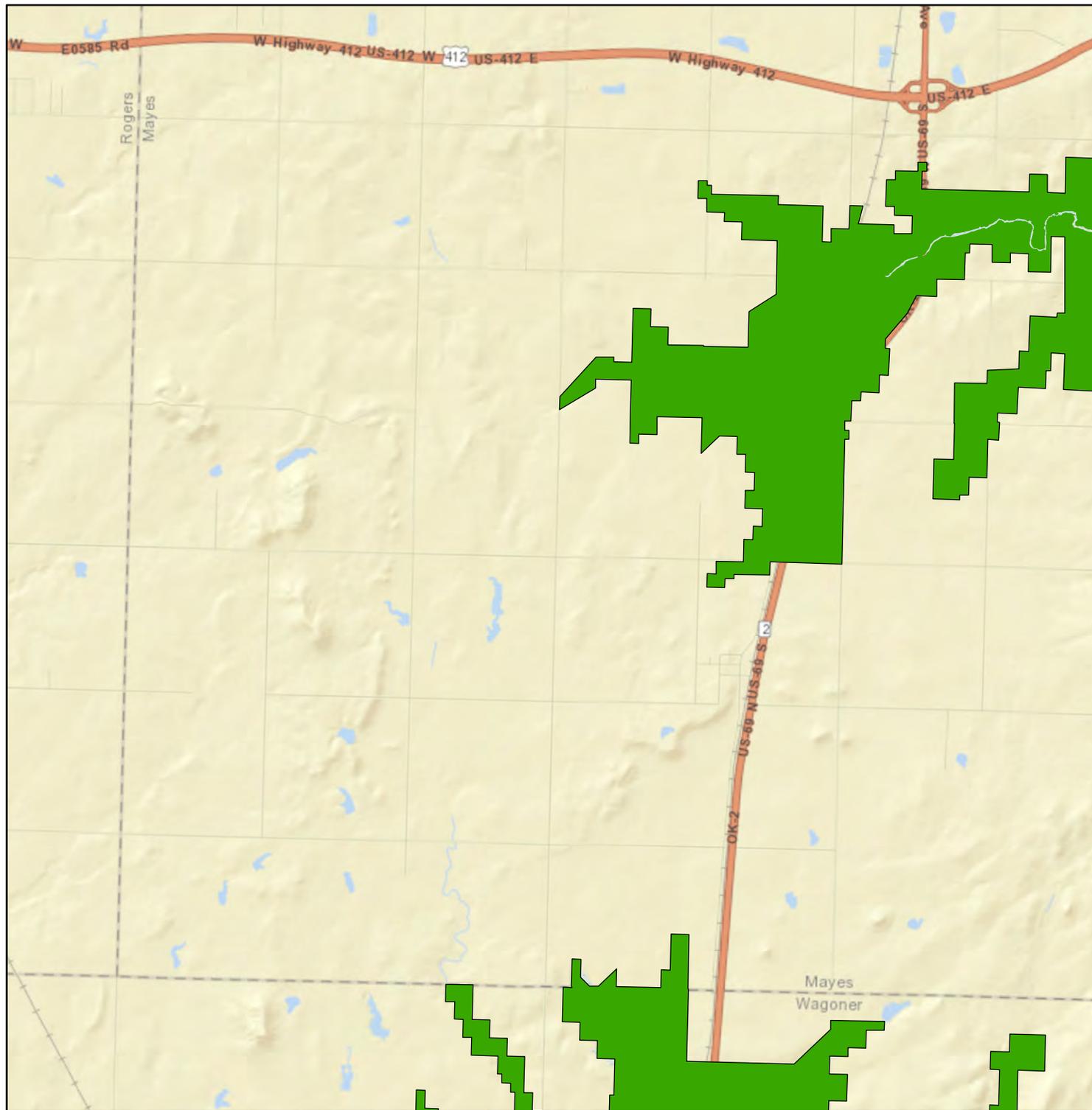


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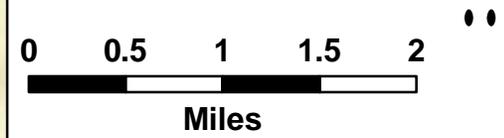


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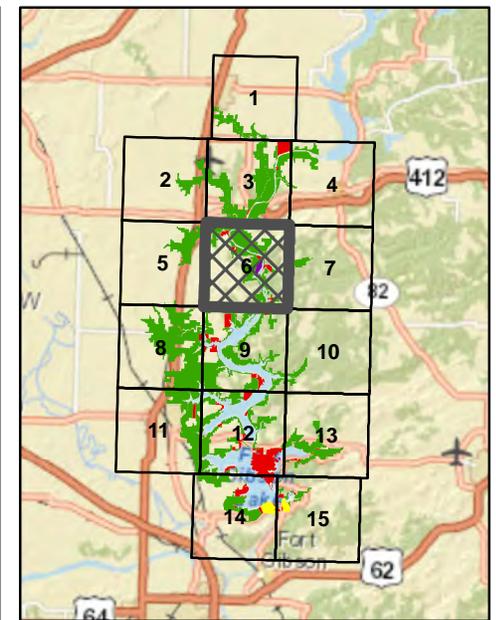
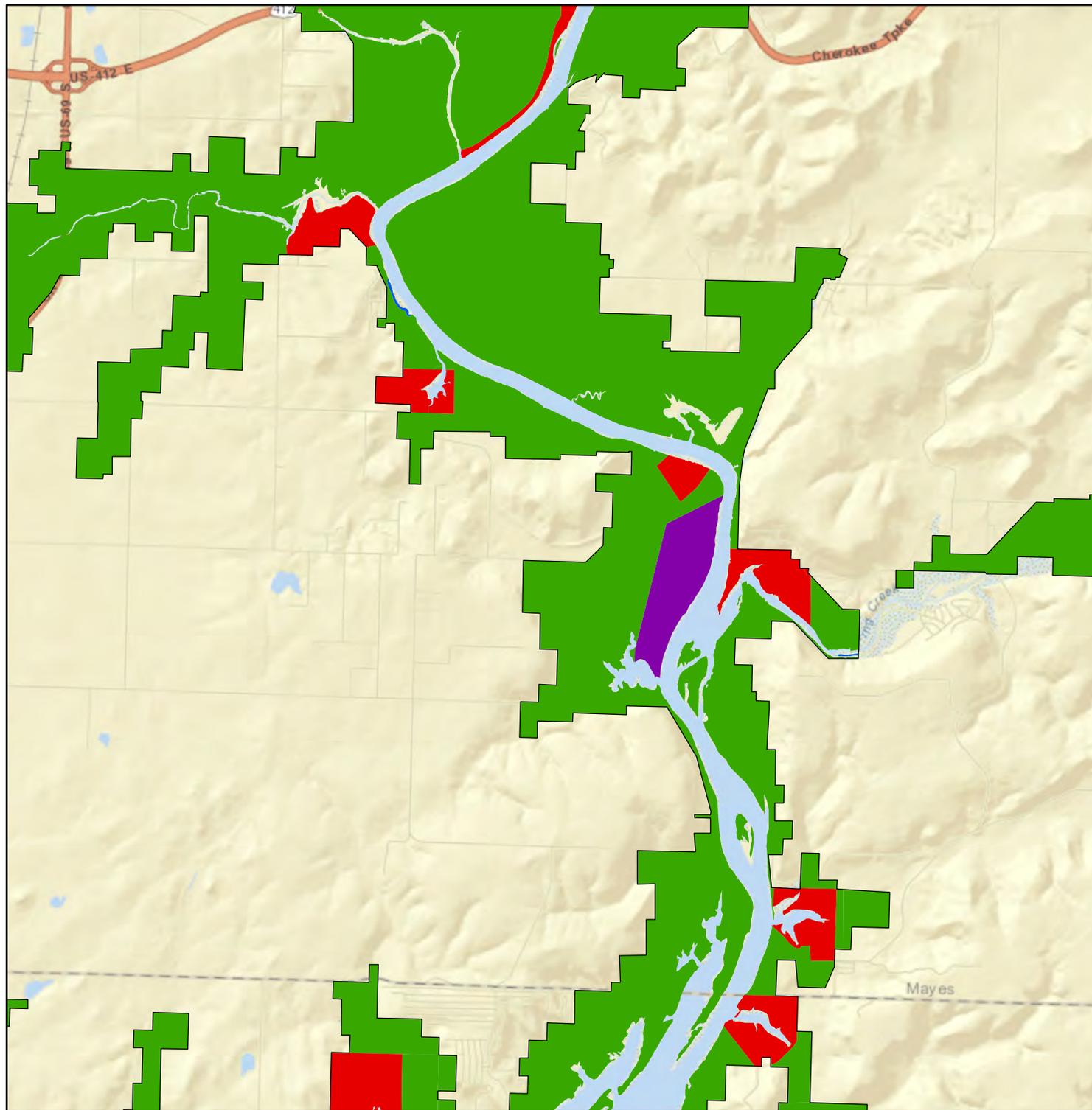


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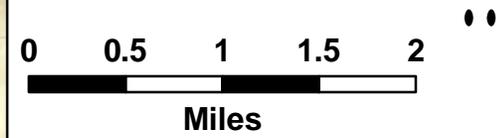


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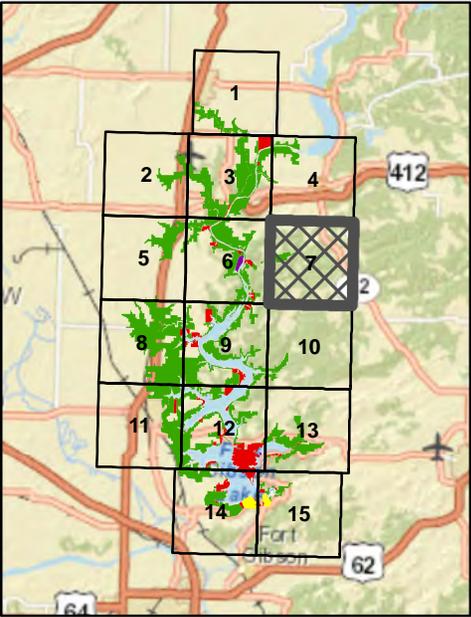
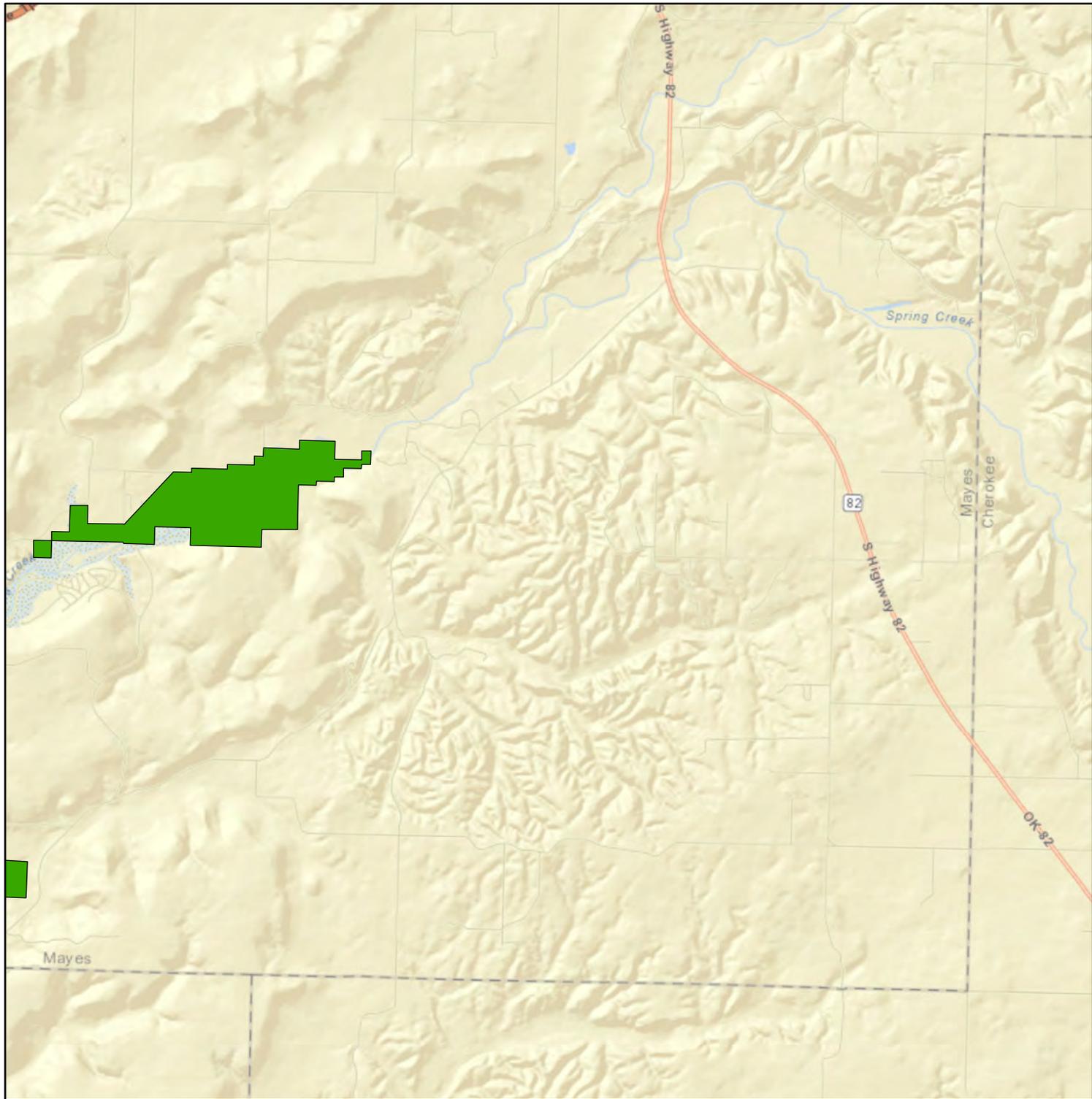


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FORT GIBSON MASTER PLAN	
LAND USE CLASSIFICATIONS	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-CP-06

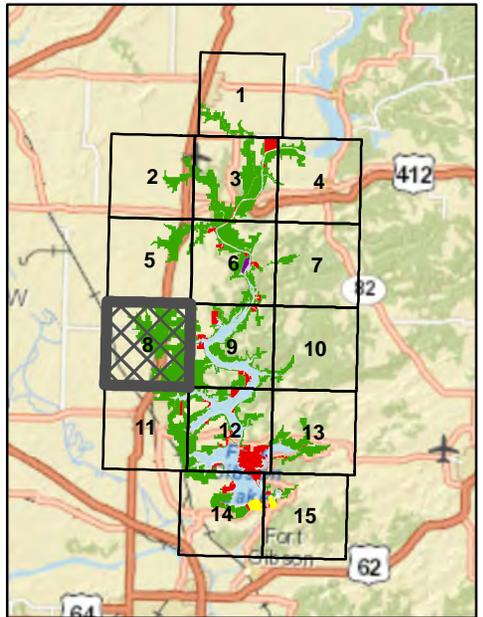
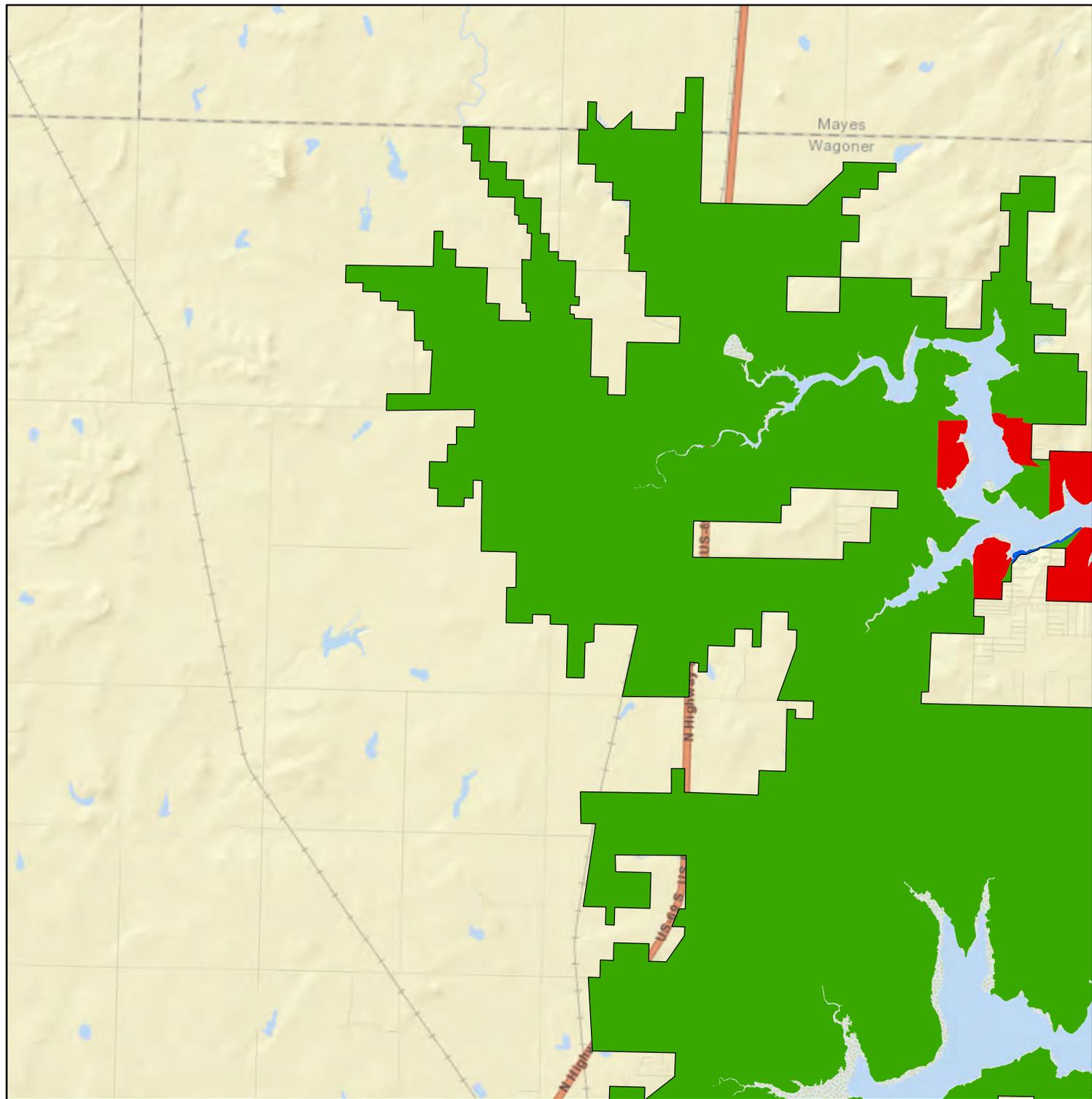


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

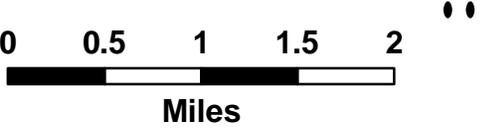


	U.S. Army Corps of Engineers Tulsa District	
	Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE		
FORT GIBSON MASTER PLAN		
LAND USE CLASSIFICATIONS		
DATE:	PLATE NUMBER:	
OCTOBER 2015	FG15MP-CP-07	

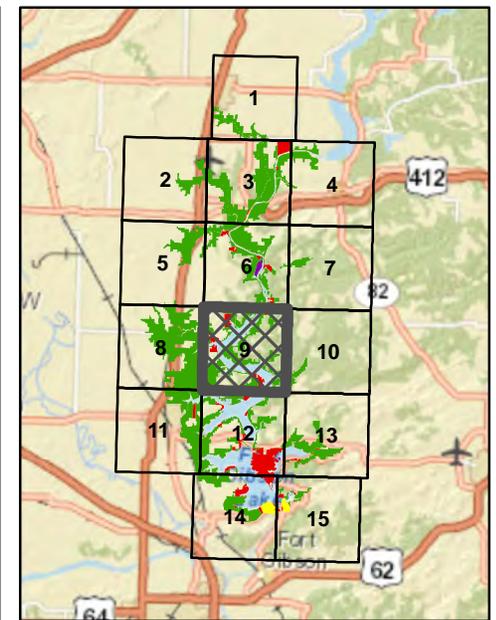
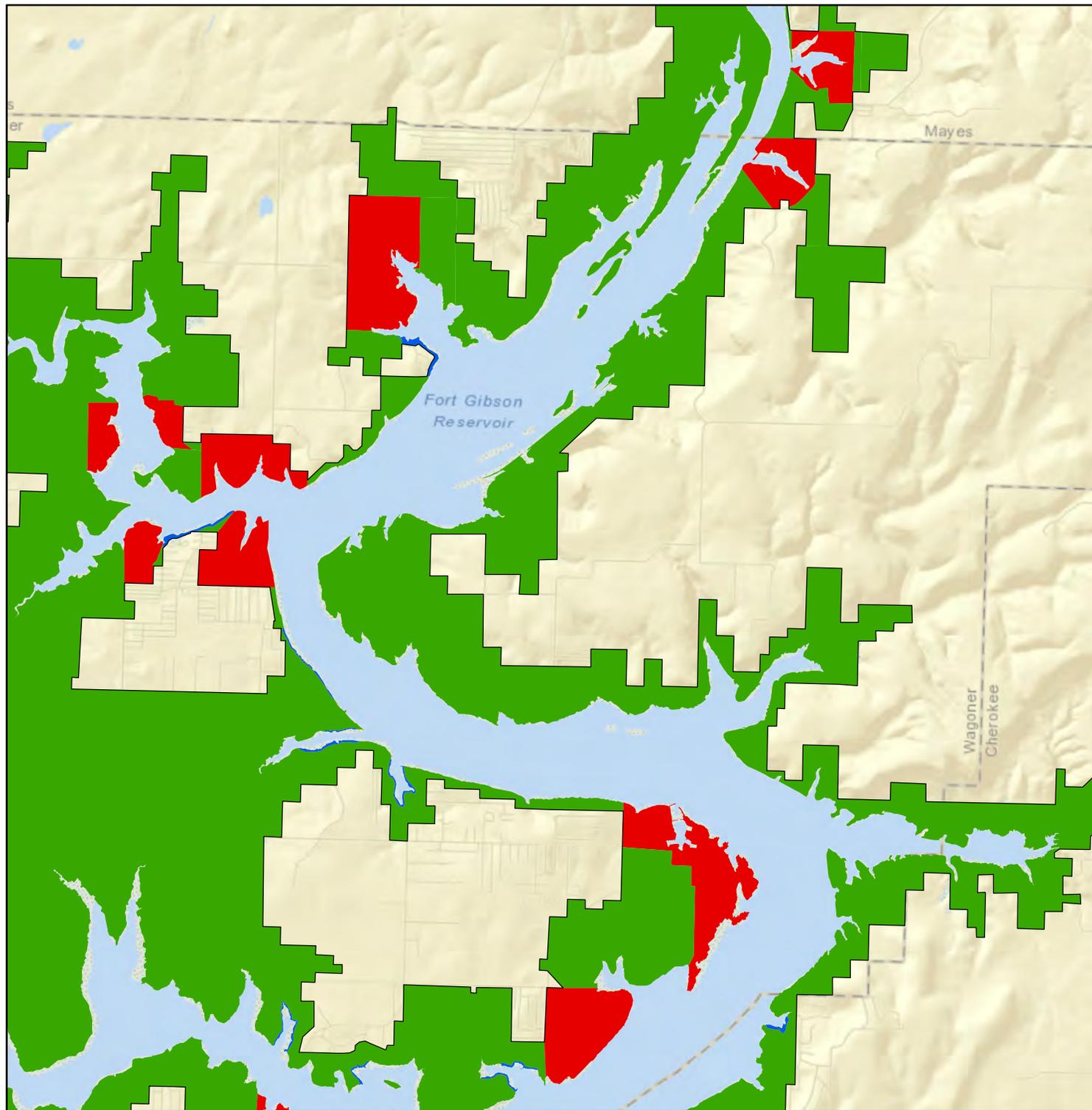


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

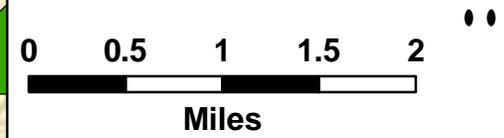


	U.S. Army Corps of Engineers Tulsa District	
	Fort Gibson Lake	Grand (Neosho) River, Oklahoma
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FORT GIBSON MASTER PLAN		
LAND USE CLASSIFICATIONS		
DATE:	OCTOBER 2015	PLATE NUMBER: FG15MP-CP-08

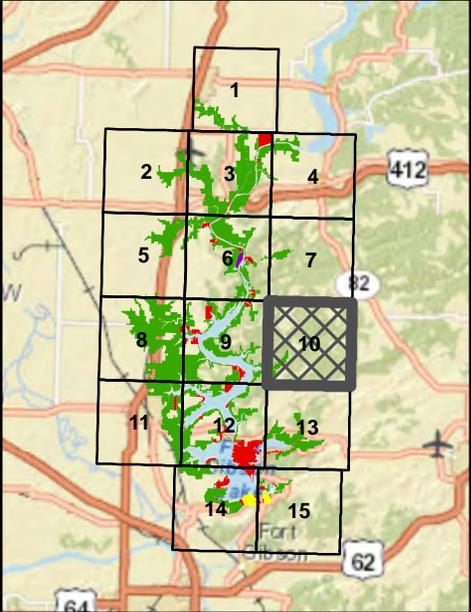
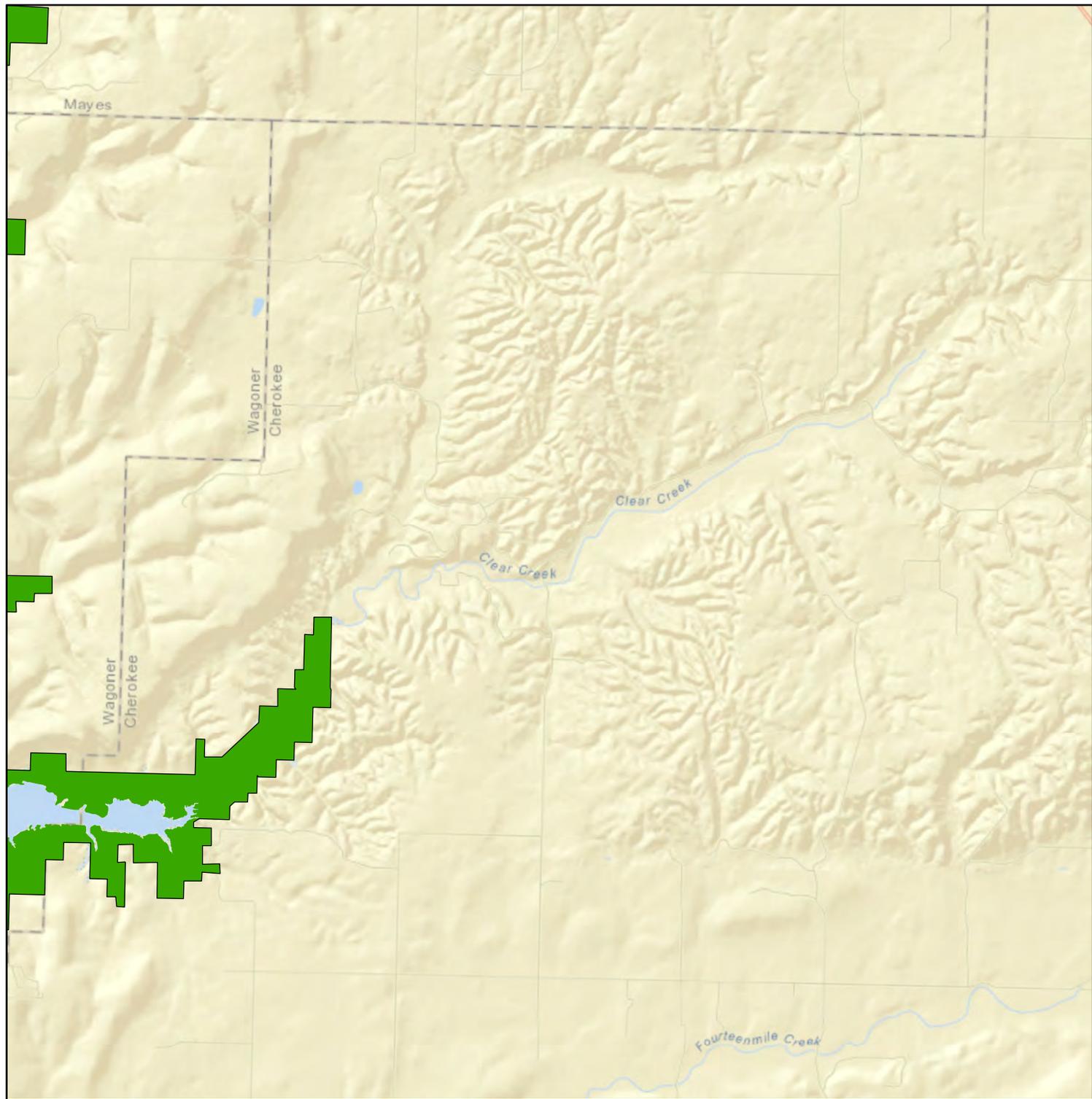


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

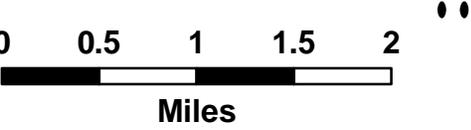


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
LAND USE CLASSIFICATIONS	
DATE:	PLATE NUMBER:
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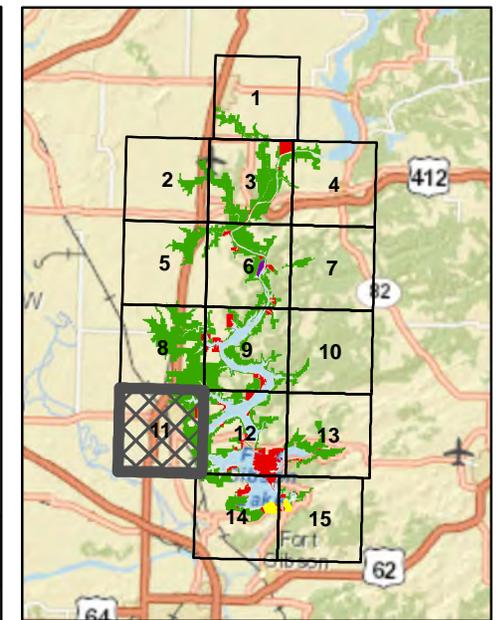
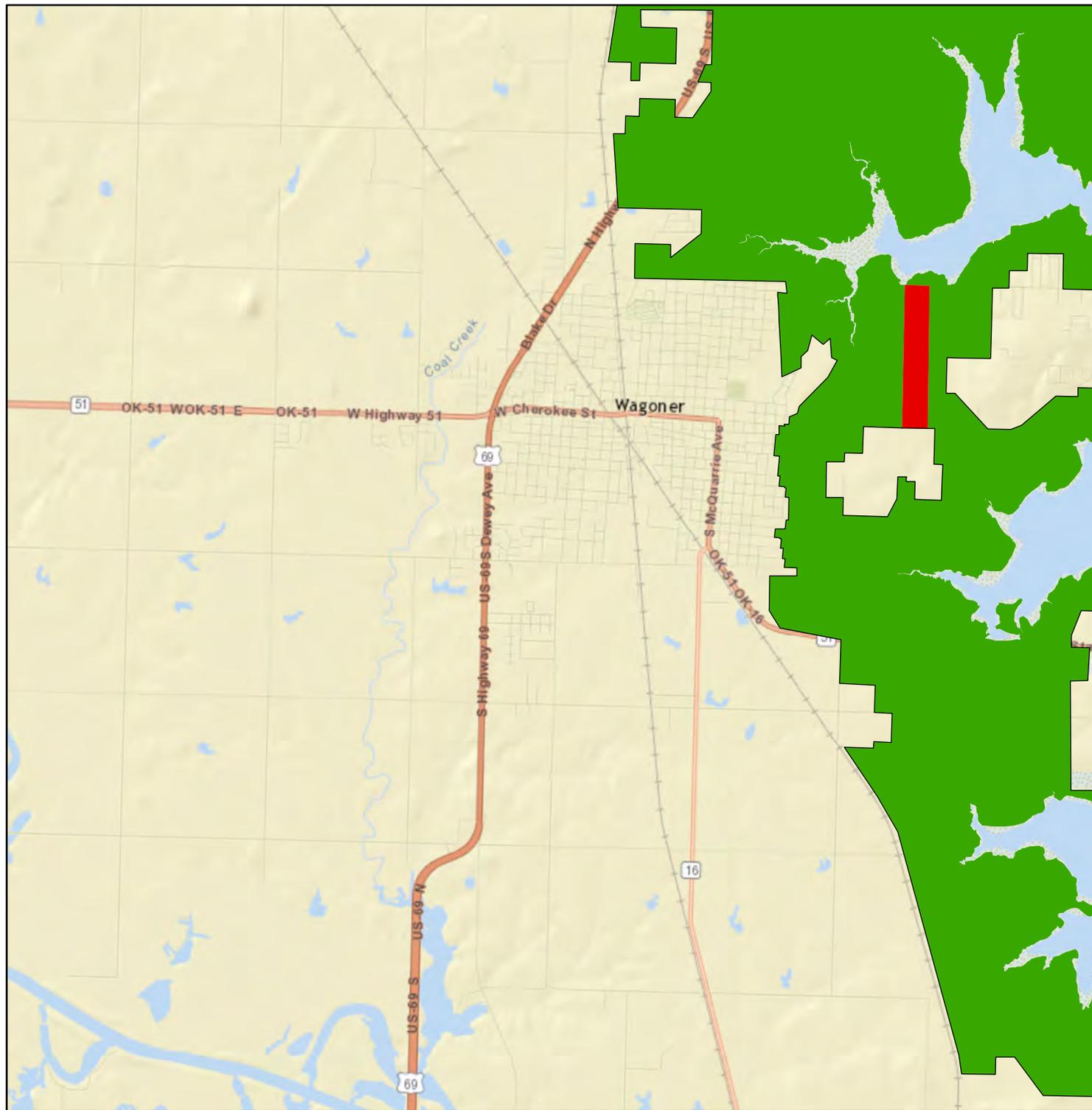


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

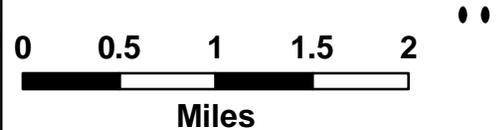


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Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
LAND USE CLASSIFICATIONS	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-CP-10

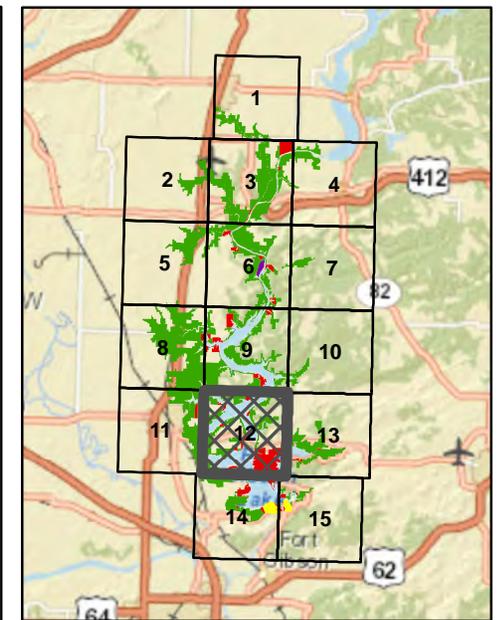
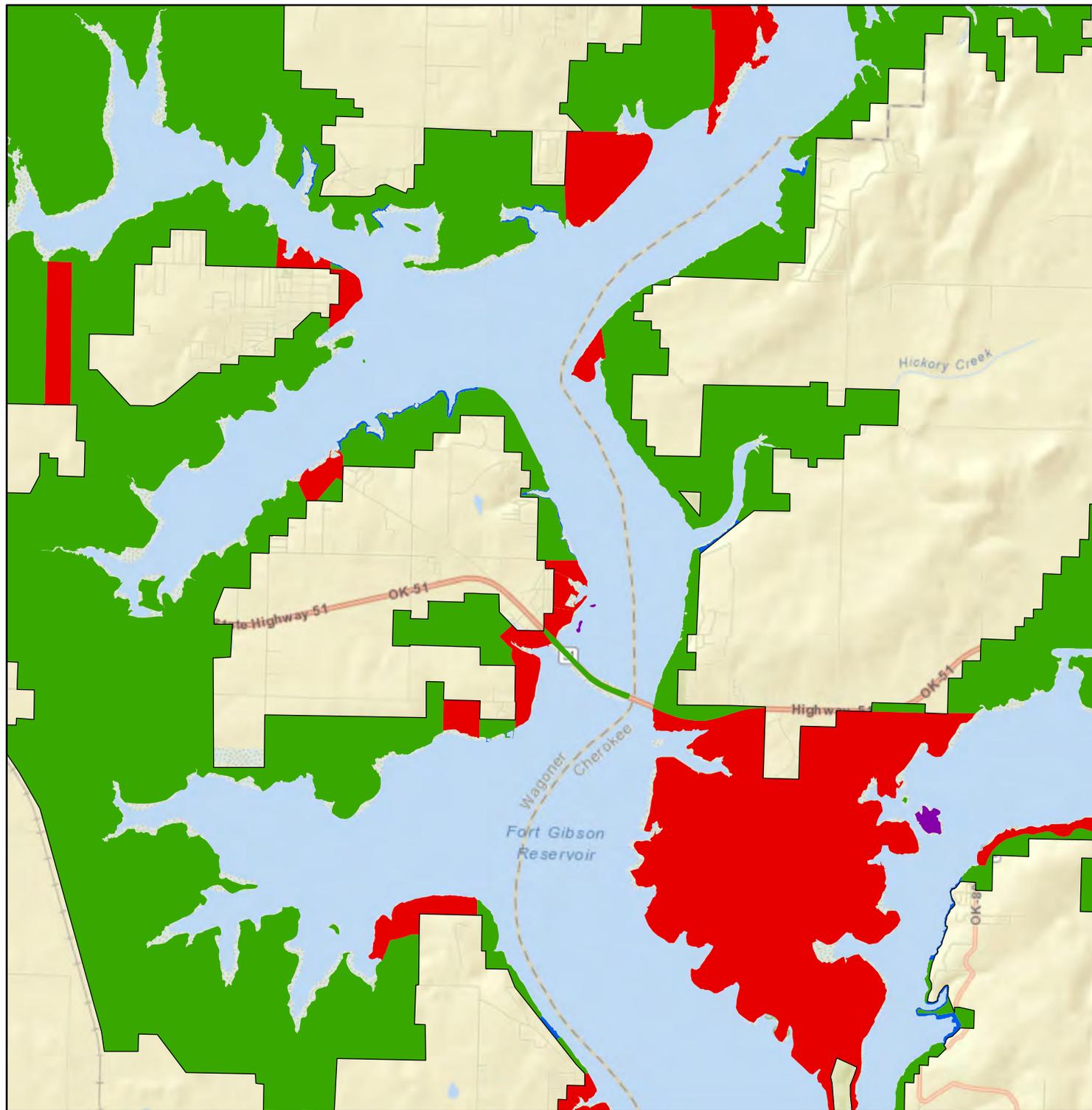


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

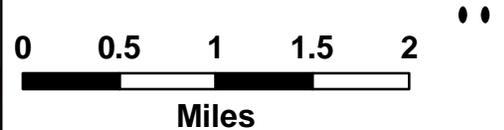


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FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
LAND USE CLASSIFICATIONS	
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OCTOBER 2015	FG15MP-CP-11

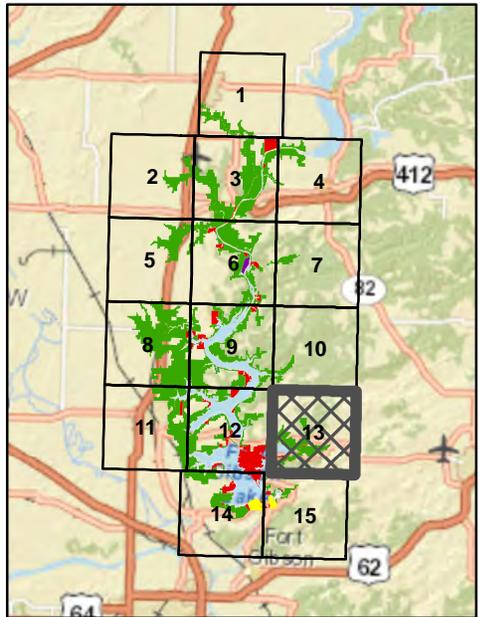
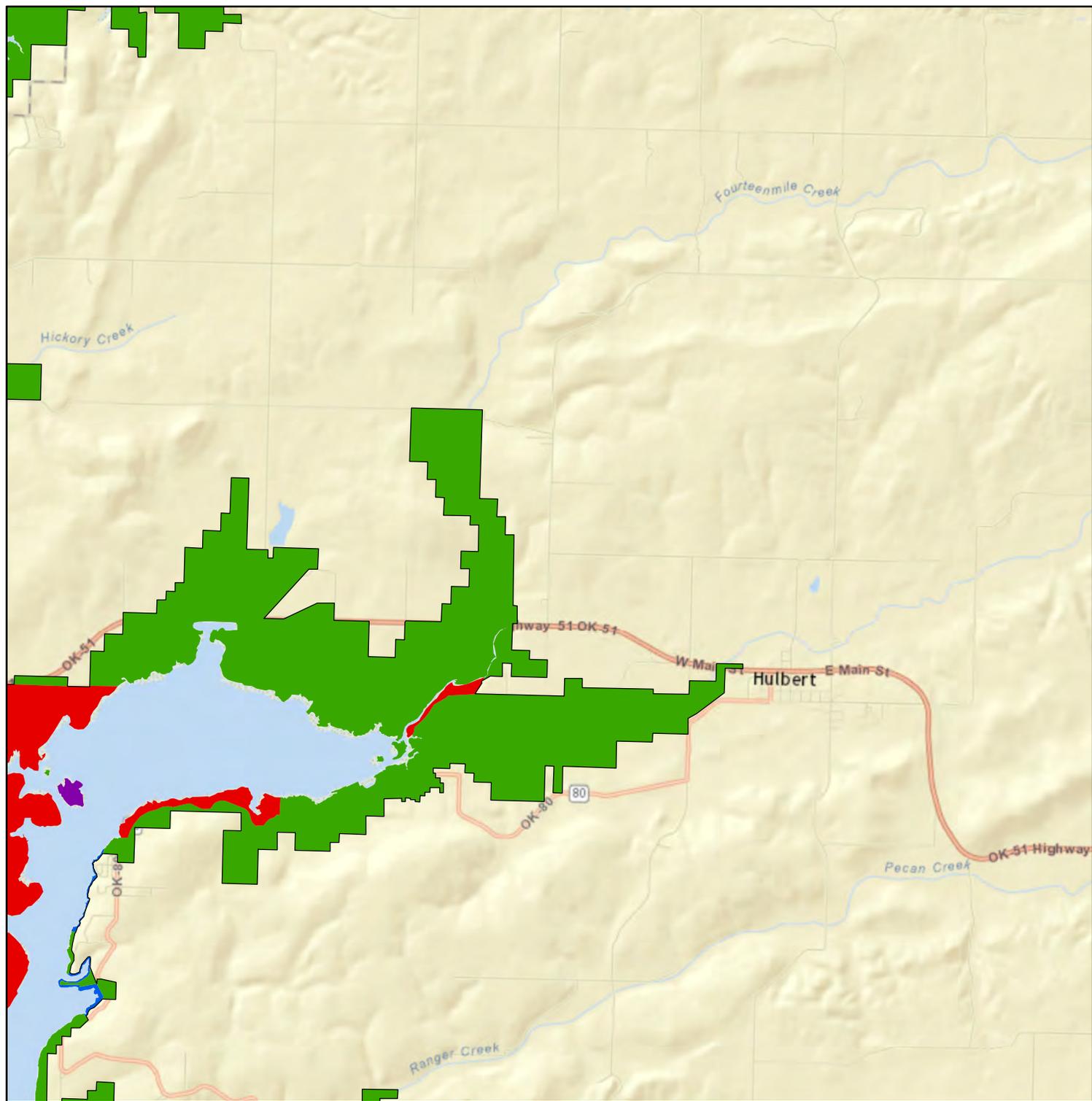


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

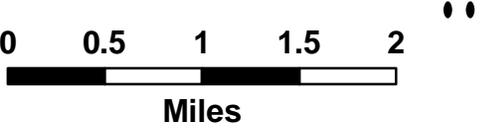


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Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
LAND USE CLASSIFICATIONS	
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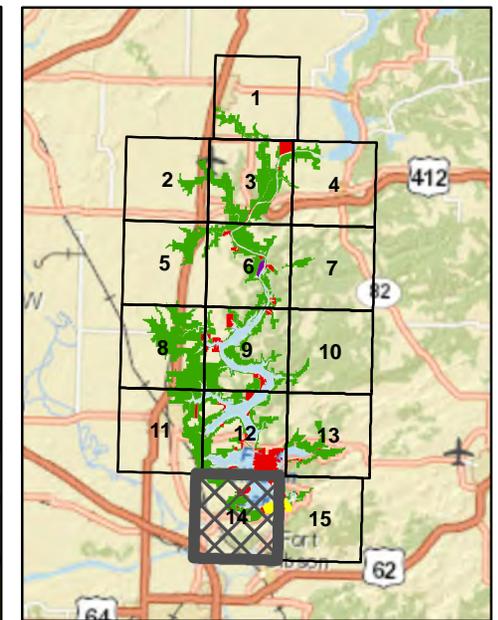
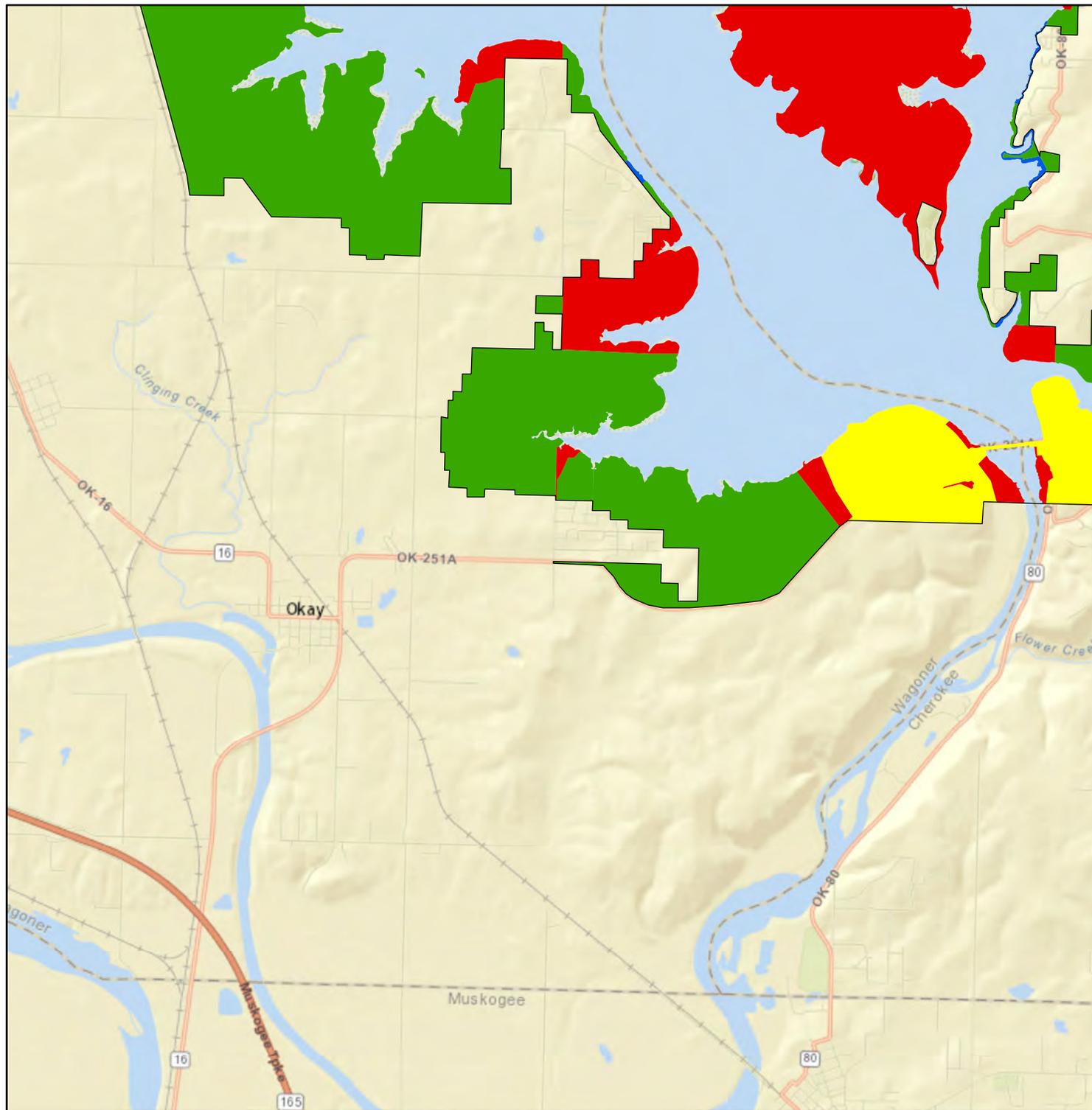


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

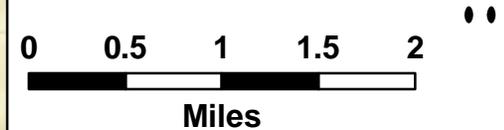


	U.S. Army Corps of Engineers Tulsa District
	<small>Fort Gibson Lake</small> <small>Grand (Neosho) River, Oklahoma</small> FORT GIBSON LAKE
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	LAND USE CLASSIFICATIONS
<small>DATE:</small> OCTOBER 2015	<small>PLATE NUMBER:</small> FG15MP-CP-13

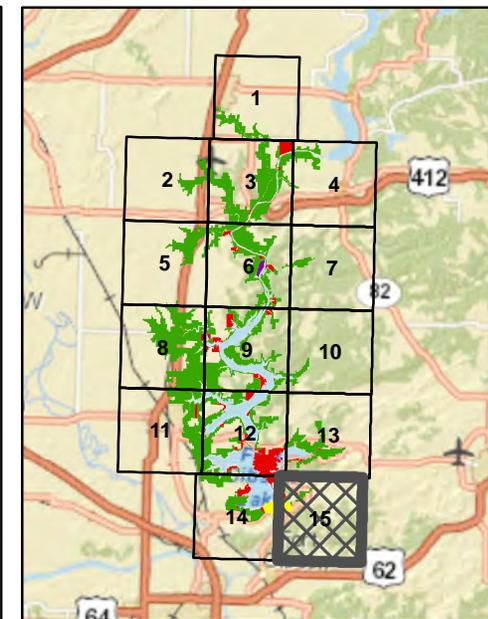
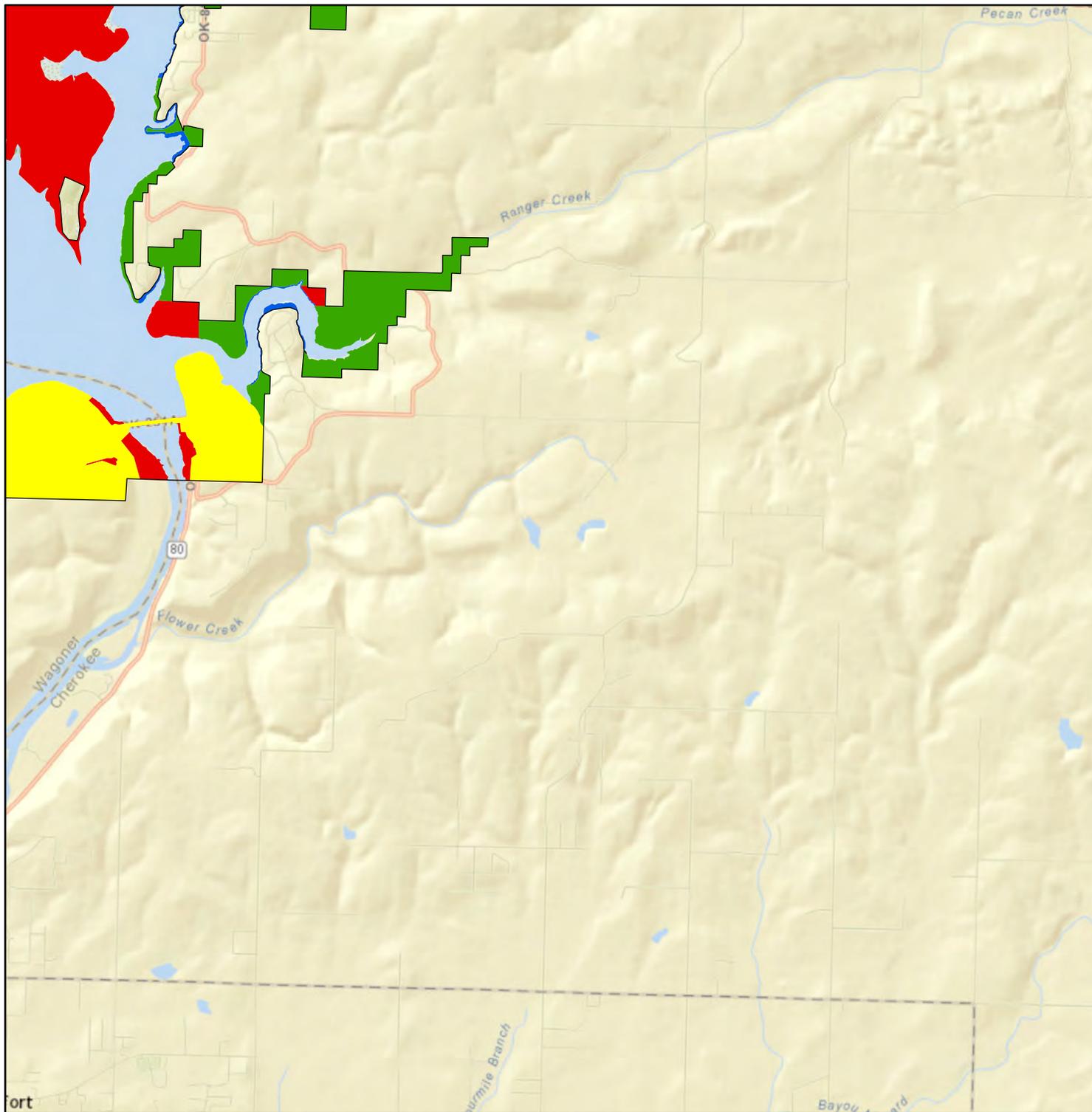


Legend

-  Project Boundary
-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

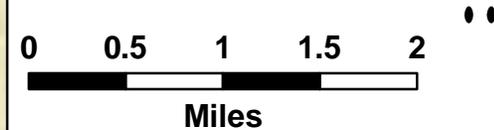


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
LAND USE CLASSIFICATIONS	
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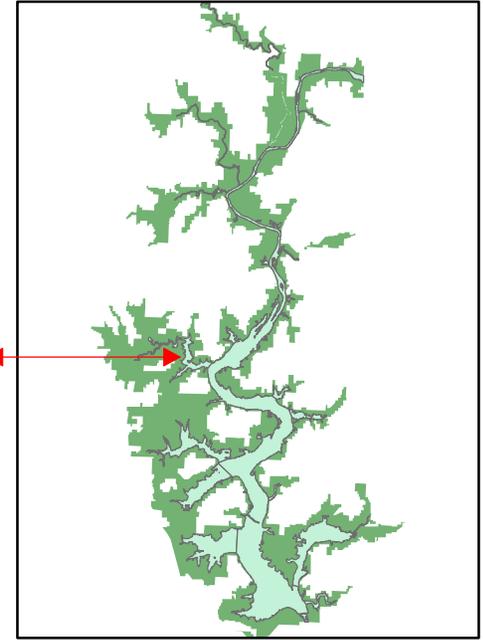


Legend

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-  Environmentally Sensitive Areas
-  High Density Recreation
-  Low Density Recreation
-  Project Operations
-  Wildlife Management

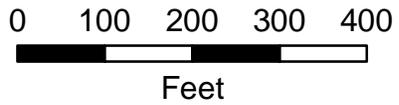


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FORT GIBSON MASTER PLAN		
LAND USE CLASSIFICATIONS		
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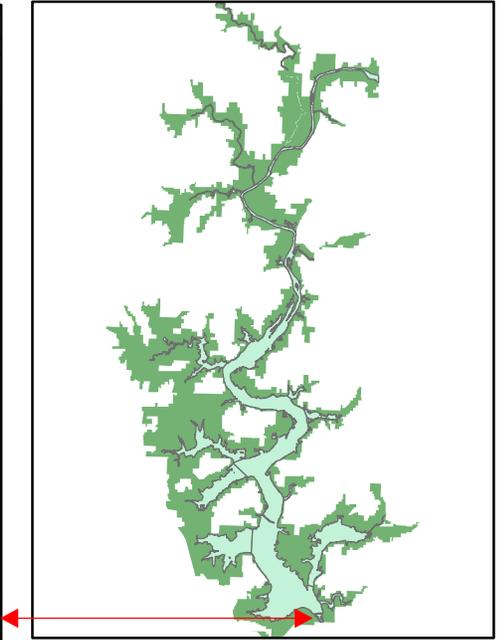


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- Showers
- r Swim Beach
- Vault Toilet
- Park Roads

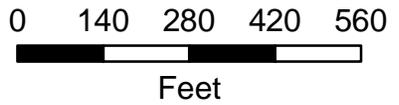


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BLUE BILL PUBLIC USE AREA	
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OCTOBER 2015	FG15MP-RP-01

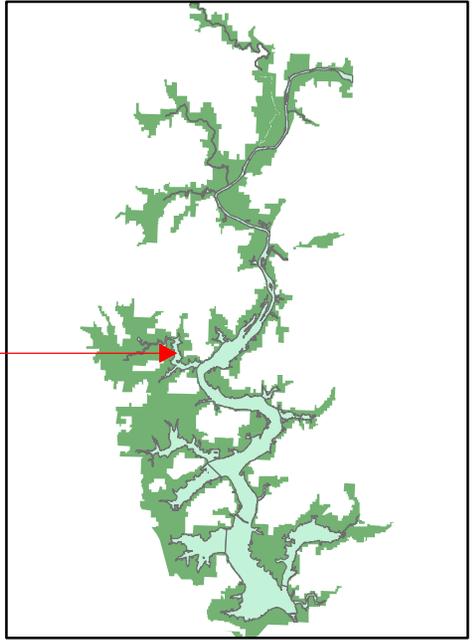


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- ! Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

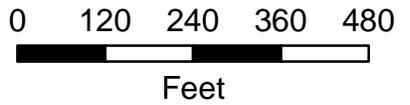


U.S. Army Corps of Engineers Tulsa District	
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DATE: OCTOBER 2015	PLATE NUMBER: FG15MP-RP-02

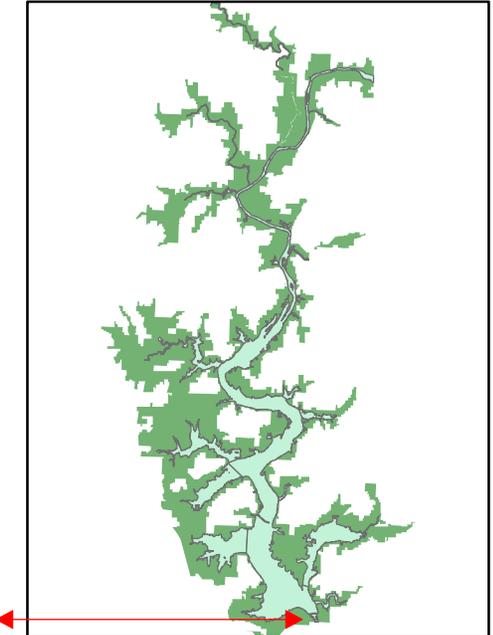


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

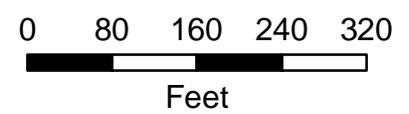


	U.S. Army Corps of Engineers Tulsa District
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FLAT ROCK PUBLIC USE AREA	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-RP-03

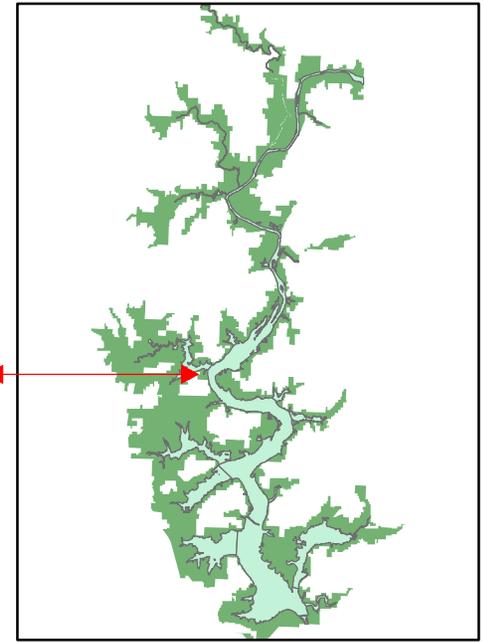


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

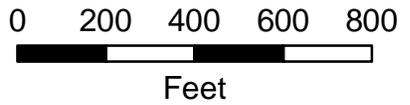


U.S. Army Corps of Engineers Tulsa District				
<small>Fort Gibson Lake</small> <small>Grand (Neosho) River, Oklahoma</small> FORT GIBSON LAKE FORT GIBSON MASTER PLAN OVERLOOK PUBLIC USE AREA				
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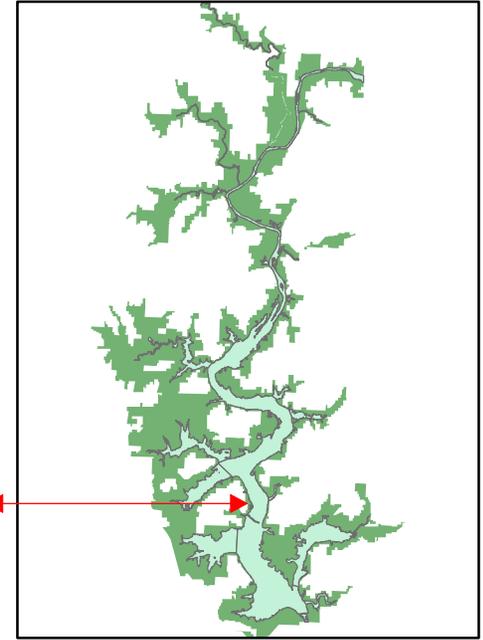


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

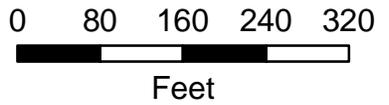


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake Grand (Neosho) River, Oklahoma	
FORT GIBSON LAKE FORT GIBSON MASTER PLAN	
ROCKY POINT PUBLIC USE AREA	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-RP-05

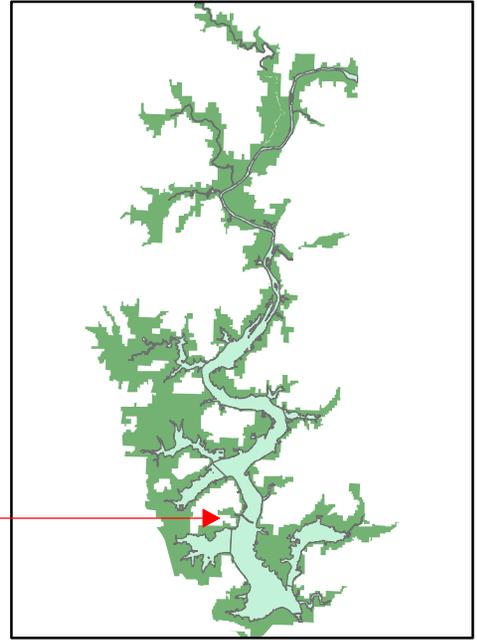


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

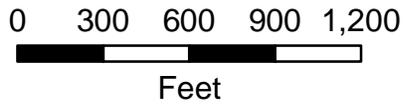


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE FORT GIBSON MASTER PLAN	
TAYLOR FERRY NORTH PUBLIC USE AREA	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-RP-07

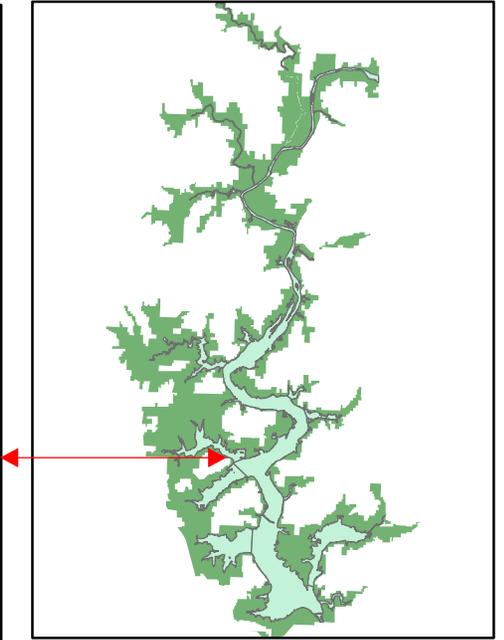


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

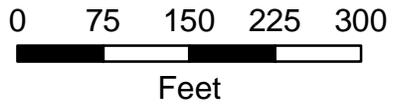


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake Grand (Neosho) River, Oklahoma	
FORT GIBSON LAKE FORT GIBSON MASTER PLAN	
TAYLOR FERRY SOUTH PUBLIC USE AREA	
DATE: OCTOBER 2015	PLATE NUMBER: FG15MP-RP-08

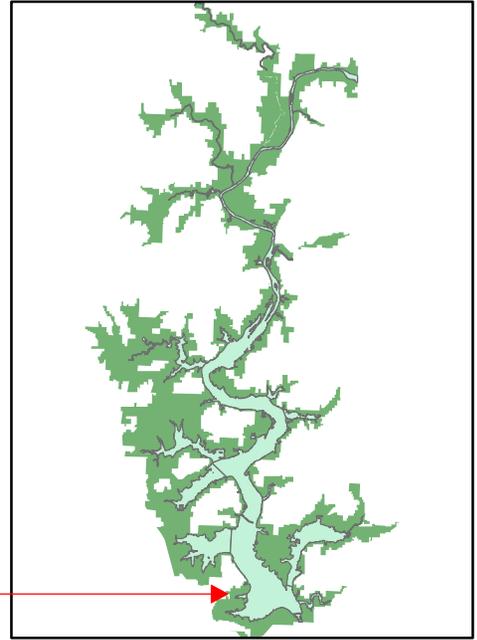


Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
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- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads

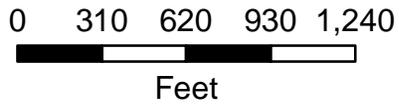


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE FORT GIBSON MASTER PLAN	
TOPPERS PUBLIC USE AREA	
DATE: OCTOBER 2015	PLATE NUMBER: FG15MP-RP-09

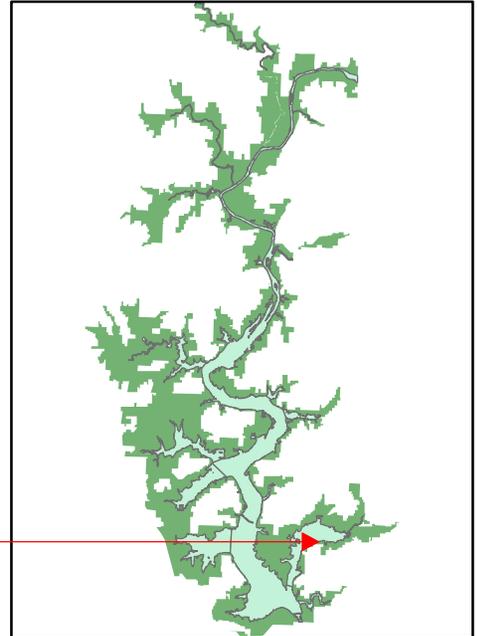


Legend

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- ! Courtesy Dock
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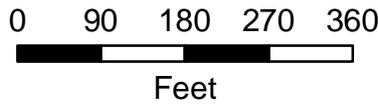


	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE FORT GIBSON MASTER PLAN	
WAHOO BAY PUBLIC USE AREA	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-RP- 10



Legend

- y Boat Ramp
- ! Courtesy Dock
- Y Dump Station
- f Gate Shack
- 3 Picnic Shelter
- 8 Playground
- Restroom (Waterborne)
- p Showers
- r Swim Beach
- Vault Toilet
- Park Roads



	U.S. Army Corps of Engineers Tulsa District
Fort Gibson Lake	Grand (Neosho) River, Oklahoma
FORT GIBSON LAKE FORT GIBSON MASTER PLAN	
WILDWOOD PUBLIC USE AREA	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-RP- 11

APPENDIX B

APPLICABLE FEDERAL STATUTES

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Statute	Compliance
PL 88-578, Land and Water Conservation Act of 1965, as amended, (USC 4601)	✓
PL 89-72, Federal Water Project Recreation Act of 1965	✓
PL 91-190, The National Environmental Policy Act of 1969 (42 USC 4321)	✓
PL 91-611, Flood Control Act of 1970, Section 234 (84 Stat. 1833)	✓
PL 94-587, Section 120 (90 Stat. 2917), Water Resources Development Act (WRDA) of 1976, as amended by PL 96-536, (94 Stat. 3166)	✓
PL 95-224, (92 Stat. 3), Federal Grant and Cooperative Agreement Act of 1977	✓
PL 98-63, Section 164 (5 USC 5901)m Supplemental Appropriations Act of 1983	✓
PL 102-580, WRDA of 1992, (106 Stat. 4838, 33usc 2328, Sec. 203)	✓
PL 103-66, Omnibus Budget Reconciliation Act of 1993	✓
EO 11644, "Use of Off-Road Vehicles on the Public Lands," February 8, 1972 (37 FR 2877, February 9, 1973)	✓
5 CFR, Part 1320	✓
36 CFR, Part 71, Recreation Fees	✓
36 CFR, Chapter III, Part 327, Rules and Regulations Governing Public Use of Water Resources Development Projects Administered by the Chief of Engineers (38 FR 75520, 23 March 1973)	✓
AR 335-15, Management Information Control System	✓
Supplement 1 to AR 190-40, Serious Incident Report, (RCS CSGPA-1340 (R1))	✓
ER 25-1-90, Visual Information Management	✓
ER 37-2-10, Accounting and Reporting Civil Works Activities	✓

ER 190-1-50, Law Enforcement Policy, U.S. Army Corps of Engineers	✓
Statute	Compliance
ER 360-1-1, Public Affairs	✓
ER 405-1-12, Real Estate Handbook	✓
ER 1110-2-400, Design of Recreation Sites, Areas and Facilities	✓
ER 1130-2-500, Work Management Policies	✓
ER 1130-2-520, Navigational Dredging Operations and Maintenance Policies	✓
ER 1130-2-540, Environmental Stewardship Policies	✓
ER 1165-2-30, Acceptance and Return of Contributed or Advanced Funds	✓
EP 310-1-6, Graphics Standards Manual	✓
EP 310-1-6a, Corps of Engineers Sign Standards Manual, Vol 1	✓
EP 310-1-6b, Corps of Engineers Sign Standards Manual, Vol 2	✓
EP 690-2-2, Career Development Guide for Civil Works Natural Resources Management Team Members	✓
EP 1130-2-434, Volume 1-5, JS, DI, FS, Interpretive Services and Outreach Program	✓
EP 1130-2-500, Work Management Procedures	✓
EP 1130-2-550, Recreation Operations and Maintenance	✓
EM 385-1-1, Safety and Health Requirements Manual	✓
EM 1110-1-400, Recreation Planning and Design Criteria	✓

APPENDIX C

PUBLIC SCOPING MEETING ANNOUNCEMENTS

**For
The Master Plan
And
The Draft Environmental Assessment**

**Fort Gibson Lake
Cherokee, Mayes, and Wagoner Counties
OKLAHOMA
April 2015**

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~ Announcing ~
OPEN HOUSE WORKSHOP
as related to the
Master Plan Review/Revision
Fort Gibson Lake, Oklahoma

The Tulsa District, U.S. Army Corps of Engineers will host an open house workshop related to the review and revision of the project master plan (MP) for Fort Gibson Lake, Mayes, Wagoner, and Cherokee Counties, Oklahoma. Interested persons are invited to stop by the open house to visit the information tables and discuss the project with Corps personnel. The open house will be conducted between 6:00 - 8:00 p.m. on Tuesday, April 15, 2014 in an informal, come-and-go format with no formal presentation. While attendees will be provided forms for providing input and comments on revision of the lake master plan, comments are welcome in any form throughout the MP revision process. The open house workshop will be held at:

City of Wagoner Civic Center
301 South Grant Avenue - Wagoner, OK 74467
Tuesday, April 15, 2014
6:00-8:00 p.m.
Master Plan (MP)

The Tulsa District is initiating a review and revision of the MP for Fort Gibson Lake. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. It is important to note that the MP does not address issues associated with private boat docks or permits for shoreline vegetation modification. These issues are specifically addressed in the shoreline management plan (SMP) for a lake project. The SMP for Fort Gibson Lake will be reviewed and potentially revised at a later date. Private dock and shoreline vegetation modification permits will be addressed at that time, and not in the current MP review process. Comments and questions regarding the open house workshop or MP review process can be directed to:

Mr. Tom Heathcock
Fort Gibson Lake Manager
8568 State Highway 251-A
Fort Gibson, OK 74434
Phone: 918-682-4314
e-mail: Tom.Heathcock@usace.army.mil



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Ron Curry
Federal Region VI Administrator
U. S. Environmental Protection Agency
1445 Ross Ave., Suite 1200
Dallas, TX 75202

Dear Mr. Curry:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

It is important to note that a master plan does not address issues associated with private boat docks or permits for shoreline vegetation modification. These issues are specifically addressed in the shoreline management plan (SMP) for a lake project. The SMP for Fort Gibson Lake will be reviewed and revised at a later date. Private dock and shoreline vegetation modification permits will be addressed at that time and not in the current MP revision process.

An informal public workshop for discussion of the MP revision for Fort Gibson Lake is scheduled for 6:00 to 8:00 p.m. on April 15, 2014, at the City of Wagoner Civic Center, 301 S. Grant Avenue, Wagoner, Oklahoma. The workshop will be come-and-go format with no formal presentation. We invite and encourage you to attend this workshop anytime between listed times, visit the information tables, and discuss MP issues with our staff. Comment forms will be provided at the workshop or you are welcome to submit comments in any form throughout the MP revision process.

Thank you for your interest in Fort Gibson Lake. We welcome your comments and participation at the public workshop and throughout the master plan review process. Questions should be directed to Mr. Tom Heathcock, Fort Gibson Lake Manager, at 918-682-4314 or e-mail Tom.Heathcock@usace.army.mil.

Sincerely,

A handwritten signature in black ink, appearing to read "Stephen L. Nolen", with a long horizontal flourish extending to the right.

Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch

Mailing list

Mr. Ron Curry
Federal Region VI Administrator
U. S. Environmental Protection Agency
1445 Ross Ave., Suite 1200
Dallas, TX 75202

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U.S. Fish and Wildlife Service
Oklahoma Ecological Services Field Office
9014 E. 21st St.
Tulsa, OK 74129- 1428

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State Conservationist
USDA, Natural Resources Conservation Service
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Stillwater, OK 74074-2655

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Oklahoma City, OK 73105

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Executive Director
Oklahoma Department of Environmental Quality
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Oklahoma City, OK 73101-1677

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Oklahoma City, OK 73118

Mr. Derek Smithee
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Oklahoma City, OK 73118

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Oklahoma Conservation Commission
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Oklahoma Natural Heritage Inventory
Oklahoma Biological Survey
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Norman, OK 73019-0575

Dr. Robert L. Brooks
University of Oklahoma
Oklahoma Archeological Survey
111 E. Chesapeake
Norman, OK 73019-0575

Dr. Bob Blackburn
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Executive Director
Oklahoma Tourism and Recreation Department
120 N. Robinson
Oklahoma City, OK 73102

Fort Gibson Lake Association
Visitor Center / Blake Park
300 S. Dewey, Wagoner, OK 74467
918-485-4623

Sequoyah State Park/Sequoyah Bay State Park
17131 Park 10
Hulbert, OK 74441
Phone: 918-772-2545
Toll Free: 800-654-8420

Oklahoma Department of Wildlife Conservation	
Street Address	Postal Address
1801 N. Lincoln Blvd	PO Box 53465
OKC, OK 73105	OKC, OK 73152

Oklahoma Department of Wildlife Conservation
Northeast Regional Office – Mike Plunkett
ODWC
9097 N. 34th St. West
Porter, Ok 74454

U.S. Fish and Wildlife Service
222 S Houston Ave, #A,
Tulsa, OK 74127

Wagoner County Commissioners
307 E Cherokee St.
Wagoner, OK 74467

Cherokee County Commissioners
213 W. Delaware St.
Tahlequah, OK 74464

Mayes County Commissioners
1 Court Place, Ste 140
Pryor, OK 74361

Mid America Industrial Park
Larry Williams
MidAmerica Industrial Park
P O Box 945
Pryor Creek OK 74362-0945

Pryor Creek Concession
PO Box 130
Chouteau, OK 74337
Taylor Ferry Marina
34179 Marina Dr.
Wagoner, OK 74467

Long Bay Marina
8431 E. 570 Rd.
Catoosa, OK 74015

Jackson Bay Marina
4828 E. 115th St. N.
Wagoner, OK 74467

Whitehorn Cove Marina
34561 E. 700 Rd.
Wagoner, OK 74467

Mazie Landing
PO Box 490
Chouteau, OK 74437

Sequoyah Bay Marina
6372 E. 101st N.
Wagoner, OK 74467

Paradise Cove Marina
2429 Park 56
Hulbert, OK 74441

Oklahoma Department of Transportation
200 N.E. 21st Street
Oklahoma City, OK 73105

Mayor, Hulbert, Oklahoma
Honorable Shirley Teague
PO Box 147
Hulbert, OK 74441

Mayor, Fort Gibson, Oklahoma
Honorable Brad Clinkenbeard
PO Box 218
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Mayor, Wagoner, Oklahoma
Honorable James Jennnings
PO Box 406
Wagoner, OK 74477

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Honorable Jimmy Tramel
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Mayor, Chouteau, Oklahoma
Honorable Jerry Floyd
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Mayor, Okay, Oklahoma
Honorable Clarence Ashley
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Wetumka, OK 74883

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Caddo Indian Tribe of Oklahoma
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Binger, OK 73009

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Cherokee Nation, Oklahoma
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Tahlequah, OK 74465

Mekko Tiger Hobia
Kialegee Tribal Town, Oklahoma
P.O. Box 332
Wetumka, OK 74883

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Muscogee (Creek) Nation, Oklahoma
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Okmulgee, OK 74447

Principal Chief Scott Bighorse
Osage Nation, Oklahoma
P.O. Box 779
Pawhuska, OK 74056

Principal Chief Leonard Harjo
Seminole Nation of Oklahoma
P.O. Box 1498
Wewoka, OK 74884

Mekko George Scott
Thlopthlocco Tribal Town, Oklahoma
P.O. Box 188
Okemah, OK 74859

Chief George Wickliffe
United Keetoowah Band of Cherokee Indians in Oklahoma
P.O. Box 746
Tahlequah, OK 74465-0746

President Leslie Standing
Wichita and Affiliated Tribes of Oklahoma
P.O. Box 729
Anadarko, OK 73005

APPENDIX D

NEPA DOCUMENTATION

**Draft Environmental Assessment
for the
Master Plan
Fort Gibson Lake
Cherokee, Mayes, and Wagoner Counties
OKLAHOMA
October 2015**

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US Army Corps
of Engineers
Tulsa District

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DRAFT

Environmental Assessment
FOR THE
MASTER PLAN



Fort Gibson Lake
Cherokee, Mayes, and Wagoner Counties

OKLAHOMA

Tulsa District
U.S. Army Corps of Engineers

October 2015

**DRAFT FINDING OF NO SIGNIFICANT IMPACT
FORT GIBSON LAKE MASTER PLAN
GRAND (NEOSHO) RIVER, OKLAHOMA**

In accordance with the National Environmental Policy Act of 1969, including guidelines in 33 Code of Federal Regulations, Part 230, the Tulsa District has assessed the environmental impacts of the Fort Gibson Lake Master Plan revision.

The revised Master Plan will provide guidance for stewardship of natural resources and management for long-term public access to, and use of, the natural resources of Fort Gibson Lake. The Master Plan provides a comprehensive description of the project, a discussion of factors influencing resource management and development, an identification and discussion of special problems, a synopsis of public involvement and input to the planning process, and descriptions of existing development. The Master Plan revision only concerns areas under the ownership of the U.S. Army Corps of Engineers and does not directly address issues associated with private boat docks or permits for shoreline vegetation modification.

Under the No Action alternative, the 1978 Master Plan would not be revised. The No Action alternative was eliminated from further consideration because the 1978 Master Plan is out of date due to changes in project use conditions and pertinent laws and policies. If the 1978 Master Plan was not revised, future developments or resource management policies would require approval on a case-by-case basis without the benefit of evaluation in the context of an overall plan.

The recommended alternative would result in the classification and reclassification of lands allowing for the most efficient and cost-effective management, development, and use of areas under the ownership of the U.S. Army Corps of Engineers. Land reclassification components of the recommended alternative include:

ID#	DESCRIPTION	JUSTIFICATION
1	2.1 acres nearshore southwest of Wildwood PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
2	2.9 acres nearshore at cove 0.65 miles southeast of Snug Harbor PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
3	0.7 acre nearshore north of Jackson Bay PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
4	1.1 acre nearshore south of Snug Harbor PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
5	0.3 acre nearshore south of Taylors Ferry PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
6	3.5 acres nearshore near Rocky Point PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
7	45.5 acres north of Mallard Bay PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
8	0.6 acre island in Fourteen Mile Creek east of Sequoyah State Park classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
9	15.1 acres north of Sequoyah State Park classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
10	54.9 acres near Wildwood PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat

ID#	DESCRIPTION	JUSTIFICATION
11	3.3 acres near Hulbert Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
12	460.4 acres around Hickory Cove on east side of lake classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
13	58.2 acres in two areas near Big Hollow Creek PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
14	29.3 acres just north of Mazie Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
15	24.3 acres just north of Chouteau Creek confluence near Chouteau Bend PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
16	91.8 acres near Mission Bend PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
17	105.8 acres north of Cat Creek Cove classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
18	67.0 acres, in two areas, near Jackson Bay PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
19	155.7 acres, in two areas, near Wahoo Bay PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
20	1.6 acres north of Sequoyah Bay Marina classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
21	273.4 acres south of Whitehorn Cove PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
22	76.9 acres southeast of Snug Harbor PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
23	253.5 acres, in two areas, near Flat Rock Creek PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
24	207.0 acres near Blue Bill Point PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
25	236.4 acres on the south side of North Bay west of Toppers PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
26	1.3 acre near Toppers PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
27	3.0 acres near Rocky Point PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
28	138.4 acres near Snug Harbor PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
29	9.4 acres near Long Bay Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
30	11.4 acres near Long Bay Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
31	64.7 acres south of North Bay and east of Wagoner classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
32	5.1 acres south of Taylors Ferry PUA, south of Hwy 51, classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
33	28.4 acres, in three areas, near Taylors Ferry PUA and along Hwy 51 classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
34	54.2 acres north of Sequoyah State Park and Hwy 51 classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
35	211.4 acres near Beg Bend PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
36	5 acres near Rocky Point PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
37	106.3 acres, in three areas, west of dam classified as High Density Recreation reclassified as Project Operations	Area(s) not properly classified in 1978 MP
40	1.1 acre island just east of Taylor Ferry PUA north of Hwy 51 classified as Low Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area
41	221.2 acres south of Mission Bend PUA classified as Low Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area
42	0.4 acre island just east of Taylor Ferry PUA north of Hwy 51 classified as Low Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area

ID#	DESCRIPTION	JUSTIFICATION
44	302.3 acres west of dam classified as Low Density Recreation reclassified as Project Operations	Area incorrectly classified in 1978 MP
45	237.0 acres east of dam classified as Low Density Recreation reclassified as Project Operations	Area incorrectly classified in 1978 MP
46	42.3 acres north of and adjacent to Ear Bob Cove classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
47	23.2 acres east of Low Water Dam classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
48	20.0 acres south of Mazie Landing classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
49	107.8 acres on western shore just south and east of Whitehorn Cove classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
50	480.8 acres east of Spring Creek PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
51	53.6 acres adjacent to Basore Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
52	41.4 acres nearshore north of Basore Cove extending up Fourteen Mile Creek classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
53	21.1 acres, in three areas, on the east side of Fourteen Mile Creek classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
54	704.3 acres near and east of Mallard Bay PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
55	8.1 acres just south of Ranger Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
56	241.7 acres at the east end of Ranger Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
57	74.4 acres north of Ranger Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
58	1,394.3 acres south of Big Hollow PUA and south of Big Bend PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
59	1,820.9 acres on the western side south of Mission Bend PUA and North of Cat Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
60	618.8 acres on the eastern side of reservoir near and south of Spring Creek PUA extending south to near Big Hollow PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
61	11,544.2 acres on the western side of the reservoir extending south, west, and north of Brushy Creek Cove, extending north along Chouteau Creek, and continuing north along Pryor Creek, classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
62	376.6 acres north of Hulbert Landing PUA and north of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
63	329.5 acres east of Hulbert Landing PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
64	339.5 acres, in two parts, north of Fourteen Mile Creek and north of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage

ID#	DESCRIPTION	JUSTIFICATION
65	51.9 acres on the east side of the reservoir north of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
66	160.3 acres near Taylor Ferry PUA south of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
67	405.2 acres on eastern side of reservoir near Big Bend PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
68	212.4 acres near Big Hollow PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
69	314.7 acres between Mazie Landing and Mission Bend PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
70	46.9 acres north of Mazie Landing PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
71	139.3 acres on the west side of the reservoir between Flat Rock Creek Cove and Cat Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
72	65.5 acres west of Hickory Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
73	4,620.0 acres extending north from Spring Creek PUA along the eastern side of the reservoir along the Grand River, extending up Crutchfield Branch, up to near the Markham Ferry Dam classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
74	596.8 acres west of Mallard Bay PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
75	39.6 acres south of Jackson Bay PUA on the western side of the reservoir classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
76	171.0 acres southwest of Whitehorn Cove PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
77	953.7 acres along the northern side of North Bay classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
78	43.6 acres nearshore west of Whitehorn Cove PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
79	627.2 acres near Flat Rock Bay north and northwest of Flat Rock Creek PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
80	16.0 acres south of Blue Bill Point and west of Rocky Point PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
81	234.5 acres north of Long Bay south and southwest of Toppers classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
82	283.0 acres between Long Bay Landing and Taylor Ferry PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
83	12.6 acres near the northern mouth of Jackson Bay classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage

ID#	DESCRIPTION	JUSTIFICATION
84	59.6 acres north of Snug Harbor and south of Rocky Point PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
85	84.5 acres south of Snug Harbor PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
86	1.4 acre in the Hulbert Landing area just east of Fourteen Mile Creek Cove classified as Wildlife Management reclassified as High Density Recreation	New classification represents current use
87	19.9 acres south of North Bay and east of Wagoner classified as Wildlife Management reclassified as High Density Recreation	New classification represents current use
88	25.3 acres just east of Wildwood PUA classified as Wildlife Management reclassified as High Density Recreation	New classification represents current use
89	0.6 acre on the east nearshore area just downstream of the dam classified as Project Operations reclassified as High Density Recreation	New classification represents current use
90	15.2 acre island in Fourteen Mile Creek east of Sequoyah State Park classified as High Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area
91	29.6 acres adjacent to the eastern portion of Hickory Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage

1
2 The EA and comments received from other agencies have been used to determine whether the
3 recommended alternative requires the preparation of an environmental impact statement (EIS). All
4 environmental, social, and economic factors that are relevant to the recommended alternative were
5 considered in this assessment. These include, but are not limited to, climate and climate change,
6 environmental justice, cultural resources, air quality, prime farmland, water quality, wild and scenic
7 rivers, wetlands, fish and wildlife, invasive species, migratory birds, recreational fisheries, and threatened
8 and endangered species.

9
10 It is my finding, based on the EA, that the revision of the 1978 Master Plan for Fort Gibson Lake
11 will have no significant adverse impact to the environment and will not constitute a major Federal action
12 significantly affecting the quality of the human environment. Therefore, an EIS will not be prepared.

13
14
15
16
17 _____
Date

17 _____
Richard A. Pratt
Colonel, U.S. Army
District Commander

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21

1 ENVIRONMENTAL ASSESSMENT ORGANIZATION

2
3 This Environmental Assessment (EA) evaluates the effects of implementing the revised Master Plan for
4 Fort Gibson Lake, Cherokee, Mayes, and Wagoner Counties, Oklahoma. This EA facilitates the decision
5 process regarding the proposed action and alternatives.
6

7 *SECTION 1 INTRODUCTION, PURPOSE, NEED AND SCOPE* of the proposed action
8 summarizes the purpose of a need for the proposed action, provides relevant
9 background information and describes the scope of the EA.
10

11 *SECTION 2 ALTERNATIVES INCLUDING PROPOSED ACTION* examines alternatives for
12 implementing the proposed action and describes the recommended action.
13

14 *SECTION 3 AFFECTED ENVIRONMENT* describes the existing environmental and
15 socioeconomic setting.
16 *ENVIRONMENTAL CONSEQUENCES* identifies the potential environmental
17 and socioeconomic effects of implementing the proposed action and alternatives,
18 including cumulative effects.
19 *MITIGATION* summarizes mitigation actions required to enable a Finding of No
20 Significant Impact for the proposed alternative.
21

22 *SECTION 4 APPLICABLE ENVIRONMENTAL LAWS, REGULATIONS, and POLICY*
23 provides a listing of environmental protection statutes and other environmental
24 requirements.
25

26 *SECTION 5 FEDERAL, STATE AND LOCAL AGENCY COORDINATION* provides a listing
27 of individuals and agencies consulted during preparation of the EA.
28

29 *SECTION 6 LIST OF PREPARERS* identifies persons who prepared the document and their
30 areas of expertise.
31

32 *SECTION 7 REFERENCES* provides bibliographical information for cited sources.
33

34 *APPENDICES* A NEPA Coordination and Scoping
35 B Fish and Wildlife Coordination
36 C Maps of Land Use Classification Change
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1 DRAFT
2 ENVIRONMENTAL ASSESSMENT

3
4 Master Plan Revision

5
6 Fort Gibson Lake
7 Cherokee, Mayes, and Wagoner Counties, Oklahoma
8
9
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11 **1.0 INTRODUCTION**

12
13 The Master Plan (MP) is the strategic land use management document that guides the comprehensive
14 management and development of all project recreational, natural, and cultural resources throughout the
15 life of the water resource project. The MP guides the efficient and cost-effective management,
16 development, and use of project lands. It is a vital tool for the responsible stewardship and sustainability
17 of project resources for the benefit of present and future generations.

18
19 The MP guides and articulates U.S. Army Corps of Engineers (USACE) responsibilities pursuant to
20 Federal laws to preserve, conserve, restore, maintain, manage, and develop the project lands, waters, and
21 associated resources. The MP is a dynamic operational document projecting what could and should
22 happen over the life of the project, and it is flexible based upon changing conditions. The MP deals in
23 concepts, not details, of design and administration. Detailed management and administration functions
24 are addressed in the Operational Management Plan (OMP), which implement the concepts of the MP into
25 operational actions.

26
27 With the proposed MP revision, an Environmental Assessment (EA) is being completed to evaluate
28 existing conditions and potential impacts of proposed alternatives. The EA is prepared pursuant to the
29 National Environmental Policy Act (NEPA), Council on Environmental Quality (CEQ) regulations (40
30 CFR, 1500–1517), and the USACE implementing regulation, Policy and Procedures for Implementing
31 NEPA, Engineer Regulation (ER) 200-2-2 (1988).

32 **1.1 PURPOSE AND NEED FOR THE ACTION**

33 The MP for Fort Gibson Lake was last approved in 1978 and supplemented in 1993 (Sup. No. 8), 1987
34 (Sup. No. 7, 6, 5), 1986 (Sup. No. 4), 1984 (Sup. No. 3), 1982 (Sup. No. 2), and 1981 (Sup. No. 1).
35 Revision of the MP is now required for the following reasons:

- 36
37
- Most of the approved plans in the supplements have been implemented;
 - The existing plan format and mapping technology is outdated and not compliant with current
38 MP format and technology requirements;
 - Current USACE policies/regulations, budget processes, business line performance measures,
39 and priorities are not reflected;
- 40
41

- 1 • Customer uses, trends, and facility and service demands have changed significantly the past
2 30 years;
- 3 • Shoreline Management development demands, and resulting environmental and management
4 issues have continued to increase causing sustainability concerns; and
- 5 • Partners and stakeholders are increasingly more engaged with the USACE and seek to
6 leverage improvements and innovations to increase and sustain benefits provided by the lake.
7

8 The MP will be developed and kept current for Civil Works projects operated and maintained by the
9 USACE and will include all land (fee, easements, or other interests) originally acquired for the projects
10 and any subsequent land (fee, easements, or other interests) acquired to support the operations and
11 authorized missions of the project.
12

13 The MP is not intended to address the specifics of regional water quality, shoreline management, or water
14 level management; these areas are covered in a project’s shoreline management plan or water
15 management plan. However, specific issues identified through the MP revision process can still be
16 communicated and coordinated with the appropriate internal USACE resource (i.e. Operations for
17 shoreline management) or external resource agency (i.e. Oklahoma State agencies such as Oklahoma
18 Department of Wildlife Conservation [ODWC] , Oklahoma Department of Environmental Quality
19 [ODEQ], Oklahoma Water Resources Board [OWRB], etc.) responsible for that specific area.

20 1.2 PROJECT HISTORY AND SETTING

21 The Fort Gibson Lake Dam is located on the Grand (Neosho) River at river mile 7.7, in Cherokee and
22 Wagoner Counties, Oklahoma (Figure 1.1). The project dam site is approximately five miles north of the
23 town of Fort Gibson, Oklahoma, about 12 miles northeast of Muskogee, and approximately 50 miles
24 southeast of Tulsa, Oklahoma. The reservoir extends north upstream from the dam about 39 miles
25 through Cherokee, Wagoner, and Mayes counties to a point just downstream from the Markham Ferry
26 Dam Site (Lake Hudson).
27

28 This EA includes all of Fort Gibson Lake and its appurtenant structures including the earthen
29 embankment (dam), spillway, and outlet works; and surrounding lands managed by the USACE as part of
30 Fort Gibson Lake. Total drainage area for the lake is 12,494 square-miles.

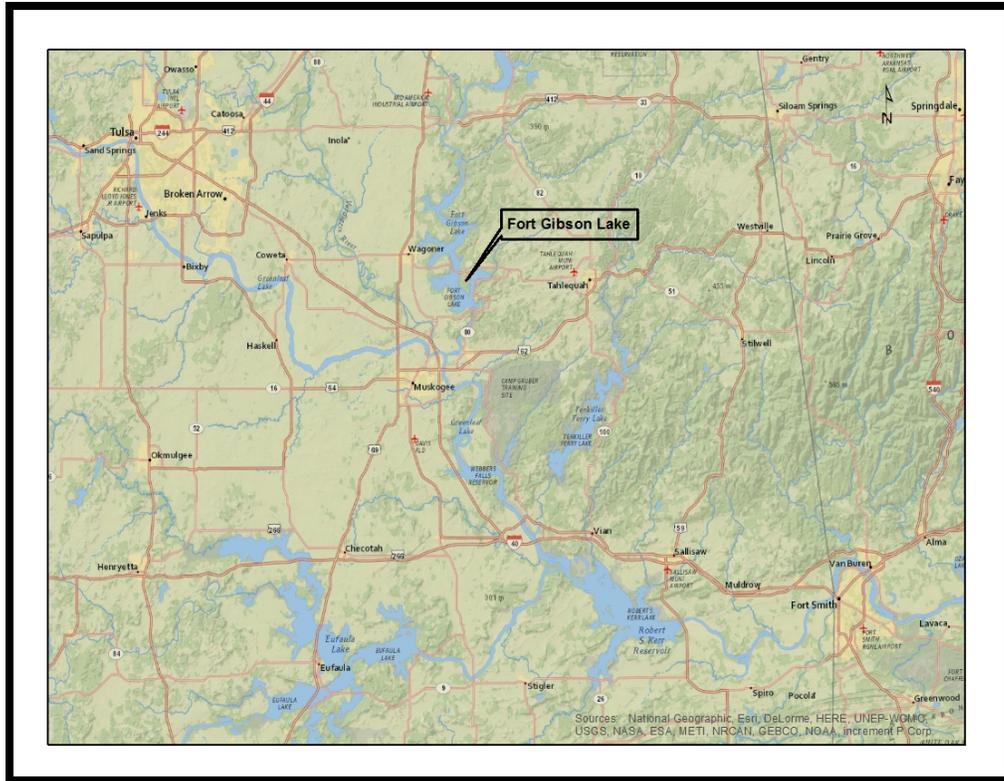


Figure 1.1 Vicinity Map

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Fort Gibson Dam and Reservoir was authorized by the Flood Control Act approved 18 August 1941 (Public Law No. 228, 77th Congress, 1st Session). The departmental authority for administration of land and water areas related to Fort Gibson Lake is contained in Section 4 of the Flood Control Act, approved 22 December 1944 (58 Stat. 889), and by Section 4 of the Flood Control Act of 1946 (60 Stat. 642), as further amended by Section 209 of the Flood Control Act of 1954, which was approved 3 September 1954. Fort Gibson Lake was incorporated in the Arkansas River multipurpose plan by the River and Harbor Act of 24 July 1946; Project document HD 107, 76th Congress, 1st Session; and the Water Resources Development Act of 1986 (Public Law 99-662). Project purposes are flood control and hydroelectric power generation. The authority relative to the initial preparation of the MP is contained in ER 1130-2-550.

Construction of the dam and reservoir was initiated in 1941, was suspended during World War II, and resumed in May 1946. Closure of the embankment was completed in June 1949. The project became fully operational when the last of the four generators started producing commercial power in September 1953.

The dam includes two concrete, gravity, non-overflow sections. One section is 285 feet long and extends from the spillway to the earth embankment at the right abutment. The other section is 460 feet long and extends from the intake structure to the earth embankment at the left abutment. The dam also includes two earth embankment sections, one of which extends about 374 feet from the natural ground at the right abutment to the right bank, concrete, non-overflow section. The other embankment is 63 feet long,

1 extending from the left abutment to the left bank, concrete, non-overflow section. The powerhouse intake
 2 structure is located adjacent to the spillway on the left and is 318 feet long. The total length of the
 3 structures, including the spillway, is 2,990 feet, and the maximum height above the streambed is 110 feet.
 4 Oklahoma State Highway 251A extends across the top of the structures. There are seven rolled earth-
 5 filled dikes on the west side of the reservoir, which have a total length of 21,678 feet.

6
 7 The spillway section is a concrete, gravity, ogee weir that extends across the existing river channel and a
 8 major portion of the right bank floodplain. Spillway capacity is 986,000 cubic feet per second at the top
 9 of the flood control pool. The spillway is equipped with thirty 40- by 35-foot tainter gates operated by
 10 individual electric-motored hoists. The total length of the spillway is 1,490 feet. Outlet works consist of
 11 ten 5-foot-8-inches by 7-foot rectangular sluices located through the spillway weir. Capacity of the outlet
 12 works varies from 21,000 cfs, at the flood control pool elevation with no spillway discharge, to 14,400 cfs
 13 at the flood control pool elevation with the spillway discharging at full capacity. Flows through the
 14 sluices are controlled by a means of hydraulically operated, cast-iron slide gates. Emergency closure of
 15 the sluices can be accomplished using a bulkhead lowered by a hoist into frames provided at the sluice
 16 entrances. A 48-inch-diameter pipe is located through the right abutment of the dam for municipal water
 17 supply for the city of Muskogee. Bank-full capacity on the Grand (Neosho) River below the dam is about
 18 100,000 cfs. The area of the lake at the top of the power pool (554.0 feet MSL) is 19,900 acres with
 19 shoreline length of approximately 225 miles. The powerhouse contains four 11,250-kilowatt generators
 20 and a concrete penstock provides water for each power unit. Flow through each penstock is controlled by
 21 two 14-foot-6 inches by 20-foot-2.25-inches caterpillar type gates. Pertinent lake data is shown in Table
 22 1-1.

23
 24 **Table 1-1 Fort Gibson Lake Pertinent Data*.**

Feature	Elevation (feet MSL)	Area (acres)	Capacity (acre-feet)	Equivalent Runoff⁽¹⁾ (inches)
Top of Dam	593.0	-	-	-
Maximum Pool	582.0	-	-	-
Top of Spillway Gates and Flood Control Pool	582.0	51,000	1,284,400	1.93
Flood Control Storage	554.0 – 582.0	-	919,200	1.38
Top of Power Pool	554.0	19,900	365,200	0.55
Bottom of Power Pool	551.0	16,950	311,300	0.50
Spillway Crest	547.0	14,500	248,400	0.37

⁽¹⁾ From the 12,494 square-mile drainage area above the dam.

*Source: US Army Corps of Engineers, Tulsa District, PERTINENT DATA BOOK, March 2004 (U.S. ACE - Tulsa District, 2004)

25
 26

1 The Grand River, in the Fort Gibson project area, forms a boundary between Level III Ecoregions
2 including the Central Irregular Plains to the west, and the Ozark Highlands and the Boston Mountains to
3 the east. Within the western portion of the project area the Level IV Ecoregion is the Osage Cuestas
4 characterized by irregular to undulating plains broken by low hills and cuestas with east facing scarps
5 where elevations range from 500 to 1050 feet above sea level with local relief varying by 50 to 200 feet.
6 Perennial streams occur dominated by pools having substrates composed of sand, mud, and some gravel
7 and cobbles. Riffle areas are moderately common. In the area of the Fort Gibson Lake project, streams
8 often move slowly and are fairly turbid.

9
10 The southeastern portion of the project area, south of Clear Creek, is within the Lower Boston Mountains
11 Level IV Ecoregion. This area, within the Ozark Plateau physiographic province, is characterized by low
12 mountains, rounded hills, and benches with elevations ranging from 475 to 1700 feet above sea level and
13 local relief of 150 to 800 feet. In summer, streams typically have little or no flow, but enduring pools fed
14 by interstitial flow occur. Some larger pools may have organic or mud substrates. Stream substrates are
15 mostly rocky consisting of gravel, cobbles, and boulders.

16
17 North of the Lower Boston Mountains ecoregion, the bulk of the eastern portion of the project area lies
18 within the Dissected Springfield Plateau-Elk River Hills Level IV Ecoregion of the Ozark Highlands.
19 This area is a moderately to highly dissected portion of the Springfield Plateau physiographic region.
20 Here narrow ridgetops are separated by steep V-shaped valleys where Karst features are common.
21 Elevations range from 550 to 1600 feet above sea level while local relief ranges from 50 to 400 feet.
22 Cool springs occur in valleys and along streams which substantially contribute to streamflow in the
23 summer and fall resulting perennial streams. Bank and hillslope erosion chokes some channel reaches
24 with cherty gravel resulting in braiding, while other reaches have bedrock substrates.

25
26 A much smaller portion of the eastern Fort Gibson Lake project area, north of US 412, is within the
27 Springfield Plateau Level IV Ecoregion. This is a nearly level to rolling, undissected to slightly dissected,
28 portion of the Springfield Plateau physiographic province with elevations ranging from 600 to 1200 feet
29 above sea level with local relief in the range of 50 to 200 feet. Karst features are common including
30 caves, sinkholes, solution valleys, and dry valleys, and underground drainage is widespread. Cool springs
31 are common and contribute substantially to stream flow in the summer and fall resulting in many
32 perennial streams. Small cobble and gravel stream substrates are common, but occasional areas of
33 boulders and bedrock occur.

1 **2.0 ALTERNATIVES AND PROPOSED ACTION**

2
3 Alternatives evaluated in this Environmental Assessment are compared to each other and to the No
4 Action Alternative. Based on the public comments received, the final EA compares all action and no
5 action alternatives to present a preferential alternative called the Preferred Alternative.

6 **2.1 ALTERNATIVES**

7 **Alternative 1: No Action**

8 The No Action Alternative is defined as the USACE taking no action and not updating the December
9 1993, Supplement Number 8, of the 1978 MP. With this alternative, no new resources analysis and
10 classification would occur at the project. The present allocation (now termed “classification”) of project
11 land area includes Project Operations (88.4 acres), Recreation – Intensive Use (8,051.2 acres, including
12 leased and licensed areas, and Public Use Areas), Recreation – Low Density (28,813.3 acres), and
13 Wildlife Management (19,342.8 acres). The operation and management of Fort Gibson Lake would
14 continue as outlined in the current MP. Since construction, total fee acres managed as part of Fort Gibson
15 Lake have been reduced through disposal of some project lands. Project lands currently include
16 75,168.80 acres in fee, of which 55,814.89 acres are usable at the conservation pool (554.0 ft).

17
18 **Alternative 2:** Land classification naming convention updated, classifications remain unchanged, and
19 total fee area adjusted to meet current mapped boundary (480.8 acres, primarily classified as Recreation -
20 Low Density, disposed).

21
22 With the updated naming convention the classifications would be as follows:

- 23
- 24 • Project Operations, 88.4 acres
- 25 • High Density Recreation, 8,051.2 acres
- 26 • Low Density Recreation, 28,332.4 acres
- 27 • No Environmentally Sensitive Areas
- 28 • Wildlife Management, 19,342.8 acres
- 29

30 **Alternative 3:** Land allocation changes to reflect changes in land classifications to meet authorized
31 project purposes, natural resource management objectives, and recreation management objectives. Land
32 classification changes include:

- 33
- 34 • Project Operations area increase to 733.2 acres
- 35 • High Density Recreation area decrease to 5,485.2 acres
- 36 • Low Density Recreation area decrease to 112.7 acres
- 37 • Environmentally Sensitive Areas established accounting for 237.8 acres
- 38 • Wildlife Management area increase to 49,245.9 acres
- 39

Alternative 4: Reclassification of all project lands to High Density Recreation, excluding Project Operations and ODWC managed wildlife areas, to meet authorized project purposes and maximize recreation management objectives:

- Project Operations area increase to 733.2 acres
- High Density Recreation area increase to 35,738.8 acres
- Low Density Recreation areas eliminated (0 acres)
- No Environmentally Sensitive Areas
- Wildlife Management area as in Alternative2, 19,342.8 acres

Alternative 5: Reclassification of all project lands to wildlife management, excluding areas required for Project Operations and leased and licensed areas, to meet authorized project purposes and maximize natural resource management objectives:

- Project Operations area increase to 733.2 acres
- High Density Recreation area 5,485.2 acres
- Low Density Recreation area eliminated (0 acres)
- No Environmentally Sensitive Areas
- Wildlife Management area increase to 49,596.4 acres

2.2 PROPOSED ACTION

The proposed action is **Alternative 3**. The proposed action would result in the classification and/or reclassification allowing for the most efficient and cost-effective management, development, and use of project lands. Components of the proposed action are presented in Table 2-1. Maps identifying locations of the reclassified areas, by identification number (ID#), are included in Appendix C.

Table 2-1 Land Use Changes Associated with the Proposed Action.

ID#	DESCRIPTION	JUSTIFICATION
1	2.1 acres nearshore southwest of Wildwood PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
2	2.9 acres nearshore at cove 0.65 miles southeast of Snug Harbor PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
3	0.7 acre nearshore north of Jackson Bay PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
4	1.1 acre nearshore south of Snug Harbor PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
5	0.3 acre nearshore south of Taylors Ferry PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
6	3.5 acres nearshore near Rocky Point PUA classified as High Density Recreation reclassified as Low Density Recreation	Area not suitable for High Density Recreation
7	45.5 acres north of Mallard Bay PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
8	0.6 acre island in Fourteen Mile Creek east of Sequoyah State Park classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
9	15.1 acres north of Sequoyah State Park classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
10	54.9 acres near Wildwood PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat

ID#	DESCRIPTION	JUSTIFICATION
11	3.3 acres near Hulbert Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
12	460.4 acres around Hickory Cove on east side of lake classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
13	58.2 acres in two areas near Big Hollow Creek PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
14	29.3 acres just north of Mazie Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
15	24.3 acres just north of Chouteau Creek confluence near Chouteau Bend PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
16	91.8 acres near Mission Bend PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
17	105.8 acres north of Cat Creek Cove classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
18	67.0 acres, in two areas, near Jackson Bay PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
19	155.7 acres, in two areas, near Wahoo Bay PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
20	1.6 acres north of Sequoyah Bay Marina classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
21	273.4 acres south of Whitehorn Cove PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
22	76.9 acres southeast of Snug Harbor PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
23	253.5 acres, in two areas, near Flat Rock Creek PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
24	207.0 acres near Blue Bill Point PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
25	236.4 acres on the south side of North Bay west of Toppers PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
26	1.3 acre near Toppers PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
27	3.0 acres near Rocky Point PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
28	138.4 acres near Snug Harbor PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
29	9.4 acres near Long Bay Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
30	11.4 acres near Long Bay Landing PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
31	64.7 acres south of North Bay and east of Wagoner classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
32	5.1 acres south of Taylors Ferry PUA, south of Hwy 51, classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
33	28.4 acres, in three areas, near Taylors Ferry PUA and along Hwy 51 classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
34	54.2 acres north of Sequoyah State Park and Hwy 51 classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
35	211.4 acres near Beg Bend PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
36	5 acres near Rocky Point PUA classified as High Density Recreation reclassified as Wildlife Management	Area currently managed for Wildlife Habitat
37	106.3 acres, in three areas, west of dam classified as High Density Recreation reclassified as Project Operations	Area(s) not properly classified in 1978 MP
40	1.1 acre island just east of Taylor Ferry PUA north of Hwy 51 classified as Low Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area
41	221.2 acres south of Mission Bend PUA classified as Low Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area

ID#	DESCRIPTION	JUSTIFICATION
42	0.4 acre island just east of Taylor Ferry PUA north of Hwy 51 classified as Low Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area
44	302.3 acres west of dam classified as Low Density Recreation reclassified as Project Operations	Area incorrectly classified in 1978 MP
45	237.0 acres east of dam classified as Low Density Recreation reclassified as Project Operations	Area incorrectly classified in 1978 MP
46	42.3 acres north of and adjacent to Ear Bob Cove classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
47	23.2 acres east of Low Water Dam classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
48	20.0 acres south of Mazie Landing classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
49	107.8 acres on western shore just south and east of Whitehorn Cove classified as Low Density Recreation reclassified as High Density Recreation	New classification represents current use
50	480.8 acres east of Spring Creek PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
51	53.6 acres adjacent to Basore Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
52	41.4 acres nearshore north of Basore Cove extending up Fourteen Mile Creek classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
53	21.1 acres, in three areas, on the east side of Fourteen Mile Creek classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
54	704.3 acres near and east of Mallard Bay PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
55	8.1 acres just south of Ranger Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
56	241.7 acres at the east end of Ranger Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
57	74.4 acres north of Ranger Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
58	1,394.3 acres south of Big Hollow PUA and south of Big Bend PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
59	1,820.9 acres on the western side south of Mission Bend PUA and North of Cat Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
60	618.8 acres on the eastern side of reservoir near and south of Spring Creek PUA extending south to near Big Hollow PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
61	11,544.2 acres on the western side of the reservoir extending south, west, and north of Brushy Creek Cove, extending north along Chouteau Creek, and continuing north along Pryor Creek, classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
62	376.6 acres north of Hulbert Landing PUA and north of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
63	329.5 acres east of Hulbert Landing PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
64	339.5 acres, in two parts, north of Fourteen Mile Creek and north of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage

ID#	DESCRIPTION	JUSTIFICATION
65	51.9 acres on the east side of the reservoir north of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
66	160.3 acres near Taylor Ferry PUA south of Hwy 51 classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
67	405.2 acres on eastern side of reservoir near Big Bend PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
68	212.4 acres near Big Hollow PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
69	314.7 acres between Mazie Landing and Mission Bend PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
70	46.9 acres north of Mazie Landing PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
71	139.3 acres on the west side of the reservoir between Flat Rock Creek Cove and Cat Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
72	65.5 acres west of Hickory Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
73	4,620.0 acres extending north from Spring Creek PUA along the eastern side of the reservoir along the Grand River, extending up Crutchfield Branch, up to near the Markham Ferry Dam classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
74	596.8 acres west of Mallard Bay PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
75	39.6 acres south of Jackson Bay PUA on the western side of the reservoir classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
76	171.0 acres southwest of Whitehorn Cove PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
77	953.7 acres along the northern side of North Bay classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
78	43.6 acres nearshore west of Whitehorn Cove PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
79	627.2 acres near Flat Rock Bay north and northwest of Flat Rock Creek PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
80	16.0 acres south of Blue Bill Point and west of Rocky Point PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
81	234.5 acres north of Long Bay south and southwest of Toppers classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
82	283.0 acres between Long Bay Landing and Taylor Ferry PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
83	12.6 acres near the northern mouth of Jackson Bay classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage

ID#	DESCRIPTION	JUSTIFICATION
84	59.6 acres north of Snug Harbor and south of Rocky Point PUAs classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
85	84.5 acres south of Snug Harbor PUA classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage
86	1.4 acre in the Hulbert Landing area just east of Fourteen Mile Creek Cove classified as Wildlife Management reclassified as High Density Recreation	New classification represents current use
87	19.9 acres south of North Bay and east of Wagoner classified as Wildlife Management reclassified as High Density Recreation	New classification represents current use
88	25.3 acres just east of Wildwood PUA classified as Wildlife Management reclassified as High Density Recreation	New classification represents current use
89	0.6 acre on the east nearshore area just downstream of the dam classified as Project Operations reclassified as High Density Recreation	New classification represents current use
90	15.2 acre island in Fourteen Mile Creek east of Sequoyah State Park classified as High Density Recreation reclassified as Environmentally Sensitive Area	Provide maximum protection for Environmentally Sensitive Area
91	29.6 acres adjacent to the eastern portion of Hickory Creek Cove classified as Low Density Recreation reclassified as Wildlife Management	Area is reclassified to reflect existing management strategy and usage

1
2

DRAFT

1 **3.0 AFFECTED ENVIRONMENT AND ENVIRONMENTAL CONSEQUENCES**

2
3 A summary of the environmental and social impacts of the “No Action” and the “Proposed Action”
4 alternative are presented in Table 3-1 and Table 3-2. The reasoning for selection of magnitudes of
5 beneficial or adverse impacts presented in the tables is documented in Sections 3.2 through 3.18.

6 **3.1 PROJECT SETTING**

7 Fort Gibson Lake covers 19,900 surface acres at normal conservation pool (elevation 554 feet, mean sea
8 level [MSL]) and increases to 51,000 surface acres at flood pool elevation 582 MSL. The lake has
9 approximately 225 miles of shoreline and provides aquatic habitat for diverse fish communities. The lake
10 watershed is a mosaic of forest, grassland, agriculture, and generally smaller to medium-sized
11 communities and municipalities. The typically undulating topography, with its steep slopes and ravines,
12 is a limiting factor in large-scale intensive, urban development in this part of Oklahoma.

13
14 Fort Gibson Lake serves as the downstream unit of a three-lake system on the lower Grand (Neosho)
15 River in Oklahoma, and as a unit in the comprehensive plan for the Arkansas River Basin. Although built
16 primarily for flood risk management and hydroelectric power generation, Fort Gibson is instrumental in
17 the development of the Arkansas River and the McClellan-Kerr Arkansas River Navigation System.
18 Potable water for many area communities is also supplied by storage in the lake.

19
20 **Topography:** Topography at Fort Gibson is undulating to rolling valleys, steep ravines, and hilly slopes.
21 Although clearing activity has taken place over the years, many areas remain forested, especially on
22 steeper slopes. The principal tributaries to the lake in eastern portions of the watershed include Ranger,
23 Double Spring, Fourteen Mile, Clear, and Spring Creeks. Brush, Choteau, Pryor, and Jackson Creeks
24 drain the western portions of the watershed.

25
26 The Grand (Neosho) River forms the boundary line between the Cherokee Plains to the east and the
27 Springfield Plateau in the lower part of the dissected ancient westerly sloping plain, which forms the
28 western slope of the Ozark dome. The Grand River watershed to the east reaches isolated elevations in
29 excess of a thousand feet, rising approximately 500 feet above the valley bottom. Adjacent to the river,
30 the higher sections of the Springfield Plateau have an average elevation of 800 feet, approximately 300
31 feet above the valley bottom. The flat divide between the Grand River and the Verdigris River to the west
32 (Cherokee Plains) has isolated maximum elevations of 800 feet and minimum elevations in low saddles of
33 573 feet, but the area as a whole averages approximately 600 feet in elevation. The Grand River valley
34 flood plain averages 510 feet in elevation at the proposed site, rising to 580 feet at the upstream edge of
35 the reservoir.

1 **Table 3-1 No Action Impact Assessment Matrix.**

Name of Parameter	Magnitude of Probable Impact						
	Increasing Beneficial Impact			No Appreciable Effect	Increasing Adverse Impact		
	Significant	Substantial	Minor		Minor	Substantial	Significant
A. Social Effects							
1. Noise Levels				X			
2. Aesthetic Values					X		
3. Recreational Opportunities				X			
4. Transportation				X			
5. Public Health and Safety					X		
6. Community Cohesion (Sense of Unity)				X			
7. Community Growth and Development				X			
8. Business and Home Relocations				X			
9. Existing/Potential Land Use					X		
10. Controversy				X			
B. Economic Effects							
1. Property Values				X			
2. Tax Revenues				X			
3. Public Facilities and Services					X		
4. Regional Growth				X			
5. Employment				X			
6. Business Activity				X			
7. Farmland/Food Supply				X			
8. Flooding Effects				X			
C. Natural Resource Effects							
1. Air Quality				X			
2. Terrestrial Habitat					X		
3. Wetlands					X		
4. Aquatic Habitat				X			
5. Habitat Diversity and Interspersion					X		
6. Biological Productivity					X		
7. Surface Water Quality				X			
8. Water Supply				X			
9. Groundwater				X			
10. Soils				X			
11. Threatened and Endangered Species					X		
D. Cultural Resources							
1. Historic Architectural Values						X	
2. Pre-Historic & Historic Archeological Values						X	

2

1 **Table 3-2 Proposed Action Impact Assessment Matrix.**

Name of Parameter	Magnitude of Probable Impact						
	Increasing Beneficial Impact			No Appreciable Effect	Increasing Adverse Impact		
	Significant	Substantial	Minor		Minor	Substantial	Significant
A. Social Effects							
1. Noise Levels				X			
2. Aesthetic Values			X				
3. Recreational Opportunities				X			
4. Transportation				X			
5. Public Health and Safety			X				
6. Community Cohesion (Sense of Unity)				X			
7. Community Growth and Development				X			
8. Business and Home Relocations				X			
9. Existing/Potential Land Use		X					
10. Controversy				X			
B. Economic Effects							
1. Property Values				X			
2. Tax Revenues				X			
3. Public Facilities and Services				X			
4. Regional Growth				X			
5. Employment				X			
6. Business Activity				X			
7. Farmland/Food Supply				X			
8. Flooding Effects				X			
C. Natural Resource Effects							
1. Air Quality				X			
2. Terrestrial Habitat		X					
3. Wetlands			X				
4. Aquatic Habitat				X			
5. Habitat Diversity and Interspersion		X					
6. Biological Productivity		X					
7. Surface Water Quality				X			
8. Water Supply				X			
9. Groundwater				X			
10. Soils				X			
11. Threatened and Endangered Species			X				
D. Cultural Resources							
1. Historic Architectural Values			X				
2. Pre-Historic & Historic Archeological Values			X				

2

1 **Physiography:** The Fort Gibson Lake and watershed is situated in three physiographic provinces: the
2 Ozark and Springfield Plateaus in the eastern portions of the lake and watershed, and the Central Irregular
3 Plains in the western portions of the lake and watershed. Within the Ozark and Springfield Plateaus, the
4 Level IV ecoregions of Lower Boston Mountains, Springfield Plateau, and Dissected Springfield Plateau-
5 Elk River Hills comprise the eastern portions of the watershed.

6
7 Low mountains, rounded high hills, and benches characterize the Lower Boston Mountains ecoregion. In
8 drier summer months, streams typically have little to no flow, but water still moves through the landscape
9 in interstitial spaces between pools. Stream substrates are mostly rocky and consist of gravel, cobbles,
10 and boulders. In larger water bodies, some organic material or mud substrates may occur.

11
12 The Springfield Plateau ecoregion is characterized by nearly level to rolling, undissected to slightly
13 dissected portion of the Springfield Plateau physiographic region. Karst features are common, and
14 include caves, sinkholes, solution valleys, and dry valleys. Underground drainage is widespread. Cool
15 springs are common and substantially contribute to stream flow in the summer and fall. As a result, there
16 are many perennial streams. Small cobble and gravel substrates are common, but occasional areas of
17 boulders and bedrock occur.

18
19 The Dissected Springfield Plateau-Elk River Hills ecoregion is characterized by moderately to highly
20 dissected, hilly part of the Springfield Plateau physiographic region. Narrow ridgetops are separated by
21 steep V-shaped valleys. Karst features, including dry valleys, are common. Many cool springs occur in
22 valleys and along streams; they substantially contribute to stream flow in the summer and fall. As a
23 result, streams are usually perennial. Bank and hillslope erosion has choked many channel reaches with
24 cherty gravel, causing them to become braided. Other reaches have bedrock substrates.

25
26 The western portions of the lake and watershed are situated in the Osage Cuestas ecoregion of the Central
27 Irregular Plains physiographic province. Cuestas are hills or ridges with a gentle slope on one side and a
28 steep slope on the other side. This ecoregion is characterized by irregular to undulating plains that are
29 broken by low hills and Cuestas with generally east-facing scarps. Perennial streams occur and are
30 dominated by pools having substrates composed of sand, mud, gravel, and/or cobbles. Riffle areas are
31 also generally common composed of gravel, cobbles, and boulders (Woods, et al., 2005).

32 3.2 CLIMATE AND CLIMATE CHANGE

33 3.2.1 Affected Environment

34 The climate of eastern Oklahoma, including Fort Gibson, lies within the humid, subtropical region, with
35 warm, moist air moving northward from the Gulf of Mexico exerting much influence over the eastern and
36 southern portions of the state. This region is characterized by moderate winters and comparatively long,
37 hot summers, with the mean air temperatures of 37°F in January, to 81°F in July, and average annual air
38 temperature around 61°F. Generally, this part of Oklahoma experiences approximately 60 days annually
39 with maximum temperatures 90 °F or higher, and also about 60 days annually with minimum
40 temperatures of 32°F or lower. The average length of the growing season, or frost-free period, in this
41 region of Oklahoma is 210 to 220 days. The typical annual precipitation is approximately 40 to 49 inches
42 per year, with greater than 60% occurring during the growing season, April to September. Mean annual

1 precipitation for the period 1930 to 2010, measured in the basin upstream of the Fort Gibson dam, is 41.5
2 inches. Prevailing wind is from a south-southeasterly direction, with the greatest wind movements
3 occurring in the spring months.

4
5 Based on the 2014 U.S. National Climate Assessment report (Melillo, Richmond, & Yohe, 2014), an
6 assessment of potential climate change impacts within the U.S., the Great Plains Region, including all of
7 the state of Oklahoma, under either a lower or higher GHG emissions scenario, can expect more hot days,
8 more warm nights, nominally more heavy precipitation days, and more consecutive dry days in an
9 average year by mid-century (2041 – 2070). Temperature increases lead to increased demands for water
10 and energy which may constrain development, stress natural resources, and increase competition for
11 water among various uses. Potential changes and stresses to natural vegetation and crop growth cycles
12 will require adaptation and innovative management strategies. The Oklahoma Comprehensive Water
13 Plan (OWRB, 2012) projects a 59% increase in water demand over 2010 levels by mid-century in the
14 Grand Region, Basin 80, which includes Fort Gibson Lake, Lake Hudson, Spavinaw Lake, and Lake
15 Eucha. Projections suggest moderate probabilities of alluvial groundwater storage depletions, and surface
16 water supply gaps by 2020.

17 3.2.2 Environmental Consequences

18 No significant impacts to the regional climate would be expected to occur by adoption of the Fort Gibson
19 Lake MP revision. Should the effects of climate change become significant enough to impact the
20 operation of Fort Gibson Lake, the MP, water control plan, and associated documents would be reviewed
21 and revised as necessary.

22 3.3 GEOLOGY AND SOILS

23 3.3.1 Affected Environment

24 **Geology:** Within the Lower Boston Mountains, slopes are mantled by Quaternary colluvium, and valleys
25 are veneered with Quaternary alluvium. The area is mostly underlain by Pennsylvanian-age sandstone
26 and shale; and minor amounts of Pennsylvanian- and Mississippian-age limestone occur. The Lower
27 Boston Mountains is a part of the Ozark Plateau; and strata are much less deformed than in the Ouachita
28 Mountains. Mountaintops are often capped by resistant sandstone. Sideslopes are often underlain by
29 interbedded sandstone and shale. Rock outcrops are common (Woods, et al., 2005).

30
31 The Dissected Springfield Plateau-Elk River Hills includes mantles of Quaternary cherty clay solution
32 residuum, colluvium, and alluvium, and uplands are underlain by Mississippian-age limestone and
33 interbedded chert. The deepest valleys expose early Mississippian- or Devonian-age shale, dolomite, and
34 limestone. Rock outcrops are common (Woods, et al., 2005).

35
36 The Osage Cuestas physiographic province is mantled by Quaternary alluvium, terrace deposits, and fine
37 sandy, silty and clayey decomposition residuum. The area is mostly underlain by Pennsylvanian-age
38 sandstone and shale; limestone and coal occur in some areas (Woods, et al., 2005).

39 **Soils:** The Fort Gibson Project area includes broad areas of three Oklahoma counties and a diversity of
40 soil types associated with mountains, rocky outcrops, Karst features, hills and hill slopes, valleys, flood
41 plains, and prairies. Based on State Soil Geographic (STATSGO2) data (USDA-NRCS, 2006), the Fort
42 Gibson Project area is comprised of eight general soil associations. They include Steprock-Nella-

1 Mountainburg-Linker-Enders (25.5% of total project area), Verdigris-Taloka-Dennis-Bates (19.8% of
2 project area), Dennis-Coweta-Collinsville-Bates (17.3% of project area), Eldorado-Dennis-Craig (4.6% of
3 project area), Verdigris-Osage-Lanton (3.9% of project area), Taloka-Parsons-Dennis (1.6% of project
4 area), Summit-Catoosa (1.0% of project area), and Rueter-Moko-Clarksville (0.5% of project area).

5 25.8% of the total project area is water with lake elevation at the top of the power pool.

6 An ecological site, with respect to soils, attempts to summarize environmental factors responsible for soil
7 development over time. A condensed list of ecological sites within the Fort Gibson Project area that
8 includes the bulk of specific soil types occurring in the area includes Heavy Bottomland, Loamy
9 Bottomland, Claypan Prairie, Eroded Claypan Prairie, Loamy Prairie, Eroded Loamy Prairie, Shallow
10 Prairie, Sandy Savannah, Shallow Savannah, Smooth Chert Savannah, Savannah Breaks, and Very
11 Shallow. Detailed data indicating soils occurring within these ecological sites, listed below, are taken
12 from data available through USDA-NRCS Web Soil Survey (2015), USDA-NRCS SSURGO data
13 compiled through ESRI (2015), and State Soil Geographic (STATSGO2) data for Oklahoma (USDA-
14 NRCS, 2006). Brief description of each of the above ecological sites and associated soils follow.

15 16 *Heavy Bottomland*

17 Typical soils occurring on bottomlands often overflowed include Quarles silt loam (0 to 1% slopes,
18 occasionally flooded) and Verdigris silty clay loam (0 to 1% slopes, occasionally flooded). The Quarles
19 series consists of deep, poorly drained, slowly permeable soils formed in alluvium. These soils are on
20 stream terraces and have slopes of 0 to 2%. The Verdigris series consists of very deep, well drained soils
21 that formed in silty alluvium on floodplains in the Cherokee Prairies. Slope ranges from 0 to 3%. Most
22 areas of Verdigris soils are cultivated. Corn, sorghum, alfalfa, and wheat are the principal crops. The
23 remainder is used as woodland, rangeland, or pastureland. Native vegetation is grass or lowland
24 deciduous forest with an understory of grass.

25 26 *Loamy Bottomland*

27 This site is in areas of highly productive, deep, loamy soils on bottomlands. Soils include Elsah very
28 gravelly loam (0 to 3% slopes, frequently flooded), Healing silt loam (0 to 1% slopes, occasionally
29 flooded), Mason silt loam (0 to 1% slopes, rarely flooded), Radley silt loam (0 to 1% slopes, frequently
30 flooded), Razort gravelly loam (0 to 3% slopes, occasionally flooded), and Verdigris silty clay loam (0 to
31 1% slopes, frequently flooded). The Elsah series consists of very deep, well drained and somewhat
32 excessively drained soils on floodplains formed in loamy alluvium that contains angular gravel and
33 cobbles of chert rock that typically increases in content with increasing depth. The Healing series
34 consists of well-drained moderately permeable soils on level to nearly level stream terraces and flood
35 plains. They formed in alluvial sediments weathered from limestone, cherty limestone, and shale. The
36 Mason series consists of very deep moderately well drained soils that formed in material weathered from
37 silty alluvium of Pleistocene Age. These nearly level to gently sloping soils are on broad flood plains in
38 the Cherokee Prairies. The Radley series consists of very deep, moderately well drained soils that formed
39 in stratified silty alluvium. The Razort series consists of very deep, well-drained, moderately permeable
40 soils. They formed in silty alluvium on level or nearly level flood plains and low terraces. The Verdigris
41 series is briefly described in the 'Heavy Bottomland' paragraph above.

42 43 *Claypan Prairie*

1 This site is in areas of nearly level to moderately sloping soils on uplands. Soils found here include
2 Mayes silty clay loam (0 to 1% slopes), Parsons silt loam (0 to 1% slopes), and Pharoah silt loam (0 to
3 1% slopes). The Mayes series consists of deep, somewhat poorly drained, very slowly permeable soils
4 that formed in material weathered from loamy and clayey sediments of Pennsylvanian and Mississippi
5 age. These nearly level soils are on broad, smooth uplands in the Cherokee Prairie. The Parsons series
6 consists of very deep somewhat poorly drained soils that formed in material weathered from
7 predominantly clayey alluvium or weathered fissile shales. These nearly level to very gently sloping soils
8 are on broad smooth uplands in the Cherokee Prairies. The Pharoah series consists of very deep
9 somewhat poorly drained soils that were formed in fine textured residuum, on the uplands in the
10 Cherokee Prairies.

11 12 *Eroded Claypan Prairie*

13 This site is in areas where part or all of the A horizon has been removed by erosion. The soil integrity has
14 been changed because of past erosion and the probability of ongoing erosion. The soil type typical in this
15 area is Apperson silty clay loam (3 to 5% slopes, eroded). The Apperson series consists of deep,
16 moderately well drained, slowly permeable soils that formed in calcareous residuum weathered from
17 limestone of Pennsylvanian age. These nearly level to gently sloping soils are on broad, smooth ridges
18 and slightly convex side slopes of prairie uplands in the Cherokee Prairies.

19 20 *Loamy Prairie*

21 This site is on uplands and the soils are nearly level to moderately steep and are on convex slopes of low
22 ridges and on the side slopes of moderately steep ridges in broad valleys. Soils in the Fort Gibson Project
23 Area include Bates fine sandy loam (1 to 5% slopes), Bates loam (3 to 5% slopes), Bates-Collinsville
24 complex (1 to 5% slopes), Catoosa-Rock outcrop-Shidler complex (1 to 8% slopes), Choteau silt loam (0
25 to 3% slopes), Craig silt loam (1 to 5% slopes), Dennis silt loam (1 to 3% slopes), Dennis-Radley
26 complex (0 to 15% slopes), Eldorado gravelly silt loam (1 to 8% slopes), Eram-Verdigris complex (0 to
27 15% slopes), Jay silt loam (1 to 3% slopes), Lula silt loam (1 to 3% slopes), Newtonia silt loam (1 to 5%
28 slopes), Okemah silt loam (0 to 1% slopes), Okemah silty clay loam (0 to 3% slopes), Riverton gravelly
29 loam (1 to 5% slopes), Summit silty clay loam (0 to 1% slopes), and Taloka silt loam (0 to 1% slopes).
30 The Bates series consists of moderately deep, well-drained, moderately permeable soils on broad smooth
31 ridge crests and sideslopes of hill within the Cherokee Prairies. They formed in residuum weathered from
32 sandstone that commonly contains thin beds of silty or sandy shale. The Collinsville series consists of
33 very shallow and shallow, well drained to somewhat excessively drained, moderately rapid permeable
34 soils that formed in residuum weathered from sandstone of Pennsylvania age. These very gently sloping
35 to steep soils are on prairie uplands. The Catoosa series consists of moderately deep, well drained,
36 moderately permeable upland soils that formed in material weathered from limestone of Pennsylvanian
37 age. These soils are on nearly level to sloping convex uplands. The Shidler series consists of very
38 shallow and shallow, well drained, moderately permeable upland soils that formed in material weathered
39 from limestone and chert of Permian and Pennsylvanian age. The Choteau series consists of very deep,
40 somewhat poorly drained soils that formed in material weathered from loamy and clayey alluvium or
41 colluvium over shale of Pennsylvanian age. These nearly level to gently sloping soils are on high terraces
42 or uplands. The Craig soils are formed in residuum weathered from cherty limestones on uplands. The
43 Dennis series consists of very deep, somewhat poorly drained soils that formed in material weathered
44 from shale of Pennsylvanian age. These soils are on nearly level to sloping uplands. The Eldorado series

1 consists of very deep, well drained, moderately permeable soils that formed in residuum weathered from
2 Pennsylvanian age chert limestone. The Eram series consists of moderately deep, moderately well
3 drained soils that formed from shale interbedded with thin layers of sandstone of Pennsylvanian age.
4 These very gently sloping to moderately steep soils are on ridges and side slopes of uplands. The Jay
5 series consists of very deep, moderately well drained, slowly permeable soils that formed in loamy
6 material overlying siltstone or cherty limestone. These nearly level to gently sloping soil are on uplands
7 on the Ozark Highlands. The Lula series consists of deep, well-drained, moderately permeable upland
8 soils. These soils are formed in material weathered from limestone of Pennsylvanian age. These soils are
9 on nearly level to gently sloping uplands in the Cherokee Prairies. The Newtonia series consists of very
10 deep well drained soils that formed in loess and residuum of the Cherokee Prairies. The Okemah series
11 consists of very deep, somewhat poorly drained, slowly permeable soils that formed in material weathered
12 from loamy and clayey alluvium or colluvium and from shale of Pennsylvanian age. These nearly level to
13 gently sloping soils are on broad smooth high terraces or on the lower slopes of uplands. The Summit
14 series consists of very deep, moderately well drained, slowly permeable soils that formed in material
15 weathered from residual shales or colluvial calcareous clays of Pennsylvanian age. These nearly level to
16 strongly sloping soils are on slightly convex uplands and foot slopes in the Cherokee Prairies. Riverton
17 soils are on very gently sloping to gently sloping uplands. They formed in gravelly sediments. The
18 Taloka series consists of very deep, somewhat poorly drained, very slowly permeable soils that formed in
19 loamy and clayey material weathered from colluvium and alluvium over interbedded shales and sandstone
20 of Pennsylvanian age. These nearly level to very gently sloping soils are on broad smooth uplands or
21 high terraces.

22

23 *Eroded Loamy Prairie*

24 This site is in areas where part or all of the A horizon has been removed by erosion. The soil integrity has
25 been changed because of past erosion and the probability of ongoing erosion. Typical soils here include
26 Bates fine sandy loam (3 to 5% slopes, eroded). Characteristics of the Bates series are included in the
27 'Loamy Prairie' paragraph above.

28

29 *Shallow Prairie*

30 This site is in areas of rocky sandstone and limestone slopes and ridges in the Bluestem Hills and
31 Cherokee Prairies major land resource areas. Typical soils found here include Collinsville loam (5 to
32 30% slopes, extremely stony), Coweta fine sandy loam (3 to 5% slopes, very rocky), Coweta stony fine
33 sandy loam (5 to 30% slopes), Coweta-Bates complex (3 to 5% slopes), Hector-Enders-Linker complex (1
34 to 5% slopes), Lenapah silty clay loam (0 to 3% slopes), and Lenapah-Rock outcrop complex (1 to 8%
35 slopes). Characteristics of the Collinsville series are described in the paragraph 'Loamy Prairie' above.
36 The Coweta series consists of shallow, well drained to somewhat excessively drained soils on uplands.
37 These have formed in material weathered from residuum from sandstone interbedded with shale of
38 Pennsylvanian age. These very gently sloping to steep soils are on broad smooth ridges in the Cherokee
39 Prairies. The Hector series consists of shallow, well-drained, moderately rapidly permeable soils that
40 formed in residuum from sandstone bedrock. These soils are on nearly level to moderately steep
41 ridgetops and steep and very steep mountainsides. The Enders series consists of deep, well-drained, very
42 slowly permeable soils that formed in loamy and clayey residuum from shale, or interbedded shale and
43 sandstone. These soils are on nearly level to moderately steep upland mountaintops and ridges and gently
44 sloping to very steep mountain sideslopes and footslopes. The Linker series occurs on summits of hills

1 and mountains formed in loamy residuum of sandstone. The Lenapah series consists of shallow, well-
2 drained, slowly permeable soils that formed in material weathered from limestone of Pennsylvanian age.
3 These nearly level to strongly sloping soils are on broad, slightly convex uplands in the Cherokee
4 Prairies.

6 *Sandy Savannah*

7 This site is in areas of nearly level to steep, sandy soils on uplands. Enders-Linker-Hector association (5
8 to 30% slopes) and Linker fine sandy loam (1 to 3% slopes) are found in the Fort Gibson Project area.
9 Brief descriptions of these series are included in the 'Shallow Prairie' paragraph above.

11 *Shallow Savannah*

12 This site is in areas of rugged topography on low, mountainous ridges. The historic climax vegetation
13 includes big bluestem, little bluestem, and Indiangrass. Woody species include post oak, blackjack oak,
14 and shortleaf pine. Soils found here include Hector fine sandy loam (3 to 5% slopes), Hector-Enders
15 complex (5 to 30% slopes), Hector-Linker complex (1 to 5% slopes), and Linker fine sandy loam (3 to
16 5% slopes). Characteristics of these series are discussed in paragraph 'Shallow Prairie' above.

18 *Smooth Chert Savannah*

19 This site is on cherty uplands on the more gently sloping ridges and footslopes in the Ozark Highlands.
20 Soils found here include Britwater gravelly silt loam (1 to 8% slopes), Britwater silt loam (1 to 3%
21 slopes), Clarksville gravelly silt loam (1 to 8% slopes), Clarksville very gravelly silt loam (5 to 50%
22 slopes, stony), Razort gravelly loam (0 to 1% slopes, occasionally flooded), and Stigler silt loam (0 to 1%
23 slopes). The Britwater series consists of very deep, well drained soils formed in alluvial sediments
24 washed from cherty limestone or cherty dolomite uplands. These soils are on old, high stream terraces.
25 The Clarksville series consists of very deep, somewhat excessively drained soils formed in hillslope
26 sediments and the underlying clayey residuum from cherty dolomite or cherty limestone on steep side
27 slopes and narrow ridgetops. The Razort series is described in the 'Loamy Bottomland' paragraph above.
28 The Stigler series consists of deep, moderately well drained, very slowly permeable upland soils that
29 formed in loamy and clayey colluvium or alluvium over interbedded shale and sandstone. The shale and
30 sandstone is of Pennsylvanian age. These nearly level to gently sloping upland soils are in the valleys of
31 the Ouachita Mountains and the Arkansas Valley and Ridges.

33 *Savannah Breaks*

34 This site is in steep and very steep, rocky areas that have large sandstones on or near the surface. Large
35 amounts of bare rock on the surface restrict forage production. Soils occurring here include Hector-Rock
36 outcrop complex (20 to 50% slopes), Hector-Steprock-Rock outcrop complex (20 to 50% slopes), Rock
37 outcrop-Hector complex (40 to 100% slopes). Characteristics of Hector series soils are discussed in the
38 'Loamy Prairie' paragraph above. The Steprock series consists of moderately deep, well-drained,
39 moderately permeable soils formed in residuum and colluvium weathered from interbedded sandstone,
40 siltstone, and shale. These soils are on hillsides and ridges.

42 *Very Shallow*

43 This site is in areas of nearly level to gently sloping, very shallow soils. The surface layer is 6 to 10
44 inches deep over limestone. The soil series represented on project lands is Shidler-Rock outcrop complex

1 (2 to 8% slopes). As stated earlier, the Shidler series consists of very shallow and shallow, well-drained,
 2 moderately permeable upland soils that formed in material weathered from limestone and chert of
 3 Permian and Pennsylvanian age.

4 3.3.2 Environmental Consequences

5 Development history, geology, and properties of soil types present on Fort Gibson Project fee lands have
 6 been considered in recommended zoning classifications and reclassifications. No significant impacts to
 7 geology and soils would occur by adoption of the Fort Gibson MP revision.

8 3.4 SOCIAL AND ECONOMIC CONDITIONS

9 3.4.1 Affected Environment

10 **Zone of Interest:** The zone of interest for the socio-economic analysis consists of Adair, Cherokee,
 11 Delaware, Haskell, Mayes, McIntosh, Muskogee, Okmulgee, Rogers, Sequoyah, Tulsa, and Wagoner
 12 Counties in Oklahoma.

13
 14 **Population:** The total population for the zone of interest is 1,109,281, as shown in Table 3-3. Almost
 15 55% of the population is in Tulsa County, 8% in Rogers County, 7% in Wagoner County, 6% in
 16 Muskogee County and 4% each in Cherokee, Delaware, Mayes, Okmulgee, and Sequoyah Counties.
 17 Each of the remaining counties makes up less than 4% each of the total population. The population in the
 18 zone of interest makes up approximately 29% of the total population of Oklahoma. From 2013 to 2065,
 19 the population in the zone of interest is expected to increase to 1,670,096, an annual growth rate of 0.8%
 20 per year. By comparison, the population of Oklahoma is projected to increase at an annual rate of 0.7%
 21 per year. The distribution of the population among gender is approximately 49% male and 51% female in
 22 most geographical areas, as shown in Table 3-4.

23
 24 **Table 3-3 2013 Population Estimates and 2065 Projections.**

Geographic Area	2013 Population Estimate	2065 Population Projection
Oklahoma	3,785,742	5,280,026
Adair Co.	22,427	32,391
Cherokee Co.	47,488	79,980
Delaware Co.	41,394	74,060
Haskell Co.	12,849	16,060
Mayes Co.	41,110	64,237
McIntosh Co.	20,358	30,026
Muskogee Co.	70,657	85,457
Okmulgee Co.	39,747	43,698
Rogers Co.	87,730	159,586
Sequoyah Co.	41,834	67,920
Tulsa Co.	609,610	882,936
Wagoner Co.	74,077	133,745
Zone of Interest Total	1,109,281	1,670,096

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)); Oklahoma State Data Center (2065 Projections, OK (Oklahoma Department of Commerce, 2015)).

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 26

1 **Table 3-4 2013 Percent of Population Estimate by Gender.**

Geographic Area	Male	Female
Oklahoma	49.5	50.5
Adair Co.	49.9	50.1
Cherokee Co.	49.1	50.9
Delaware	49.3	50.7
Haskell Co.	49.3	50.7
Mayes Co.	49.7	50.3
McIntosh Co.	49.3	50.7
Muskogee Co.	48.9	51.1
Okmulgee Co.	50.0	50.0
Rogers Co.	49.7	50.3
Sequoyah Co.	49.4	50.6
Tulsa Co.	48.8	51.2
Wagoner Co.	49.5	50.5
Zone of Interest Total	49.1	50.9

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

2
3 Table 3-5 shows the population by age group. The distribution by age group is similar among the
4 counties, zone of interest and the state overall. The largest age group is the 45 to 54, with 14% of the
5 total population for each geographic area. Approximately 12%-13% of the total population for each area
6 is between 35 and 44 years of age, and 11 to 12% for the 25 to 34 age group.
7
8

1 **Table 3-5 2013 Population Estimate by Age Group.**

Area	Age Group (Years)												
	<5	5 to 9	10 to 14	15 to 19	20 to 24	25 to 34	35 to 44	45 to 54	55 to 59	60 to 64	65 to 74	75 to 84	85 and over
Oklahoma	264,159	262,213	256,923	260,843	277,306	512,819	464,680	513,248	243,245	208,692	292,159	165,856	63,599
Counties:													
Adair	1,540	1,701	1,840	1,690	1,314	2,700	2,874	3,090	1,392	1,283	1,805	957	241
Cherokee	3,240	3,134	3,028	3,983	4,782	5,751	5,272	6,007	3,027	2,637	3,927	1,968	732
Delaware	2,155	2,698	2,549	2,660	2,052	4,008	4,465	5,762	3,011	3,287	5,406	2,697	647
Haskell	840	970	839	851	734	1,440	1,477	1,654	703	959	1,358	694	330
Mayes	2,779	2,629	3,111	2,959	2,325	4,634	4,945	5,796	3,111	2,292	3,885	1,905	739
McIntosh	1,079	975	1,422	1,240	936	1,908	2,140	2,894	1,537	1,542	2,673	1,546	466
Muskogee	4,985	4,573	5,039	4,716	4,699	8,938	8,563	9,687	4,406	4,494	5,797	3,389	1,371
Okmulgee	2,537	2,852	2,652	2,880	2,656	4,537	4,693	5,405	2,706	2,472	3,509	2,029	819
Rogers	5,274	6,199	6,762	6,611	5,252	9,932	11,539	13,216	5,659	5,028	7,223	3,667	1,368
Sequoyah	2,548	2,844	3,212	2,900	2,332	4,777	5,457	6,011	2,829	2,409	3,883	1,958	674
Tulsa	45,272	42,442	43,010	40,651	42,637	88,396	79,017	82,375	38,826	31,912	40,393	23,927	10,752
Wagoner	4,999	5,457	5,627	5,174	3,913	9,159	10,101	10,434	4,886	4,505	6,401	2,671	750
Zone of Interest Total	77,248	76,474	79,091	76,315	73,632	146,180	140,543	152,331	72,093	62,820	86,260	47,408	18,889

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

2
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1 Population by Race and Hispanic Origin is displayed in Table 3-6. For the zone of interest, 65% of the
 2 population is White, 9% American Indian or Native Alaskan, 9% two or more races, 8% Hispanic, and
 3 7% Black. The remainder of the races makes up less than 2% each. By comparison, for the Oklahoma,
 4 68% of the population is White, 9% Hispanic, 7% each for Black, American Indian/Native Alaskan, and
 5 two or more races, 2% Asian, with the remaining less than 1% each.

6
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Table 3-6 Population Estimate by Race/Hispanic Origin.

Geographic Area	White	Black	American Indian and Alaska Native Alone	Asian alone	Native Hawaiian and Other Pacific Islander Alone	Some Other Race Alone	Two or More Races	Hispanic or Latino
Oklahoma	2,582,335	269,717	255,929	66,720	4,208	2,854	258,840	345,139
Adair Co.	9,453	80	8,102	144	3	13	3,383	1,249
Cherokee Co.	23,699	547	13,304	304	59	51	6,489	3,035
Delaware Co.	27,151	108	8,831	513	22	3	3,488	1,278
Haskell Co.	9,358	101	1,747	43	4	0	1,142	454
Mayes Co.	27,330	139	3,398	171	26	0	8,851	1,195
McIntosh Co.	14,069	694	2,914	76	0	0	2,164	441
Muskogee Co.	40,984	7,766	9,610	411	11	23	8,050	3,802
Okmulgee Co.	25,506	3,443	5,018	116	28	16	4,254	1,366
Rogers Co.	64,456	785	10,763	751	7	114	7,458	3,396
Sequoyah Co.	27,200	787	4,965	257	0	6	7,133	1,486
Tulsa Co.	395,223	62,041	27,906	14,588	440	866	40,286	68,260
Wagoner Co.	54,261	2,530	6,143	1,030	0	25	6,412	3,676
Zone of Interest Total	718,690	79,021	102,701	18,404	600	1,117	99,110	89,638

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

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Education and Employment: In the zone of interest, for 30% of the population 25 years old and older, the highest level of education attained is a high school diploma or equivalent. Twenty-four percent have some college, but no degree, 17% have a Bachelor’s degree, 9% have 9-12 years of school but with no diploma, 8% have an Associate degree, 8% have a graduate or professional degree, and 4% have less than nine years of education. For Oklahoma, 32% have a high school diploma or equivalent, 24% have some college but no degree, 16% have a Bachelor’s degree, 9% have 9-12 years of school but no diploma, 8% have a graduate or professional degree, 7% have an Associate degree, and 5% less than nine years of schooling. Table 3-7 shows the population over 25 years of age by highest level of educational attainment for each of the geographical areas.

1 **Table 3-7 Population Estimate by Highest Level of Educational Attainment, Population 25**
 2 **Years of Age and Older.**

Geographic Area	Highest Level of Educational Attainment							
	Population 25 years and over	Less than 9 th grade	9 th to 12 th grade, No diploma	High school Graduate (includes equivalency)	Some college, no degree	Associate's degree	Bachelor's degree	Graduate or Professional degree
Oklahoma	2,464,298	113,560	221,671	782,753	595,862	171,995	387,885	190,572
Adair Co.	14,342	1,133	2,094	5,780	2,983	531	1,305	516
Cherokee Co.	29,321	1,407	2,932	8,620	7,535	1,642	4,398	2,785
Delaware Co.	29,280	1,113	3,396	11,448	6,793	1,845	3,162	1,523
Haskell Co.	8,615	698	1,206	3,291	1,680	750	750	241
Mayes Co.	27,307	1,174	3,113	10,377	6,663	1,802	2,949	1,229
McIntosh Co.	14,706	824	1,912	5,603	3,426	1,044	1,235	662
Muskogee Co.	46,645	2,192	4,898	15,346	11,894	3,965	5,877	2,472
Okmulgee Co.	26,170	1,151	2,669	9,814	5,914	2,957	2,722	942
Rogers Co.	57,632	1,787	3,746	19,076	14,581	5,245	9,567	3,631
Sequoyah Co.	27,998	1,624	3,584	11,395	5,712	1,960	2,548	1,176
Tulsa Co.	395,598	16,220	28,879	103,647	96,130	33,230	79,911	37,582
Wagoner Co.	48,907	1,467	4,010	16,628	12,373	3,864	7,874	2,690
Zone of Interest Total	726,521	30,790	62,439	221,026	175,686	58,833	122,298	55,449

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

3
 4 Employment by sector is presented in Table 3-8. In the zone of interest, approximately 22% of the
 5 workforce is employed in the Educational Services, Health Care and Social Assistance Sector, followed
 6 by 13% in Manufacturing, 11% in Retail Trade, 9% Arts, Entertainment, Recreation and Accommodation,
 7 9% in Professional, Scientific, and Management Services, and 7% in Construction. Similarly, the largest
 8 employment sector for Oklahoma was also Educational Services Health Care and Social Assistance, with
 9 23% and 24%, respectively, of the total employment. While manufacturing has importance in both the
 10 zone of interest and state, it is evident that the economies are driven by service sector employment.

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 12

1 **Table 3-8 2013 Annual Average Employment by Sector.**

Employment Sector	Oklahoma (State)	Adair Co.	Cherokee Co.	Delaware Co.	Haskell Co.	Mayes Co.	McIntosh Co.	Muskogee Co.	Okmulgee Co.	Rogers Co.	Sequoyah Co.	Tulsa Co.	Wagoner Co.	Zone of Interest Total
Civilian employed population 16 years and over	1,686,404	8,346	19,139	16,187	4,578	16,653	7,070	27,835	15,195	41,358	15,796	292,199	33,687	498,043
Agriculture, forestry, fishing and hunting, and mining	82,345	536	875	707	852	527	353	390	460	820	761	5,404	621	12,306
Construction	121,090	666	1,539	1,457	507	1503	599	2,125	927	2,638	1,032	19,621	2,660	35,274
Manufacturing	164,597	1,712	1,452	2,321	266	3485	633	3,831	2,378	7,054	2,048	33,133	4,926	63,239
Wholesale trade	46,259	177	584	424	106	302	64	736	276	1338	294	9898	1,062	15,261
Retail trade	195,647	766	2,155	1,887	591	1855	1,004	3,133	1,672	4,782	1,835	32,729	4,108	56,517
Transportation, warehousing, and utilities	86,728	328	895	788	221	905	489	1,441	713	3,536	981	15,917	2,105	28,319
Information	31,422	115	168	197	25	192	74	410	211	803	258	8717	812	11,982
Finance and insurance, real estate, and rental and leasing	97,958	223	757	782	137	547	269	1,423	851	2297	503	20,021	2,326	30,136
Professional, scientific, management, administrative, and waste management services	135,765	308	1,063	970	132	829	549	1,178	923	3030	753	33,312	2,623	45,670
Educational services, health care, and social assistance	381,408	2,036	5,216	3,407	1,073	3,875	1,608	6,922	3,579	8,430	4,088	61,711	7,165	109,110
Arts, entertainment, recreation, accommodation, and food services	150,284	543	1,790	1,594	254	1072	576	2,636	1,260	2,870	1,509	28,273	2,273	44,650
Other services, except public administration	86,763	260	913	992	214	938	301	1,540	991	2135	752	15,675	1,643	26,354
Public administration	106,138	676	1,732	661	200	623	551	2,070	954	1,625	982	7788	1,363	19,225

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015))

2
3

1 As shown in Table 3-9, the civilian labor force in the zone of interest accounts for approximately 29% of
 2 the civilian labor force of Oklahoma. The unemployment rate is very close, in the zone of interest at
 3 4.8%, to that of Oklahoma, 4.5%. Some of the counties within the zone of interest, however, have much
 4 higher unemployment rates, with almost 9% in McIntosh County, 7-8% in Adair, Haskell, and Sequoyah
 5 Counties and 5-7% in Delaware, Cherokee, Muskogee, and Okmulgee Counties.

6

7 **Table 3-9 Labor Force, Employment and Unemployment Rates, 2014 Annual Averages.**

Geographic Area	Civilian Labor Force	Employed	Unemployed	Unemployment Rate
Oklahoma	1,784,035	1,703,832	80,203	4.5%
Adair Co.	8,052	7,439	613	7.6%
Cherokee Co.	18,297	17,207	1,090	6.0%
Delaware Co.	16,917	15,935	982	5.8%
Haskell Co.	4,311	4,001	310	7.2%
Mayes Co.	18,554	17,638	916	4.9%
McIntosh Co.	6,969	6,349	620	8.9%
Muskogee Co.	28,988	27,310	1,678	5.8%
Okmulgee Co.	16,152	15,063	1,089	6.7%
Rogers Co.	43,412	41,586	1,826	4.2%
Sequoyah Co.	16,566	15,405	1,161	7.0%
Tulsa Co.	308,610	295,315	13,295	4.3%
Wagoner Co.	35,639	34,131	1,508	4.2%
Zone of Interest Total	522,467	497,379	25,088	4.8%

Source: U.S. Bureau of Labor Statistics (U.S. Department of Labor, 2015).

8

9 ***Households, Income and Poverty:*** For the State of Oklahoma, there are 1.4 million households, with an
 10 average size of households at 2.55 persons, as shown in Table 3-10. There are approximately 429,500
 11 households in the zone of interest (30% of the state total) with an average household size of 2.58 persons.

12

13 As shown in Table 3-11, several of the counties in the zone of interest are slightly poorer in terms of
 14 income than the state overall. In the counties in zone of interest, the median household income ranges
 15 from \$33,000 in Adair County to \$59,000 in Rogers County, compared to the state median household
 16 income of \$45,000 in Oklahoma. Rogers, Wagner and Tulsa Counties have higher median household
 17 incomes, Mayes County is very near the state median income, and Adair, Cherokee, Delaware, Haskell,
 18 McIntosh, Muskogee, Okmulgee and Sequoyah Counties have median incomes less that the state figure.
 19 The zone of interest per capita income (\$24,913) is very similar compared to Oklahoma (\$24,208). While
 20 Rogers, Tulsa, and Wagner Counties have higher per capita incomes than the state, the remainder have
 21 lower per capita incomes. Per capita incomes range from \$15,000 in Adair County to \$28,000 in Tulsa
 22 County.

23

1 **Table 3-10 2013 Households and Household Size.**

Geographic Area	Total Number of Households	Average Household Size
Oklahoma	1,444,081	2.55
Adair Co.	8,046	2.76
Cherokee Co.	16,875	2.68
Delaware Co.	16,589	2.47
Haskell Co.	4,713	2.70
Mayes Co.	15,896	2.55
McIntosh Co.	8,092	2.48
Muskogee Co.	26,802	2.51
Okmulgee Co.	15,214	2.55
Rogers Co.	32,693	2.65
Sequoyah Co.	15,624	2.65
Tulsa Co.	241,916	2.48
Wagoner Co.	27,016	2.73
Zone of Interest Total	429,476	2.58

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

2
3 **Table 3-11 Median and Per Capita Income, 2012.**

Geographic Area	Median Household Income	Per Capita Income
Oklahoma	45,339	24,208
Adair Co.	32,556	15,116
Cherokee Co.	37,260	18,582
Delaware Co.	36,588	21,109
Haskell Co.	35,334	18,896
Mayes Co.	42,751	20,585
McIntosh Co.	36,096	19,100
Muskogee Co.	38,502	19,868
Okmulgee Co.	39,156	19,753
Rogers Co.	58,525	27,365
Sequoyah Co.	35,742	18,131
Tulsa Co.	48,181	27,676
Wagoner Co.	55,723	24,874
Zone of Interest Total	N/A	24,913

Source: U.S. Census Bureau, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

4
5 The number of persons whose income was below the poverty level was similar in the zone of interest
6 (17%) as compared to Oklahoma (17%). Most of the counties in the zone of interest showed between
7 20% and 26% of all persons having incomes below the poverty level, and Roger County had a much
8 lower percentage, with 9%, as shown in Table 3-12.
9

1 **Table 3-12 Percent of Families and People With Income in the Past 12 Months is Below the**
 2 **Poverty Level (2013).**

Geographic Area	All Persons
Oklahoma	16.9%
Adair County	26.4%
Cherokee County	22.8%
Delaware County	21.2%
Haskell County	17.4%
Mayes County	19.7%
McIntosh County	20.7%
Muskogee County	22.9%
Okmulgee County	19.5%
Rogers County	9.3%
Sequoyah County	21.4%
Tulsa County	15.9%
Wagoner County	11.2%
Zone of Interest Total	16.8%

Source: U.S. Bureau of the Census, American Fact Finder (2013 Estimate (U.S. Census Bureau, 2015)).

3

4 **3.4.2 Environmental Consequences**

5 Social and economic conditions have been considered in recommended zoning classifications and
 6 reclassifications. No significant impacts to social and economic conditions would be expected to occur
 7 by adoption of the Fort Gibson Lake MP revision.

8 **3.5 EXECUTIVE ORDER 12898 (ENVIRONMENTAL JUSTICE)**

9 **3.5.1 Affected Environment**

10 President Bill Clinton signed Executive Order 129898 on February 11, 1994, to focus federal attention on
 11 the environmental and human health conditions of minority and low-income populations with the goal of
 12 achieving environmental protection for all communities. The Order directs federal agencies to develop
 13 environmental justice strategies to aid in identifying and addressing disproportionately high and adverse
 14 human health or environmental effects of their programs, policies, and activities on minority and low-
 15 income populations. The Order is intended to promote nondiscrimination in federal programs
 16 substantially affecting human health and the environment, and to provide minority and low-income
 17 communities access to public information on, and an opportunity for public participation in, matters
 18 relating to human health or the environment. The Presidential Memorandum accompanying the Order
 19 underscores certain provisions of existing law that can help ensure that all communities and persons
 20 across this nation live in a safe and healthful environment.

21

22 Under NEPA, the identification of a disproportionately high and adverse human health or environmental
 23 effect on a low-income population, minority population, or Indian tribe does not preclude a proposed
 24 agency action from going forward, nor does it necessarily compel a conclusion that a proposed action is
 25 environmentally unsatisfactory. Rather, the identification of such an effect serves to heighten agency
 26 attention to alternatives (including alternative sites), mitigation strategies, monitoring needs, and
 27 preferences expressed by the affected community or population.

28

1 Low-income populations in an affected area are identified with the annual statistical poverty thresholds
2 from the Bureau of the Census Reports on Income and Poverty. In identifying low-income populations,
3 agencies may consider as a community either a group of individuals living in geographic proximity to one
4 another, or a set of individuals (such as migrant workers or Native Americans), where either type of group
5 experiences common conditions of environmental exposure or effect.
6

7 Minorities are comprised of individual(s) who are members of the following population groups:
8 American Indian or Alaskan Native; Asian or Pacific Islander; Black, not of Hispanic origin; or Hispanic.
9 Minority populations are identified where either: (a) the minority populations of the affected area
10 exceeds 50 percent or (b) the minority population percentage of the affected area is meaningfully greater
11 than the minority population percentage in the general population or other appropriate unit of geographic
12 analysis. In identifying minority communities, agencies may consider as a community either a group of
13 individuals living in geographic proximity to one another, or a geographically dispersed/transient set of
14 individuals (such as migrant workers or Native American), where either type of group experiences
15 common conditions of environmental exposure or effect. The selection of the appropriate unit of
16 geographic analysis may be a governing body's jurisdiction, a neighborhood, census tract, or other similar
17 unit that is to be chosen so as to not artificially dilute or inflate the affected minority percentage, as
18 calculated by aggregating all minority persons, meets one of the above-stated thresholds.
19

20 *Disproportionately high and adverse human health effects:* When determining whether human health
21 effects are disproportionately high and adverse, agencies are to consider the following three factors to the
22 extent practicable:
23

- 24 a) Whether the health effects, which may be measured in risks and rates, are significant or above
25 generally accepted norms. Adverse health effects may include bodily impairment, infirmity,
26 illness, or death;
- 27 b) Whether the risk or rate of hazard exposure by a minority population, low-income population,
28 or Indian tribe to an environmental hazard is significant and appreciably exceeds or is likely
29 to appreciably exceed the risk or rate to the general population or other appropriate
30 comparison group; and
- 31 c) Whether health effects occur in a minority population, low-income population, or Indian tribe
32 affected by cumulative or multiple adverse exposures from environmental hazards.

33 *Disproportionately high and adverse environmental effects:* When determining whether environmental
34 effects are disproportionately high and adverse, agencies are to consider the following three factors to the
35 extent practicable:
36

- 37 a) Whether there is or will be an impact on the natural or physical environment that significantly
38 and adversely affects a minority population, low-income population, or Indian tribe. Such
39 effects may include ecological, cultural, human health, economic, or social impacts on
40 minority communities, low-income communities, or Indian tribes when those impacts are
41 interrelate to impacts on the natural or physical environment;

- 1 b) Whether environmental effects are significant and are or may be having an adverse impact on
2 minority populations, low-income populations, or Indian tribes that appreciably exceeds or is
3 likely to appreciably exceed those on the general population or other appropriate comparison
4 group; and
- 5 c) Whether the environmental effects occur or would occur in a minority population, low-
6 income population, or Indian tribe affected by cumulative or multiple adverse exposure from
7 environmental hazards (Council on Environmental Quality, 1997).

8 3.5.2 Environmental Consequences

9 Disproportionately high and adverse human health and environmental effects on minority and low-income
10 populations have been considered in recommended zoning classifications and reclassifications. No
11 significant impacts to minority and low-income communities would occur by adoption of the Fort Gibson
12 Lake MP revision.

13 3.6 EXECUTIVE ORDER 13045 (PROTECTION OF CHILDREN)

14 3.6.1 Affected Environment

15 Executive Order 13045 requires Federal agencies, to the extent permitted by law and mission, to identify
16 and assess environmental health and safety risks that may affect children disproportionately. The
17 executive order defines environmental health and safety risks as risks to health or to safety that are
18 attributable to products or substances that the child is likely to come in contact with or ingest (such as the
19 air we breathe, the food we eat, the water we drink or use for recreation, the soil we live on, and the
20 products we use or are exposed to). The Order further requires Federal agencies to ensure that its
21 policies, programs, activities, and standards address these disproportionate risks. Executive Order 13045
22 is addressed in this NEPA document to examine the effects this action will have on children.

23 3.6.2 Environmental Consequences

24 Environmental health and safety risks to children have been considered in recommended zoning
25 classifications and reclassifications and no significant impacts to children would occur by adoption of the
26 Fort Gibson Lake MP revision. Furthermore, the review conducted indicates, at present, a low to
27 moderate environmental health risk to children due to the presence of cyanobacteria at cellular densities
28 high enough to merit administrative action (World Health Organizations (WHO), 1999) and capable of
29 producing neurotoxins (nerve toxins) and hepatotoxins (liver toxins). Symptoms experienced due to acute
30 exposure to neurotoxins could possibly include muscle cramps, twitching, paralysis, cardiac or respiratory
31 failure, death in animals (World Health Organizations (WHO), 1999). While the MP will result in no
32 significant impacts to environmental health and safety to children, it is recommended that information
33 regarding possible adverse health effects related to primary and secondary water contact be posted at
34 public use facilities when cyanobacteria bloom conditions warrant.

35 3.7 CULTURAL RESOURCES

36 3.7.1 Affected Environment

37 *History:* Written history in the Fort Gibson Lake area of eastern Oklahoma began in the early 1700s, as
38 French explorers entered the area from the southeast, via New Orleans, or from the northeast, from St.
39 Louis. One of these French explorers was Jean Pierre Chouteau, who established a trading post on the

1 Grand (Neosho) River to the north of Fort Gibson Lake. Other French explorers who probably traveled
2 through the area included Claude-Charles du Tisne, and Jean-Baptist Benard Sur de la Harpe. du Tisne
3 and la Harpe were among the first explorers to engage in and establish significant trade relationships with
4 the Wichita Indians, a conglomeration of tribes that occupied the prairie-plains margins and conducted
5 large bison hunting expeditions at times during the year. Several archaeological sites in eastern
6 Oklahoma date to the early- to mid-1700s and exhibit evidence of this French-Wichita trade relationship,
7 as demonstrated by French glass trade beads and metal musket parts.
8

9 After the U.S. Government began moving American Indian Tribes to Indian Territory from their
10 homelands in the east, conflicts began to develop between these relocated tribes, tribes indigenous to the
11 Plains, and non-Indians located in neighboring states. To address the instability of the larger area, the
12 U.S. first established Fort Smith, Arkansas but then in 1824 established Fort Gibson, which is located in
13 the immediate vicinity of the area that is now Muskogee, Oklahoma. The initial primary function of Fort
14 Gibson was to monitor relations between the Cherokee and Osage tribes, both of which had been
15 relocated to northeastern Indian Territory and who had been experiencing conflicts with one another.
16 Once relations between the tribes in the area had improved, Fort Gibson was deactivated. During the
17 Civil War, however, the post was again re-activated, this time for the purpose of guarding the Arkansas
18 River and the Texas Road. Several Civil War battles were fought in northeastern Oklahoma, the most
19 significant of which was the Battle of Honey Springs, located to the southwest of Fort Gibson Reservoir.
20

21 *Archaeology:* Archaeological sites representative of the Paleo-Indian, Archaic, Woodland,
22 Caddoan/Mississippian, Protohistoric (Contact), and Historic Periods are known in the larger vicinity of
23 Fort Gibson Reservoir in northeastern Oklahoma. This culture-historical sequence falls generally within
24 the overall sequence that has been established for eastern Oklahoma. Many archaeological sites in this
25 area have undisturbed, deeply-buried deposits; many are comprised of multi-component prehistoric and/or
26 historic occupations. Several cultural resources investigations, including archaeological survey and
27 excavation, were conducted incident to and post-construction of Fort Gibson Reservoir. In the larger
28 regional area, there are hundreds of archaeological sites and historic standing structures on record with the
29 Oklahoma State Historic Preservation Office (SHPO) and Oklahoma Archeological Survey (OAS).
30 Ultimately, as a major river flowing out of the western Ozarks, the entire Grand (Neosho) River Valley
31 can be classified as an area of high sensitivity for the location of cultural resources.
32

33 Cultural History Sequence: The following regional chronology is adopted in this Master Plan.
34

- 35 • Paleo-Indian, 12,000 to 8500 BP;
- 36 • Archaic, 8500 to 2000 BP;
- 37 • Woodland, 2000 to 1200 BP (AD 1 to 800);
- 38 • Caddoan/Mississippian, AD 800 to 1500;
- 39 • Protohistoric (Contact), AD 1500 to 1825; and
- 40 • Historic, AD 1825 to present.

41
42 To aid in comparing divergent cultures and sequences in eastern Oklahoma, the following general
43 adaptation types are used to characterize prehistoric cultural traditions.
44

1 *Paleo-Indian*: Specialized, large-game hunting by small bands of hunter-gatherers was the adaptation
2 type associated with this period. Signature stone tools are unnotched projectile points of fluted or
3 lanceolate type, often found in contexts where mammoth or bison remains also occur. Structural remains
4 are poorly understood, the probable result of a mobile lifestyle and the use of perishable construction
5 materials. Three main complexes identified within this period are Clovis, Folsom, and Late Paleo-Indian
6 (e.g., Dalton). The extent of the Paleo-Indian period was approximately 12,000 BP to 8,500 BP.
7

8 *Archaic*: Plant foraging was an important subsistence strategy of hunter gatherer groups in this period
9 and was associated with increased seasonal variability of resources during the mid-Holocene
10 Hypsithermal period. Repeated occupation of sites and features such as rock-lined hearths and roasting
11 pits, and grinding tools reflect intensive plant processing and the cyclical exploitation of resources. Bison
12 were hunted on a smaller scale than previously, with greater reliance on small mammals, mussels and
13 fish. Stone tools were often thermally cured, and included distinctive stemmed and notched projectile
14 points. The Archaic period is traditionally divided into Early, Middle, and Late periods, the overall extent
15 of which was approximately 8,500 BP to 2,000 BP.
16

17 *Woodland*: Archaeologists in Oklahoma associate the use of ceramics in describing Woodland cultural
18 components. Incipient horticulture was the adaptation type associated with this period, marked by the
19 introduction of cultigens in eastern Oklahoma. Evidence for semi-permanent villages, increased reliance
20 on wild and domestic plants, widespread use of ceramics and elaborate burials reflect the more sedentary
21 lifestyle of Woodland cultures. Small game remained essential in subsistence. Tool assemblages are
22 distinguished by small, corner-notched projectile points, which suggest invention of the bow and arrow.
23

24 *Caddoan/Mississippian*: Agriculture, supplemented by hunting and gathering, was the adaptation type
25 associated with village societies. Agricultural tools were recognized in artifact assemblages, along with
26 triangular arrowpoints for hunting and pottery types that in eastern Oklahoma serve to denote this period
27 as the Caddoan/Mississippian. Village cultures are often identified in lowland terraces of waterways
28 where agriculture was viable. Some archaeological sites from this time period have mounds associated,
29 suggesting that those sites have some larger ceremonial or social function. Some mounds contain primary
30 or secondary burials, but a few represent mounds on which a structure was located. Mounds such as these
31 likely had a very specific role in the ceremonial lives of the region's inhabitants.
32

33 *Protohistoric (Contact)*: This period was defined by transitory contacts of European explorers in the
34 eastern woodlands and central plains, substantiated by little or no historical documentation. Lifeways
35 were subsumed under the Plains Village adaptation type, which is the Plains adaptation largely
36 contemporaneous with Caddoan/Mississippian villages. Protohistoric sites in Oklahoma appear to be
37 directly related to an earlier manifestation of similar village sites located further north in Kansas,
38 including the Great Bend aspect with sites in south-central Kansas. Great Bend manifestations likely
39 represent the proto-Wichita villages encountered by Francisco Coronado in 1541. Slightly later Proto-
40 Wichita sites from the early 1700's have been identified in Kay County, north-central Oklahoma, and
41 closer to the Fort Gibson Lake area in Tulsa County, Oklahoma. These early 1700's Proto-Wichita sites
42 are evidence of French influence on the southern Plains, as artifact assemblages from these sites contain
43 metal musket parts from French firearms, glass trade beads (French), and European gunflints.
44

1 *Historic:* The Reservation Period (1825-1900) was marked by the displacement and resettling of Native
2 American tribes throughout the greater Oklahoma region. The Cherokee Nation was created in
3 northeastern Oklahoma in 1828, soon thereafter incorporating the Quapaw and Seneca tribes. After the
4 Civil War, the area was further divided into reserves for the Peoria, Ottawa, Wyandotte, and others. From
5 1838 to 1871, the Neosho Agency held jurisdiction over all tribes but the Cherokee. Between the 1830s
6 and 1850s, Anglo-Americans legally occupied tribal lands to operate mission schools, trading posts,
7 ferries, mills, and blacksmith shops. The period 1850-1900 was marked by increasing Anglo-American
8 land speculation and enhanced military supply lines through the study region that connected Fort Gibson,
9 Fort Scott, and Fort Leavenworth during the Civil War. Pioneer settlement of homesteads and towns
10 began in earnest in southeastern Kansas during the 1860s following the removal of Native American
11 tribes to Oklahoma. This trend was somewhat delayed in northeastern Oklahoma where the Cherokee
12 Nation maintained a loose hold on sovereignty. By the 1890s, however, towns such as Miami and Ottawa
13 in northeastern Oklahoma were firmly rooted.

14 3.7.2 Environmental Consequences

15 Effects to Cultural Resources have been considered in recommended zoning classifications and
16 reclassifications. Minor beneficial impacts to Cultural Resources would be expected to occur by
17 adoption of the Fort Gibson Lake MP revision implementing the proposed action. Reclassification of
18 areas where scientific, ecological, cultural, or aesthetic features exist as Environmentally Sensitive Areas
19 (237.8 acres) provides protection and conservation by limiting and prohibiting development in these
20 areas. Additionally, the reclassification of Intensive Use areas (or High Density Recreation), with a
21 cumulative area of 2,693.3 acres, to Wildlife Management, would limit development in these areas,
22 enhancing protection of potential cultural resource sites within these areas.

23 3.8 AIR QUALITY

24 3.8.1 Affected Environment

25 The air quality of any region is controlled primarily by the magnitude and distribution of pollutant
26 emissions and the regional climate. The transportation of air pollutants from specific source areas is often
27 augmented by local topography and meteorology. As with many areas throughout the Great Plains,
28 relatively level topography of Oklahoma allows for uninhibited circulation of air pollutants. The State of
29 Oklahoma ranks high in the nation in average daily wind speed. Average annual wind speed in the Tulsa,
30 OK region is 10.2 miles per hour based on 64 years of records through 2012 (NOAA, 2015).

31
32 The primary legislation governing federal air quality is the Clean Air Act (CAA) last amended in 1990.
33 The CAA delegates primary responsibility for clean air to the U.S. Environmental Protection Agency
34 (U.S. EPA) requiring the agency to set National Ambient Air Quality Standards (NAAQS) for wide-
35 spread pollutants considered harmful to human health and the environment. U.S. EPA has set NAAQS
36 for six principal pollutants identified as “criteria” pollutants including carbon monoxide, lead, nitrogen
37 dioxide, ozone, particulate matter, and sulfur dioxide. The U.S. EPA published a conformity rule on
38 November 30, 1993, requiring all federal actions to conform to appropriate State Implementation Plans
39 (SIPs) established to improve ambient air quality. Areas are classified as either in “attainment” or
40 “nonattainment” with respect to state and federal ambient air quality standards. The classifications are
41 made by comparing actual monitored air pollutant concentrations to state and federal standards. The
42 Conformity Rule applies to Federal actions in non-attainment areas. Cherokee Co. is with the

1 Metropolitan Fort Smith Interstate Air Quality Control Region (AQCR), Mayes and Wagoner Counties
2 are within the Northeastern Oklahoma Intrastate AQCR, and both of these regions are designated in
3 attainment, meeting NAAQS for all pollutants designated in the CAA. The ODEQ monitors air quality in
4 Oklahoma for criteria pollutants and additional toxic air contaminants

5 3.8.2 Environmental Consequences

6 Air quality within the Metropolitan Fort Smith Interstate and the Northeastern Oklahoma Intrastate
7 AQCRs has been considered in recommended zoning classifications and reclassifications. No significant
8 impacts to air quality would occur by adoption of the Fort Gibson Lake MP revision.

9 3.9 TERRESTRIAL VEGETATION

10 3.9.1 Affected Environment

11 Forest resources in Oklahoma are influenced by the geographical and seasonal variability in precipitation
12 and temperature. As a consequence of this dynamic, the largest expanses of deciduous forests in the state
13 generally occur in the eastern third of the state. The eastern forests transition into tall grass prairie in the
14 central portions of the state, which transition to the short grass prairie in the western parts of the state.
15

16 In the physiographic regions that comprise the Fort Gibson Lake watershed, natural vegetation generally
17 consists of woody and herbaceous species typically found in the oak–hickory forest association with some
18 areas of species in the oak-hickory-pine forest association. Native upland tree species in this forest
19 association include blackjack oak (*Quercus marilandrica*), post oak (*Quercus stellata*), white oak
20 (*Quercus alba*), burr oak (*Quercus macrocarpa*), various hickory species (*Carya* sp.), and persimmon
21 (*Diospyros virginiana*) in the drier upland areas. Where the forest association is comprised of species in
22 the oak-hickory-pine association, shortleaf pine (*Pinus echinata*) can be found along with the previously-
23 mentioned upland species. In many areas that have been cleared but lie fallow, eastern redcedar
24 (*Juniperus virginiana*) has become dominant.
25

26 Species that are generally found along stream banks and on floodplains typically consist of bottomland
27 forests and include species of pecan (*Carya illinoensis*), pin oak (*Quercus palustris*), silver maple (*Acer*
28 *saccharinum*), red maple (*Acer rubrum*), Boxelder (*Acer negundo*), river birch (*Betula nigra*), sycamore
29 (*Platanus occidentalis*), cottonwood (*Populus deltoides*), elm species (*Ulmus* sp.), and willow (*Salix*
30 *nigra*). Common understory species include woody species of redbud (*Cercis canadensis*), sumac (*Rhus*
31 *sp.*), hawthorn (*Crataegus viridis*), Chickasaw plum (*Prunus angustifolia*), and rough leaved dogwood
32 (*Cornus drummondii*). Herbaceous species include bluestems, sedges, panic grass, and broomsedge.
33

34 In the western portions of the watershed, natural vegetation includes predominately the tall grass prairie
35 species of big bluestem (*Andropogon gerardii*), broomsedge (*Andropogon virginicus*), little bluestem
36 (*Schizachyrium scoparium*), switch grass (*Panicum virgatum*), and Indian grass (*Sorghastrum nutans*),
37 interspersed with species from the oak-hickory forest association. On rocky hilltops, cross timbers
38 mosaics are generally dominated by blackjack oak, post oak and little bluestem. Tall grass prairie species
39 are generally native to deep loam derived from limestone and shale. Bottomland forests are generally
40 native to floodplains and low terraces, and include species such as boxelder, pecan, walnut (*Juglans*
41 *nigra*), silver maple, bur oak, Shumard oak (*Quercus shumardii*), elm, hackberry (*Celtis occidentalis*),
42 willow, and eastern cottonwood.

1 3.9.2 Environmental Consequences

2 Terrestrial vegetation communities and resources have been considered in recommended zoning
3 classifications and reclassifications. Substantial beneficial impacts to terrestrial vegetation communities
4 would be expected by adoption of the Fort Gibson Lake MP revision proposed action. The net increase in
5 area reclassified to Wildlife Management (29,903.2 acres, formerly High and Low Density Recreation)
6 would apportion substantial additional area to be managed for natural terrestrial vegetative proliferation.
7

8 3.10 PRIME FARMLAND

9 3.10.1 Affected Environment

10 According to the U.S. Department of Agriculture (USDA), the definition of “prime farmland” is land that
11 has the best combination of physical and chemical characteristics for producing food, feed, forage, fiber,
12 and oilseed crops and that is available for these uses. It has the combination of soil properties, growing
13 season, and moisture supply needed to produce sustained high yields of crops in an economic manner if it
14 is treated and managed according to acceptable farming methods. In general, prime farmland has an
15 adequate and dependable water supply from precipitation or irrigation, a favorable temperature and
16 growing season, an acceptable level of acidity or alkalinity, an acceptable content of salt or sodium, and
17 few or no rocks. Its soils are permeable to water and air. Prime farmland is not excessively eroded or
18 saturated with water for long periods of time, and does not flood frequently during the growing season, or
19 is protected from flooding.
20

21 Soils identified as prime farmland within the Fort Gibson Project area include Bates fine sandy loam (1 to
22 5% slopes), Bates loam (1 to 5% slopes), Bates-Collinsville complex (1 to 5% slopes), Britwater gravelly
23 silt loam (1 to 8% slopes), Britwater silt loam (1 to 3% slopes), Choteau silt loam (1 to 3% slopes), Craig
24 silt loam (1 to 5% slopes), Dennis silt loam 1 to 5% slopes), Healing silt loam (0 to 1% slopes), Jay silt
25 loam (1 to 3% slopes), Linker fine sandy loam (1 to 5% slopes), Lula silt loam (1 to 3% slopes), Mason
26 silt loam (0 to 1% slopes), Newtonia silt loam (1 to 5% slopes), Okemah silt loam (0 to 1% slopes),
27 Okemah silty clay loam (0 to 3% slopes), Parsons silt loam (0 to 1 % slopes), Radley silt loam (0 to 1%
28 slopes), Razort gravelly loam 0 to 3% slopes), Riverton loam (1 to 5% slopes), Stigler silt loam (0 to 1%
29 slopes), Summit silty clay loam (0 to 5% slopes), Taloka silt loam (0 to 3% slopes), and Verdigris silty
30 clay loam (0 to 1% slopes). These soils account for approximately 23,250 acres, or about 30.6% of
31 project lands (USDA-NRCS, 2015).

32 3.10.2 Environmental Consequences

33 While significant areas of prime farmland exist on public lands managed by the USACE at the Fort
34 Gibson Lake Project, no significant impacts to prime farmland would result from adoption of the Fort
35 Gibson Lake MP revision.

36 3.11 WATER QUALITY

37 3.11.1 Affected Environment

38 Designated beneficial uses of Fort Gibson Lake include public and private water supply, fish and wildlife
39 propagation as a warm water aquatic community (FWP-WWAC), agriculture, recreation including
40 primary body contact (PBCR), and aesthetics. The Fort Gibson watershed downstream from Lake

1 Hudson to the Fort Gibson dam is listed in Oklahoma's Water Quality Standards [WQS] (OWRB, 2013)
2 as a 'nutrient limited watershed', implying a designated beneficial use, in this case aesthetics, is adversely
3 affected by excess nutrients. The most recent assessment of impaired waters of the State of Oklahoma
4 Water (ODEQ, 2012) lists Fort Gibson Lake as impaired for fish and wildlife propagation as a warm
5 water aquatic community due to low dissolved oxygen (DO) levels lake-wide and excessive turbidity in
6 the upper portion of the lake. The draft 2014 Oklahoma Integrated Report (ODEQ, 2014) proposes
7 delisting the turbidity impairment due to WQS attainment. Listed potential sources of impairments
8 include grazing in riparian or shoreline zones, rangeland grazing, wastes from pets, wildlife other than
9 waterfowl, and sources unknown.

10
11 Water quality data collected by the OWRB from Fort Gibson Lake in 2006 and 2007, as part of their
12 Beneficial Use Monitoring Program (BUMP), indicated fair water quality relative to other regions in the
13 state, with all measured turbidity observations below 25 Nephelometric Turbidity Units (NTU), average
14 Secchi depths between 0.73 and 0.86 meters, specific conductance ranging from 164.9 to 351.1 micro-
15 Siemens per centimeter ($\mu\text{S}/\text{cm}$), surface total nitrogen ranging from 0.62 to 1.43 milligrams per liter
16 (mg/l), and surface total phosphorus ranging from 0.034 to 0.261 mg/l. Water quality observations not
17 supporting beneficial uses included dissolved oxygen concentrations, where up to 80% of the water
18 column at certain locations was <2 mg/l in mid-summer, and greater than 12% of the pH observations
19 (observed range of 6.04 to 8.91) were < 6.5 standard units.

20
21 The aesthetics beneficial use was not supported due to Fort Gibson Lake's classification as eutrophic to
22 hypereutrophic because of high primary productivity, estimated via chlorophyll-a concentrations, and
23 elevated nutrient concentrations. The OWRB uses a Trophic State Index (Carlson's TSI) to classify the
24 productivity of lake systems, and the average TSI, based on chlorophyll-a concentration, was 61. The
25 value results in classifying the lake as hypereutrophic, indicative of variable oxygen concentrations,
26 nutrient rich conditions, and limited benthic species diversity. Nutrient data collected suggest
27 phytoplankton growth, or primary production, in Fort Gibson Lake is limited by phosphorus.

28
29 Certain segments of tributary streams to the reservoir are designated as 'high quality waters' indicating
30 existing water quality exceeds levels necessary to support propagation of fish, shellfish, wildlife and
31 recreation in and on the water. Portions of streams with this designation in the watershed include
32 Fourteen Mile Creek, Spring Creek, Little Spring Creek, and Snake Creek.

33
34 Segments of several tributaries to Fort Gibson Lake, within project boundaries, are included on the 303(d)
35 list (ODEQ, 2012). Pryor Creek is listed as impaired by *E. coli*, *Enterococcus*, and low dissolved oxygen
36 concentrations, impairing beneficial uses PBCR and FWP-WWAC. Ranger Creek is listed as impaired
37 by *E. coli*, and low DO affecting beneficial uses PBCR and FWP-WWAC. Spring Creek is listed as
38 impaired by *Enterococcus* affecting PBCR. Chouteau Creek is listed as impaired by low DO affecting
39 FWP-WWAC. And finally, the Neosho River is listed as impaired by low DO and lead concentrations
40 affecting beneficial use FWP-WWAC. Some of these listed impairments are recommended for delisting
41 (Pryor Creek, *E. coli* and *Enterococcus*; and Ranger Creek, *E. coli* and DO) in the draft 2014 Integrated
42 Report (ODEQ, 2014) due to meeting WQS and development and completion of TMDL documents.

1 The frequency and duration of harmful algal blooms (HABs) are of concern in Fort Gibson Lake.
2 Recorded cyanobacterial bloom cell densities in 2013 and 2014 frequently exceed established public
3 health guidelines (World Health Organization (WHO), 2003) for primary body contact for low (> 20,000
4 cells/ml cyanobacteria) and moderate (> 100,000 cells/ml cyanobacteria) risk of adverse health effects. In
5 association with these blooms, the presence of a hepatotoxin, microcystin (a liver toxin), has been
6 regularly detected with a maximum concentration of 0.616 micrograms per liter (µg/l), below the WHO
7 guideline of 20 µg/l.
8

9 3.11.2 Environmental Consequences

10 Water resources and water quality have been considered in recommended zoning classifications and
11 reclassifications. No significant impacts to water quality would occur by adoption of the Fort Gibson
12 Lake MP revision.

13 3.12 WILD AND SCENIC RIVERS

14 3.12.1 Affected Environment

15 Pursuant to the Wild and Scenic River Act (Public Law 90-542), Wild River Areas are defined as those
16 rivers or sections of rivers that are free of impoundments and generally inaccessible except by trail, with
17 watersheds or shorelines essentially primitive and waters unpolluted. Scenic river areas are defined as
18 those rivers or sections of rivers that are free of impoundments, with shorelines or watersheds still largely
19 primitive and shorelines largely undeveloped, but accessible in places by roads. There are no designated
20 wild and scenic rivers in the State of Oklahoma, nor are any streams in the Fort Gibson watershed
21 designated as ‘scenic rivers’ pursuant to the Oklahoma Scenic Rivers Act (82 O.S. § 1451-1470 as
22 amended).
23

24 As stated earlier, certain segments of tributary streams to the reservoir are designated as ‘high quality
25 waters’ by the State of Oklahoma indicating existing water quality exceeds levels necessary to support
26 propagation of fish, shellfish, wildlife and recreation in and on the water. Portions of streams with this
27 designation in the watershed include Fourteen Mile Creek, Spring Creek, Little Spring Creek, and Snake
28 Creek.

29 3.12.2 Environmental Consequences

30 No significant impacts to designated wild and scenic rivers, or State of Oklahoma designated high quality
31 waters, would occur by adoption of the Fort Gibson Lake MP revision.

32 3.13 WETLANDS

33 3.13.1 Affected Environment

34 USFWS National Wetlands Inventory data (U.S. Fish and Wildlife Service, 2014) identifies about 23,243
35 acres of wetlands on Fort Gibson Project lands as indicated in Table 3-13. The majority of identified
36 wetlands are within the area defined by the ‘Top of Power Pool’ at an elevation of 554 feet above MSL.
37 Other wetland areas consist of lacustrine areas outside the power pool; palustrine wetlands categorized as
38 emergent, forested, and scrub-shrub; and riverine areas.
39

1 **Table 3-13 Designated Wetlands Within the Fort Gibson Project area (U.S. Fish and Wildlife Service, 2014).**

Wetland Code	Description	Acres
LIUBHh	LACUSTRINE, LIMNETIC, UNCONSOLIDATED BOTTOM, Permanently Flooded, Diked/Impounded	19,191.69
LIUBHx	LACUSTRINE, LIMNETIC, UNCONSOLIDATED BOTTOM, Permanently Flooded, Excavated	173.84
L2UBFh	LACUSTRINE, LITTORAL, UNCONSOLIDATED BOTTOM, Semipermanently Flooded, Diked/Impounded	11.05
L2USCh	LACUSTRINE, LITTORAL, UNCONSOLIDATED SHORE, Seasonally Flooded, Diked/Impounded	0.72
PAB4H	PALUSTRINE, AQUATIC BED, Floating Vascular, Permanently Flooded	0.35
PAB4Hx	PALUSTRINE, AQUATIC BED, Floating Vascular, Permanently Flooded, Excavated	0.89
PEM1A	PALUSTRINE, EMERGENT, Persistent, Temporary Flooded	12.85
PEM1Ah	PALUSTRINE, EMERGENT, Persistent, Temporary Flooded, Diked/Impounded	101.21
PEM1C	PALUSTRINE, EMERGENT, Persistent, Seasonally Flooded	28.52
PEM1Ch	PALUSTRINE, EMERGENT, Persistent, Seasonally Flooded, Diked/Impounded	46.14
PEM1F	PALUSTRINE, EMERGENT, Persistent, Semipermanently Flooded	5.56
PEM1Fh	PALUSTRINE, EMERGENT, Persistent, Semipermanently Flooded, Diked/Impounded	6.15
PFO1/EM1Ah	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, EMERGENT, Persistent, Temporary Flooded, Diked/Impounded	7.56
PFO1/EM1C	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, EMERGENT, Persistent, Seasonally Flooded	40.33
PFO1/EM1Ch	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, EMERGENT, Persistent, Seasonally Flooded, Diked/Impounded	38.57
PFO1/SS1A	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, SCRUB-SHRUB, Broad-Leaved Deciduous, Temporary Flooded	54.41
PFO1/SS1Ah	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, SCRUB-SHRUB, Broad-Leaved Deciduous, Temporary Flooded, Diked/Impounded	120.81
PFO1/SS1C	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, SCRUB-SHRUB, Broad-Leaved Deciduous, Seasonally Flooded	1.90
PFO1/SS1Ch	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, SCRUB-SHRUB, Broad-Leaved Deciduous, Seasonally Flooded, Diked/Impounded	18.14
PFO1A	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, Temporary Flooded	1,296.32
PFO1Ah	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, Temporary Flooded, Diked/Impounded	1,112.62
PFO1C	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, Seasonally Flooded	63.31
PFO1Ch	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, Seasonally Flooded, Diked/Impounded	280.54
PFO1Fh	PALUSTRINE, FORESTED, Broad-Leaved Deciduous, Semipermanently Flooded, Diked/Impounded	6.70
PFO5/UBH	PALUSTRINE, FORESTED, Dead, UNCONSOLIDATED BOTTOM, Permanently Flooded	3.71
PFO5/UBHh	PALUSTRINE, FORESTED, Dead, UNCONSOLIDATED BOTTOM, Permanently Flooded, Diked/Impounded	20.58
PSS1/EM1A	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, EMERGENT, Persistent, Temporary Flooded	6.75
PSS1/EM1Ad	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, EMERGENT, Persistent, Temporary Flooded, Partially Drained/Ditched	13.02
PSS1/EM1Ah	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, EMERGENT, Persistent, Temporary Flooded, Diked/Impounded	74.97
PSS1/EM1C	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, EMERGENT, Persistent, Seasonally Flooded	3.36
PSS1/EM1Ch	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, EMERGENT, Persistent, Seasonally Flooded, Diked/Impounded	99.61
PSS1A	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, Temporary Flooded	14.16
PSS1Ah	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, Temporary Flooded, Diked/Impounded	9.56
PSS1C	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, Seasonally Flooded	1.88
PSS1Ch	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, Seasonally Flooded, Diked/Impounded	60.15
PSS1F	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, Semipermanently Flooded	2.72
PSS1Fh	PALUSTRINE, SCRUB-SHRUB, Broad-Leaved Deciduous, Semipermanently Flooded, Diked/Impounded	0.72
PUBF	PALUSTRINE, UNCONSOLIDATED BOTTOM, Semipermanently Flooded	1.48
PUBFh	PALUSTRINE, UNCONSOLIDATED BOTTOM, Semipermanently Flooded, Diked/Impounded	0.67
PUBFx	PALUSTRINE, UNCONSOLIDATED BOTTOM, Semipermanently Flooded, Excavated	0.15
PUBH	PALUSTRINE, UNCONSOLIDATED BOTTOM, Permanently Flooded	12.83
PUBHh	PALUSTRINE, UNCONSOLIDATED BOTTOM, Permanently Flooded, Diked/Impounded	96.30
PUBHx	PALUSTRINE, UNCONSOLIDATED BOTTOM, Permanently Flooded, Excavated	99.02
PUSC	PALUSTRINE, UNCONSOLIDATED SHORE, Seasonally Flooded	5.14
R2UBH	RIVERINE, LOWER PERENNIAL, UNCONSOLIDATED BOTTOM, Permanently Flooded	94.77
R2USC	RIVERINE, LOWER PERENNIAL, UNCONSOLIDATED SHORE, Seasonally Flooded	0.91
R4SBC	RIVERINE, INTERMITTENT, STREAMBED, Seasonally Flooded	0.25
TOTAL		23,242.83

1 3.13.2 Environmental Consequences

2 Minor beneficial impacts to designated wetlands would occur by adoption of the Fort Gibson Lake MP
3 revision implementing the proposed action. Additional area classified as Wildlife Management, in
4 particular areas formerly classified as High Density Recreation reclassified as Wildlife Management
5 (2,693.3 acres), can be expected to offer additional protection and preservation of existing wetland areas.

6 3.14 FISH AND WILDLIFE

7 3.14.1 Affected Environment

8 The impoundment of the Grand (Neosho) River and other tributary streams that form Fort Gibson Lake
9 changed the composition of fish populations from riverine species to lacustrine species. The lake offers
10 excellent game fishing and is a regional asset for fishermen. Wildlife and fisheries within the project area
11 are managed cooperatively between the ODWC and USACE. Shoreline habitat in Fort Gibson Lake is
12 primarily comprised of rock and gravel. Additional habitat includes man-made structures such as rip-rap,
13 brush piles, and boat docks. Little aquatic vegetation or standing timber exists within the lake. Flooded
14 brush can be found in some areas along the shoreline and most creek arms have some timber and stumps
15 present. The ODWC has established and maintained 17 brush piles on Fort Gibson Lake. These brush
16 piles were refurbished with cedar trees and spider blocks in 2011 (Johnston & Foster, 2011).

17
18 The major sport fish in Fort Gibson Lake include largemouth bass (*Micropterus salmoides*), spotted bass
19 (*Micropterus punctulatus*), white bass (*Morone chrysops*), white crappie (*Pomoxis annularis*), black
20 crappie (*Pomoxis nigromaculatus*), blue catfish (*Ictalurus furcatus*), channel catfish (*Ictalurus punctatus*),
21 flathead catfish (*Pylodictis olivaris*), and paddlefish (*Polyodon spathula*). The primary forage species
22 include threadfin shad (*Dorosoma petenense*) and gizzard shad (*Dorosoma cepedianum*) (Johnston &
23 Foster, 2011). Recently, fish from Fort Gibson Lake have been tested to have lower levels of mercury
24 and can be eaten without excessive exposure to mercury (ODEQ, 2013).

25
26 Management goals of the ODWC for Fort Gibson Lake include working with USACE and other
27 appropriate entities to enhance boating and fishing access, conducting public outreach to solicit feedback
28 regarding fisheries management issues, and to coordinate and assist with documentation and monitoring
29 of aquatic nuisance species. Zebra mussel presence in Fort Gibson Lake was confirmed in 2010, and
30 bighead carp have been confirmed in an upstream reservoir, Grand Lake.

31
32 Management objectives identified by ODWC in the Fort Gibson Lake Management Plan (Johnston &
33 Foster, 2011) include:

- 34
35 • Maintain total largemouth bass catch rates at or above 100/hour with catch rates of
36 largemouth bass >14 inches at or above 40/hour and relative weights that exceed 90% for all
37 size groups.
38 • Maintain sufficient levels of forage species.
39 • Protect and enhance aquatic habitat.

40
41 Strategies to accomplish ODWC goals and objectives include the following: conducting sampling and
42 analyzing populations of major sport fish and forage species; determining if current length and creel

1 limits are appropriate; protecting and enhancing aquatic habitat; monitoring and assessing summer water
2 quality in the forebay and tailrace of the dam; soliciting ideas for additional boating access; and,
3 performing public outreach focused on threats and prevention of, aquatic nuisance species (Johnston &
4 Foster, 2011).

5
6 The principle wildlife habitats exist on savannas, oak-hickory forests, old agricultural fields, and forested
7 bottomlands. Each of these vegetative types provide habitat for a variety of organisms at all trophic
8 levels. Most of the project lands have potential for supporting large numbers of desirable wildlife.

9
10 Game species found within the project area of influence include whitetail deer, bobwhite quail, mourning
11 dove, fox squirrel, gray squirrel, cottontail rabbit, swamp rabbit, raccoon, turkey, and various waterfowl
12 species. Other species include gray fox, bobcat, coyote, muskrat, beaver, common striped skunk, and
13 opossum. Various species of migratory waterfowl and shorebirds are abundant in the area during the fall,
14 winter, and early spring months.

15
16 The Fort Gibson Wildlife Management Area (WMA), managed by the ODWC, covers 21,798 acres in
17 Wagoner and Cherokee Counties and is located north and east of Wagoner, OK. ODWC's primary
18 objective in these areas is to manage game species with the understanding those actions benefit both game
19 and non-game species. The WMA is a mixture of upland and bottomland habitats. Upland areas consist
20 of tall grass prairie mixed with farm fields and brushy thickets. Bottomland areas consist of Crosstimbers
21 oak forest with cottonwood and sycamores in and around Fort Gibson Lake. Game species of interest
22 include white-tailed deer, bobwhite quail, cottontail rabbit, coyote, bobcat, raccoon, mourning dove, fox
23 squirrel, and multiple waterfowl species. Within the WMA, 2,700 acres are planted to row crops
24 annually, and controlled burns are utilized to manage upland habitats. A 3,500-acre waterfowl refuge, in
25 the Jackson Bay area, is managed for waterfowl with nine wetland units and numerous fields planted to
26 wheat, sunflower, milo, and millet (ODWC, 2014).

27 3.14.2 Environmental Consequences

28 Impacts to fish and wildlife resources at the Fort Gibson Project have been considered in this assessment.
29 Substantial beneficial impacts to terrestrial wildlife resources would be expected to occur by adoption of
30 the Fort Gibson MP revision implementing the proposed action. Thirty unique areas formerly classified
31 as Intensive Use (or High Density Recreation), with a cumulative area of 2,693.2 acres, would be
32 reclassified as Wildlife Management. Additionally, 37 unique areas formerly classified as Low Density
33 Recreation, with a cumulative area of 27,217.1 acres, would be reclassified as Wildlife Management.
34 With a net increase of 29,903.2 acres reclassified to Wildlife Management, substantial additional Project
35 area would be managed to promote wildlife habitat and propagation.

36 3.15 EXECUTIVE ORDER 13112 (INVASIVE SPECIES)

37 3.15.1 Affected Environment

38 On February 3, 1999, President Clinton issued Executive Order 13112 (EO 13112), Invasive Species,
39 which notes that invasive species annually cause significant economic, ecological, and alien species
40 whose introduction does or is likely to cause economic and environmental harm or harm to human health.
41 EO 13112 requires Federal agencies to not authorize, fund, or carry out actions that it believes are likely
42 to cause or promote the introduction or spread of invasive species in the United States; and that all

1 feasible and prudent measure to minimize risk or harm will be taken in conjunction with the actions. EO
2 13112 is addressed in this NEPA document to incorporate measures that will prevent the inadvertent
3 spread of exotic and invasive species.

4
5 Invasive species known to be present on Fort Gibson Project fee lands, severity, and acres impacted are
6 listed in Table 3-14. Data included in the table was extracted from the USACE's Operations and
7 Maintenance Business Information Link (OMBIL).

8
9 **Table 3-14 Invasive Species Known to be Present on Fort Gibson Project Fee Lands.**

Species Common Name	Type of Occurrence	Acreage Impacted
Zebra Mussel	Significant/Major (Aquatic)	19,900
European Starling	Moderate	10,000
Feral Hog	Moderate	5,000
Red Cedar	Moderate	20,000
Sericea lespedeza	Moderate	20,000
Chinese privet	Minor	1,000
Japanese honeysuckle	Minor	2,000
Musk/nodding thistle	Minor	500
Johnsongrass	Moderate	20,000
Tree of Heaven	Minor	20
False grape	Minor	50
Burr Cucumber	Minor	50
Hemp Sesbania	Minor	200

10
11 **3.15.2 Environmental Consequences**

12 The effects of invasive species at Fort Gibson Project have been considered. Adoption of the Fort Gibson
13 MP revision would result in no significant impacts to the Fort Gibson Project due to the presence or
14 future introduction of invasive species.

15 **3.16 EXECUTIVE ORDER 13186 (PROTECTION OF MIGRATORY BIRDS)**

16 **3.16.1 Affected Environment**

17 On January 10, 2001, President Clinton issued Executive Order 13186 (EO 13186), Responsibility of
18 Federal Agencies to Protect Migratory Birds, which notes that migratory bird conventions impose
19 substantive obligations on the United States for the conservation of migratory birds and their habitats. EO
20 13186 requires, in part, Federal agencies to integrate conservation principles, measures, and practices into
21 agency activities and prevent or abate the pollution or detrimental alteration of the Environment for the
22 benefit of migratory birds, as practicable.

23
24 The USFWS (U.S. Fish and Wildlife Service, 2015) has identified 28 migratory birds potentially present
25 on Fort Gibson Project lands. The Migratory birds of concern list, required under EO 13186, for the Fort
26 Gibson Project includes: Acadian Flycatcher (*Empidonax vireescens*), Bachman's sparrow (*Aimophila*
27 *aestivalis*), Bald eagle (*Haliaeetus leucocephalus*), Bell's Vireo (*Vireo bellii*), Bewick's Wren
28 (*Thryomanes bewickii ssp. bewickii*), Black-crowned Night-Heron (*Nycticorax nycticorax*), Blue-winged
29 Warbler (*Vermivora pinus*), Dickcissel (*Spiza americana*), Field Sparrow (*Spizella pusilla*), Fox Sparrow
30 (*Passerella iliaca*), Golden eagle (*Aquila chrysaetos*), Harris's Sparrow (*Zonotrichia querula*), Hudsonian
31 Godwit (*Limosa haemastica*), Kentucky Warbler (*Oporornis formosus*), Le Conte's Sparrow

1 (*Ammodramus leconteii*), Least Bittern (*Ixobrychus exilis*), Loggerhead Shrike (*Lanius ludovicianus*),
2 Mississippi Kite (*Ictinia mississippiensis*), Northern Flicker (*Colaptes auratus*), Painted Bunting
3 (*Passerina ciris*), Prairie Warbler (*Dendroica discolor*), Prothonotary Warbler (*Protonotaria citrea*), Red-
4 headed Woodpecker (*Melanerpes erythrocephalus*), Rusty Blackbird (*Euphagus carolinus*), Sedge Wren
5 (*Cistothorus platensis*), Short-eared Owl (*Asio flammeus*), Swainson's Warbler (*Limnothlypis swainsonii*),
6 and Wood Thrush (*Hylocichla mustelina*).

7 3.16.2 Environmental Consequences

8 Effects to migratory birds documented to utilize Fort Gibson Project lands and waters for migration and
9 resting areas, breeding, wintering, and year-round use have been considered. Substantial beneficial
10 impacts to migratory birds would result by adoption of the Fort Gibson Lake MP revision implementing
11 the proposed action due to the net increase in area reclassified to Wildlife Management (29,903.2 acres).
12 Management of these lands for wildlife habitat and propagation would provide enhanced layover, nesting,
13 and foraging areas to the benefit of migratory birds.

14 3.17 EXECUTIVE ORDERS 12962 AND 13474 (RECREATIONAL FISHERIES)

15 3.17.1 Affected Environment

16 Executive Orders 12962 and 13474 (an amendment to Executive Order 12962) require Federal agencies,
17 to the extent permitted by law and where practicable, to improve the quantity, function, sustainable
18 productivity, and distribution of U.S. aquatic resources for increased recreational fishing opportunities in
19 cooperation with States and Tribes and ensure that recreational fishing shall be managed as a sustainable
20 activity in national wildlife refuges, national parks, national monuments, national marine sanctuaries,
21 marine protected areas, or any other relevant conservation or management areas or activities under any
22 Federal authority, consistent with applicable law.

23
24 Fort Gibson Lake provides fishing opportunities for the boater and bank angler. Cooperative efforts
25 between the USACE and the ODWC have improved fishing success rates with installation of fish habitat
26 and maintenance of access areas throughout the project. Common sport fish species present in Fort
27 Gibson Lake include largemouth bass, spotted bass, white bass, white crappie, black crappie, blue catfish,
28 channel catfish, flathead catfish, and paddlefish. Other species include a variety of smaller sunfish,
29 minnows, darters, and shad. Wildlife and fisheries are managed cooperatively between the ODWC and
30 USACE. USACE currently licenses 21,798 acres of land to ODWC. This area comprises the Fort
31 Gibson Wildlife Management Area (WMA). ODWC's primary objective in these areas is to manage
32 game species with the understanding those actions benefit both game and non-game species. These areas
33 will continue being managed by this agency under their license. ODWC is also the primary agency
34 responsible for performing fisheries management. ODWC objectives for fisheries are to continue to
35 monitor current populations, and ensure the populations are healthy and stable. ODWC does annual
36 sampling and data analysis to assure fisheries populations stay within an acceptable range and they make
37 adjustments in creel and size limits as necessary to keep existing populations healthy. ODWC can also
38 supplement fish populations with their hatchery program.

1 3.17.2 Environmental Consequences

2 Effects to recreational fisheries have been considered in this assessment. Adoption of the Fort Gibson
3 Lake MP revision would not result in significant impacts to reservoir fisheries, fish, and wildlife
4 management activities (related to fisheries) of the ODWC.

5 3.18 FEDERALLY LISTED THREATENED AND ENDANGERED SPECIES

6 3.18.1 Affected Environment

7 The U.S. Fish and Wildlife Service has identified 13 threatened, endangered, or candidate species with
8 possible distributions within the outer boundaries of the Fort Gibson Project in Cherokee, Mayes, and
9 Wagoner Counties, Oklahoma. Threatened species include the piping plover (*Charadrius melodus*) and
10 red knot (*Calidris canutus rufa*), the rabbitsfoot clam (*Quadrula cylindrica cylindrica*), the Ozark
11 cavefish (*Amblyopsis rosae*), and the northern long-eared bat (*Myotis septentrionalis*). Endangered
12 species include the least tern (*Sterna antillarum*), the whooping crane (*Grus Americana*), the Neosho
13 mucket (*Lampsilis rafinesqueana*), the American Burying beetle (*Nicrophorus americanus*), the gray bat
14 (*Myotis grisescens*), and the Ozark Big-Eared bat (*Corynorhinus (=plecotus) townsendii ingens*).
15 Candidate species listed include Sprague's Pipit (*Anthus spragueii*) and the Arkansas darter (*Etheostoma*
16 *cragini*). No critical habitats for any of the species listed lie within the project area. An official list of
17 threatened and endangered species was provided by the USFWS on March 13, 2015 and updated October
18 5, 2015. The Official Species List, Consultation Tracking Number: 02EKOK00-2015-SLI-0776 (U.S.
19 Fish and Wildlife Service, 2015), is included in Appendix B.

20 3.18.2 Environmental Consequences

21 While no critical habitat for any federally listed threatened and endangered species has been identified,
22 within boundaries of the Fort Gibson Project, the area includes possible distributions of these species.
23 Adoption of the Fort Gibson Lake MP revision implementing the proposed action, classifying additional
24 lands to be managed for Wildlife Management, could be expected to have at least minor beneficial
25 impacts on potential habitat for federally listed threatened and endangered species. USACE would
26 continue to comply with applicable laws and USACE policy and guidance related to impacts to threatened
27 and endangered species. Soil disturbing activities associated with land management, public recreation
28 area maintenance, out-granted recreation area maintenance and improvements, and other routine O&M
29 activities will be assessed individually as they arise. Cherokee, Mayes, and Wagoner Counties are within
30 the American burying beetle (ABB) potential occurrence range published March 6, 2014 by the USFWS,
31 and the Fort Gibson Project area falls within the 30 kilometer documented ABB range. Portions of the
32 Fort Gibson Project area are included in ABB Conservation Priority Areas for Oklahoma. The most
33 current ABB positive survey result within the Fort Gibson Project area occurred in 2012 in Wagoner Co.
34 Prior to initiation of any soil disturbing activities at the Fort Gibson Project, the Tulsa District will
35 coordinate ABB survey efforts and data collection under the conditions of the most recent Biological
36 Opinion issued to the Tulsa District by the USFWS in accordance with American Burying Beetle,
37 Reasonable and Prudent Measure #1.

1 **4.0 APPLICABLE FEDERAL LAWS**

2

3 **Table 4-1 Relationship of Plans to Federal Environmental Protection Statutes and Other Environmental Requirements.**

Policies	Compliance of Alternatives
Archeological and Historic Preservation Act, 1974, as amended, 16 U.S.C. 469, <u>et seq.</u>	All plans in full compliance
Clean Air Act, as amended, 42 U.S.C. 7609, <u>et seq.</u>	All plans in full compliance
Clean Water Act, 1977, as amended (Federal Water Pollution Control Act, 33 U.S.C. 1251, <u>et seq.</u>	All plans in full compliance
Endangered Species Act, 1973, as amended, 16 U.S.C. 1531, <u>et seq.</u>	All plans in full compliance
Federal Water Project Recreation Act, as amended, 16 U.S.C. 460-1-12, <u>et seq.</u>	All plans in full compliance
Fish and Wildlife Coordination Act, as amended, 16 U.S.C. 661, <u>et seq.</u>	All plans in full compliance
Land and Water Conservation Fund Act, 1965, as amended, 16 U.S.C. 4601, <u>et seq.</u>	All plans in full compliance
National Historic Preservation Act, 1966, as amended, 16 U.S.C. 470a, <u>et seq.</u>	All plans in full compliance
National Environmental Policy Act, as amended, 42 U.S.C. 4321, <u>et seq.</u>	All plans in full compliance
Native American Graves Protection and Repatriation Act, 1990, 25 U.S.C. 3001-13, <u>et seq.</u>	All plans in full compliance
Rivers and Harbors Act, 33 U.S.C. 401, <u>et seq.</u>	All plans in full compliance
Watershed Protection and Flood Prevention Act, 16 U.S.C. 1001, <u>et seq.</u>	All plans in full compliance
Wild and Scenic Rivers Act, as amended, 16 U.S.C. 1271, <u>et seq.</u>	Not Applicable
Water Resources Planning Act, 1965	All plans in full compliance
Floodplain Management (E.O. 11988)	Not Applicable
Protection of Wetlands (E.O. 11990)	All plans in full compliance
Recreational Fisheries (E.O. 12962)	All plans in full compliance
Environmental Justice (E.O. 12898)	All plans in full compliance
Protection of Children (E.O. 13045)	All plans in full compliance
Invasive Species (E.O. 13112)	All plans in full compliance
Protection of Migratory Birds (E.O. 13186)	All plans in full compliance
Recreational Fisheries (E.O. 13474)	All plans in full compliance
Farmland Protection Policy Act, 7 U.S.C. 4201, <u>et seq.</u>	All plans in full compliance

Note: Full compliance – Having met all requirements of the statutes, Executive Orders, or other environmental requirements for the current stage of planning, operations, and or project execution.

4

5

1 **5.0 FEDERAL, STATE, AND LOCAL AGENCY COORDINATION**

2
3 The Draft Environmental Assessment (EA) was coordinated with the following agencies having
4 legislative and administrative responsibilities for environmental protection. A copy of the
5 correspondence from the agencies that provided comments and planning assistance for preparation of the
6 draft EA are in the appendices. The mailing list for the 30-day public review period for this draft EA is in
7 Appendix A.

- 8 • U.S. Environmental Protection Agency, Region VI
 - 9 • U.S. Fish and Wildlife Service
 - 10 • U.S. Department of Agriculture, Natural Resources Conservation Service
 - 11 • Southwestern Power Administration
 - 12 • Oklahoma Department of Wildlife Conservation
 - 13 • Oklahoma Department of Environmental Quality
 - 14 • Oklahoma Water Resources Board
 - 15 • Oklahoma Conservation Commission
 - 16 • Oklahoma Natural Heritage Inventory
 - 17 • Oklahoma Archeological Survey
 - 18 • Oklahoma State Historic Preservation Officer
 - 19 • Oklahoma Tourism and Recreation Department
 - 20 • Alabama-Quassarte Tribal Town, Oklahoma
 - 21 • Caddo Indian Tribe of Oklahoma
 - 22 • Cherokee Nation, Oklahoma
 - 23 • Kialegee Tribal Town, Oklahoma
 - 24 • Muscogee (Creek) Nation, Oklahoma
 - 25 • Osage Nation, Oklahoma
 - 26 • Seminole Nation of Oklahoma
 - 27 • Thlopthlocco Tribal Town, Oklahoma
 - 28 • United Keetoowah Band of Cherokee Indians in Oklahoma
 - 29 • Wichita and Affiliated Tribes of Oklahoma
- 30
31

1 **6.0 LIST OF PREPARERS**

2
3 David Gade, Ph.D. – Limnologist; 15 years , U.S. Army Corps of Engineers, Regional Planning and
4 Environmental Center (RPEC), NEPA & Cultural Resources Section.

5
6 Norman Lewis – Regional Economist; 9 years, .S. Army Corps of Engineers, Regional Planning and
7 Environmental Center (RPEC), Economics Section.

8
9 Kenneth L. Shingleton – Archeologist; 21 years, U.S. Army Corps of Engineers, Tulsa District,
10 Operations Division, Natural Resources Section.

11
12
DRAFT

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3

APPENDIX A NEPA Coordination and Scoping

DRAFT



US Army Corps of Engineers
BUILDING STRONG.

Open House Workshop planned for Fort Gibson Lake

Posted 4/8/2014

Release no. 14-007

Contact

Sara Goodeyon 918-669-7342

TULSA, Okla. — The Tulsa District, U.S. Army Corps of Engineers will host an open house workshop from 6:00-8:00 p.m., April 15, 2014 related to the review and revision of the project master plan (MP) for Fort Gibson Lake, Mayes, Wagoner, and Cherokee Counties, Okla. The open house will be held at the City of Wagoner Civic Center, 301 South Grant Avenue, Wagoner, Okla., 74467.

This will be an informal come-and-go open house with no formal presentation. Interested persons can stop by the open house to visit the information tables and discuss the project with Corps personnel.

Attendees will be provided forms for providing input and comments about the revision of the lake master plan. Comments are also welcome in any form throughout the MP revision process.

The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps project. It is a tool for efficient and cost-effective management, development, and use of project lands.

The MP does not address issues associated with private boat docks or permits for shoreline vegetation modification. These issues are specifically addressed in the shoreline management plan (SMP) for a lake project. The SMP for Fort Gibson Lake will be reviewed and potentially revised at a later date. Private dock and shoreline vegetation modification permits will be addressed at that time, and not in the current MP review process.

Comments and questions regarding the open house workshop or MP review process can be directed to:

Tom Heathcock

Fort Gibson Lake Manager

8568 State Highway 251-A

Fort Gibson, OK 74434

918-682-4314

Tom.Heathcock@usace.army.mil

-30-



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Ron Curry
Federal Region VI Administrator
U. S. Environmental Protection Agency
1445 Ross Ave., Suite 1200
Dallas, TX 75202

Dear Mr. Curry:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

It is important to note that a master plan does not address issues associated with private boat docks or permits for shoreline vegetation modification. These issues are specifically addressed in the shoreline management plan (SMP) for a lake project. The SMP for Fort Gibson Lake will be reviewed and revised at a later date. Private dock and shoreline vegetation modification permits will be addressed at that time and not in the current MP revision process.

An informal public workshop for discussion of the MP revision for Fort Gibson Lake is scheduled for 6:00 to 8:00 p.m. on April 15, 2014, at the City of Wagoner Civic Center, 301 S. Grant Avenue, Wagoner, Oklahoma. The workshop will be come-and-go format with no formal presentation. We invite and encourage you to attend this workshop anytime between listed times, visit the information tables, and discuss MP issues with our staff. Comment forms will be provided at the workshop or you are welcome to submit comments in any form throughout the MP revision process.

Thank you for your interest in Fort Gibson Lake. We welcome your comments and participation at the public workshop and throughout the master plan review process. Questions should be directed to Mr. Tom Heathcock, Fort Gibson Lake Manager, at 918-682-4314 or e-mail Tom.Heathcock@usace.army.mil.

Sincerely,

A handwritten signature in black ink, appearing to read "Stephen L. Nolen", with a long horizontal flourish extending to the right.

Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Gary O'Neill
State Conservationist
USDA, Natural Resources Conservation Service
100 USDA, Suite 206
Stillwater, OK 74074-2655

Dear Mr. O'Neill:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

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-2-

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Sincerely,

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Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Steve Thompson
Executive Director
Oklahoma Department of Environmental Quality
P.O. Box 1677
Oklahoma City, OK 73101-1677

Dear Mr. Thompson:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. J. D. Strong
Executive Director
Oklahoma Water Resources Board
3800 N. Classen Boulevard
Oklahoma City, OK 73118

Dear Mr. Strong:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Derek Smithee
Chief, Water Quality Programs Division
Oklahoma Water Resources Board
3800 North Classen Boulevard
Oklahoma City, OK 73118

Dear Mr. Smithee:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Mike Thralls
Executive Director
Oklahoma Conservation Commission
2800 N. Lincoln Blvd., Suite 160
Oklahoma City, OK 73105

Dear Mr. Thralls:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Ms. Shanon Phillips, Director
Water Quality Programs
Oklahoma Conservation Commission
2800 N. Lincoln Blvd., Suite 160
Oklahoma City, OK 73105

Dear Ms. Phillips:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Dr. Robert L. Brooks
University of Oklahoma
Oklahoma Archeological Survey
111 E. Chesapeake
Norman, OK 73019-0575

Dear Mr. Brooks:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Dr. Bob Blackburn
State Historic Preservation Officer
Oklahoma Historical Society
Oklahoma History Center
800 Nazih Zuhdi Drive
Oklahoma City, OK 73105

Dear Dr. Blackburn:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Ms. Deby Snodgrass
Executive Director
Oklahoma Tourism and Recreation Department
120 N. Robinson
Oklahoma City, OK 73102

Dear Ms. Snodgrass:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Chief Tarpie Yargee
Alabama-Quassarte Tribal Town, Oklahoma
P.O. Box 187
Wetumka, OK 74883

Dear Chief Yargee:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Chairperson Brenda Shemayne Edwards
Caddo Indian Tribe of Oklahoma
P.O. Box 487
Binger, OK 73009

Dear Ms. Edwards:

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1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609**

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Principal Chief Bill John Baker
Cherokee Nation, Oklahoma
P.O. Box 948
Tahlequah, OK 74465

Dear Chief Baker:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mekko Tiger Hobia
Kialegee Tribal Town, Oklahoma
P.O. Box 332
Wetumka, OK 74883

Dear Mr. Hobia:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Principal Chief A.D. Ellis
Muscogee (Creek) Nation, Oklahoma
P.O. Box 580
Okmulgee, OK 74447

Dear Chief Ellis:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Principal Chief Scott Bighorse
Osage Nation, Oklahoma
P.O. Box 779
Pawhuska, OK 74056

Dear Chief Bighorse:

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MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Principal Chief Leonard Harjo
Seminole Nation of Oklahoma
P.O. Box 1498
Wewoka, OK 74884

Dear Chief Harjo:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

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-2-

Thank you for your interest in Fort Gibson Lake. We welcome your comments and participation at the public workshop and throughout the master plan review process. Questions should be directed to Mr. Tom Heathcock, Fort Gibson Lake Manager, at 918-682-4314 or e-mail Tom.Heathcock@usace.army.mil.

Sincerely,

A handwritten signature in cursive script, appearing to read "Stephen L. Nolen", with a long horizontal flourish extending to the right.

Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mekko George Scott
Thlopthlocco Tribal Town, Oklahoma
P.O. Box 188
Okemah, OK 74859

Dear Mr. Scott:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

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Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Chief George Wickliffe
United Keetoowah Band of Cherokee Indians in Oklahoma
P.O. Box 746
Tahlequah, OK 74465-0746

Dear Chief Wickliffe:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

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Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

President Leslie Standing
Wichita and Affiliated Tribes of Oklahoma
P.O. Box 729
Anadarko, OK 73005

Dear President Standing:

The Tulsa District is initiating a review and revision of the master plan (MP) for Fort Gibson Lake, Oklahoma. The MP is the strategic land management document that guides the comprehensive management and development of all project recreational, natural, and cultural resources throughout the life of a Corps lake project. It is a vital tool for efficient and cost-effective management, development, and use of project lands. We welcome your comments and participation in review and revision of the MP for Fort Gibson Lake.

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Sincerely,

A handwritten signature in black ink, appearing to read "Stephen L. Nolen", with a long horizontal flourish extending to the right.

Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch

1 **Mailing List:**
2
3 Mr. Ron Curry
4 Federal Region VI Administrator
5 U. S. Environmental Protection Agency
6 1445 Ross Ave., Suite 1200
7 Dallas, TX 75202
8
9 Ms. Jonna Polk, Field Supervisor
10 U.S. Fish and Wildlife Service
11 Oklahoma Ecological Services Field Office
12 9014 E. 21st St.
13 Tulsa, OK 74129-1428
14
15 Mr. Gary O'Neill
16 State Conservationist
17 USDA, Natural Resources Conservation Service
18 100 USDA, Suite 206
19 Stillwater, OK 74074-2655
20 Mr. Richard Hatcher
21 Director
22 Oklahoma Department of Wildlife Conservation
23 1801 N. Lincoln Blvd.
24 Oklahoma City, OK 73105
25
26 Mr. Scott Thompson
27 Executive Director
28 Oklahoma Department of Environmental
29 Quality
30 P.O. Box 1677
31 Oklahoma City, OK 73101-1677
32
33 Mr. J. D. Strong
34 Executive Director
35 Oklahoma Water Resources Board
36 3800 N. Classen Boulevard
37 Oklahoma City, OK 73118
38
39 Mr. Derek Smithee
40 Chief, Water Quality Programs Division
41 Oklahoma Water Resources Board
42 3800 North Classen Boulevard
43 Oklahoma City, OK 73118
44
45 Mr. Trey Lamb
46 Executive Director
47 Oklahoma Conservation Commission
48 2800 N. Lincoln Blvd., Suite 160
49 Oklahoma City, OK 73105
50
51
52
53 Ms. Shanon Phillips, Director
54 Water Quality Programs
55 Oklahoma Conservation Commission
56 2800 N. Lincoln Blvd., Suite 160
57 Oklahoma City, OK 73105
58
59 Mr. Ian H. Butler
60 Oklahoma Natural Heritage Inventory
61 Oklahoma Biological Survey
62 111 E. Chesapeake Street
63 Norman, OK 73019-0575
64
65 Dr. Robert L. Brooks
66 University of Oklahoma
67 Oklahoma Archeological Survey
68 111 E. Chesapeake
69 Norman, OK 73019-0575
70
71 Dr. Bob Blackburn
72 State Historic Preservation Officer
73 Oklahoma Historical Society
74 800 Nazih Zuhdi Drive
75 Oklahoma City, OK 73105
76 Ms. Deby Snodgrass
77 Executive Director
78 Oklahoma Tourism and Recreation Department
79 120 N. Robinson
80 Oklahoma City, OK 73102
81
82 Mr. Marshall Boyken
83 Southwestern Power Administration
84 One West Third Street
85 Tulsa, OK 74103-3502
86
87 Chief Tarpie Yargee
88 Alabama-Quassarte Tribal Town, Oklahoma
89 P.O. Box 187
90 Wetumka, OK 74883
91
92 Chairman Tamara Francis-Fourkiller
93 Caddo Nation of Oklahoma
94 P.O. Box 487
95 Binger, OK 73009
96
97 Principal Chief Bill John Baker
98 Cherokee Nation, Oklahoma
99 P.O. Box 948
100 Tahlequah, OK 74465

- 1 Mailing List (continued):
- 2
- 3 Mekko Tiger Hobia
- 4 Kialegee Tribal Town, Oklahoma
- 5 P.O. Box 332
- 6 Wetumka, OK 74883
- 7
- 8 Principal Chief George Tiger
- 9 Muscogee (Creek) Nation, Oklahoma
- 10 P.O. Box 580
- 11 Okmulgee, OK 74447
- 12
- 13 Principal Chief Geoffrey Standing Bear
- 14 Osage Nation, Oklahoma
- 15 P.O. Box 779
- 16 Pawhuska, OK 74056
- 17
- 18 Principal Chief Leonard Harjo
- 19 Seminole Nation of Oklahoma
- 20 P.O. Box 1498
- 21 Wewoka, OK 74884
- 22
- 23 Town King George Scott
- 24 Thlopthlocco Tribal Town, Oklahoma
- 25 P.O. Box 188
- 26 Okemah, OK 74859
- 27
- 28 Chief George Wickliffe
- 29 United Keetoowah Band of Cherokee Indians in
- 30 Oklahoma
- 31 P.O. Box 746
- 32 Tahlequah, OK 74465-0746
- 33
- 34 President Terri Parton
- 35 Wichita and Affiliated Tribes of Oklahoma
- 36 P.O. Box 729
- 37 Anadarko, OK 73005
- 38
- 39 Mr. Lindel Adair
- 40 9500 S. 190 E. Ave.
- 41 Broken Arrow, OK 74012
- 42
- 43 Ms. Ann Davis
- 44 Paradise Cove Marina
- 45 2429 Park 56
- 46 Hulbert, OK 74441
- 47
- 48 Ms. Jo Ann Cline
- 49 2989 W. 351 Rd.
- 50 Hulbert, OK 74441
- 51
- 52
- 53
- 54 Ms. Karen Ammons
- 55 1420 William
- 56 Fort Gibson, OK 74434
- 57
- 58 Ms. Nora Harris
- 59 P.O. Box 251
- 60 Fort Gibson, OK 74434
- 61
- 62 Mr. Jack Schultz
- 63 1305 Maple St
- 64 Muskogee, OK 74403
- 65
- 66 Mr. Tony Presley
- 67 17131 Park 10
- 68 Hulbert, OK 74441
- 69
- 70 Ms. Gina Levesque
- 71 918 W. Choctaw, Suite #2
- 72 Tahlequah, OK 74467
- 73
- 74 Ms. Ann Shelton
- 75 Sequoyah Lodge
- 76 19808 Park 10
- 77 Hulbert, OK 74441
- 78
- 79 Sequoyah State Park/Sequoyah Bay State Park
- 80 17131 Park 10
- 81 Hulbert, OK 74441
- 82
- 83 Oklahoma Department of Wildlife Conservation
- 84 Northeast Regional Office – Mike Plunkett
- 85 9097 N. 34th St. West
- 86 Porter, Ok 74454
- 87
- 88 Wagoner County Commissioners
- 89 307 E Cherokee St.
- 90 Wagoner, OK 74467
- 91
- 92 Cherokee County Commissioners
- 93 213 W. Delaware St.
- 94 Tahlequah, OK 74464
- 95
- 96 Mayes County Commissioners
- 97 1 Court Place, Ste 140
- 98 Pryor, OK 74361
- 99

1 Mailing List (continued):	45
2	46
3 Mid America Industrial Park	47 200 N.E. 21st Street
4 Larry Williams	48 Oklahoma City, OK 73105
5 P O Box 945	49 Mayor, Hulbert, Oklahoma
6 Pryor, OK 74362-0945	50 Honorable Shirley Teague
7	51 PO Box 147
8 Pryor Creek Concession	52 Hulbert, OK 74441
9 PO Box 130	53
10 Chouteau, OK 74337	54 Mayor, Fort Gibson, Oklahoma
11	55 Honorable Brad Clinkenbeard
12 Taylor Ferry Marina	56 PO Box 218
13 34179 Marina Dr.	57 Fort Gibson, OK 74434
14 Wagoner, OK 74467	58
15	59 Mayor, Wagoner, Oklahoma
16 Long Bay Marina	60 Honorable James Jennings
17 8431 E. 570 Rd.	61 PO Box 406
18 Catoosa, OK 74015	62 Wagoner, OK 74477
19	63
20 Jackson Bay Marina	64 Mayor, Pryor, Oklahoma
21 4828 E. 115 th St. N.	65 Honorable Jimmy Tramel
22 Wagoner, OK 74467	66 PO Box 1167
23	67 Pryor, OK 74362
24 Whitehorn Cove Marina	68
25 34561 E. 700 Rd.	69 Mayor, Chouteau, Oklahoma
26 Wagoner, OK 74467	70 Honorable Jerry Floyd
27	71 PO Box 819
28 Mazie Landing	72 Chouteau, OK 74337
29 PO Box 490	73
30 Chouteau, OK 74437	74 Mayor, Okay, Oklahoma
31	75 Honorable Clarence Ashley
32 Sequoyah Bay Marina	76 PO Box 505
33 6372 E. 101 st N.	77 Okay, OK 74446
34 Wagoner, OK 74467	78
35	79 Fort Gibson Lake Association
36 Paradise Cove Marina	80 Visitor Center / Blake Park
37 2429 Park 56	81 300 S. Dewey
38 Hulbert, OK 74441	82 Wagoner, OK 74467
39	83
40 Mr. Randy Shipman	
41 411 Susan Ave.	
42 Wagoner, OK 74467	
43 Oklahoma Department of Transportation	
44	

1
2

APPENDIX B Fish and Wildlife Coordination

DRAFT



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Jontie Aldrich, Acting Field Supervisor
U.S. Fish and Wildlife Service
Oklahoma Ecological Services Field Office
9014 E. 21st St.
Tulsa, OK 74129- 1428

Dear Mr. Aldrich:

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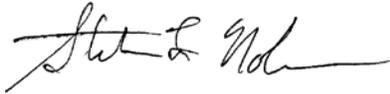
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Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



DEPARTMENT OF THE ARMY
UNITED STATES ARMY CORPS OF ENGINEERS, TULSA DISTRICT
1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Richard Hatcher
Director
Oklahoma Department of Wildlife Conservation
1801 N. Lincoln Blvd.
Oklahoma City, OK 73105

Dear Mr. Hatcher:

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1645 SOUTH 101 EAST AVENUE
TULSA OK 74128-4609

MAR 26 2014

Operations Division
Natural Resources and Recreation Branch

Mr. Ian H. Butler
Oklahoma Natural Heritage Inventory
Oklahoma Biological Survey
111 E. Chesapeake Street
Norman, OK 73019-0575

Dear Mr. Butler:

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Stephen L. Nolen
Chief, Natural Resources
and Recreation Branch



United States Department of the Interior



FISH AND WILDLIFE SERVICE
Oklahoma Ecological Services Field Office
9014 EAST 21ST STREET
TULSA, OK 74129
PHONE: (918)581-7458 FAX: (918)581-7467
URL: www.fws.gov/southwest/es/Oklahoma/

Consultation Code: 02EKOK00-2015-SLI-0776

October 05, 2015

Event Code: 02EKOK00-2016-E-00037

Project Name: Fort Gibson MP EA -- created on March 13, 2015 08:11

Subject: Updated list of threatened and endangered species that may occur in your proposed project location, and/or may be affected by your proposed project

To Whom It May Concern:

The enclosed species list identifies threatened, endangered, proposed and candidate species, as well as proposed and final designated critical habitat, that may occur within the boundary of your proposed project and/or may be affected by your proposed project. The species list fulfills the requirements of the U.S. Fish and Wildlife Service (Service) under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*).

New information based on updated surveys, changes in the abundance and distribution of species, changed habitat conditions, or other factors could change this list. Please feel free to contact us if you need more current information or assistance regarding the potential impacts to federally proposed, listed, and candidate species and federally designated and proposed critical habitat. Please note that under 50 CFR 402.12(e) of the regulations implementing section 7 of the Act, the accuracy of this species list should be verified after 90 days. This verification can be completed formally or informally as desired. The Service recommends that verification be completed by visiting the ECOS-IPaC website at regular intervals during project planning and implementation for updates to species lists and information. An updated list may be requested through the ECOS-IPaC system by completing the same process used to receive the enclosed list.

The purpose of the Act is to provide a means whereby threatened and endangered species and the ecosystems upon which they depend may be conserved. Under sections 7(a)(1) and 7(a)(2) of the Act and its implementing regulations (50 CFR 402 *et seq.*), Federal agencies are required to utilize their authorities to carry out programs for the conservation of threatened and endangered species and to determine whether projects may affect threatened and endangered species and/or designated critical habitat.

A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2) (c)). For projects other than major construction activities, the Service suggests that a biological evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.

If a Federal agency determines, based on the Biological Assessment or biological evaluation, that listed species and/or designated critical habitat may be affected by the proposed project, the agency is required to consult with the Service pursuant to 50 CFR 402. In addition, the Service recommends that candidate species, proposed species and proposed critical habitat be addressed within the consultation. More information on the regulations and procedures for section 7 consultation, including the role of permit or license applicants, can be found in the "Endangered Species Consultation Handbook" at:

<http://www.fws.gov/endangered/esa-library/pdf/TOC-GLOS.PDF>

Non-federal entities conducting activities that may result in take of listed species should consider seeking coverage under section 10 of the ESA, either through development of a Habitat Conservation Plan (HCP) or, by becoming a signatory to the General Conservation Plan (GCP) currently under development for the American burying beetle. Each of these mechanisms provides the means for obtaining a permit and coverage for incidental take of listed species during otherwise lawful activities.

Please be aware that bald and golden eagles are protected under the Bald and Golden Eagle Protection Act (16 U.S.C. 668 *et seq.*), and projects affecting these species may require development of an eagle conservation plan (http://www.fws.gov/windenergy/eagle_guidance.html). Additionally, wind energy projects should follow the wind energy guidelines (<http://www.fws.gov/windenergy/>) for minimizing impacts to migratory birds and bats.

Guidance for minimizing impacts to migratory birds for projects including communications towers (e.g., cellular, digital television, radio, and emergency broadcast) can be found at: <http://www.fws.gov/migratorybirds/CurrentBirdIssues/Hazards/towers/towers.htm>; <http://www.towerkill.com>; and <http://www.fws.gov/migratorybirds/CurrentBirdIssues/Hazards/towers/comtow.html>.

We appreciate your concern for threatened and endangered species. The Service encourages Federal agencies to include conservation of threatened and endangered species into their project planning to further the purposes of the Act. Please include the Consultation Tracking Number in the header of this letter with any request for consultation or correspondence about your project that you submit through our Project Review step-wise process <http://www.fws.gov/southwest/es/oklahoma/OKESFO%20Permit%20Home.htm>.

Attachment



United States Department of Interior
Fish and Wildlife Service

Project name: Fort Gibson MP EA -- created on March 13, 2015 08:11

Official Species List

Provided by:

Oklahoma Ecological Services Field Office
9014 EAST 21ST STREET
TULSA, OK 74129
(918) 581-7458
<http://www.fws.gov/southwest/es/Oklahoma/>

Consultation Code: 02EKOK00-2015-SLI-0776

Event Code: 02EKOK00-2016-E-00037

Project Type: LAND - MANAGEMENT PLANS

Project Name: Fort Gibson MP EA -- created on March 13, 2015 08:11

Project Description: Update of Fort Gibson Project (USACE) Master Plan

Please Note: The FWS office may have modified the Project Name and/or Project Description, so it may be different from what was submitted in your previous request. If the Consultation Code matches, the FWS considers this to be the same project. Contact the office in the 'Provided by' section of your previous Official Species list if you have any questions or concerns.

<http://ecos.fws.gov/ipac>, 10/05/2015 02:31 PM

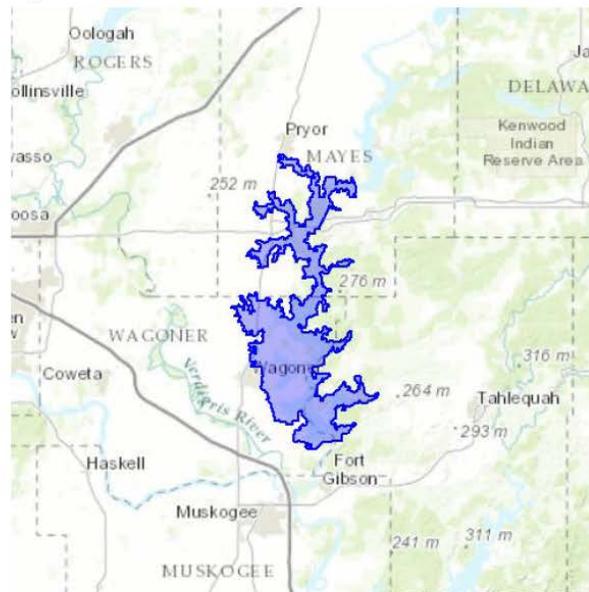
1



United States Department of Interior
Fish and Wildlife Service

Project name: Fort Gibson MP EA -- created on March 13, 2015 08:11

Project Location Map:



Project Coordinates: The coordinates are too numerous to display here.

Project Counties: Wagoner, OK

<http://ecos.fws.gov/ipac>, 10/05/2015 02:31 PM



United States Department of Interior
Fish and Wildlife Service

Project name: Fort Gibson MP EA -- created on March 13, 2015 08:11

Endangered Species Act Species List

There are a total of 13 threatened, endangered, or candidate species on your species list. Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species. Note that 1 of these species should be considered only under certain conditions. Critical habitats listed under the **Has Critical Habitat** column may or may not lie within your project area. See the **Critical habitats within your project area** section further below for critical habitat that lies within your project. Please contact the designated FWS office if you have questions.

Birds	Status	Has Critical Habitat	Condition(s)
Least tern (<i>Sterna antillarum</i>) Population: interi or pop.	Endangered		Towers (i.e. radio, television, cellular, microwave, meterological)Wind Turbines and Wind Fams
Piping Plover (<i>Charadrius melodus</i>) Population: except Great Lakes watershed	Threatened		
Red Knot (<i>Calidris canutus rufa</i>)	Threatened		
Sprague's Pipit (<i>Anthus spragueii</i>)	Candidate		
Whooping crane (<i>Grus amencana</i>) Population: except where EXPN	Endangered	Final designated	
Clams			
Neosho Mucket (<i>Lampsilis rafinesqueana</i>) Population: Neosho mucket	Endangered	Proposed	
rabbitsfoot (<i>Quadrula cylindrica ssp.</i>)	Threatened	Final designated	

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<i>cylindrica</i> Population: Rabbitsfoot			
Fishes			
Arkansas darter (<i>Etheostoma cragini</i>)	Candidate		
Ozark cavefish (<i>Amblyopsis rosae</i>) Population: Entire	Threatened		
Insects			
American Burying beetle (<i>Nicrophorus americanus</i>) Population: Entire	Endangered		
Mammals			
Gray bat (<i>Myotis grisescens</i>) Population: Entire	Endangered		
Northern long-eared Bat (<i>Myotis septentrionalis</i>)	Threatened		
Ozark Big-Eared bat (<i>Corynorhinus (=plecotus) townsendii ingens</i>) Population: Entire	Endangered		

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Critical habitats that lie within your project area

There are no critical habitats within your project area.

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Appendix A: FWS National Wildlife Refuges

There are no refuges within your project area.

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Appendix B: FWS Migratory Birds

The protection of birds is regulated by the Migratory Bird Treaty Act (MBTA) and the Bald and Golden Eagle Protection Act (BGEPA). Any activity, intentional or unintentional, resulting in take of migratory birds, including eagles, is prohibited unless otherwise permitted by the U.S. Fish and Wildlife Service (50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)). The MBTA has no otherwise lawful activities. For more information regarding these Acts see: <http://www.fws.gov/migratorybirds/RegulationsandPolicies.html>.

All project proponents are responsible for complying with the appropriate regulations protecting birds when planning and developing a project. To meet these conservation obligations, proponents should identify potential or existing project-related impacts to migratory birds and their habitat and develop and implement conservation measures that avoid, minimize, or compensate for these impacts. The Service's Birds of Conservation Concern (2008) report identifies species, subspecies, and populations of all migratory nongame birds that, without additional conservation actions, are likely to become listed under the Endangered Species Act as amended (16 U.S.C 1531 et seq.).

For information about Birds of Conservation Concern, go to:
<http://www.fws.gov/migratorybirds/CurrentBirdIssues/Management/BCC.html>.

To search and view summaries of year-round bird occurrence data within your project area, go to the Avian Knowledge Network Histogram Tool links in the Bird Conservation Tools section at:
<http://www.fws.gov/migratorybirds/CCMB2.htm>.

For information about conservation measures that help avoid or minimize impacts to birds, please visit:
<http://www.fws.gov/migratorybirds/CCMB2.htm>.

Migratory birds of concern that may be affected by your project:

There are 28 birds on your Migratory birds of concern list.

Species Name	Bird of Conservation Concern (BCC)	Seasonal Occurrence in Project Area
Acadian Flycatcher (<i>Empidonax vireescens</i>)	Yes	Breeding
Bachman's sparrow	Yes	Breeding

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<i>(Aimophila aestivalis)</i>		
Bald eagle (<i>Haliaeetus leucocephalus</i>)	Yes	Year-round
Bell's Vireo (<i>Vireo bellii</i>)	Yes	Breeding
Bewick's Wren (<i>Thryomanes bewickii</i> ssp. <i>bewickii</i>)	Yes	Year-round
Black-crowned Night-Heron (<i>Nycticorax nycticorax</i>)	Yes	Breeding
Blue-winged Warbler (<i>Vermivora pinus</i>)	Yes	Breeding
Dickcissel (<i>Spiza americana</i>)	Yes	Breeding
Field Sparrow (<i>Spizella pusilla</i>)	Yes	Year-round
Fox Sparrow (<i>Passerella iliaca</i>)	Yes	Wintering
Golden eagle (<i>Aquila chrysaetos</i>)	Yes	Wintering
Harris's Sparrow (<i>Zonotrichia querula</i>)	Yes	Wintering
Hudsonian Godwit (<i>Limosa haemastica</i>)	Yes	Migrating
Kentucky Warbler (<i>Oporornis formosus</i>)	Yes	Breeding
Le Conte's Sparrow (<i>Ammodramus leconteii</i>)	Yes	Wintering
Least Bittern (<i>Ixobrychus exilis</i>)	Yes	Breeding

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Loggerhead Shrike (<i>Lanius ludovicianus</i>)	Yes	Year-round
Mississippi Kite (<i>Ictinia mississippiensis</i>)	Yes	Breeding
Northern Flicker (<i>Colaptes auratus</i>)	Yes	Year-round
Painted Bunting (<i>Passerina ciris</i>)	Yes	Breeding
Prairie Warbler (<i>Dendroica discolor</i>)	Yes	Breeding
Prothonotary Warbler (<i>Protonotaria citrea</i>)	Yes	Breeding
Red-headed Woodpecker (<i>Melanerpes erythrocephalus</i>)	Yes	Year-round
Rusty Blackbird (<i>Euphagus carolinus</i>)	Yes	Wintering
Sedge Wren (<i>Cistothorus platensis</i>)	Yes	Migrating
Short-eared Owl (<i>Asio flammeus</i>)	Yes	Wintering
Swainson's Warbler (<i>Limnothlypis swainsonii</i>)	Yes	Breeding
Wood Thrush (<i>Hylocichla mustelina</i>)	Yes	Breeding

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Appendix C: NWI Wetlands

The U.S. Fish and Wildlife Service is the principal Federal agency that provides information on the extent and status of wetlands in the U.S., via the National Wetlands Inventory Program (NWI). In addition to impacts to wetlands within your immediate project area, wetlands outside of your project area may need to be considered in any evaluation of project impacts, due to the hydrologic nature of wetlands (for example, project activities may affect local hydrology within, and outside of, your immediate project area). It may be helpful to refer to the USFWS National Wetland Inventory website. The designated FWS office can also assist you. Impacts to wetlands and other aquatic habitats from your project may be subject to regulation under Section 404 of the Clean Water Act, or other State/Federal Statutes. Project Proponents should discuss the relationship of these requirements to their project with the Regulatory Program of the appropriate U.S. Army Corps of Engineers District.

The Service's objective of mapping wetlands and deepwater habitats is to produce reconnaissance level information on the location, type and size of these resources. The maps are prepared from the analysis of high altitude imagery. Wetlands are identified based on vegetation, visible hydrology and geography. A margin of error is inherent in the use of imagery; thus, detailed on-the-ground inspection of any particular site may result in revision of the wetland boundaries or classification established through image analysis.

The accuracy of image interpretation depends on the quality of the imagery, the experience of the image analysts, the amount and quality of the collateral data and the amount of ground truth verification work conducted. Metadata should be consulted to determine the date of the source imagery used and any mapping problems.

Wetlands or other mapped features may have changed since the date of the imagery and/or field work. There may be occasional differences in polygon boundaries or classifications between the information depicted on the map and the actual conditions on site.

Exclusions - Certain wetland habitats are excluded from the National mapping program because of the limitations of aerial imagery as the primary data source used to detect wetlands. These habitats include seagrasses or submerged aquatic vegetation that are found in the intertidal and subtidal zones of estuaries and nearshore coastal waters. Some deepwater reef communities (coral or tubercidic worm reefs) have also been excluded from the inventory. These habitats, because of their depth, go undetected by aerial imagery.

Precautions - Federal, state, and local regulatory agencies with jurisdiction over wetlands may define and describe wetlands in a different manner than that used in this inventory. There is no attempt, in either the design or products of

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this inventory, to define the limits of proprietary jurisdiction of any Federal, state, or local government or to establish the geographical scope of the regulatory programs of government agencies. Persons intending to engage in activities involving modifications within or adjacent to wetland areas should seek the advice of appropriate federal, state, or local agencies concerning specified agency regulatory programs and proprietary jurisdictions that may affect such activities.

The following NWI Wetland types intersect your project area in one or more locations. To understand the NWI Classification Code, see <http://wetlandsfws.usgs.gov/Data/interpreters/wetlands.aspx>.

Wetland Types	NWI Classification Code	Total Acres
Freshwater Emergent Wetland	PEM1Ch	46.1
Freshwater Emergent Wetland	PEM1C	33.5
Freshwater Emergent Wetland	PEM1Ah	101.0
Freshwater Emergent Wetland	PEM1Fh	6.15
Freshwater Emergent Wetland	PEM1F	5.46
Freshwater Emergent Wetland	PEM1A	12.9
Freshwater Forested/Shrub Wetland	PFO1Ch	280.0
Freshwater Forested/Shrub Wetland	PFO1Ah	1110.0
Freshwater Forested/Shrub Wetland	PFO1A	1450.0
Freshwater Forested/Shrub Wetland	PFO1C	63.5
Freshwater Forested/Shrub Wetland	PSS1Fh	0.671
Freshwater Forested/Shrub Wetland	PSS1/EM1Ad	13.2
Freshwater Forested/Shrub Wetland	PFO1/SS1Ch	18.0
Freshwater Forested/Shrub Wetland	PSS1Ah	9.57
Freshwater Forested/Shrub Wetland	PSS1/EM1Ch	99.7

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Freshwater Forested/Shrub Wetland	PSS1/EM1Ah	74.8
Freshwater Forested/Shrub Wetland	PFO1/EM1C	40.4
Freshwater Forested/Shrub Wetland	PFO1/EM1Ch	38.8
Freshwater Forested/Shrub Wetland	PSS1/EM1A	6.71
Freshwater Forested/Shrub Wetland	PFO1Fh	6.9
Freshwater Forested/Shrub Wetland	PFO1/SS1Ah	121.0
Freshwater Forested/Shrub Wetland	PSS1C	1.86
Freshwater Forested/Shrub Wetland	PFO5/UBHh	20.2
Freshwater Forested/Shrub Wetland	PSS1A	14.1
Freshwater Forested/Shrub Wetland	PSS1Ch	60.1
Freshwater Forested/Shrub Wetland	PFO1/SS1A	54.3
Freshwater Forested/Shrub Wetland	PSS1/EM1C	3.3
Freshwater Forested/Shrub Wetland	PSS1F	2.76
Freshwater Forested/Shrub Wetland	PFO5/UBH	3.72
Freshwater Forested/Shrub Wetland	PFO1/EM1Ah	7.52
Freshwater Forested/Shrub Wetland	PFO1/SS1C	1.88
Freshwater Pond	PUBHx	155.0
Freshwater Pond	PUBHh	174.0
Freshwater Pond	PUBH	13.5
Freshwater Pond	PUBF	1.4
Freshwater Pond	PUSC	5.15
Freshwater Pond	PUBFx	0.145

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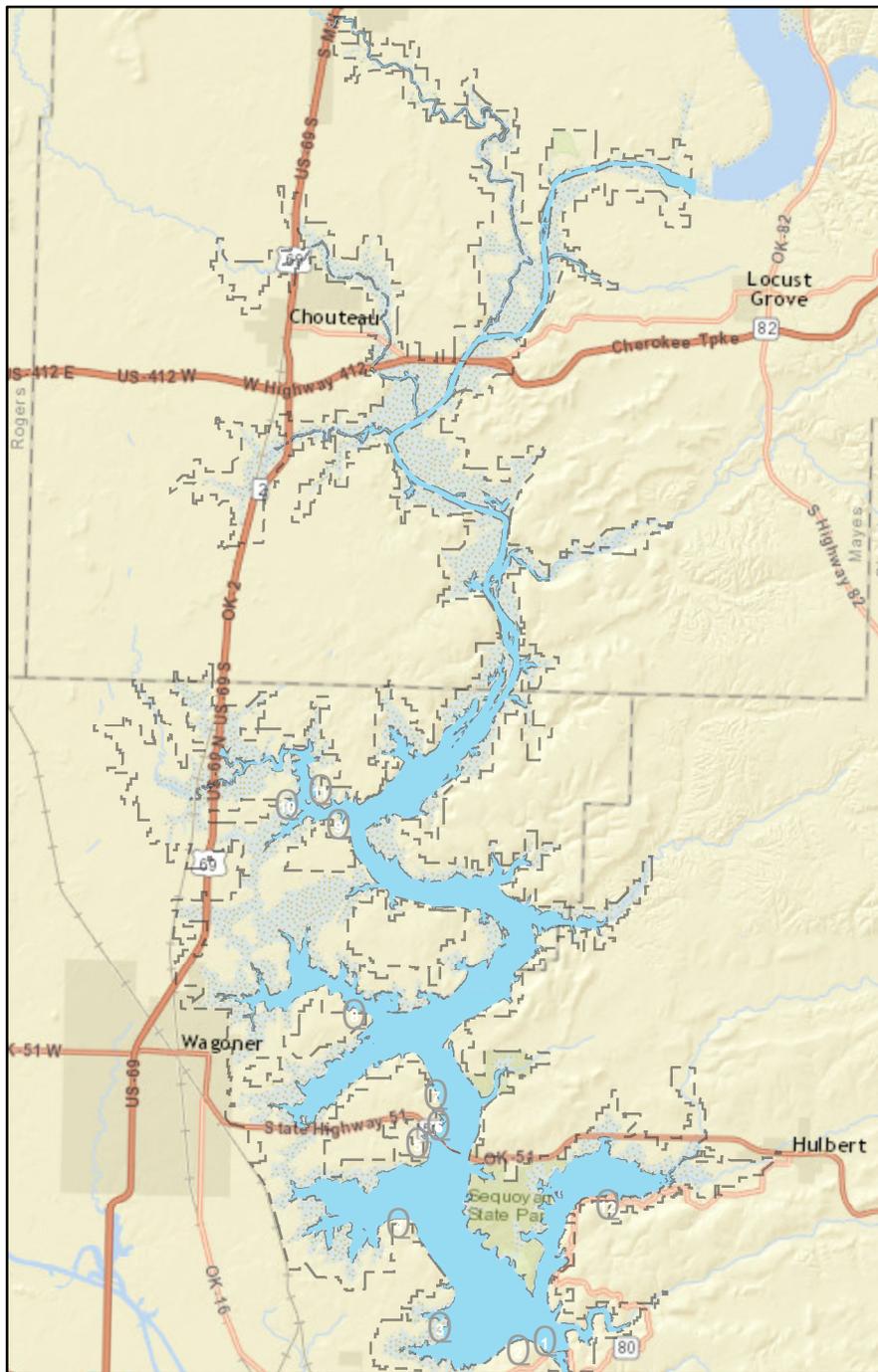
Freshwater Pond	PAB4Hx	1.08
Freshwater Pond	PAB4H	0.358
Freshwater Pond	PUBFh	0.626
Lake	L1UBHh	33600.0
Lake	L2USCh	0.727
Lake	L2UBFh	11.3
Lake	L1UBHx	174.0
Riverine	R2USC	1.17
Riverine	R2UBH	272.0
Riverine	R4SBC	0.293

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APPENDIX C Maps of Land Use Classification Change

DRAFT



INDEX TO MAPS

LAND USE CLASSIFICATION CHANGES

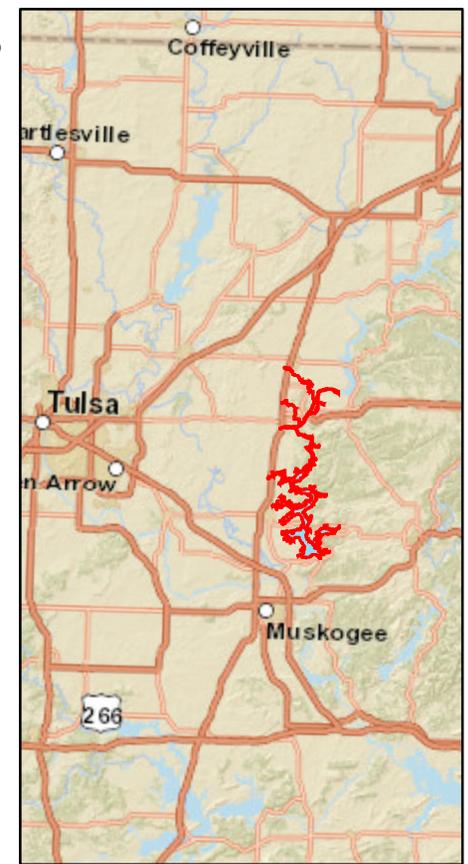
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FG15MP-GP-01	LAND USE CLASSIFICATION CHANGES (SHEET 01)
FG15MP-GP-02	LAND USE CLASSIFICATION CHANGES (SHEET 02)
FG15MP-GP-03	LAND USE CLASSIFICATION CHANGES (SHEET 03)
FG15MP-GP-04	LAND USE CLASSIFICATION CHANGES (SHEET 04)
FG15MP-GP-05	LAND USE CLASSIFICATION CHANGES (SHEET 05)
FG15MP-GP-06	LAND USE CLASSIFICATION CHANGES (SHEET 06)
FG15MP-GP-07	LAND USE CLASSIFICATION CHANGES (SHEET 07)
FG15MP-GP-08	LAND USE CLASSIFICATION CHANGES (SHEET 08)
FG15MP-GP-09	LAND USE CLASSIFICATION CHANGES (SHEET 09)
FG15MP-GP-10	LAND USE CLASSIFICATION CHANGES (SHEET 10)
FG15MP-GP-11	LAND USE CLASSIFICATION CHANGES (SHEET 11)
FG15MP-GP-12	LAND USE CLASSIFICATION CHANGES (SHEET 12)
FG15MP-GP-13	LAND USE CLASSIFICATION CHANGES (SHEET 13)
FG15MP-GP-14	LAND USE CLASSIFICATION CHANGES (SHEET 14)
FG15MP-GP-15	LAND USE CLASSIFICATION CHANGES (SHEET 15)

PUBLIC USE AREAS

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<input type="radio"/> OVERLOOK	<input type="radio"/> TOPPERS
<input type="radio"/> WAHOO BAY	<input type="radio"/> ROCKY POINT
<input type="radio"/> JACKSON BAY	<input type="radio"/> BLUEBILL
<input type="radio"/> TAYLOR FERRY SOUTH	<input type="radio"/> FLAT ROCK
<input type="radio"/> TAYLOR FERRY SWIM BEACH	<input type="radio"/> WILDWOOD

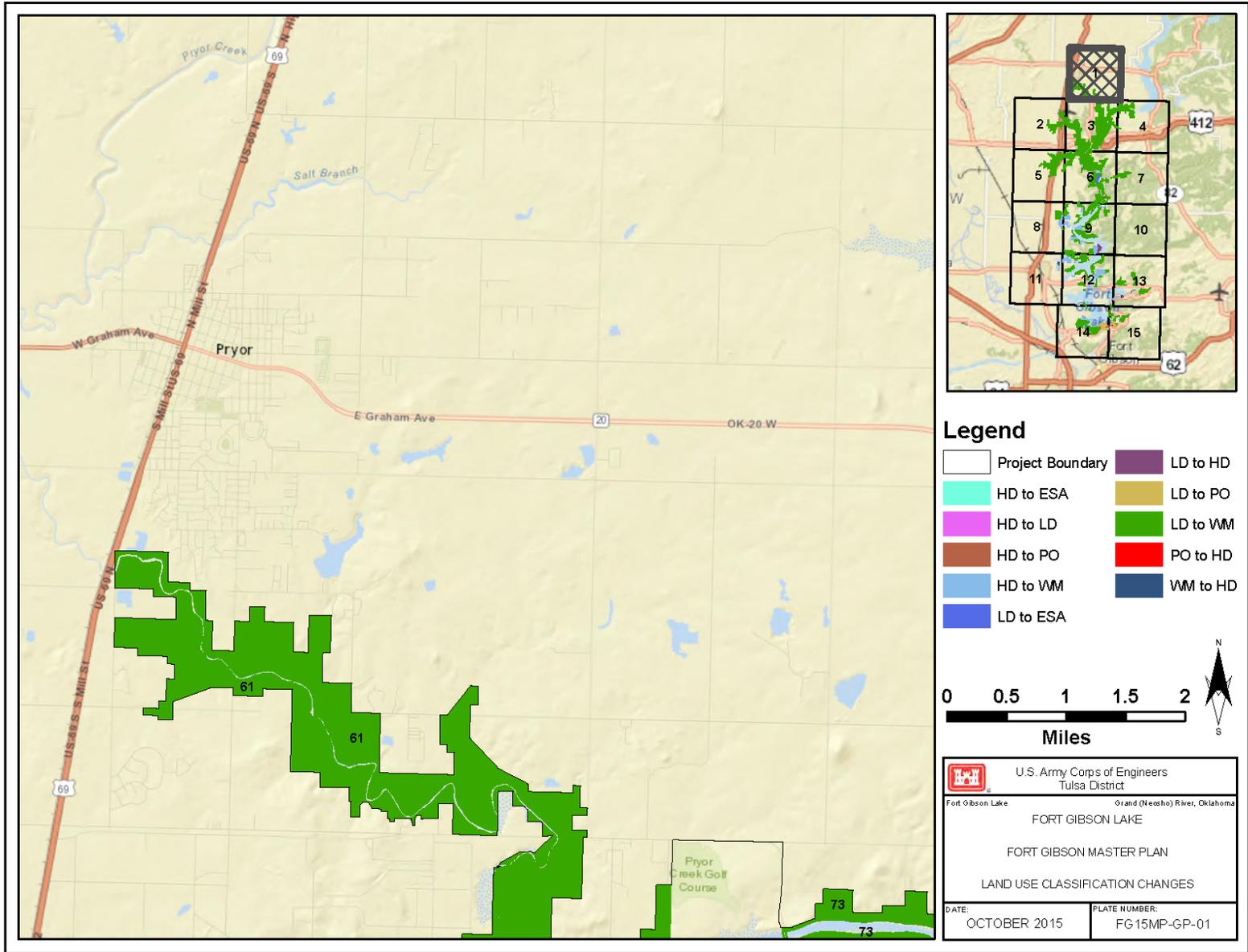
MAP LEGEND DEFINITIONS

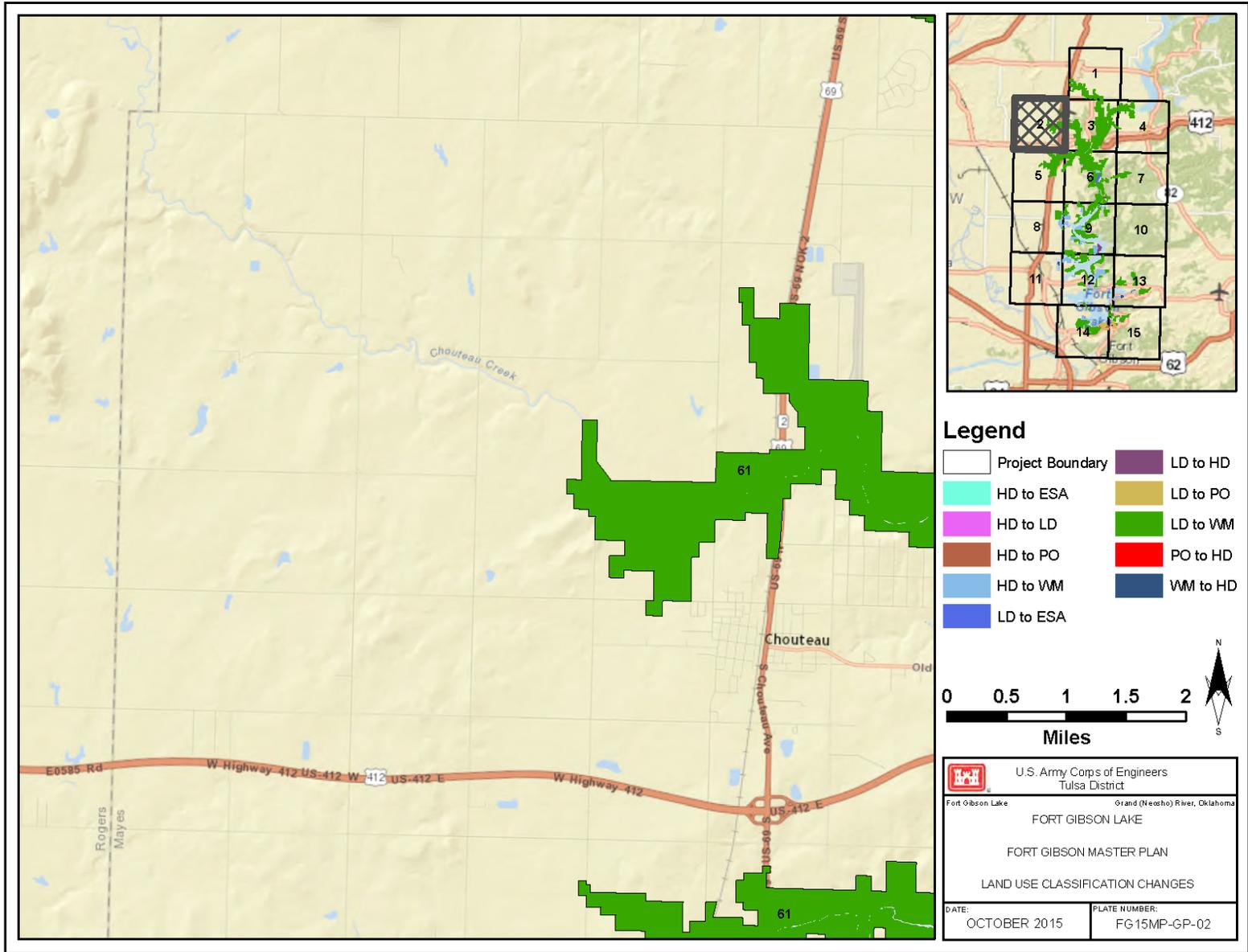
HD	= High Density
LD	= Low Density
WM	= Wildlife Management
ESA	= Environmentally Sensitive Area
PO	= Project Operations

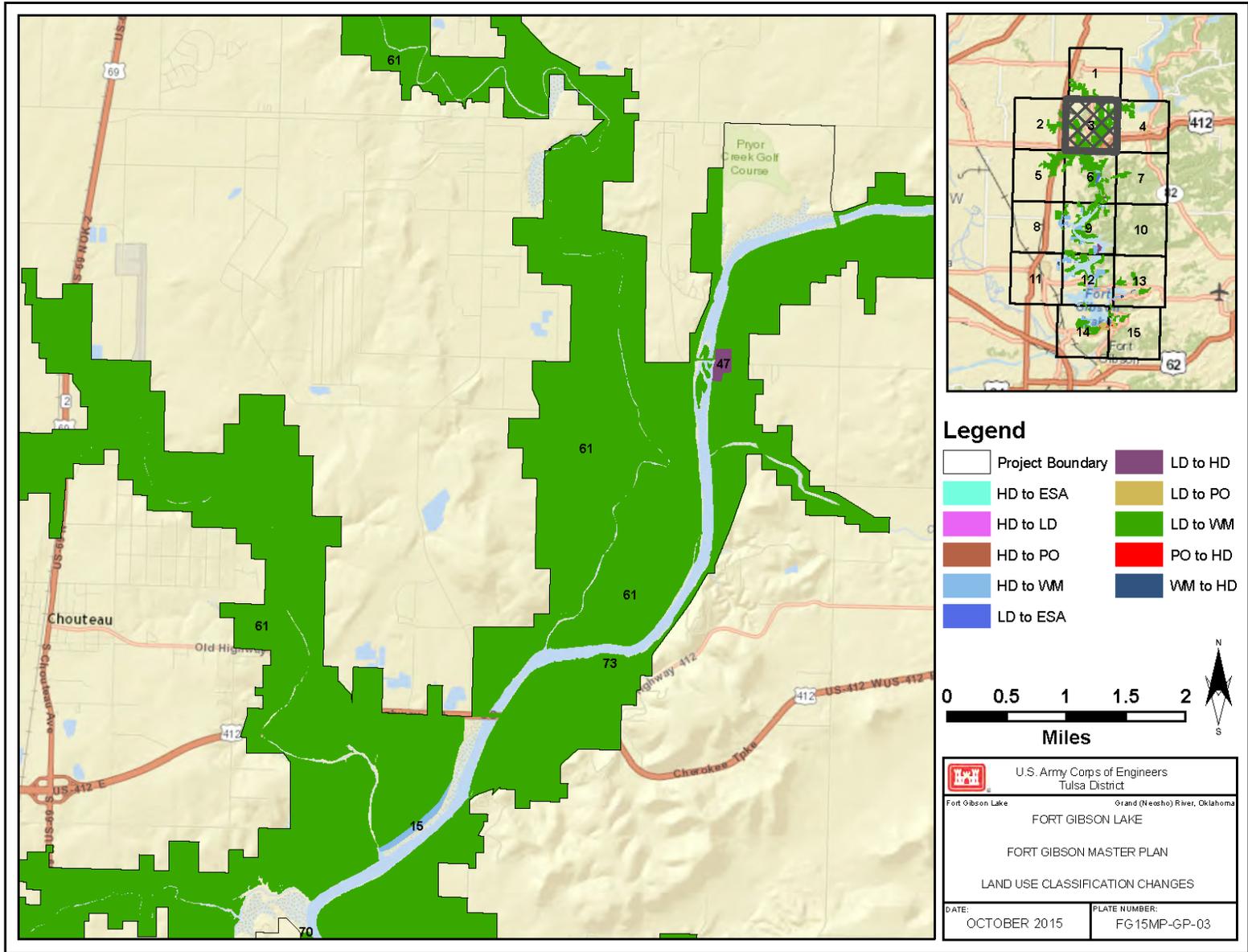


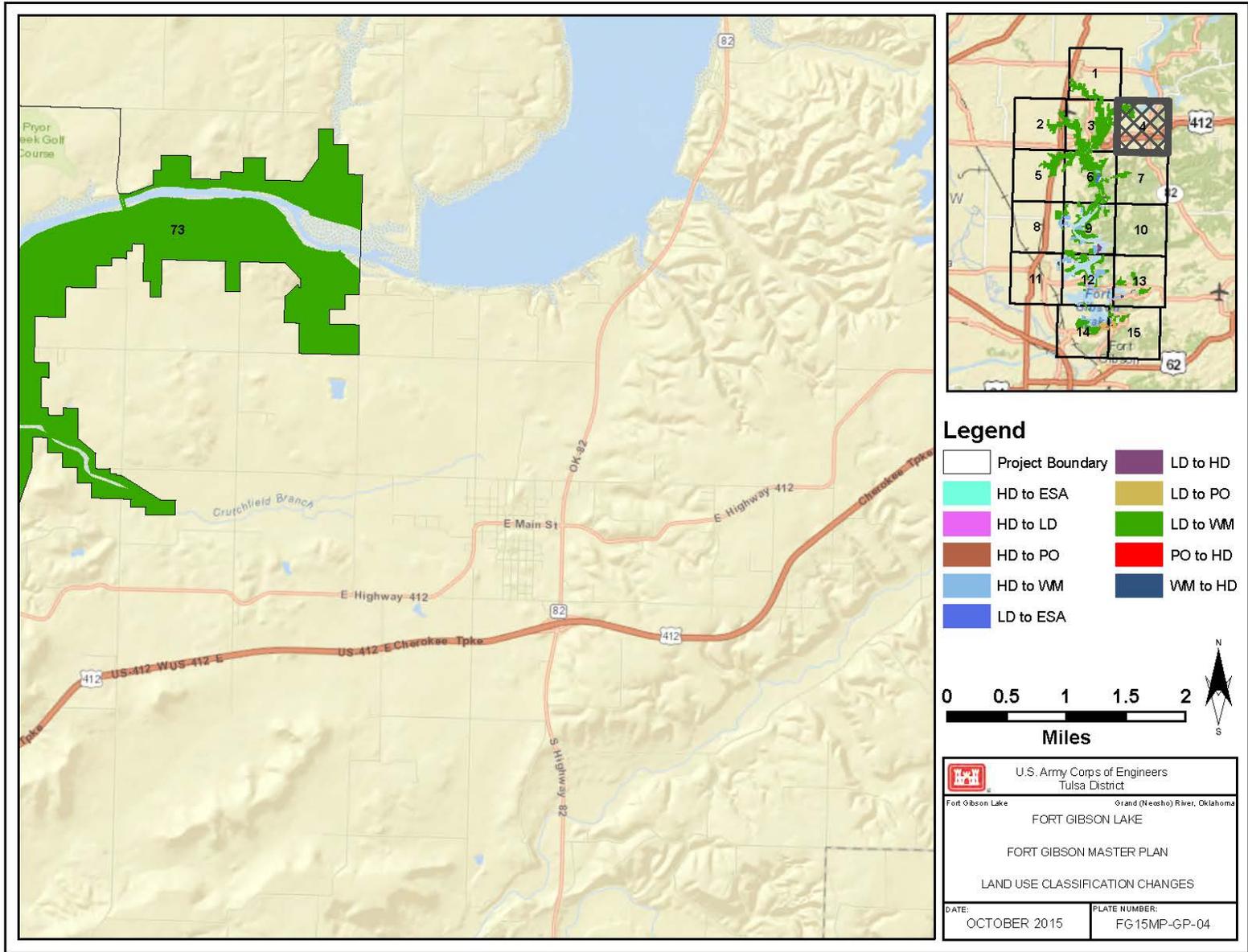
The maps within this document contain data from multiple different sources and have an unquantified level of accuracy. The information is approximate and is for visual representation only.

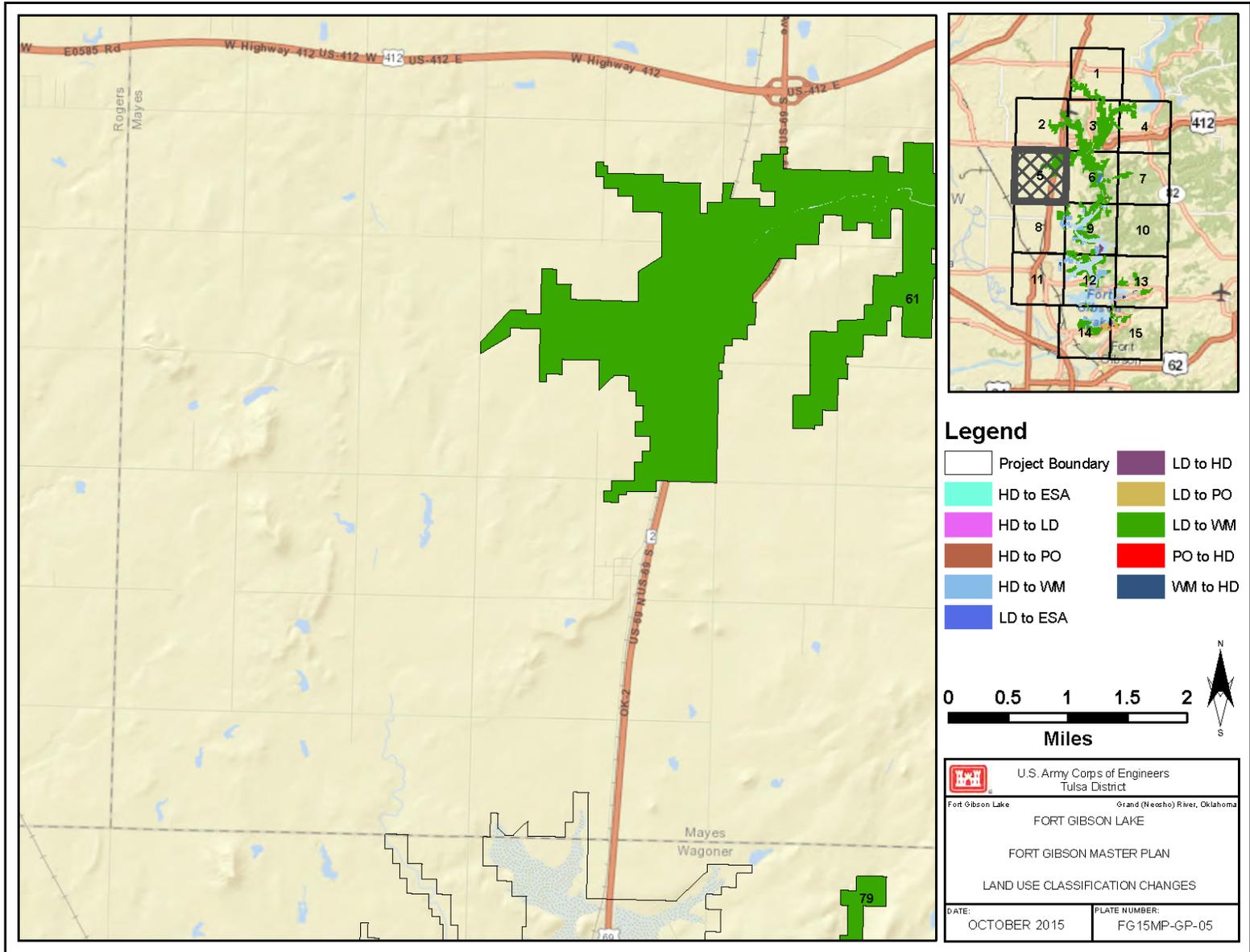
 U.S. Army Corps of Engineers Tulsa District	
Fort Gibson Lake Grand (Neosho) River, Oklahoma	
FORT GIBSON LAKE	
FORT GIBSON MASTER PLAN	
PROJECT LOCATION & INDEX	
DATE:	PLATE NUMBER:
OCTOBER 2015	FG15MP-IP- 00

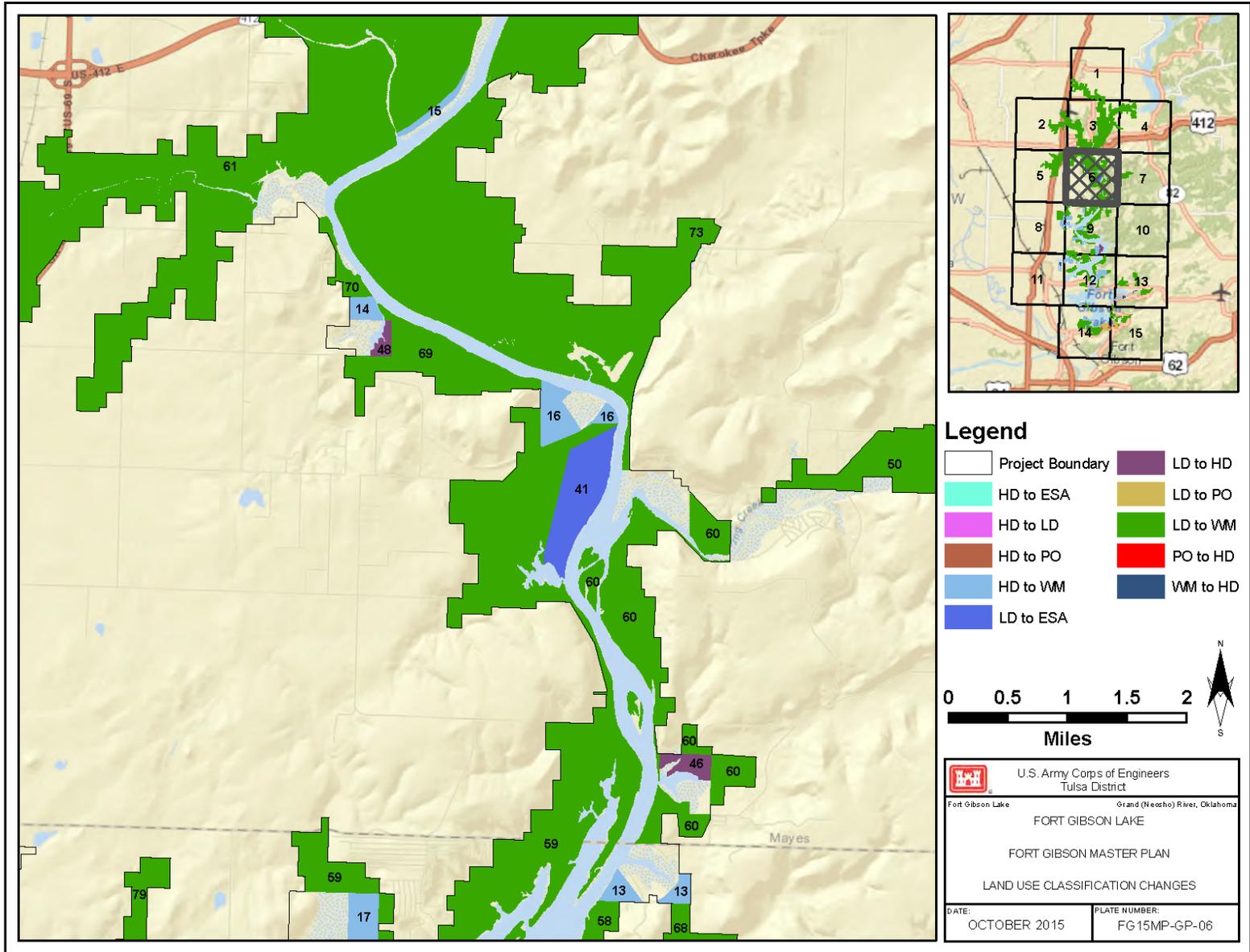


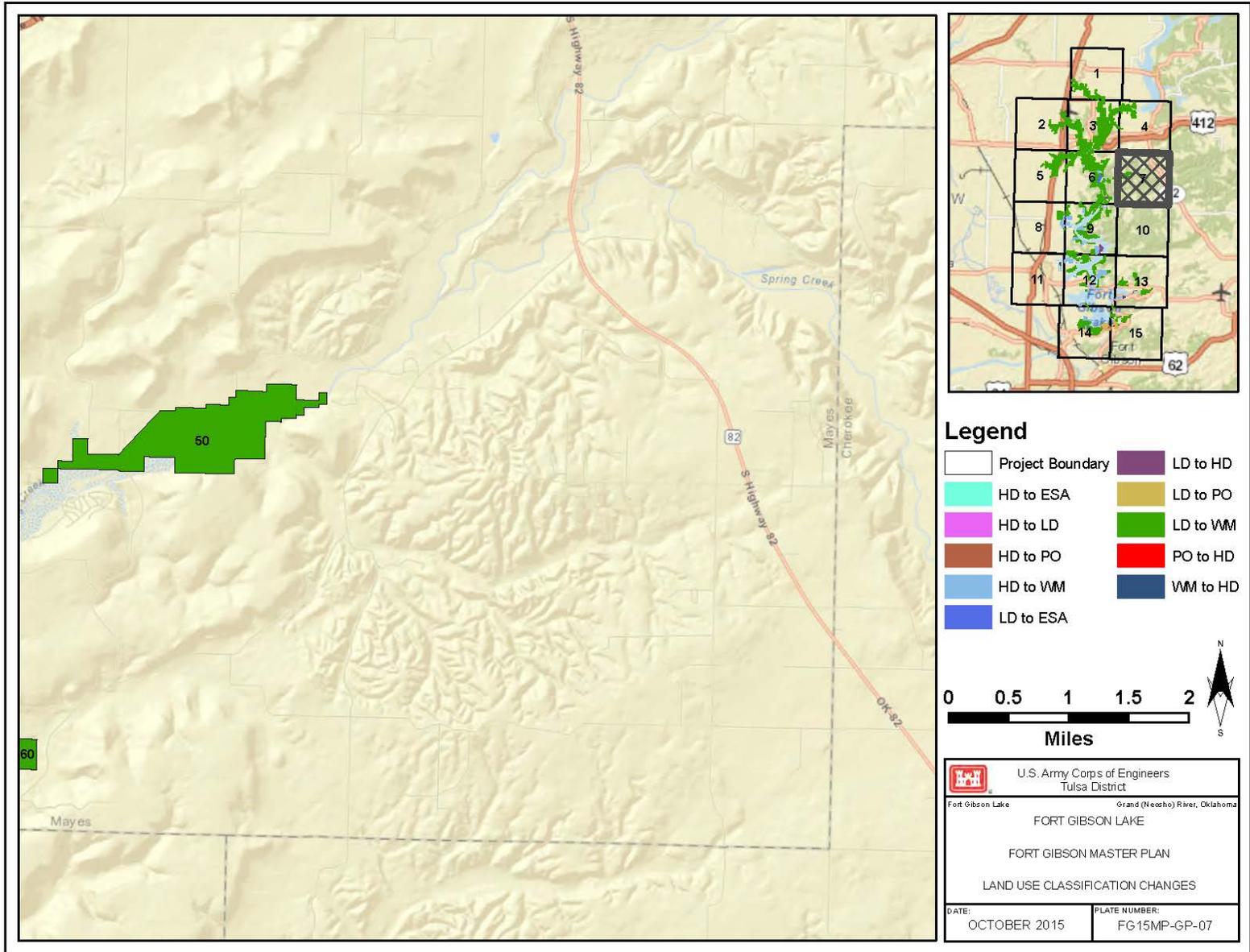


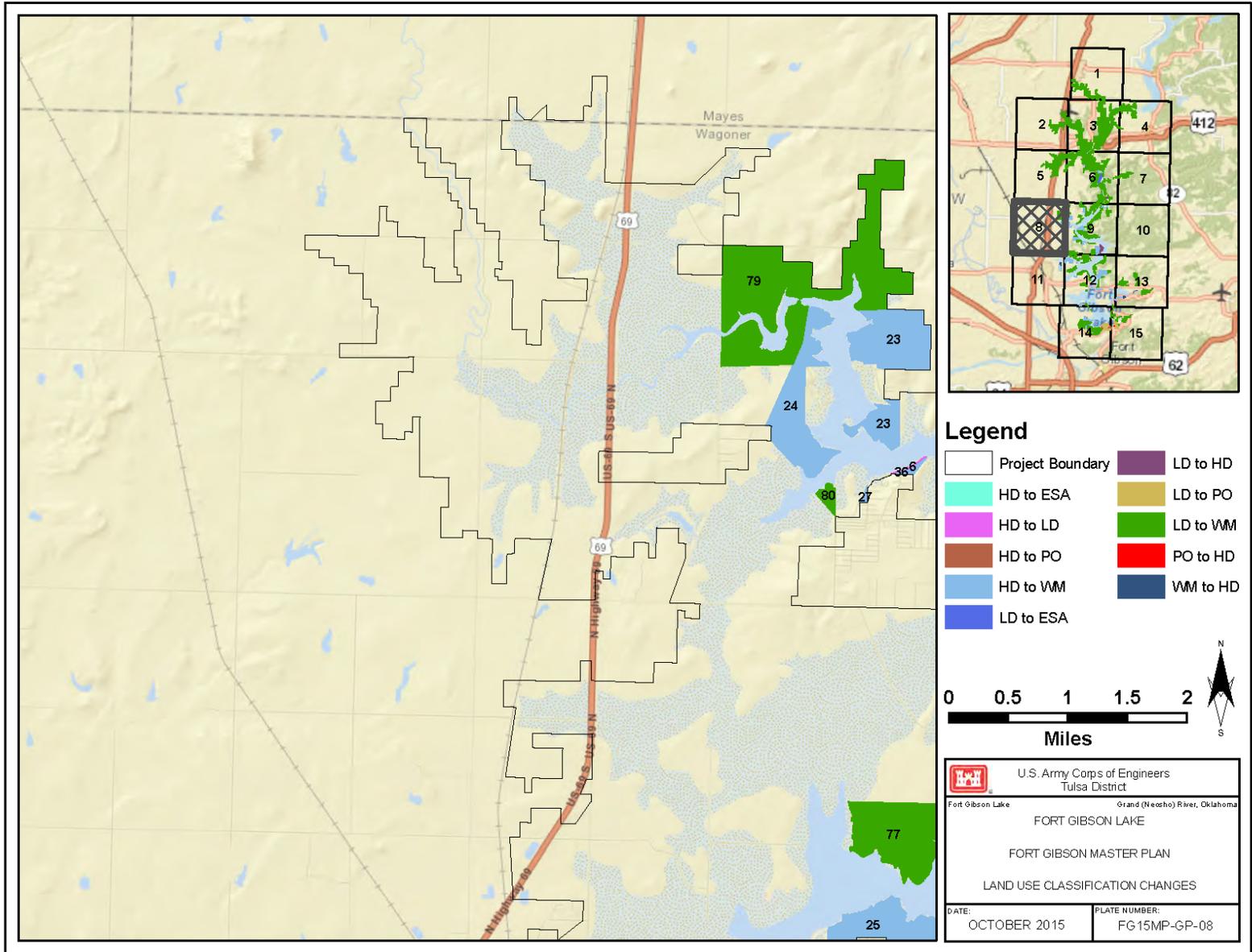


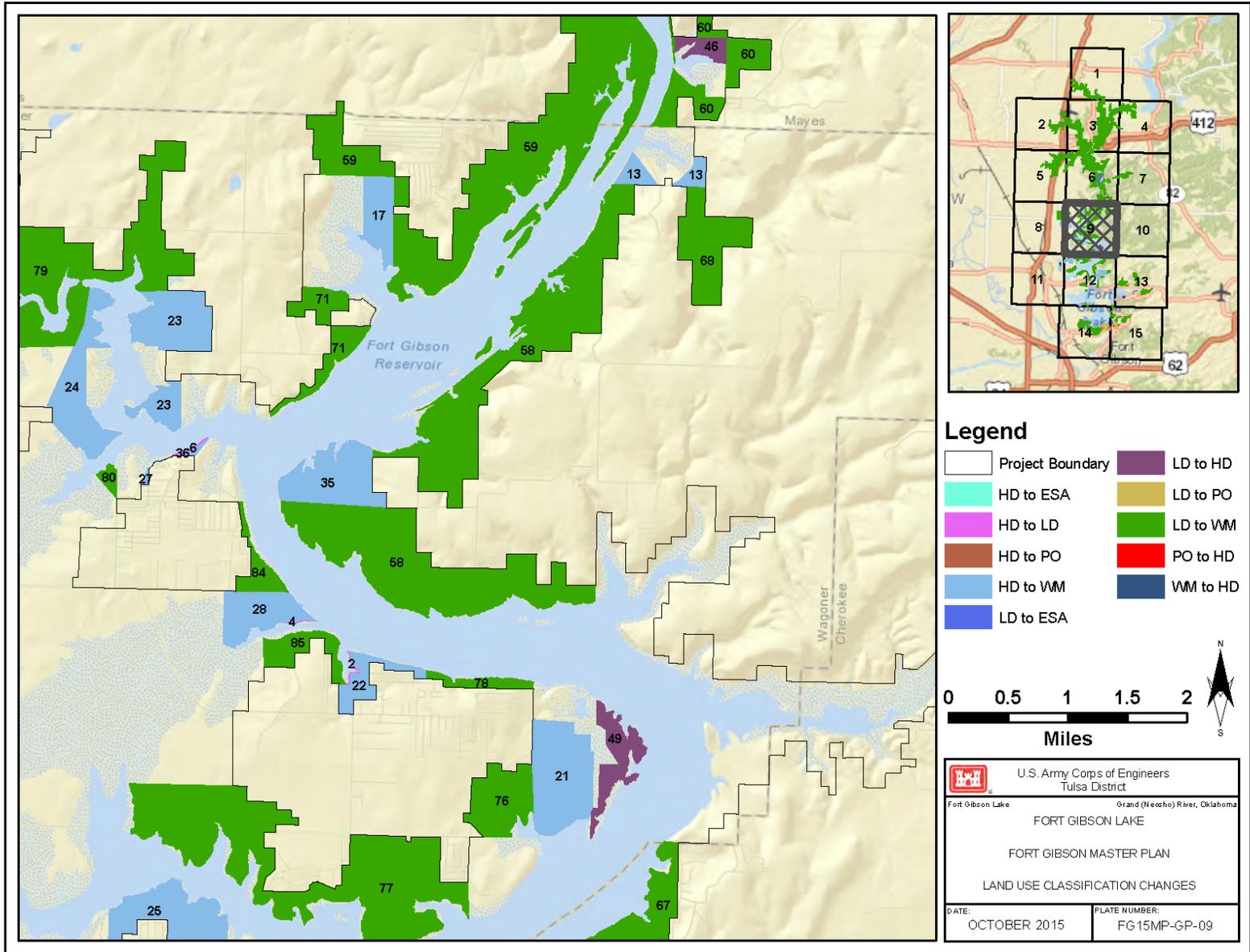


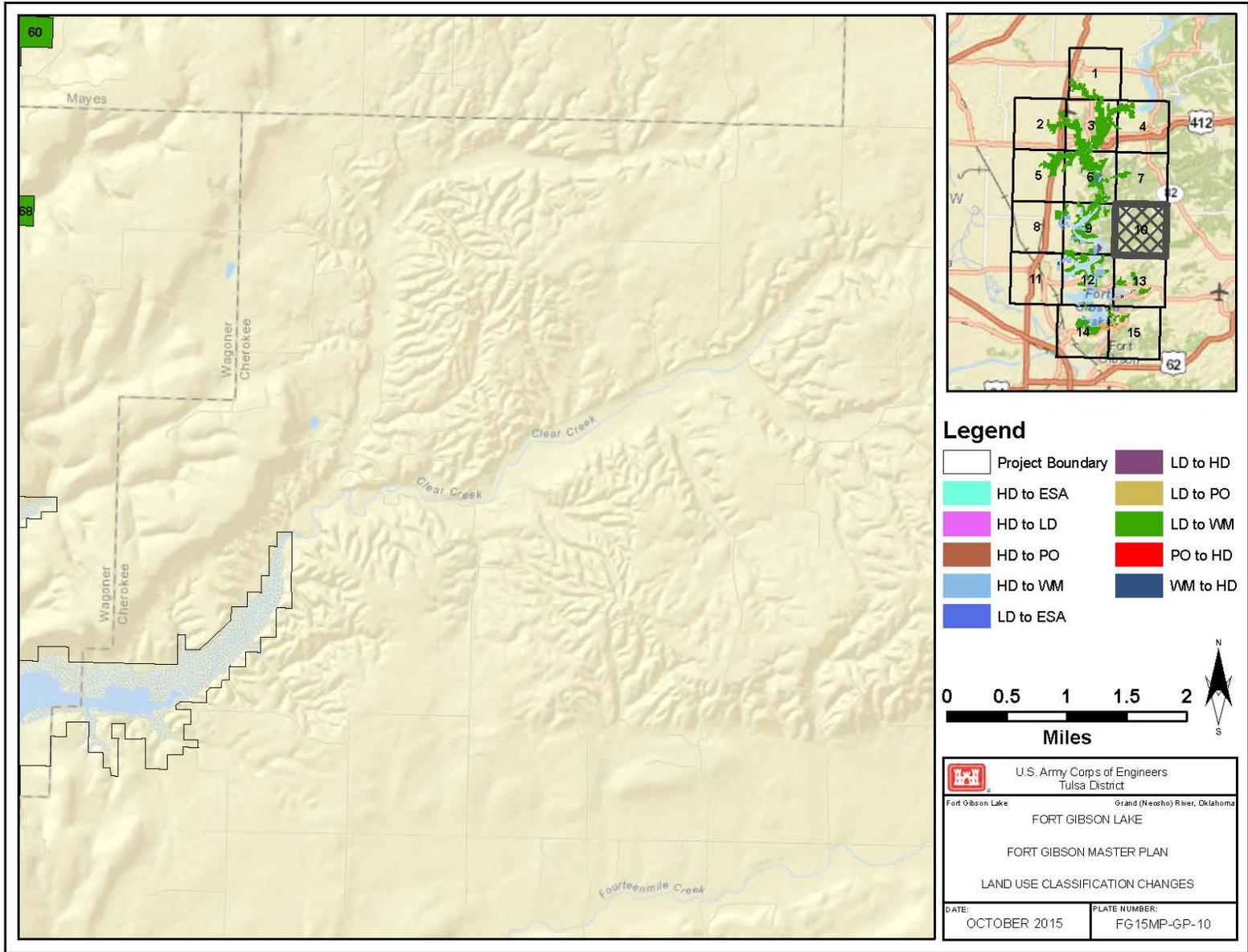


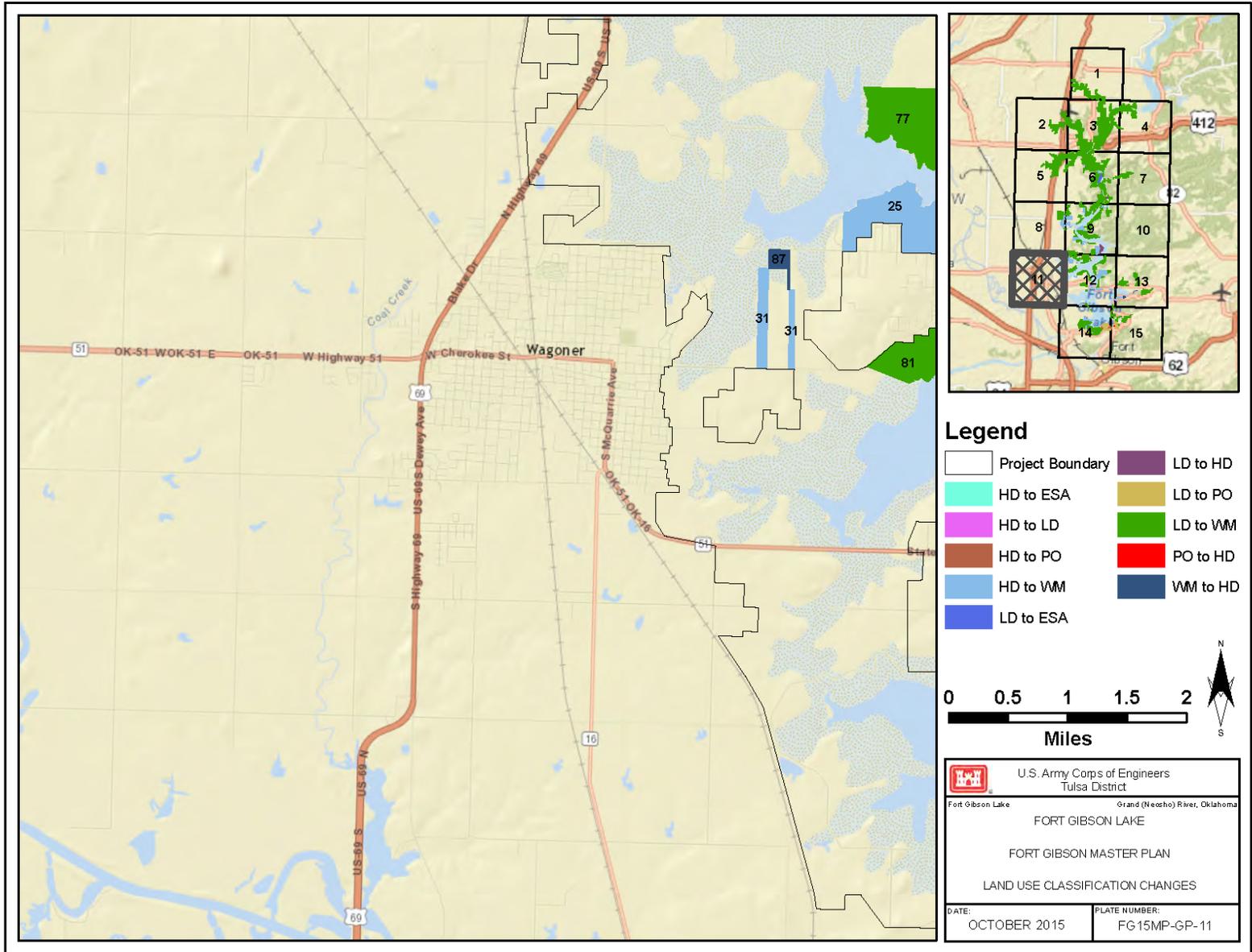


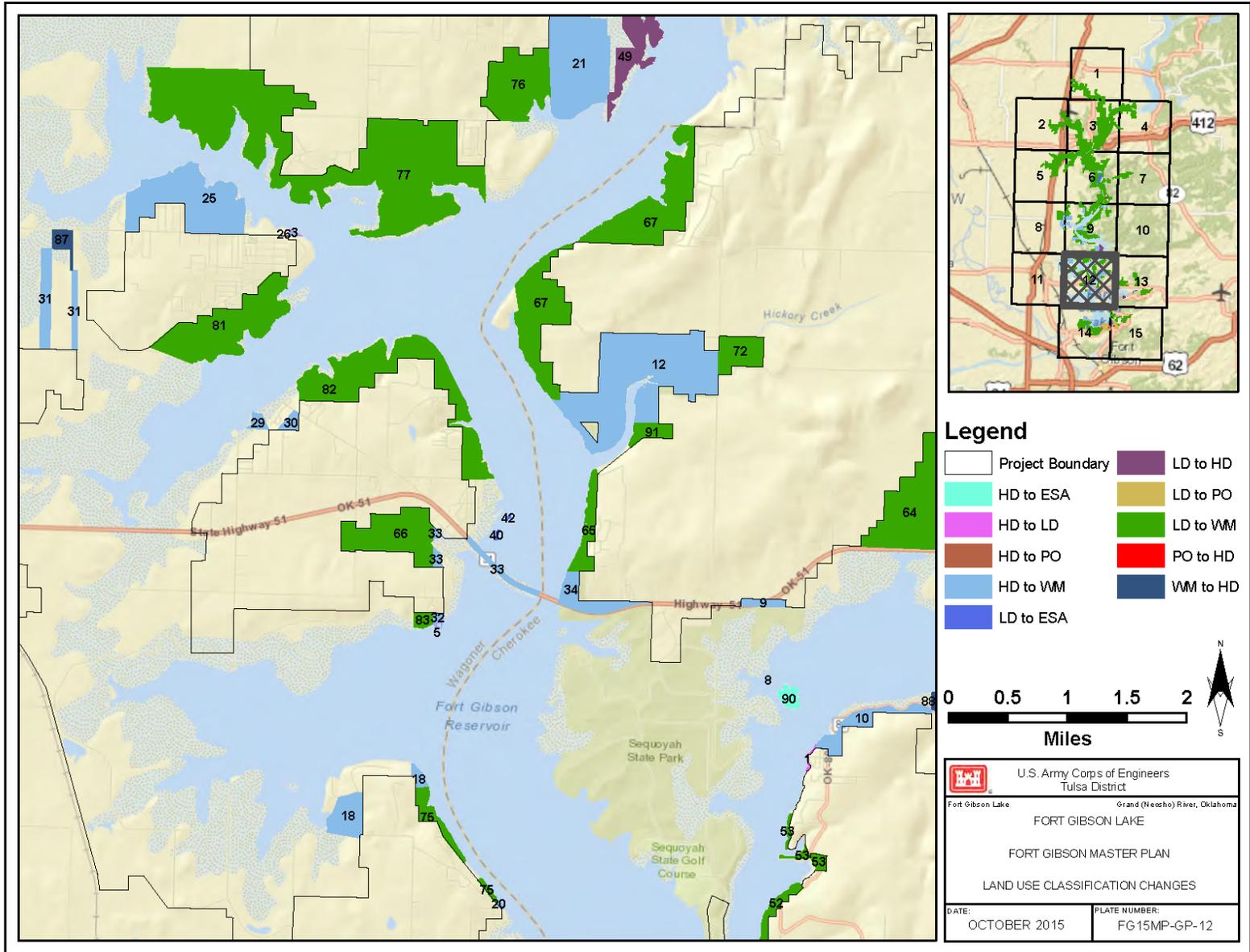


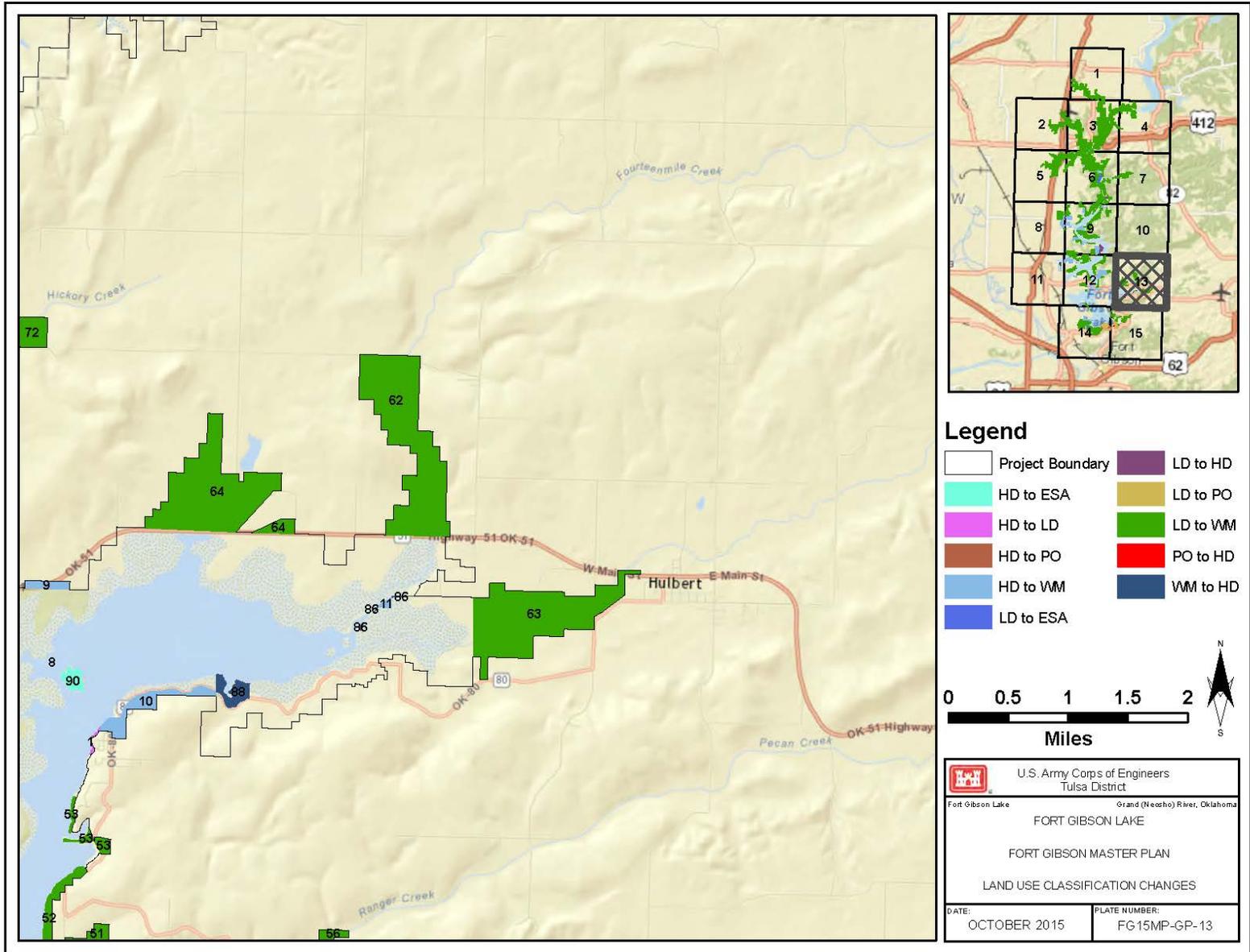


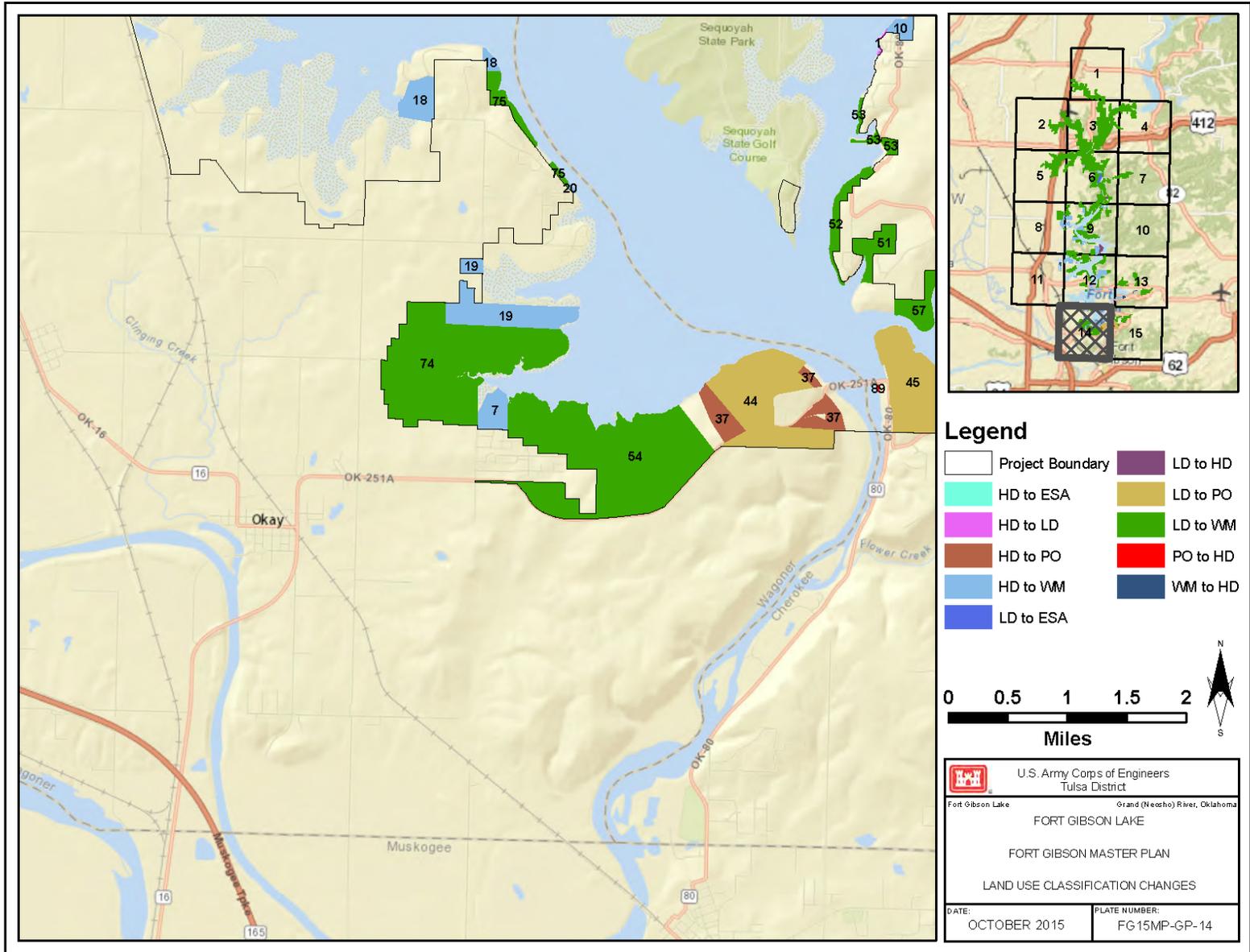


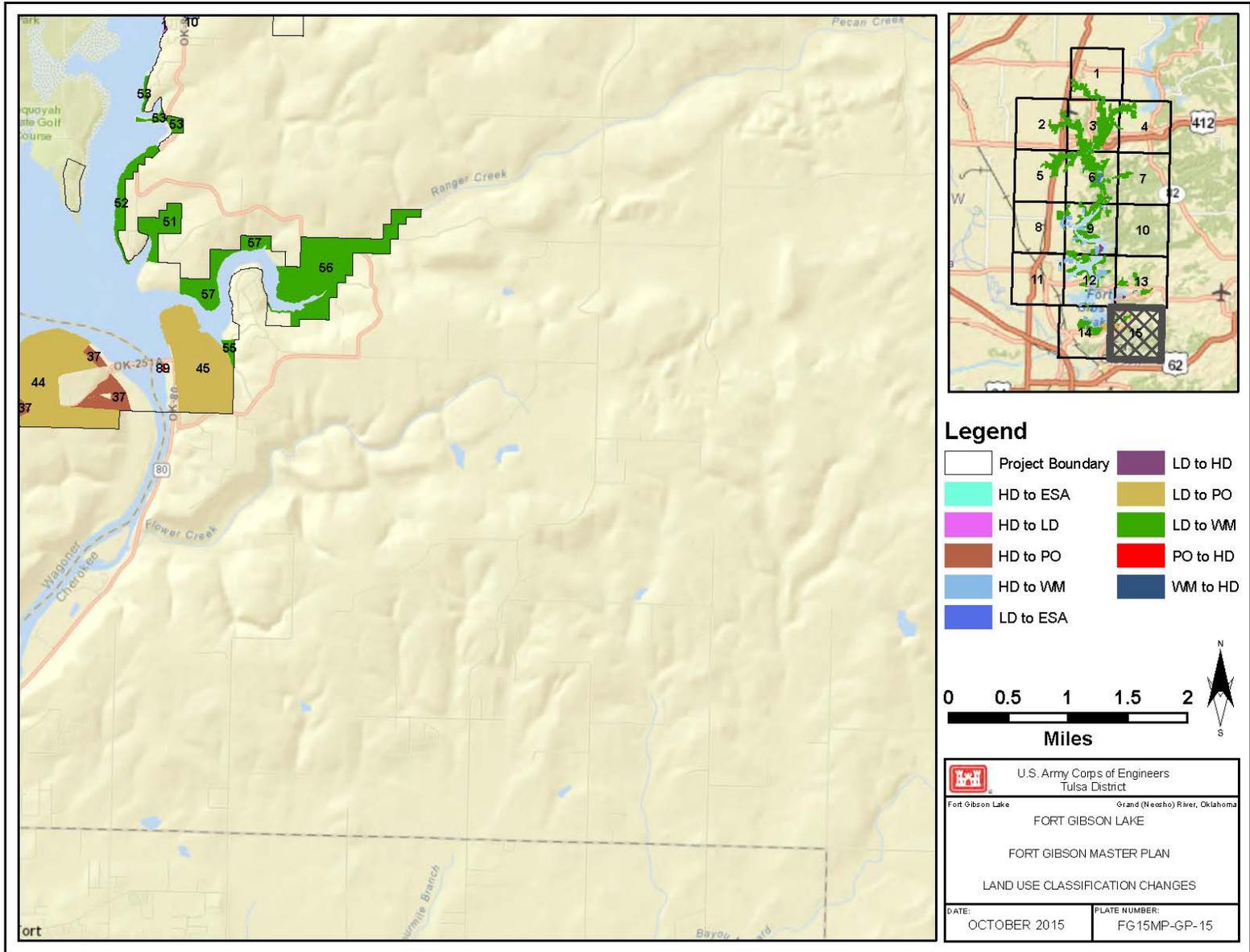












APPENDIX E

**SUMMARY OF COMMENTS
AND RESPONSES
ON
DRAFT MASTER PLAN
AND
DRAFT ENVIRONMENTAL ASSESSMENT**

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